

Legistar No. 000882

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TO:

Mayor and City Commission

DATE:

November 13, 2001

FIRST READING

FROM:

City Attorney

SUBJECT:

Ordinance No. 0-01-18; Petition No. 175CPA-00PB

An ordinance of the City of Gainesville, Florida, amending the Conservation, Open Space and Groundwater Recharge Element of the City of Gainesville 1991-2001 Comprehensive Plan; revising policies on wetlands; adding provisions concerning the Alachua County Forever program; adding provisions concerning the Alachua County Murphree Wellfield Protection Code; adding provisions concerning Floridan aquifer recharge areas; providing for an Environmentally Significant Land and Resources map series within the Future Land Use Map Series; adding Tumblin Creek and Hogtown Creek to the priority list for improving water quality; removing outdated provisions; amending provisions concerning NPDES permitting; making minor amendments throughout; providing directions to the city manager; stating intent to adopt the amended element as part of the City of Gainesville 2000-2010 Comprehensive Plan; providing a severability clause; providing a repealing clause; and providing an effective date.

Recommendation: The City Commission (1) hear a presentation on the proposed revisions to the Conservation, Open Space and Groundwater Recharge Element and (2) continue the public hearing to November 26, 2001.

STAFF REPORT

The updated Conservation, Open Space and Groundwater Recharge Element of the proposed 2000-2010 Comprehensive Plan reflects recommendations from the Evaluation and Appraisal Report adopted in 1998 and subsequent public input. This element was the subject of City Plan Board workshops on September 28, 2000 and November 30, 2000. The City Plan Board held a public hearing on the proposed updated Element on January 31, 2001, and the Board recommended approval with modifications by a vote of 6-0. The element was also presented at the February 12, 2001 meeting of the City Commission, and at comprehensive plan workshops on June 20, 2001 and July 26, 2001.

Revisions proposed for the Conservation, Open Space and Groundwater Recharge Element include one new and several amended objectives, one amended goal, deletion of several policies

that have been met or are no longer pertinent, plus various new and amended policies. The new objective addresses coordination with Alachua County on the Alachua County Forever program and other potential funding sources, and has an associated policy. Other new policies address aquifer recharge area maps and protection of recharge areas, wellfield protection, sedimentation problems in Hogtown Creek, water quality in Tumblin Creek, State requirements regarding lawn sprinkler systems, establishing a Green Building Program, coordinating with other governmental entities regarding pollution problems, and protecting heritage and champion trees. In Objective 4.2, priority for improving the quality of water entering creeks has been expanded to include Hogtown Creek and Tumblin Creek. Objective 2.4 and an associated policy have been expanded to address conservation of listed and candidate species; changes to other objectives are relatively minor. Goal 3 regards the urban forest, and it has been expanded to state that the City's commitment to preservation of the urban forest and street trees is a defining feature of our community.

Proposed policy revisions include changes to standards and guidelines for protection of environmentally sensitive resources. Proposed changes include updating creek protection provisions to better reflect adopted land development regulations, increased setbacks from lakes, revising wetlands protection provisions by striking the 'no net loss of on-site wetland acreage and function' requirement, and proposing provisions that address mitigation and reflect much of the wetlands protection language that was recommended earlier this year to the City Commission by the Water Management Advisory Committee (WMAC).

The Plan Board recommendation included revising Policy 1.1.4 by increasing the minimum \$150,000 annual allocation to \$300,000 for the acquisition and preservation of environmentally significant open space and recreation sites. Concern about the specificity of this policy was expressed at the February 12, 2001 City Commission meeting, and it has since been revised to delete reference to a specific source of funds and to specify that recreation sites may be active or passive.

Various other revisions have been made in response to City Commission and community input since the January 21, 2001 City Plan Board hearing. Policy 2.3.3 has been revised in order to clarify that the policy applies to septic tanks in commercial, institutional and industrial districts, and does not limit septic tanks to only those districts. Policy 3.1.3 has been revised so that it is consistent with City land development code provisions regarding removal or relocation of regulated trees. Many of the Water Mahagement Advisory Committee recommendations on wetlands were added to Policy 1.1.1 b. rather than limiting them to pertinent future land development regulations. Objective 2.1 was strengthened regarding wetland acreage and function, and Policy 2.1.1 was revised to require that all wetland mitigation be strictly within city limits. Policy 1.1.1 c. was revised to increase development setbacks from lakes from 35 to 50 feet. Policy 2.2.3 was revised based on updated information from Alachua County Environmental Protection Department. Policy 2.3.2 was revised to include titles of referenced portions of the Florida Administrative Code. New Policy 2.3.8 regards lawn sprinkler systems; new Policy 2.6.2 regards Green Building; new Policy 3.1.7 regards heritage and champion trees; and new Policy 4.2.5 regards coordinating with other governmental entities with respect to pollution problems. Sub-policy 3.1.2 a. regarding xeriscape and turf area was retained, and other sub-policies regarding vegetation requirements were revised. Other changes to the proposed updated Element are relatively minor.

A separate document prepared by Commissioner Nielsen at the October 15 City Commission meeting, as revised by City staff, is attached as Exhibit "1". Additionally, a separate document, attached to this memorandum as Exhibit "2", that was prepared by City staff for the September 24 City Commission meeting, shows staff's recommended modifications as shown by shading.

Fiscal Note: None

CITY ATTORNEY MEMORANDUM

The above-referenced ordinance was approved by the Plan Board on January 31, 2001, and the Community Development Department has requested the City Attorney's Office to prepare the appropriate ordinance amending the City of Gainesville 1991-2001 Comprehensive Plan.

Florida Statutes set forth the procedure for adoption of an amendment to the Comprehensive Plan. The second hearing will be held at the adoption stage of the ordinance and must be advertised approximately seven (7) days after the day that the second advertisement is published.

The Plan amendment will not become effective until the State Department of Community Affairs issues a final order determining the adopted amendment to be in compliance in accordance with the Local Government Comprehensive Planning and Land Development Regulation Act, or until the Administration Commission (Governor and Cabinet) issues a final order determining the adopted amendment to be in compliance.

Approved and

Submitted by: Marion J. Radson

City Attorney

MJR:sw

Conservation, Open Space and Groundwater Recharge Element

The following represents staff's revisions to proposed language presented by Commissioner Warren Nielsen at the October 15, 2001 City Commission hearing on the Conservation, Open Space and Groundwater Recharge Element. Underline and strike-throughs of shaded areas represents staff's changes.

Goal 1

Establish and maintain an integrated and urban-defining open space network that protects and conserves key environmental features.

Objective 1.1

Upon adoption of this Plan, the City shall protect all significant environmental lands and resources identified in the map series within the Future Land Use Map Series. The City shall continue to identify environmentally significant open space and recreation sites for acquisition.

