

City of Gainesville

*City Hall
200 East University Avenue
Gainesville, Florida 32601*



Meeting Agenda - Final

August 10, 2015

3:30 PM

Joint City/County Commission Special Meeting

Jack Durrance Auditorium, 12 SE First Street, Gainesville, FL

City Commission

*Mayor Ed Braddy (At Large)
Commissioner Harvey Budd (At Large)
Commissioner Helen Warren (At Large)
Commissioner Charles Goston (District 1)
Commissioner Todd Chase (District 2)
Mayor-Commissioner Pro Tem Craig Carter (District 3)
Commissioner Randy Wells (District 4)*

Persons with disabilities who require assistance to participate in this meeting are requested to notify the Office of Equal Opportunity at 334-5051 or call the TDD phone line at 334-2069 at least two business days in advance.

ADOPTION OF THE AGENDA**AGENDA STATEMENT**

"Citizens are encouraged to participate in City of Gainesville meetings. In general, speakers will be limited to 3 (three) minutes per agenda item. Additional time may be granted by the Mayor or by the City Commission as directed. The City of Gainesville encourages civility in public discourse and requests that speakers limit their comments to specific motions and direct their comments to the Chair. Signs or Props are not permitted in the meeting room. Citizens are encouraged to provide comments in writing to the Clerk of the Commission before meetings and/or during meetings for inclusion into the public record. Citizens may also provide input to individual commissioners via office visits, phone calls, letters and e-Mail, that will become public record. In some instances, i.e., Quasi-Judicial Hearings, these particular contacts may be prohibited.

ROLL CALL[150207.](#)**Fire Rescue Services (B)**

This item is requesting the City and County Commissions discuss fire rescue services.

Explanation: Fire Services Transition in Southwest Gainesville (Engine 19).

On July 16, 2015 the City Commission received a presentation from Gainesville Fire Chief Lane on the Fire Service Transition in the SW 20th Avenue area. The Commission directed staff to provide options for a temporary modular fire rescue/police station, funding for a fire station location and deployment study, and to prepare a capital improvement request for a Gainesville Fire Rescue station in the southwest area.

Medical Transport (ambulance).

On May 21, 2015, Commissioner Warren made a suggestion to the City Commission that this topic be referred to the Public Safety Committee to discuss the impacts of response times for ambulances operated by Alachua County Fire Rescue to incidents in the City of Gainesville.

Due to the cancellation of the July 15, 2015 Public Safety Committee meeting, this item was rescheduled for the August 6, 2015 City Commission meeting. Additionally, the City Commission, at their meeting on June 18, 2015, directed staff to include this item at the Joint City/County Commission Special Meeting scheduled for August 10, 2015.

Fire Services Assistance Agreement (FSAA).

On October 10, 2006, the City and County Commissions entered into a

Fire Services Assistance Agreement. The agreement provides for automatic aid by either fire agency within an area referred to as the modified Urban Services Area as the Fire Service Agreement Boundary and excludes the University of Florida's main campus.

The agreement has not been updated to directly reflect technology changes that now determine unit assignments based on speed, route, and other factors.

The cost of providing the services on a per call basis is calculated and paid monthly based on the combined average cost per response. The monthly reimbursement amounts are reconciled annually to align with actual fiscal year costs.

The agreement references the Fire Service Master Plan, recognized Stations, and response units. Gainesville Fire Rescue's Squad 2 is not currently included in the recognized units.

Fiscal Note: This item is for discussion purposes, no fiscal impact.

RECOMMENDATION *The City Commission and County Commission discuss fire rescue services.*

[150207A_Fire_EMS Transition SW 20th Ave area_20150810.pdf](#)

[150207B_Medical Unit Response in City presentation_20150810.pdf](#)

[150207C_Fire Services Assistance Agreement Oct 2006_20150810.pdf](#)

[130508.](#)

Strategic Initiative 6.3: Recreation Master Plan (B)

This item provides a status report of the Strategic Initiative 6.3: Recreation Master Plan.

Explanation: The PRCA Vision 2020 Master Plan, adopted by the City Commission in November 2012, addresses the current state of all City parks and facilities and identifies gaps throughout the City in facilities and service levels and identifies serious needs for renovations of pools, centers, park buildings and parks overall.

To date, over 1,700 residents have participated in the planning process providing input, responding to surveys, developing the prioritized project list, etc.

