RESOLUTION NO. 990983

Adopted January 10, 2000

A RESOLUTION ADOPTING THE CITY COMMISSION RULES OF THE CITY OF GAINESVILLE, FLORIDA; PROVIDING A REPEALING CLAUSE AND PROVIDING AN IMMEDIATE EFFECTIVE DATE.

WHEREAS, under the provisions of Section 2.06 Gainesville Charter, the City Commission may determine its own rules of procedure, as well as provide for the time and place of regular meetings of the City Commission, and the Commission has decided upon a new set of rules to govern its procedure and to set the time and place of meeting.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF GAINESVILLE:

SECTION 1.

The following are hereby adopted as rules of procedure and to provide for the time and place of meetings of the Commission until other such rules are established by the City Commission:

22 RULE I.

REGULAR MEETINGS

The Regular Meetings of the Commission shall be held the second and fourth Monday of every month commencing at 1:00 p.m., except when meeting as the Board of Trustees of the Employees' Pension Plan which will precede the regular City Commission meeting which will occur after adjournment of the Board meetings. If a meeting day shall fall on a legal holiday observed by the

City, such meeting will not be held on the holiday but shall be rescheduled as determined by the Commission.

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RULE II.

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SPECIAL AND EMERGENCY MEETINGS

A.

Special Meetings should, whenever possible, be approved at Regular City Commission Meetings. All Special Meetings should be requested using a form designed by the Clerk of the Commission. Special Meetings requested by Charter Officers must report the business to be transacted and indicate the time and date the agenda language and back-up will be available (no later than 48 hours prior to the meeting, if possible).

B.

Special meetings may be held at any time upon the request of the Mayor, either of his/her own motion or upon written request of two members. These Special Meetings should be requested using a form designed by the Clerk of the Commission. The request shall be served on every member of the Commission by the Clerk of the Commission. Every reasonable measure will be taken to notify members of the Commission regardless of where each member may be. Also, every reasonable effort will be made to notify members of the local news media (print and electronic) and the public. The notice may state the business to be transacted at such meeting, and no other business than that so specified shall be transacted. Special meetings may not be convened sooner than forty-eight (48) hours succeeding the time notice was served by the Clerk of the Commission on the last Member of the Commission. Charter Officers

should identify the subject matter for the special meeting and should only address the same subject on the actual agenda.

- C. Emergency meetings may be held at any time upon the Call issued by the Mayor or upon written Call signed by three (3) members of the Commission. The emergency meeting shall occur no sooner than two (2) hours after the execution of the Call. Every reasonable measure will be taken to notify members of the local news media (print and electronic) and the public. The Call will state the business to be transacted at such meeting, and no other business than that so specified shall be transacted.
- D. The Commission at any meeting may recess or adjourn to a time certain for the transaction of any business or specified business only, as may be determined by the Commission in taking such action.
- E. All meetings of the City Commission shall be open to the public (except as authorized by law).

RULE III.

AGENDA

The Clerk of the Commission shall prepare an agenda for each regular meeting of the Commission. All requests to address the Commission on subjects not then under discussion by the Commission, together with a notice of items to be presented at the Commission at the next regular meeting by any Committee, Board, or Administrative Official, shall be delivered to the Clerk of the Commission on or before 11:00 A.M. on the Monday preceding each Regular Meeting. The Clerk of the Commission shall arrange a list of such matters according to the order of business, and furnish each Commissioner and Charter Officer with a copy as far in advance of the meeting as time for

preparation will permit. The Clerk of the Commission will prepare copies of the agenda for the news media and the public

RULE IV.

QUORUM

Three members of the Commission shall constitute a quorum for the transaction of business, but a smaller number may adjourn the meeting.

RULE V.