Policies

- 1.1.1 At a minimum the following standards and guidelines shall be used to protect environmentally sensitive resources identified in the map series within of the Future Land Use Map Series. The City shall develop and adopt implement land development regulations that establish criteria and guidelines for expansion of, on a case by case basis, the minimum standards addressed below. The City shall develop the afore mentioned guidelines with the consultation of the highest level of professional expertise.
 - a. Creeks: Between 35 and 150 feet from the break in slope at the top of the bank, there is a rebuttable presumption that development is detrimental to the regulated creek. Developments must conform to applicable provisions of the land development regulations, which prohibit development within a minimum of 35 feet of the break in slope at the top of the bank of any regulated creek.
 - b. Wetlands: Developments containing wetlands must avoid loss of function or degradation of wetland habitat and/or wetland hydrology as the highest priority. Degradation or loss of function that is unavoidable shall be minimized, and the applicant must demonstrate that the cause of the degradation or loss of function is clearly in the public interest as understood from in-depth review by City staff, appropriate City boards, qualified professionals, and the public, with final administrative approval by the city commission on appeal if necessary. The City shall develop and implement land development regulations that at a minimum:
 - 1) Establish criteria for determining whether or not the proposed development or activity is clearly in the public interest;
 - Establish mitigation ratios for wetland preservation, restoration, and creation. Wetland creation is presumed assumed to be the least desirable mitigation strategy with the least chance of success.

Creation strategies shall be subject to the highest levels of requirements, restrictions, and review as outlined in the land development codes. Areas presently functioning to some degree as wetlands that were clearly established by human activity, e.g., artificial ponds, ditches, cow paths, etc., may be mitigated by the ereation of new wetlands of comparable performance.

- 3) Establish bonding, long-term monitoring and enforceable long-term maintenance requirements for wetland mitigation projects to ensure verify that all the negative impacts—direct, indirect, cumulative and synergistic—have been mitigated; Monitoring should be performed executed by the Alachua County Environmental Protection Department, and/or the appropriate water management district, or other appropriate monitoring agency or reviewing entity, with regulatory fees costs assumed paid by the permitted applicant.
- 4) Establish means of assuring that the wetland mitigation project continues to exist and function as approved. All mitigation should be completed before the permitted project is completed. [Further discussion of timeframe for completion of mitigation is warranted].
- 5) Establish mitigation ratios of at least 5:1 (acreage of mitigation area to impacted area);
- 6) Require off-site mitigation to be performed within the same sub-basin and basin in which the impact occurred, unless it is shown that mitigation outside the sub-basin is more appropriate. The order of preference for the location of the mitigated area(s) in relation to the impacted areas will be:
 - a. In the same basin and sub-basin;
 - b. In an adjacent sub-basin within the basin;
 - c. In an adjacent sub-basin outside the basin; and
 - d. In an adjacent basin;
- 7) Remove: Require mitigation to be performed within the city limits of Gainesville;
- 8) Require that development shall not cause hydrological or wetland impacts off-site;
- 9) Between 35 and 100 feet of the landward extent of a wetland there is a rebuttable presumption that development is detrimental to the wetland. Developments must conform to applicable provisions of the land development regulations, which prohibit development

within a minimum of 35 feet of the landward extent of a wetland. The land development regulations will provide guidelines criteria for decisions to expand any buffer beyond 35 feet.

- 10) Specify that these protections shall be extended to all wetlands, regardless of whether they are currently mapped;
- 11) Require review and approval of wetland mitigation projects by qualified professionals.
- 12) Outstanding Florida Waters, as listed in s. 62-302.700, F.A.C., shall have a buffer of 200 feet and areas with listed plant or animal species within 300 feet of surface waters and wetlands shall have a buffer of 300 feet. The City shall develop and implement land development regulations that establish appropriate setbacks for wetlands containing listed plant or animal species. If this Where these distance requirements precludes all economic development of the a parcel, exceptions can be made, as provided in the land development regulations, that require after approval by a majority of the city commission and with appropriate mitigation of wetland loss at a minimum of a 5:1 ratio.
- 13) Wetlands damaged on or subsequent to the effective date of this policy shall be restored to their original state function and condition prior to such damage, at the owner's expense except as may be provided in the land development regulations above.
- 14) Areas annexed by the City from the County shall retain the County's comprehensive plan buffers with respect to wetlands and creeks after the area is incorporated.
- c. Lakes: Developments containing or adjacent to a **natural** lake (or lakes) must not adversely impact the condition of the lake. Dredge and fill shall be prohibited. Development shall be prohibited within **75 feet** of the landward extent of a lake.
- d. Wellfields: Developments must be consistent with Policy 2.3.2 and 2.3.3 of this Element.
- e. Major Natural Groundwater Recharge Areas: Developments within this area must be consistent with Policies 2.3.3 and 2.3.5 of this Element.
- f. Upland Areas: Developments within an area identified as Upland must submit an ecological inventory of the parcel. Based on the inventory, development may be allowed on up to the maximum of 75 percent of

the parcel.

- 1.1.2 The City shall adopt criteria for use the environmentally significant properties inventory/ranking report the urban area, and use these criteria to develop and maintain an inventory of open space and natural reservations to be considered for acquisition. These criteria shall be designed to identify viable populations of native plant and animal species, environmentally significant areas, and unique geological or historic features that should be preserved, and show connectivity with other public lands and environmentally significant areas that should be maintained.
- 1.1.3 The City shall keep in force continue to have land development regulations that require new developments to dedicate land and easements, within federal constitutional guidelines, particularly for the creation of buffers along and around surface waters and natural reservations and to facilitate the development of greenways and other open space.
- 1.1.4 The City shall allocate a minimum \$300,000 per year for the purchase and/or management of environmentally significant open space and of active and passive recreation sites.

Objective 1.2

The City shall coordinate with Alachua County on the Alachua County Forever program, and with other potential funding sources for land acquisition for environmental and open space protection.

Policies

1.2.1 The City shall seek to maximize the protection of environmentally sensitive lands through the nomination of properties for acquisition with Alachua County Forever and other relevant funds.

Goal 2

Mitigate the effects of growth and development on environmental resources.

Objective 2.1

Upon adoption of this Plan, existing citywide levels of wetland acreage and functions within City limits shall be maintained to the extent feasible through the year 2010.

Policies

2.1.1 The City shall continue to update, augment and maintain an inventory of wetlands, and adopt land development regulations designed to conserve wetland acreages and preserve natural functions within the Gainesville urban area on a citywide basis. When wetlands are unavoidably lost to development, mandatory mitigation shall be required to ensure no net loss of acreage and functions occurs. Mitigation location protocol shall follow policy

1.1.1.b.6.