Numerous methods of data collection were used to develop the master plan. Based on input the top priorities include: developing new walking/biking trails and paths; upgrading existing neighborhood and community parks; upgrading and expanding existing community centers and athletic fields; expanding existing and providing new cultural facilities and programs; and acquiring open space for nature-based activities. Throughout the entire park system, adapting facilities and parks to be ADA accessible is a major priority.

The total cost to implement the Parks, Recreation and Cultural Affairs Master Plan over a twenty year period in November 2012, was projected at \$55,136,000 plus \$2,751,800 in ongoing maintenance cost for a total cost of \$57,887,800. The cost of the Master Plan today is \$74,875,000, plus \$2,800,000 in ongoing maintenance costs for new facilities. When the final draft of the Prioritized List of Master Plan Projects was approved in February, it also included \$3,389,900 for land acquisition and \$2,900,000 for Project Management, bringing the current total cost to implement the plan to \$79,964,900.

Various funding options have been discussed with City Commissioners serving on the Recreation, Cultural Affairs and Public Works Committee. Two options that were discussed in-depth are: a) a dedicated millage increase and b) a county-wide sales tax similar to Wild Spaces Public Places.

Fiscal Note: While the fiscal impact of the Master Plan's cost has been provided, funding processes and sources need to be identified for successful implementation of the Master Plan.

RECOMMENDATION

The Gainesville City Commission and Alachua County Board of County Commissioners: 1) hear a presentation from staff regarding the status of the Parks, Recreation and Cultural Affairs Master Plan; and 2) provide staff direction for future action.

Legislative History

11/19/13	City Commission	Referred to the Recreation, Cultural Affairs and Public Works Committee
1/8/15	Recreation, Cultural Affairs and Public Works Committee	Approved as shown above (See Motion)
2/12/15	Recreation, Cultural Affairs and Public Works Committee	Discussed
2/19/15	City Commission	Approved as Recommended
3/12/15	Recreation, Cultural Affairs and Public Works Committee	Approved, as shown above - See Motion(s)
3/19/15	City Commission	Approved as Recommended
4/9/15	Recreation, Cultural Affairs and Public Works Committee	Heard
5/14/15	Recreation, Cultural Affairs and Public Works Committee	Discussed

[130508A Master Plan Presentation 20150108 .pdf](#)
[130508B Achievements List 20150108.pdf](#)
[130508C Master Plan Prioritization List 20150108.pdf](#)
[130508D Master Plan Recommendations 20150108.pdf](#)
[130508 Rev Master Plan Project List 20150212.pdf](#)
[130508A COG Ltr 20150312.pdf](#)
[130508B TPL Proposal 20150312.pdf](#)
[130508 MOD TPL Proposal 20150319.pdf](#)
[130508A List 20150409.pdf](#)
[130508B Maps 20150409.pdf](#)
[130508 TPL Presentation 20150514.pdf](#)
[130508A RankedProjList 20150810.pdf](#)
[130508B PlanExecSummary 20150810.pdf](#)
[130508C Master Plan Presn 20150810.pdf](#)

[150215.](#)

Empowerment Center and Dignity Village Update (B)

This is a request for the City and County Commission to receive an update on the Empowerment Center and Dignity Village.

Explanation: This agenda item is to provide the City and County Commissions with an update on the status of the Empowerment Center and Dignity Village. This is the final year of the agreement between the City of Gainesville and the Alachua County Coalition for the Homeless and Hungry (ACCHH). The original agreement with ACCHH was for three (3) years, and called for the City to pay ACCHH \$308,000 each year. The County, through a separate interlocal agreement with the City, agreed to pay half that cost (\$154,000). ACCHH was responsible for generating other resources to cover other costs associated with the management and coordination of services. Both the City and the County Commissions have provided additional funds to support the services to the homeless. The contract was amended in December 2014, to total \$559,680, which was split evenly between the City and County. The proposed budget for FY 2016 for ACCHH is \$780,793.75, which is subject to the availability and approval of the City and County Budget.

The current contract with ACCHH will expire on September 30, 2016. In October 2015, the City and County staff anticipate bringing this issue to the Empowerment Center Oversight Board for their review and recommendation to the City and the County Commissions. At that time, the Oversight Board must determine whether: 1) to recommend that the City and the County issue a new RFP for a new provider; 2) either of the Government entities wish to manage or coordinate services at the Empowerment Center; or 3) to direct staff to negotiate a new contract with ACCHH for another three (3) years.

With the expiration of the contract with ACCHH, the City and the County have the opportunity to have one provider to manage and coordinate services for the Empowerment Center and Dignity Village for FY 2017. However, the City of Gainesville Commission has given clear policy direction for City Management to manage and coordinate services for Dignity Village for FY 2016.