PRESIDING OFFICER - ELECTION AND DUTIES

- A. The Mayor shall be the presiding officer and Chair of the Commission. At the meeting held on the Thursday following the first (1st) Tuesday in May unless there is a runoff election in which event, the Thursday following the third (3rd) Tuesday in May, the Commission shall elect one of its members as Chair Pro tempore.
- B. The Mayor, or in his/her absence the Chair Pro tempore, shall take the chair at the hour affixed for the meeting and call the members of the Commission to order. The presiding officer shall preserve order and decorum at all meetings of the Commission. He/she shall sign all ordinances or resolutions adopted by the Commission. The Mayor shall designate the seating arrangement at meetings of the Commission.
- C. In the absence of the Mayor and the Chair Pro tempore, the Clerk of the Commission shall call the Commission to order; whereupon a temporary Chair shall be elected by the members of the Commission present. Upon arrival of the Mayor or Chair Pro tempore, the temporary Chair shall relinquish the chair upon the completion of the business immediately before the Commission.

- B. The Mayor may appoint such Special Committees as he/she may deem necessary or as authorized by the Commission.
- C. Standing and Special Committees shall consider matters referred to such Committees by the Commission, or if not so referred, if the subject is germane to the purposes for which the Committee exists, the fact that the Committee has such other matters or matters under consideration shall be promptly reported to the Commission at its next meeting in order that the Commission be generally aware of the matters under consideration by each of several Committees.
- D. Each Committee shall call upon, advise with, and seek the recommendation of the administrative staff and shall keep the appropriate staff personnel of the City advised of the matters under consideration by the Committee.
- E. Committees shall meet in a public building within the City limits at the Call of the Chair at such time and place as is convenient to the members of the Committee and others involved in matters to be considered by the Committee.
 - F. All meetings of the Committees shall be opened to the public.
 - G. All Committees shall meet at least quarterly.
 - H. All referrals should be completed in six months unless otherwise directed. Referrals not addressed or not returned to the full City Commission will be removed from the referral list after six months. The Staff Liaison will notify the City Commission and Charter Officers of any referrals removed from the list by memorandum.

RULE VII.

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ADVISORY BOARDS AND COMMITTEES - TENURE OF APPOINTMENT

Residents appointed to advisory boards and committees of the City shall generally serve a maximum of two (2) terms. When filling a vacancy for an unexpired term, an appointee who serves more than half a term in office is considered to have served a full term. The Commission may make exceptions to the above general policy on a case-by-case basis when necessary to preserve the stability of a board or committee, to retain a particular appointee because of his/her special knowledge or expertise, or for such other circumstances as the Commission deems warranted.

For the purpose of balloting the following policy will apply:

- Openings for vacancies on Advisory Boards and Committees previously filled by persons serving two consecutive terms, will not be included on the election ballot packet after the first advertisement.
- If after a second advertisement there are no new applicants, the Clerk will include for consideration those persons who have already served two terms on that particular board/committee.
- 3. Board members who have served two (2) terms, but have not been replaced or reappointed remain on the board/committee until new members are appointed.

RULE VIII.

ORDER OF BUSINESS

The Business of the Commission shall be taken up for consideration and disposition in the following order except as changed by the Mayor or by the Commission during the Adoption of the Agenda to allow greater citizen participation:

1	1:00 P.M.				
2	A.	Invocation			
3	B.	Adoption of the Consent Agenda (Including Committee Reports)			
4	C.	Adoption of the Agenda (Read if any, each item added or modified)			
5	D.	City Commission Comment (If time available)			
6	E.	Charter Officer Updates			
7	F.	Clerk of the Commission			
8	G.	City Manager			
9	H.	General Manager for Utilities			
10	I.	City Attorney			
11	J.	City Auditor			
12	K.	Committee Reports (Pulled from Consent)			
13	L	Advisory Board/Committees (Appointments/Waivers/Reports)			
14		Committee Reports must be placed on the agenda by Charter Officer, through staff liaison after			
15		approval by Board/Committee.			
16	M.	Outside Agencies			
17		Must be submitted by a Charter Officer. Update limited to ten (10) minutes.			
18	N.	Members of the City Commission			
19	O.	Commission Comments (if time available)			
20	P.	5:00 p.m. Citizen Comment			
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22	6:00 p.m.				
23	Q.	Pledge of Allegiance			