- 2.3.3 The City shall only allow new development in commercial, institutional, and industrial districts to place septic tanks:
 - 2. In areas not shown as regulated creek, lake, and wetland, identified in the Environmentally Significant Land and Resources map series of the Future Land Use Map Series.
- 2.4.3 The City shall continue to have guidelines for the design of stormwater basins that require the use of native vegetation and basin slopes suitable for stormwater treatment that promote highly diverse plant and animal habitats, particularly within stream-to-sink basins, and that enhance the hydrological and ecological functions of related wetland areas.
- 2.4.6 The City shall continue to have land development regulations for environmentally significant wetlands, lakes and regulated creeks that require:
 - a. Setbacks from regulated creeks, lakes and wetlands;
 - 3. Prohibition of development that would cause erosion and sediment pollution to regulated creeks, lakes and wetlands;
 - 4. No net increase in the rate of runoff from development sites adjacent to regulated creeks, lakes and wetlands;
 - 5. Retention or detention of the first inch of runoff of developments adjacent to regulated creeks, lakes and wetlands, through on-site filtration;
 - 6. Retention of vegetation integral to the ecological value of regulated creeks, lakes and wetlands;
 - f. Compliance with the City's adopted criteria for controlling sediment and erosion;
 - g. Allowance of a transfer of development intensity and density from lower to higher elevations of a site; and
 - h. Prohibition on the installation of all septic tanks.
 - 2.4.11 The City's land development regulations shall protect environmentally significant lands and resources that will at minimum by:
 - a. Controlling permissible uses through regulatory overlay districts;
 - b. Providing opportunities for alternative and innovative site development;
 - c. Establish Providing setback and parking standards;

- d, Providing mandatory mitigation to ensure no minimize net loss of acreage and functions citywide when wetlands are unavoidably lost;
- e. Allowing for, or requiring the clustering of development away from environmentally significant resources; and
- f. Restricting on-site waste disposal systems.

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Conservation, Open Space and Groundwater Recharge Element

Goal 1

Establish and maintain an integrated and urban-defining open space network that protects and conserves key environmental features.

Objective 1.1

Upon adoption of this Plan, the City shall protect all significant environmental lands and resources identified on Map 2 in the (Environmentally Significant Land and Resources) map series within the Future Land Use Map Series. The City shall continue to identify environmentally significant open space and recreation sites for acquisition.

Policies

1.1.1 At a minimum the following standards and guidelines shall be used to protect environmentally sensitive resources identified on Map 2 in the (Environmentally Significant Land and Resources) map series within of the Future Land Use Map Series:

a. Creeks: Developments must conform to applicable provisions of the land development regulations the "Regulations of Development Near Creeks"

Ordinance, which prohibits development is prohibited within 35 feet of the eenterline break in slope at the top of the bank centerline of any regulated creek. Between 35 and 150 feet from the break in slope at the top of the bank, there is a presumption that development is detrimental to the regulated creek unless demonstrated otherwise.

b. Wetlands: Developments containing wetlands must maintain the existing level of wetland acreage and function on the property avoid loss of function or degradation of wetland habitat and/or wetland hydrology as the highest priority. Degradation or loss of function that is unavoidable shall be minimized, and the applicant must demonstrate that the cause of the degradation or loss of function is clearly in the public interest. The City shall develop and implement land development regulations that at a minimum:

1. Establish criteria for determining whether or not the proposed development or activity is clearly in the public interest.

2. Establish mitigation ratios for wetland preservation, restoration and creation.

CODE: Words stricken are deletions; words underlined are additions; shading shows staff's recommended revisions after City Plan Board recommendations.

1 2 3		 Establish bonding, monitoring and maintenance requirements for wetland mitigation projects. Any mitigation shall include enforceable, long-term monitoring and maintenance requirements;
4 5 6		4. Establish means of assuring that the wetland mitigation project continues to exist and function as approved;
7 8 9		 Establish mitigation ratios of at least 5:1 (acreage of mitigation area to impacted area);
10 11 12 13 14 15		6. Require off-site mitigation to be performed within the same sub-basin and basin in which the impact occurred, unless it is shown that mitigation outside the sub-basin is more appropriate. The order of preference for the location of the mitigated area(s) in relation to the impacted areas will be:
16 17		a. In the same basin and sub-basin;
18 19		b. <u>In an adjacent sub-basin within the basin;</u>
20 21		c. In an adjacent sub-basin outside the basin; and
22 23		d. <u>In an adjacent basin;</u>
24 25 26	_ a-S = =	 Require mitigation to be performed within the city limits of Gainesville;
27 28 29		 Require that development shall not cause hydrological or wetland impacts off-site;
30 31 32 33		 Require a minimum buffer distance of 35 feet between the landward extent of any wetland and the developed area. In some instances larger buffers may be warranted;
34 35 36	**	 Specify that these protections shall be extended to all wetlands regardless of whether they are currently mapped;
37 38 39		 Require review and approval of wetland mitigation projects by qualified professionals.
40 41 42 43 44	c.	Lakes: Developments containing or adjacent to a natural lake (or lakes must not adversely impact the condition of the lake. Dredge and fill shall be prohibited. Development shall be prohibited within 35 50 feet of the landward extent of a lake.

- Wellfields: Developments must be consistent with Policy 2.3.32 and 2.3.3 of this Element.
 - e. Major Natural Groundwater Recharge Areas: Developments within this area must be consistent with Polic<u>yies</u> 2.3.43 and 2.3.5 of this Element.
 - f. Upland Areas: Developments within an area identified as Upland must submit an ecological inventory of the parcel. Based on the inventory, development may be allowed on up to the maximum of 75 percent of the parcel.
 - 1.1.2 The City shall adopt criteria for use the environmentally significant properties inventory/ranking report the urban area, and use these criteria to develop and maintain an inventory of open space and natural reservations to be considered for acquisition. These criteria shall be designed to preserve identify viable populations of native plant and animal species, environmentally significant areas, and unique geological or historic features that should be preserved, and show connectivity with other public lands and environmentally significant areas that should be maintained.
 - 1.1.3 By June 1992, The City shall adopt continue to have land development regulations that require new developments to dedicate land and easements, particularly for the creation of buffers along and around surface waters and natural reservations and to facilitate the development of greenways and other open space.
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 28
 1.1.4 The City shall seek at allocate a minimum of \$300,000 \$150,000 per year toward the acquisition and preservation from the Alachua County Forever funds for the purchase of environmentally significant open space and of active and passive recreation sites.

Objective 1.2

The City shall coordinate with Alachua County on the Alachua County Forever program, and with other potential funding sources for land acquisition for environmental and open space protection.

Policies

1.2.1 The City shall seek to maximize the protection of environmentally sensitive lands through the nomination of properties for acquisition with Alachua County Forever and other relevant funds.

Goal 2

1 2

Mitigate the effects of growth and development on environmental resources.

Objective 2.1

Upon adoption of this Plan, existing <u>citywide</u> levels of wetland acreage and functions within City limits shall be maintained to the extent feasible through the year 2001 2010.

Policies

2.1.1 By 1992, The City shall develop and continue to update, augment and maintain an inventory of wetlands, and adopt land development regulations designed to preserve conserve existing wetland acreages and preserve natural functions on a citywide basis. When wetlands are unavoidably lost to development, mandatory mitigation shall be required to ensure no net loss of acreage and functions occurs.

Mitigation will be performed within city limits except where special circumstances prohibit this option, in which case all mitigation must remain within Alachua County.

Objective 2.2

The City shall improve the quality of stormwater entering City lakes and creeks by requiring development and redevelopment to meet the adopted water quality standards of this Element and the Stormwater Management Element.

Policies

2.2.1 The City shall adopt land development regulations that continue to require stormwater quality treatment facilities for redevelopment of non-residential sites and the Central City District, particularly within stream-to-sink basins.