The Oversight Advisory Board's Citizens Advisory Committee plans to conduct a workshop with many public and private stakeholders in September 2015. Topics may include the following: 1) What services are being provided at the Empowerment Center and Dignity Village; 2) Who is providing those services; and 3) Fundraising. The purpose is to better understand what services are needed, but are not provided.

Similarly, the City and the County staff support a full review and update of the Ten Year Plan to End Homelessness, which would allow the Community to discuss all the elements related to homelessness services, including: evaluating how funds are currently distributed for homeless services; determining, based on data and analysis, the Community's greatest needs; and exploring how to better coordinate services. The end result should be a Community Homelessness Policy that guides future actions and expenditures for both providers and governments.

At this time, the City has expended approximately \$19,542.12 for services for Dignity Village, excluding Staff time and emergency services (Police and Fire/Rescue Services). The cost includes rental fees for dumpsters, porta-potties, rental of emergency trailers/PODs, and the purchase of two ramps (Emergency Evacuation Plan for FY 2015). Emergency Management/Evacuation Expenditures are necessary to ensure that the City and the County Emergency Plan can address the residents' needs during an emergency activation for hurricane, fire, etc.

The Gainesville City Commission has approved additional funds in the amount of \$110,556.75 for FY 2016. These funds will be set aside as contingency funds in case ACCHH and the Oversight Board cannot meet their fund raising goal of \$221,113.50. The City has approved \$160,000 for a community policing pilot program for Dignity Village. Finally, the City Commission also approved and authorized the City Manager to hire a Dignity Village Project Manager/Coordinator to manage and implement the City's rules and regulations for the camping area.

The Alachua County Board of County Commissioners has yet to make decision on the shared funding for ACCHH for FY 2016.

On July 16, the Gainesville City Commission took action on two of the three recommendations forwarded from the Oversight Board to the City of Gainesville and the Alachua County Board of County Commissioners. The City Commission approved the additional funding for ACCHH for FY

2016 and modified the recommendations on management of Dignity Village, directing the City Manager to take over the management of the camping area and enforce the proposed rules and regulations developed by the Action Team. Betty Baker, Project Manager, has agreed to accept a temporary assignment to manage Dignity Village while the City seeks a Project Manager to take on the permanent assignment.

On June 15, 2015, the United States Department of Housing and Urban Development (HUD) agreed to provide technical assistance on homeless services to the Gainesville-Alachua County Community. On August 3, 2015, the Technical Assistance Consultant completed an assessment report on the community. The City of Gainesville, Alachua County, and ACCHH provided information for the report, which will be submitted to HUD for its review and approval.

City Management anticipates introducing the rules and regulations to Dignity Village residents in early August with enforcement beginning later in the month. In addition to the City's effort to manage and control Dignity Village, Randy Stacy and a group of volunteers continue to clean and remove tents from the camping area. In July, Mr. Stacy and his volunteers counted 160 tents/persons in Dignity Village.

The City has entered into a contract with CPPI to complete some construction activities on the Empowerment Center in the amount of \$585,525.00. The work is partially funded with \$300,000 from State Funds. The remaining funds are to come from the City's construction fund for the One Stop Center. The funds will improve ten previously-identified buildings by paying for roof repairs, painting, and kitchen equipment. The work is to be completed in twelve (12) weeks once started. This project will preserve the buildings for future activities and the development of the site as a Human Services Campus.

Fiscal Note: The Gainesville City Commission approved the recommended budget of \$780,793.75 for FY 2016 with the conditions that the expenditure rate should reflect the FY 2015 budget of \$559,680 and that \$221,113.50 be placed in a contingency fund in case the ACCHH and the Oversight Board are unable to raise the additional operating funds. The City's share of the proposed budget is \$390,396.87, with \$110,556.75 being placed in the contingency fund. The County is scheduled to address the recommendation of the Oversight Board at its August 11 Board of County Commissioners meeting.

The construction funds are to come from State funds in the amount of \$300,000 and the remaining funds are to come from construction funds originally allocated for the construction of a new building for the One Stop Center.

RECOMMENDATION

The City and County Commission hear a presentation from staff and provide policy direction on the management, coordination, and implementation of services at the Empowerment Center and Dignity Village.

[150215A_Dignity Village Site Map_20150810.pdf](#)

[150215B_Dignity Village Rules_20150810.pdf](#)

[150215C_Empowerment Center presentation_20150810.pdf](#)

ADJOURNMENT