1	R. Proclamations/Special Recognitions				
2		Placed on Agenda by Commissioner or Charter Officer			
3	S.	Public Hearings:			
4		1. Public Hearings			
5		2. Ordinances, First Reading			
6		3. Ordinances, Second Reading			
7		4. Resolutions			
8	T.	Plan Board Petitions			
9	U.	Development Review Board			
10	V.	Scheduled Evening Agenda Items			
11	W.	Unfinished Business			
12	X.	Commission Comments			
13	Y.	Citizen Comments			
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15	Adjournment no later than 11:00 p.m. Mayor to schedule date and time to continue meeting.				
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17	RULE IX.				
18		VOTING			
19		The Yeas and Nays on any question before the Commission shall be taken at the Call of any			
20	Commissioner. Each member of the Commission will vote first every fourth time only with the Mayo				
21	(Chair) always voting last.				
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Commissioners will vote "yea" for support of a motion and vote "no" when voting not to support a motion.

Except in a Roll Call, silence by a member shall be recorded as an affirmative vote.

RULE X.

PROCEDURES

- A. The presiding officer shall decide all questions regarding the priority of business without debate.
 - B. All ordinances and resolutions shall be introduced in writing.
- C. All motions or amendments thereto shall be reduced to writing if the presiding officer or a member desires.
- D. Every petition, communication, or other paper addressed to the Commission or presented in writing to the Commission at any meeting shall be retained (or a copy thereof) by the Clerk of the City Commission with appropriate reference made in the minutes if presented at a Commission meeting together with the identification of the sender or writer.
- E. No motion shall be debated or put to a vote unless seconded. No member of the Commission may reserve the priority to make a motion.
- F. If a motion is made to vote immediately (or move the previous question), it shall be put in this form:

"I move that we vote immediately"; or

"I move the previous question(s)."

This motion can apply to any immediately (or series of) pending debatable or amendable motion(s). Further, any motion to vote immediately: (1) must be seconded; (2) is not debatable;

(3) cannot interrupt a speaker;(4) requires a two-thirds vote (because it prevents or cuts off debate);(5) takes precedence over all subsidiary motions except one postponed temporarily; and(6) can have no motion applied to it except withdraw.

G. The tape recordings made by the Clerk of the City Commission meetings are for exclusive benefit and use of the Clerk in making and keeping minutes and records of the Commission. In order that there be no possibility of altering, damaging, losing or tampering with such tapes and matters contained thereon, the tape recordings of the Commission meetings shall be used only by the Clerk. A copy of such tape recordings may be made by the Clerk and then by him/her made available to the press and public.

RULE XI.

RULES OF DEBATE

- A. The presiding officer may move, second and debate, subject only to such limitations of debate as are enforced by these rules on all members, and shall not be deprived of any of the rights and privileges as commissioners by reason of his/her action as presiding officer. If the presiding officer desires to make a motion or second a motion, the officer shall relinquish the chair to a member as the officer shall designate until he/she has finished his/her debate on said question or matter.
- B. Every member desiring to speak shall address the chair and, upon recognition by the presiding officer, shall be confined to the question under debate, avoiding all personalities and indecorous language. A member, once recognized, shall not be interrupted when speaking unless it be to call said member to order, then the member shall cease speaking until the question or

order is determined by the presiding officer without debate and, if in order, said member shall be at liberty to proceed.

- C. After the decision of any question, it shall be in order for a member voting on the prevailing side to move a reconsideration at the same meeting or at the next succeeding regular meeting, but not thereafter without unanimous consent. It shall likewise be in order for a member voting on the prevailing side to move a reconsideration at a special meeting occurring between the time of original consideration and the next succeeding regular meeting. In the case of a tie vote on any question, any member may move for a reconsideration at the time or times herein stated for reconsideration on motion by one voting on the prevailing side. If a motion to reconsider be lost, it shall not be renewed without the unanimous consent of the Commission; and no decision shall be a second time reconsidered without a like leave.
- D. A Commissioner may request, through the presiding officer, the privilege of having his/her written statement on any subject under the consideration by and presented to the Commission entered in the minutes. If the Commission consents thereto, such statement shall be entered in the minutes.

RULE XII.

APPROVAL OF COMMISSION MINUTES

The Clerk of the Commission shall submit minutes of meetings for approval as timely as possible. Unless a reading of a Commission meeting is requested by a majority of the Commission, such minutes may be approved without reading, if the Clerk of the Commission has previously furnished each member with a copy thereof.

RULE XIII.