2.2.2 The City shall adopt land development regulations that reduce the amount of impervious parking surface allowed within any environmentally significant area, as compared to impervious allowances outside these areas. In these areas, reduction of impervious surface shall include reduction of required parking spaces, use of pervious surfaces, and/or use of multi-story parking structures to prevent damage to environmentally significant areas and transition zones.

2.2.32 The City shall adopt continue to have land development regulations that require meet or exceed state-of the art best management practices for stormwater management. quality and hazardous materials management designs to prevent damage to environmentally significant areas and transition zones.

September 13, 2001 2.2.43 The City shall adopt land development regulations that require the handling of 1 hazardous materials in such a way as to prevent degradation of the natural 2 environment. At a minimum, this shall be achieved by complying with the 3 Alachua County Hazardous Materials Management Code (Ord. 91-6, 1991) and 4 the Alachua County Murphree Wellfield Protection Code, which: 5 6 Prohibits certain new, large-scale chemical businesses, hazardous 7 materials facilities, and underground storage tank systems from siting 8 within the unconfined zone of the Floridan aquifer; 9 10 Prohibit new, large scale hazardous materials facilities from siting within b. 11 the primary and secondary wellfield protection zones of the Murphree 12 wellfield, and establish requirements for siting of hazardous materials 13 facilities within the tertiary protection zones of the Murphree wellfield. 14 Within the secondary zone, vehicular fuel storage subject to Florida 15 Statutes 376.317 may be allowed. 16 17 Requires new, Class C and D large scale chemical businesses hazardous 18 C. materials facilities as identified in the Alachua County Hazardous 19 Materials Management Code to maintain large setbacks from surface 20 waters, wells, and floodplains; and 21 22 Requires stringent chemical hazardous materials storage and containment 23 d. designs, periodic monitoring, inspections, a management plan, fees, and 24 penalties for non-compliance. 25 26 2.2.54 The City shall adopt continue to have land development regulations that 27 supplement the standards of the applicable Water Management District to 28 promote the natural cleansing of water in creeks. Such standards shall include: 29 30 Limiting creek dredging; 31 a. 32 Prohibiting channelization; 33 **b**. 34 Requiring sedimentation controls during and after construction; 35 C. 36 Protecting creek banks and vegetation; 37 d. 38 Requiring treatment of the first "one inch" of runoff; 39 e. 40 Restoring previously channelized creeks identified for restoration by the

stormwater management objectives.

City, when feasible provided that such restoration does not conflict with

f.

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2.2.65 The City shall <u>maintain an</u> inventory <u>of</u> altered creek segments suitable for restoration to a more natural condition.

Objective 2.3

By June 1992, The City shall only permit activities that maintain drinking water resources to meet the demands of population projected for the year 2001 2010.

Policies

2.3.1 To protect drinking water resources, the City shall adopt criteria for the location of hazardous materials collection/transfer/treatment facilities.

2.3.21 The City shall continue to cooperate with the Alachua County Environmental Protection Office Department, the Florida Department of Environmental Regulation Protection (FDER)(FDEP), the Water Management Districts, and the Environmental Protection Agency (EPA) and shall support the appropriate agencies with efforts to accomplish the following:

a. Identify areas of pollution to surface waters and groundwater;

b. Establish a monitoring program that provides an annual report describing present environmental conditions and cleanup status;

c. Identify parties responsible for polluted areas, and require such parties to mitigate pollution problems.

2.3.32 The City shall allow land uses and facility design in that part of the City falling within wellfield management protection zones (and other "community water system" cones of influence as defined by Fla. Administrative Code Chapter Rule 17-550.200 62-550.200 (Drinking Water Standards, Monitoring, and Reporting, Definitions for Public Water Systems) and Chapter 9J-5.003(274) (Definitions, "cone of influence"), F.A.C.) and identified on Map 2 in the (Environmentally Significant Land and Resources) map series within of the Future Land Use Map Series, that are in compliance with the Murphree Wellfield Management Code Ordinance 88-15, Protection Code. adopted July 26, 1988 by the Alachua County Board of County Commissioners. New placement of septic tanks in the secondary zone for non-residential uses shall also be prohibited.

2.3.43 The City shall only allow new development to place septic tanks in commercial, institutional, and industrial districts to place septic tanks:

a. In compliance with areas of major groundwater recharge, if the development is in compliance with the Alachua County Hazardous

Material Code Ordinance 91 6 and does not include activities handling hazardous materials as listed in EPA's extremely hazardous substances list promulgated by SARA Title III; and Division 3., Wellfield Protection Special Use Permit of the City's Land Development Code, and if the development is in compliance with the Alachua County Hazardous Materials Management Code.

- b. In areas not shown as regulated creek, lake, and wetland, and upland areas identified on Map 2 (in the Environmentally Significant Land and Resources map series) of the Future Land Use Map Series.
- 2.3.54 The City shall adopt continue to have a water conservation plan consistent with the Water Management Districts' plans (Sec. 373.175 & 373.246, F.S., and Chap. 40C-21, F.A.C.). The plan shall include strategies to deal with emergency conditions, implement public education campaigns regarding the nature of groundwater resources and the need to protect and conserve them, provide a public information program on water reuse systems, and develop potable water rate structures to encourage water conservation.
- 2.3.65 Pursuant to Section 373.0395, F.S., Water Management Districts will are to map "prime" groundwater recharge areas within the County. Should such areas be identified within City limits, the areas will be mapped and included in the adopted comprehensive plan, and City land development regulations shall be amended to protect such areas if they are not already protected by existing regulations and programs.
- 2.3.6 Until such time as prime recharge areas are mapped, the City shall use the Floridan Aquifer recharge maps prepared by the St. Johns River Water Management District and the Suwannee River Water Management District (see Environmentally Significant Land and Resources map series within the Future Land Use Map Series). City land development regulations shall be amended to protect such areas if existing regulations and programs do not already protect them.
 - 2.3.7 Final development orders shall require compliance with septic tank rules (Chapter 10D-6, F.A.C. 64E-6, F.A.C. and Section 381.272 (9)(a), F.S.)
- 2.3.8 The City shall inform the public of the requirements of Section 373.62, Florida Statures, regarding automatic lawn sprinkler systems.

Objective 2.4

The City shall adopt amend its land development regulations, based on performance standards keyed to the resources, that are as necessary to conserve environmentally

significant surface waters; major natural groundwater recharge areas; development-eonstraining soils; threatened or endangered or listed (or candidates for being listed) plants, animals and habitats; and prevent the spread of invasive vegetation. The adopted regulations shall be designed to maintain viable populations of these existing plant and animal species and allow development activities which are compatible with identified environmentally significant lands and resources. (See Map 2 of Environmentally Significant Land and Resources map series within the Future Land Use Map Series.).

Policies

- 2.4.1 By 1993, The City shall maintain an updated its inventory of identified environmentally significant resources identified on Map 2 in the Environmentally Significant Land and Resources map series within of the Future Land Use Map Series. If additional resources are identified, these properties shall be subject to performance based regulations keyed to the resource present at the site. The Future Land Use Map Series shall be amended to include these properties.
- 2.4.2 The City shall adopt land development regulations that protect identified threatened or endangered or listed (or candidates for being listed) plants, animals or habitats. These regulations shall require developments of parcels within the environmentally significant areas to submit an ecological inventory of the parcel.
- 2.4.3 The City shall develop continue to have guidelines for the design of stormwater basins that require the use of native vegetation and basin slopes suitable for stormwater treatment that promote highly diverse plant and animal habitats, particularly within stream-to-sink basins, and that enhance the hydrological and ecological functions of related wetland areas.
- 2.4.4 By 1994, the City shall identify road segments where large numbers of animals are killed ("road kills") and establish mitigation policies to be used in conjunction with future road improvements. Future road alignments shall avoid minimize their impact on environmentally significant animal habitats.
- 2.4.5 The City shall adopt land development regulations that continue to require construction design consistent with existing terrain by discouraging contouring, cut and fill, or other practices where they might be shown to cause soil erosion.
- 2.4.6 The City shall adopt continue to have land development regulations for environmentally significant wetlands, lakes and regulated creeks that require:
 - a. Setbacks from regulated creeks, lakes and wetlands;
 - b. Prohibition of development which that would cause erosion and sediment pollution to regulated creeks, lakes and wetlands;

1 No net increase in the rate of runoff from development sites adjacent to 2 regulated creeks, lakes and wetlands; 3 4 Retention or detention of the first inch of runoff of developments adjacent 5 d. to regulated creeks, lakes and wetlands, through on-site filtration; 6 7 Retention of vegetation integral to the ecological value of regulated 8 e. creeks, lakes and wetlands; 9 10 Compliance with the City's adopted criteria for controlling sediment and f. 11 erosion; 12 13 Allowance of a transfer of development intensity and density from lower 14 g. to higher elevations of a site; and 15 16 Prohibition on the installation of all septic tanks. 17 h. 18 The City shall annually periodically conduct an inventory of environmentally 19 2.4.7 significant plants, animals, and habitats within at least two city-owned parks or 20 open space parcels; prepare a list of plants, animals, and habitats to protect; and 21 prepare a plan for the maintenance of viable populations of these plants and 22 animals. 23 By 1992, Chemical control efforts by the City to manage pest species shall only 24 2.4.8 include use of chemicals designated by the City to be that are safe for wildlife and 25 public health. Chemical control will be used only when non-chemical controls do 26 not abate the pest problem. 27 28 The City shall coordinate with Alachua County, FDNR FDEP and the Water 2.4.9 29 Management Districts to conserve environmentally significant vegetative plant 30 communities located within both the City and within the unincorporated area by 31 submitting relevant land development proposals for review to the Alachua County 32 Environmental Protection Office Department, the applicable Water Management 33 District, and FDNR FDEP for comment and recommendation. 34 35 2.4.10 By June 1992, the City shall adopt land development regulations that include (1) a 36 definition of environmentally significant open space and other categories of open 37 space; and (2) regulations to preserve such open space. 38 39 2.4.1110 The City shall protect floodplains through existing land development 40 regulations which that at a minimum: 41 42 Prohibit development within the flood channel or floodplain without a 43 a. City permit; 44

1 2	b .	Prohibit filling in the flood channel by junk, trash, garbage, or offal;
3		
4	c.	Prohibit permanent structures in the flood channel, except for those
5 %		necessary for flood control, streets, bridges, sanitary sewer lift stations,
6		and utility lines;
7		The state of the s
8	d.	Prohibit the storage of buoyant, flammable, explosive, toxic or otherwise
9		potentially harmful materials in the flood channel;
10		The state of the s
11	e.	Prohibit development within the floodplain which that would reduce the
12		capacity of the floodplain;
13		The state of the s
14	f.	Prohibit development which that would cause or create harmful soil
15		erosion, stagnant water, and irreversible harmful impacts on existing flora
16		and fauna;
17		
18	g.	Limit flood channel uses to agriculture, recreation, lawns, gardens, and
19		parking areas; and
20		C. 1 and and atmost are at least
21	h.	Limit floodplain uses to launching areas for boats and structures at least
22		one foot above the 100-year flood elevation, in addition to those allowed
23		in the flood channel.
24		
25	2.4. 12 11 The	City's shall amend its current land development regulations shall to include
26	perfor	mance based standards to protect environmentally significant lands and
27	resour	ces that will at minimum by:
28		
29	a.	Controlling permissible uses through regulatory overlay districts;
30		the control of the control of the desirable manners.
31	b.	Providing opportunities for alternative and innovative site development;
32		
33	c.	Establish Providing setback and parking standards;
34	2	
35	d.	Providing mandatory mitigation to ensure no minimize net loss of acreage
36		and functions when wetlands are unavoidably lost;
37		
38	e.	Allowing for, or requireing the clustering of development away from
39		environmentally significant resources; and
40		
41	f.	Restricting on-site waste disposal systems.
42		
43	2.4. 13 <u>12</u>	At a minimum, conservation strategies for significant vegetative natural
44	1, 12	communities shall include:
1.00		and the second s

- a. Required preservation conservation of native upland vegetative natural communities;

b. Installation of native vegetation landscaping and removal of invasive trees and shrubs; and

c. Surface water Setbacks.

Objective 2.5

The City shall continue existing programs and institute new programs <u>as</u> necessary to maintain air quality levels which comply with <u>county</u>, state and national ambient air quality standards through the year <u>2001</u> <u>2010</u>.

Policies

2.5.1 Adopt citywide regulations restricting or prohibiting the burning of plastics, particularly with regard to local government, institutional, or commercial incineration. (Refer to Solid Waste Element for additional incineration policies.)

2.5.2 By 1995 the City shall make available a general information brochure describing known radon hazards in the City.

2.5.32 The City shall encourage non auto transportation choice by adopting new programs and strategies as may be needed to encourage public mass transit use, bicycling, walking, and higher urban development densities near neighborhood centers activity centers, satellite parking lots, and mixed land uses.

Objective 2.6

The City shall continue to promote and practice energy <u>natural resource</u> conservation <u>and pollution prevention</u> to reduce energy consumption and demand in order to reduce negative impacts on the environment. To accomplish this, the City shall <u>continue to incorporate energy saving natural resource-saving and pollution prevention policies in this Element and other elements of the Comprehensive Plan (such as Solid Waste, <u>Future Land Use</u>, and <u>Traffic Circulation Transportation Mobility</u>).</u>

Policies

2.6.1 By 1992, after completion of the Local Energy Engineer Program (LEEP), the City shall amend the Comprehensive Plan to include an Energy Element unless it is deemed unnecessary.

- 2.6.1 The City shall continue to provide customers with education and incentive programs to encourage reduced energy consumption natural resource conservation and pollution prevention.
- 2.6.2 The City shall establish by 2003 a Green Building Program in order to encourage environmentally friendly and energy-efficient construction.

Goal 3

G

 Improve urban spaces through preservation and enhancement of the urban forest. Maintain the City's commitment to preservation of the urban forest and street trees as a defining feature of our community.