KULE AIII

I.

PERSONS APPEARING BEFORE THE COMMISSION

Citizen Comment

- A. Citizen Comment is limited to issues not located on other portions of the printed agenda.
- B. Time Limits will be established by the Mayor based on the number of participants.
 Maximum of five (5) minutes per participant.
- C. Participants may be required to fill out a form at the meeting.

II. General Speaking

- A. Any person desiring to address the Commission on any matter pending before it shall first request recognition by the presiding officer. After being recognized, the person (1) give his/her name in an audible tone of voice; (2) shall limit the address to three or five minutes; and (3) address all remarks to the Commission as a body and not to any member thereof; (4) shall address the motion being considered.
- B. No person other than a member of the Commission and the person having the floor shall be permitted to enter into any discussion, either directly or through a member of the Commission, without permission of the presiding officer. No question shall be asked except through the presiding officer.
- C. If any person in any way interferes with or interrupts the orderly procedure of theCommission, or any Commissioner, or the person speaking who has been properly

1			recognized by the presiding officer, the persons shall forewith be subject to		
2			removal from the Commission room.		
3		D.	The Commission or the Chair may adopt a time limitation relating to opponents		
4			and proponents speaking to any particular issue.		
5	III. Public Hearings				
6		A.	Citizens wishing to speak on public hearing items may be required to fill out a card		
7			and forward it to the Clerk of the Commission.		
8		B.	Citizens should follow all of the guidelines in Section II above, where appropriate.		
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10	RULI	E XIV.			
11			UNFINISHED BUSINESS		
12	The Clerk of the Commission shall have, at every regular meeting of the Commission, a				
13	list of unfinished business in order of its introduction, which may be read at the request of the				
14	Commissioner.				
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16	RULI	E XV.			
17			<u>COMMUNICATIONS</u>		
18		Each	Commissioner shall be furnished a copy of all communications addressed to the		
19	Commission by the Plan Board and appropriate city staff with the original and attachments filed				
20	with th	ne Cleri	k of the Commission. Also, copies of proposed ordinances and resolutions prepared		
21	or app	roved l	by the City Attorney shall be furnished each Commissioner.		
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ORDINANCES

- A. All ordinances shall be prepared, or approved as to form and legality, by the City Attorney prior to being introduced at a Commission meeting.
- B. No ordinance shall be adopted on a second and final reading until notice as required by law has been published.
- C. All ordinances shall be signed by the presiding officer and attested by the Clerk of the Commission.

RULE XVII.

SERGEANT-AT-ARMS

The City Manager or the City Manager's designee shall be sergeant-at-arms of the Commission meetings. The City Manager shall carry out all orders and instructions given by the presiding officer for the purpose of maintaining order and decorum at the Commission meeting and the following policy will provide guidance in handling disruptions:

Procedure:

- 1. Individual refuses to relinquish the podium after being allowed to address the Commission.
 - A. The Mayor will inform the individual that their time to address the Commission has expired and the Mayor will direct the individual to leave the podium.
- 2. Individual causes disruption in the Commission meeting site.
 - A. The Mayor will inform the individual causing the disruption to cease disruptive activity.

If the disruption fails to stop:

- A. The Mayor will inform the individual causing the disruption that their actions are contrary to the orderly running of the meeting and that the individual is to cease such action or the Sergeant-at-Arms (City Manager/designee) will be instructed to remove the individual from the meeting site.
- B. The Mayor will revoke the individual's participation to attend the meeting and direct that the individual leave the meeting site. The Mayor will inform the individual that if the individual is directed to leave and fails to do so, the individual will be subject to arrest for trespass.
 - Final Action: In substantially the following words: As the Mayor, I inform you that your actions are inconsistent with the orderly function of this meeting and fails to comply with the lawful order of the Chair. I am instructing the Sergeant-at-Arms (City Manager/designee) to have you removed from this meeting site, and if deemed necessary by the Sergeant-at-Arms, to remove you from this building.

RULE XVIII.

C.

REPORTS AND RESOLUTIONS

Most all reports and resolutions shall be filed with the Clerk of the Commission and made part of the minutes. Some lengthy and oversized documents may be stored at individual administrative areas.

RULE XIX.