14 Objective 3.1

 After January 1, 1992, The total percentage of tree canopy <u>coverage</u> within the City shall not fall below the 19924 percentage of tree canopy, as estimated by the City Manager or his designee, using methods developed by the Florida Division of Forestry, except in the event of natural catastrophe (disease or insect epidemic, or storm).

Policies

3.1.1 By 1992, establish a tree planting program whereby The City shall continue to plants at least 400 trees (or 650 inch-diameters at chest height) within City limits annually, and encourage developers and citizens to plant at least 600 trees annually. At least 75 percent of the trees should be native to north Florida.

3.1.2 The City shall adopt land development regulations for new development that require the following:

Use of native and drought-tolerant plants ("xeriscape") and a reduction in allowable turf area;

b. Energy conservation through a 5 percent increase in tree and shrub canopy over the 1990 Gainesville Landscape Ordinance canopy requirements in the Land Development Code that result in to shade for buildings and pavements;

 Use of pervious paving materials adjacent to landscape strips and islands to provide greater rooting volume for trees and shrubs; and

c.-d.—Species diversity in new plantings (no more than 50 20 percent of any one genus-eitywide, or on any site plan except those within airport flight paths, or except for street tree plantings, which, on a given street should be

 uniform with respect to genus, size and shape; however, street tree diversity is to be attained citywide, even though it will not be attained on an individual street) to reduce the effect of loss of a tree species due to insect or disease outbreaks. (This policy excludes parking lots and road medians, that may have up to 50 percent of one tree genus.)

- <u>d. e.</u> A plan for the removal of invasive trees and shrubs shall be submitted at the time of final development review.
- 3.1.3 By 1991, the City will have applied for a matching grant to conduct an inventory of city street trees to identify large trees and available planting locations. The information generated will be used as the basis for a comprehensive tree planting plan. If a grant is not awarded, then a study shall be conducted that will lead to the development of a comprehensive tree planting plan. By 1994, the City will conduct an independent study on the impact of trees on the infrastructure and shall submit a report, the information from which can be incorporated in the comprehensive tree planting plan so that appropriate trees can be planted in appropriate locations.
- 3.1.43 By 1992, all The City shall continue to require that removal of regulated trees (as identified by the Gainesville Landscape Ordinance) that are not subject to development plan approval shall be mitigated by on- or off-site tree planting (or an equivalent exaction of fees) of at least 10 percent for regulated trees and 100 percent for Heritage trees (other than regulated water oak, laurel oak, camphor and pine and tallow, which shall require 10% mitigation) of the total diameter inches removed measured at breast height.
- 3.1.54 By 1995 2003, the City shall adopt prepare tree-lined streetscape guidelines which require the preservation and establishment of tree-lined streets and compatibility with existing infrastructure. In order to promote compatibility with infrastructure, strategies such as placing overhead utilities underground, using aerial (or tree) cabling, planting trees that are compatible with overhead utilities and reserving street right-of-way for trees shall be implemented, when economically feasible. All trimming within the public right-of-way shall use the National Arborist Association's approved tree-pruning practices to minimize the physical and aesthetic harm to trees that must be pruned.
- 3.1.6 In support of Policy 3.1.5, the City, shall, by June 1992, identify important street segments (to be known as "Gateway Streets") where a reduction in visual obtrusiveness of infrastructure would be desirable. Consideration of financial and physical obstacles associated with all existing infrastructure along suggested gateways will be made before official designation.

- 3.1.7 By 1992, the City shall prepare a plan for the establishment and preservation of tree lined streets. This plan shall give priority to high visibility Gateway Streets and important activity center road segments, as well as segments included on the Metropolitan Transportation Planning Organization (MTPO) Transportation Improvement Plan.
 - 3.1.85 The City shall continue to remove invasive trees and shrubs from its rights-of-way and property and to inform private property owners of the benefits of removing invasive vegetation.
 - 3.1.96 The City shall <u>continue</u> amend the Land Development Code to exclude invasive vegetation from plant material permitted in landscape plans.
 - 3.1.7 The City shall continue to have land development regulations that protect heritage and champion trees as an important community resource. The regulation at a minimum shall include:
 - a. Variances from land development regulations to save and preserve trees;
 - Levy of fines for the unlawful removal of trees as provided by the Code of Ordinances; and
 - c. Setback requirements to protect trees before, during and after construction.

Goal 4

Provide ongoing monitoring of environmental resources and mitigate current pollution problems and potential point sources of pollution.

Objective 4.1

By June 1992, The City shall establish participate in an environmental quality monitoring program designed to identify problems and trends in local air, surface water, groundwater, and plant and animal habitat quality. This program shall also be used to evaluate the effectiveness of protective regulations.

Policies

4.1.1 The City shall work with the Alachua County Environmental Protection Office Department and other appropriate agencies organizations to design and implement a comprehensive and ongoing monitoring program for Gainesville's environmental resources. This program should have at least an urban area scope and shall produce a "state of the environment" report-on at least every five years an annual basis.

Objective 4.2

By 1993, The City shall identify pollution problems by and responsible parties parties responsible, and shall establish strategies to mitigate, remediate, or assist in the mitigation or remediation of, these problems in all watersheds within Gainesville's city limits. One priority In consideration of the importance of water quality of the creeks in our community, priority shall be given to improving the quality of water entering Sweetwater Branch, Tumblin Creek and Hogtown Creek which transmits water directly to the Floridan Aquifer through Alachua Sink.

Policies

- 4.2.1 By December 1992 2003, the City shall submit a National Pollutant Discharge Elimination System (NPDES) permit application to FDEP in order to improve surface water quality work with FDNR, FDEP, St. Johns Water Management District and Alachua County to prepare a plan which at a minimum will be consistent with NPDES permitting to ensure that water discharged by Sweetwater Branch, into Paynes Prairie will be discharged in a manner that will support the management objectives of FDNR and City objectives regarding protection of the Floridan Aquifer System.
- 4.2.2 The City shall comply with State pollution control requirements at the former Gainesville Airport Landfill and Burn Site described in the Solid Waste Element.
- 4.2.3 By 1994, the City shall develop and implement a mitigation plan for identified point sources of air pollution from city owned facilities.
- 4.2.2 The City shall continue to explore projects for improving water quality, including the study of sedimentation problems, in the Hogtown Creek watershed with the goal of reducing sediment accumulation in the vicinity of NW 34th Street by 2010.
- 4.2.3 The City shall continue to explore projects for improving water quality in Tumblin Creek that are identified in the City of Gainesville Master Stormwater Plan.
- 4.2.4 To enhance the quality of water entering Sweetwater Branch, the city will construct a master stormwater basin to treat flow from downtown Gainesville.
- 4.2.5 The City shall coordinate with the Alachua County Environmental Protection Department and other governmental entities in identifying pollution problems and providing documentation and other relevant assistance as appropriate and feasible towards the mitigation and remediation of pollution problems, including assistance as necessary in cases where sanctions may be imposed for violations of applicable environmental regulations.