DOCUMENTS FOR EXECUTION

All documents to be executed by the Mayor and Clerk of the Commission shall have first been submitted to the City Attorney's Office for approval as to form and legality before placing on the agenda and should be formatted for immediate signature after authorization of the execution.

RULE XX.

ROBERT'S RULES OF ORDER

Robert's Rules of Order, Revised (Current Edition), so far as they are applicable and do not conflict with these Rules or the Ordinances or Charter of the City, shall be the rules of the Commission.

RULE XXI

QUASI-JUDICIAL ACTIONS

Part I. Request for Hearing

(A) Quasi-Judicial Hearings before the Commission

The quasi-judicial hearings before the City Commission shall be either formal or informal_hearings. A formal quasi-judicial hearing is a hearing where applicants and affected parties have the rights and responsibilities of a party as set forth in Sections (B) - (D) of the rules of formal quasi-judicial procedure. An informal hearing is a hearing where the applicant and public may present testimony for or against a proposal before the Board without the procedures of a formal hearing.

(B) Scope of Quasi-Judicial Proceedings

A quasi-judicial proceeding, either formal or informal, shall occur as provided by law.

(C) Selection of Hearing

All persons entitled to actual written notice of a matter before the City Commission, that is quasi-judicial may request a formal hearing before the City Commission by filing with the Clerk of the Commission the

when the matter is scheduled to be heard. Persons who are not entitled to actual written notice but believe they are an "affected party", as defined in this rule, may request a formal hearing and determination of affected party status by filing with the Clerk of the Commission the written request for a formal hearing and an application for affected party status as provided in Part II of this rule, before the close of business at least seven (7) days prior to the City Commission meeting when the matter is scheduled to be heard. Failure to timely file such requests for a formal hearing shall set the matter for an informal_quasi-judicial hearing.

Part II. Formal Quasi-Judicial Hearings

(A) Order of Presentation; Time Limits

(1) The order of presentation, with corresponding time limits for each presentation, are as follows:

	Order	Maximum Time Limit (minutes)		
1)	Introduction of the matter by staff	3		
*2)	Petitioner	20		
*3)	Staff presentation	10		
*4)	Affected Party (if any) for			
	(per person)	10		
*5)	Affected Party against (if any) against			
	(per person)	10		
*6)	Rebuttal (Petitioner/Staff)	5		
7)	Close of presentation by Petitioner, Staff and Affected Parties			
8)	Public hearing (per person)	5		
9)	Deliberation and vote of the Commission			

- (2) Cross examination is limited to ten (10) minutes per witness.
- (3) The time limits set forth in Section (1) may be modified by the City Commission on its own motion or upon request of a party to the proceedings. Said request shall detail the modified time desired and the subjects to be discussed during the additional time. A request for a modification of time should be considered by the City Commission to assure all parties have an opportunity to participate without undue repetition and delay.

Witnesses may be presented during parts 2-6 of the presentation with cross-examination.

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- An affected party is any person who is entitled to actual written notice of a matter before the
 - An affected party who is not entitled to actual written notice but who believes that they have a special interest or would suffer an injury distinct in kind and degree from that shared by the public at large may request affected party status by filing an application, as provided in Part I of this rule. The Commission will consider an application for affected party status prior to the commencement of the
- In order to participate in the formal quasi-judicial hearing, all affected parties shall complete the form prescribed by the Clerk of the Commission, stating their name and address and other pertinent information, and whether they support or oppose the matter or matter before the City Commission. The form shall be delivered to the City

Any party may be represented by an attorney. If an attorney represents a party or several parties, the attorney shall complete the form prescribed by the City Commission and identify the person or persons they represent and whether their client supports or opposes the matter before the City Commission. The form shall be delivered to

- The introduction of the case shall be presented by the Clerk of the Commission and include a brief description of the matter. This introduction shall not be considered evidence in the proceeding, and the Clerk of the Commission presenting the introduction shall not be subject to cross-examination by any
- 2) The City Commissioners shall disclose any ex parte communications that may have occurred. All parties may be collectively sworn by the Clerk of the Commission in the interest of time.
- 4) The City Manager or designee shall present any staff, board or other report on the matter. Evidence before the Commission shall include, but not be limited to, an analysis which includes the consistency with the City's adopted codes,

rules, policies or plans, as applicable, and how the matter does or does not meet the requirements of the such codes, rules, policies and plans and other applicable haws. Written reports and any other documentary evidence shall become a part of the record. Evidence may be presented through oral testimony of witnesses or documentary evidence or both.

- 5) The City Commission may call any witness it deems necessary to reach a complete and informed decision.
- The examination of witnesses shall be conducted under oath by direct examination on matters which are relevant and material to the issue or issues before the City Commission. After the conclusion of direct examination, the witness may be cross-examined by another party, or a City Commissioner. All questions shall be directed through the Mayor and the witness shall answer the question unless the Mayor deems the question to be irrelevant or immaterial. Any commissioner or party may raise evidentiary objections. The inquiry under cross-examination shall be limited to matters raised in the direct examination of the witness. No re-direct shall be allowed unless requested by a party stating the desired area of inquiry and that request is approved by the Mayor. If re-direct is allowed, it shall be limited to questions of the witness on issues raised in the cross-examination. This provision shall not limit a City Commissioner from questioning any person on matters relevant to the matter or petition. The Mayor or any City Commissioner may seek advice from the City Attorney on questions of evidence. During the presentation by the opponents or proponents of an issue before the City Commission, no one may present testimony or evidence which is unduly cumulative or repetitious of previously presented testimony or evidence by a fellow opponent or proponent.

(F) Public Hearing

After the quasi-judicial hearing is completed, those members of the public who were not a party to the quasi-judicial hearing may be permitted to speak up to five (5) minutes per person and present their testimony and evidence to the City Commission. No party or witness shall be_allowed to speak during the public hearing portion of the proceedings.

(G) Continuances

The City Commission may, in its discretion, at any time during the hearing, continue the hearing, and may request further information from any party.

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(H) City Commission Deliberation

The City Commission shall then further deliberate a motion, if necessary, and reach a decision by voting on the motion. In reaching its decision the City Commission may only consider evidence presented at the hearing and base its decision on the competent, substantial evidence of record.

(I) City Commission Oral Order

The City Commission shall orally issue an order.

(J) City Commission Written Order

The order shall be reduced to writing and shall state whether the petition is granted or denied or granted with conditions. The order shall also specify any conditions, requirements or limitations on the approval of the matter. The written order shall be presented to the City Commission for approval at a special meeting or at the next regular meeting of the City Commission. The Mayor and the Clerk of the City Commission shall execute the order. Executed copies of the order shall be hand delivered or mailed to the parties.

Part III. Informal Quasi-Judicial Hearings

(A) Informal Quasi-Judicial Hearing Procedure

- If no person files a timely request for a formal quasi-judicial hearing, the matter shall be set for an informal quasi-judicial hearing.
- 2) An informal hearing shall be presented to the City Commission in the following order:
 - a) Staff presentation
 - b) Petitioner or Applicant
 - c) Public hearing
 - d) Deliberation and vote of the City Commission
- 3) Cross-examination of the witnesses is not permitted and deemed waived by all persons_or parties. This provision does not prohibit a City Commission member from questioning any person relevant to the matter.
- 4) The City Manager or designee shall present any staff, board or other report on the matter. Evidence before the Commission shall include, but not be limited to, an analysis which includes the consistency with the City's adopted codes, rules, policies or plans, as applicable, and how the matter or Petition does or does not meet

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RULE XXII.

ADOPTION, ALTERATION OR SUSPENSION OF THESE RULES

These rules may be adopted, altered, waived, or rescinded by a majority vote of the members of the Commission. Any of the rules so adopted, altered or amended may be suspended by a majority vote of the members of the Commission. These Rules can be suspended upon unanimous vote of the City Commission.

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SECTION 2.

All resolutions in conflict herewith are repealed. This resolution shall become effective immediately upon adoption and will remain in effect until amended or repealed.

Dated this 10th day of January, 2000.

MAYOR

Paula M. DeLaney

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ATTEST:

Clerk Of The Commission

Kurt M. Lannon

Approved as to form and

legality:

Marion J. Radson, City Attorney

City of Gainesville, Florida

JAN 2 1 2000