1	ORDINANCE NO
2	0-01-18
3	
4	An ordinance of the City of Gainesville, Florida, amending the
5	Conservation, Open Space and Groundwater Recharge Element of
6	the City of Gainesville 1991-2001 Comprehensive Plan; revising
7	policies on wetlands; adding provisions concerning the Alachua County Forever program; adding provisions concerning the Alachua
8	County Murphree Wellfield Protection Code; adding provisions
9	concerning Floridan aquifer recharge areas; providing for an
.0	Environmentally Significant Land and Resources map series within
1	the Future Land Use Map Series; adding Tumblin Creek and
13	Hogtown Creek to the priority list for improving water quality;
4	removing outdated provisions; amending provisions concerning
15	NPDES permitting; making minor amendments throughout;
16	providing directions to the city manager; stating intent to adopt the
17	amended element as part of the City of Gainesville 2000-2010
18	Comprehensive Plan; providing a severability clause; providing a
19	repealing clause; and providing an effective date.
20	Transport of the City Div. De and authorized the publication of notice of a Public
21	WHEREAS, the City Plan Board authorized the publication of notice of a Public
22	Hearing that the text of the City of Gainesville 1991-2001 Comprehensive Plan be
23	amended; and
24	WHEREAS, notice was given and publication made as required by law and a
25	Public Hearing was then held by the City Plan Board on January 31, 2001; and
26	WHEREAS, pursuant to law, an advertisement no less than two columns wide by
27 -	10 inches long was placed in a newspaper of general circulation notifying the public of
28	this proposed ordinance and of the Public Hearing to be held at the transmittal stage, in
29	the City Commission Auditorium, City Hall, City of Gainesville, at least 7 days after the
30	day the first advertisement was published; and
31	WHEREAS, pursuant to law, after the public hearing at the transmittal stage the
32	City of Gainesville transmitted copies of this proposed change to the State Land Planning
33	Agency; and

1	WHEREAS, a second advertisement no less than two columns wide by 10 inches
2	long was placed in the aforesaid newspaper notifying the public of the second Public
3	Hearing to be held at least 5 days after the day the second advertisement was published;
4	and
. 5	WHEREAS, the two Public Hearings were held pursuant to the published notices
6	described at which hearings the parties in interest and all others had an opportunity to be
7	and were, in fact, heard; and
8	WHEREAS, prior to adoption of this ordinance, the City Commission has
9	considered the comments, recommendation and objections, if any, of the State Land
10	Planning Agency;
11	NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF
12	THE CITY OF GAINESVILLE, FLORIDA:
13	Section 1. The Conservation, Open Space and Groundwater Recharge Element of the
14	City of Gainesville 1991-2001 Comprehensive Plan is amended as shown in Attachment
15	"A".
16	Section 2. The City Manager is authorized and directed to make the necessary changes in
17	maps and other data in the City of Gainesville 1991-2001 Comprehensive Plan, or
18	element, or portion thereof in order to fully implement this ordinance.
19	Section 3. It is the intent of the City Commission that this amended element will become
20	part of the City of Gainesville 2000-2010 Comprehensive Plan upon adoption of a
21	resolution.
22	Section 4. If any section, sentence, clause or phrase of this ordinance is held to be invalid
22	or unconstitutional by any court of competent jurisdiction, then said holding shall in no

way affect the validity of the remain	ing portions of	of this ordinance.	
Section 5. All ordinances or parts o	f ordinances	in conflict herewith are to t	he extent of
such conflict hereby repealed.			
Section 6. This ordinance shall become	ome effective	immediately upon final ad	option;
however, the amendment to the 199	1-2001 Comp	orehensive Plan shall not be	come
effective until the state land planning	g agency issu	es a final order determining	g the adopted
amendment to be in compliance in a	ccordance wi	ith section 163.3184(9), or	until the
Administration Commission issues	a final order o	determining the adopted arr	endment to
be in compliance in accordance with	n section 163.	3184(10).	
PASSED AND ADOPTED	this	_day of	, 2001.
	THOMAS MAYOR	D. BUSSING	
ATTEST:		Approved as to form ar	nd legality
KURT M. LANNON CLERK OF THE COMMISSION		MARION J. RADSON CITY ATTORNEY	
This Ordinance passed on first read			, 2001.
This Ordinance passed on second re		day of	

ATTACHMENT "A"

Conservation, Open Space and Groundwater Recharge Element

Goal 1

Establish and maintain an integrated and urban-defining open space network that protects and conserves key environmental features.

Objective 1.1

Upon adoption of this Plan, the City shall protect all significant environmental lands and resources identified on Map 2 in the (Environmentally Significant Land and Resources) map series within the Future Land Use Map Series. The City shall continue to identify environmentally significant open space and recreation sites for acquisition.

Policies

1.1.1 At a minimum the following standards and guidelines shall be used to protect environmentally sensitive resources identified on Map 2 in the (Environmentally Significant Land and Resources) map series within of the Future Land Use Map Series:

a. Creeks: Developments must be consistent with the "Regulations of Development Near Creeks" Ordinance, which prohibits Development is prohibited within 35 feet of the centerline break in slope at the top of the bank centerline of any regulated creek. Between 35 and 150 feet from the break in slope at the top of the bank, there is a presumption that development is detrimental to the regulated creek unless demonstrated otherwise.

b. Wetlands: Developments containing wetlands must maintain the existing level of wetland acreage and function on the property avoid loss of function or degradation of wetland habitat and/or wetland hydrology as the highest priority. Degradation or loss of function that is unavoidable shall be minimized, and the applicant must demonstrate that the cause of the degradation or loss of function is clearly in the public interest. The City shall develop and implement land development regulations that at a minimum:

 Establish criteria for determining whether or not the proposed development or activity is clearly in the public interest;

Establish mitigation ratios for wetland preservation, restoration and creation;

1			 Establish bonding, monitoring and maintenance requirements for wetland mitigation projects;
2			4) Establish means of assuring that the wetland mitigation project
4			continues to exist and function as approved; Require review and approval of wetland mitigation projects by
5			
6			qualified professionals.
7			Lakes: Developments containing a natural lake (or lakes) must not
8		c.	adversely impact the condition of the lake. Dredge and fill shall be
9			prohibited. Development shall be prohibited within 35 feet of the
10			landward extent of a lake.
11			landward Oxfort of a faite.
12 13		d.	Wellfields: Developments must be consistent with Policy 2.3.32 of this
14		u.	Element.
15			
16		e.	Major Natural Groundwater Recharge Areas: Developments within this
17			area must be consistent with Policyies 2.3.43 and 2.3.5 of this Element.
18			
19		f.	Upland Areas: Developments within an area identified as Upland must
20			submit an ecological inventory of the parcel. Based on the inventory,
21			development may be allowed on up to the maximum of 75 percent of the
22			parcel.
23	1.1.2	The Ci	ity shall adopt criteria for the urban area, and use these criteria to develop ar
24		invent	ory of open space and natural reservations to be considered for acquisition.
25	-	These	criteria shall be designed to preserve use the environmentally significant
26		proper	ties inventory/ranking report to identify viable populations of native plant
27		and an	nimal species, environmentally significant areas, and unique geological or
28		histori	c features that should be preserved, and show connectivity with other public
29		lands a	and environmentally significant areas that should be maintained.
30 31	1.1.3	By In	ne 1992, The City shall adopt continue to have land development regulations
32	1.1.5	that re	quire new developments to dedicate land and easements, <u>using</u>
33		consti	tutional guidelines, particularly for the creation of buffers along and around
34		surfac	e waters and natural reservations and to facilitate the development of
35		greenv	
36		•	
37	1.1.4	The C	tity shall seek at allocate a minimum of \$300,000 \$150,000 per year toward
38		the ac	quisition and preservation from the Alachua County Forever funds for the
39		purcha	ase of environmentally significant open space and recreation sites.
40		- 7	
41	Objec	tive 1.2	2
42			
43	The C	ity shal	l coordinate with Alachua County on the Alachua County Forever program.
44 =	- x -	0.015	ex x
15	Polici	29	

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CODE: Words stricken are deletions; words underlined are additions.

1 The City shall seek to maximize the protection of environmentally sensitive lands 2 1.2.1 through the nomination of properties for acquisition with Alachua County Forever 3 and other relevant funds. 4 5 Goal 2 6 7 Mitigate the effects of growth and development on environmental resources. 8 9 Objective 2.1 10 11 Upon adoption of this Plan, existing citywide levels of wetland acreage and functions 12 within City limits shall be maintained to the extent feasible through the year 2001 2010. 13 14 **Policies** 15 16 2.1.1 By 1992, The City shall develop and continue to maintain an inventory of 17 wetlands, and adopt land development regulations designed to preserve conserve 18 existing wetland acreages and preserve natural functions on a citywide basis. 19 When wetlands are unavoidably lost to development, mandatory mitigation shall 20 be required to ensure no net loss of acreage and functions occurs. Mitigation will 21 be performed within city limits except where special circumstances prohibit this 22 option, in which case all mitigation must remain within Alachua County. 23 24 Objective 2.2 25 26 The City shall improve the quality of stormwater entering City lakes and creeks by 27 requiring development and redevelopment to meet the adopted water quality standards of 28 this Element and the Stormwater Management Element. 29 30 **Policies** 31 32 33

2.2.1 The City shall adopt land development regulations that continue to require stormwater quality treatment facilities for redevelopment of non-residential sites and the Central City District, particularly within stream-to-sink basins.

2.2.2 The City shall adopt land development regulations that reduce the amount of impervious parking surface allowed within any environmentally significant area, as compared to impervious allowances outside these areas. In these areas, reduction of impervious surface shall include reduction of required parking spaces, use of pervious surfaces, and/or use of multi-story parking structures to prevent damage to environmentally significant areas and transition zones.

2.2.32 The City shall adopt continue to have land development regulations that require state of the art best management practices for stormwater quality and hazardous

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CODE: Words stricken are deletions; words underlined are additions.

1 2		materials management designs to prevent damage to environmentally significant areas and transition zones.
3 4 5 6 7 8	2.2.4 <u>3</u>	The City shall adopt land development regulations that require the handling of hazardous materials in such a way as to prevent degradation of the natural environment. At a minimum, this shall be achieved by complying with the Alachua County Hazardous Materials Management Code (Ord. 91-6, 1991) and the Alachua County Murphree Wellfield Protection Code, which:
9 10 11 12		a. Prohibits new, large scale chemical businesses, hazardous materials facilities, and regulated underground storage tank systems from siting within the unconfined zone of the Floridan aquifer;
13 14 15		b. Prohibit new, large-scale hazardous materials facilities from siting within the primary and secondary wellfield protection zones of the Murphree wellfield.
16 17 18 19		c. Requires new, large-scale chemical businesses hazardous materials facilities to maintain large setbacks from surface waters, wells, and floodplains; and
20 21 22 23	9	d. Requires stringent ehemical <u>hazardous materials</u> storage and containment designs, periodic monitoring, inspections, a management plan, fees, and penalties for non-compliance.
24 25 - 26 27	2.2. <u>54</u>	The City shall adopt continue to have land development regulations that supplement the standards of the applicable Water Management District to promot the natural cleansing of water in creeks. Such standards shall include:
28 29		a. Limiting creek dredging;
30 31		b. Prohibiting channelization;
32 33 34		c. Requiring sedimentation controls during and after construction;
35 36		d. Protecting creek banks and vegetation;
37 38		e. Requiring treatment of the first "one inch" of runoff;
39 40 41		f. Restoring previously channelized creeks identified for restoration by the City, provided that such restoration does not conflict with stormwater management objectives.
42 43 44 45	2.2.6 <u>5</u>	The City shall maintain an inventory of altered creek segments suitable for restoration to a more natural condition.

- 7 -

Objective 2.3

By June 1992, The City shall only permit activities that maintain drinking water resources to meet the demands of population projected for the year 2001 2010.

Policies

2.3.1 To protect drinking water resources, the City shall adopt criteria for the location of hazardous materials collection/transfer/treatment facilities.

2.3.21 The City shall continue to cooperate with the Alachua County Environmental Protection Office Department, the Florida Department of Environmental Regulation Protection (FDER)(FDEP), the Water Management Districts, and the Environmental Protection Agency (EPA) and shall support the appropriate agencies with efforts to accomplish the following:

a. Identify areas of pollution to surface waters and groundwater;

b. Establish a monitoring program that provides an annual report describing present environmental conditions and cleanup status;

c. Identify parties responsible for polluted areas, and require such parties to mitigate pollution problems.

2.3.32 The City shall allow land uses and facility design in that part of the City falling within wellfield management protection zones (and other "community water system" cones of influence as defined by Rule 17-550.200 and 9J-5.003(21), F.A.C.) and identified on Map 2 in the (Environmentally Significant Land and Resources) map series within of the Future Land Use Map Series, that are in compliance with the Murphree Wellfield Management Code Ordinance 88-15, Protection Code. adopted July 26, 1988 by the Alachua County Board of County Commissioners. New placement of septic tanks in the secondary zone for non-residential uses shall also be prohibited.

2.3.43 The City shall only allow new development to place septic tanks in commercial, institutional, and industrial districts to place septic tanks:

a. In compliance with areas of major groundwater recharge, if the development is in compliance with the Alachua County Hazardous Material Code Ordinance 91-6 and does not include activities handling hazardous materials as listed in EPA's extremely hazardous substances list promulgated by SARA Title III; and Division 3., Wellfield Protection Special Use Permit of the City's Land Development Code, and if the development is in compliance with the Alachua County Hazardous Materials Management Code.

- 8 -

- b. In areas not shown as regulated creek, lake, wetland, and upland areas identified on Map 2 (in the Environmentally Significant Land and Resources map series) of the Future Land Use Map Series.
- 2.3.54 The City shall adopt continue to have a water conservation plan consistent with the Water Management Districts' plans (Sec. 373.175 & 373.246, F.S., and Chap. 40C-21, F.A.C.). The plan shall include strategies to deal with emergency conditions, implement public education campaigns regarding the nature of groundwater resources and the need to protect and conserve them, provide a public information program on water reuse systems, and develop potable water rate structures to encourage water conservation.
- 2.3.65 Pursuant to Section 373.0395, F.S., Water Management Districts will are to map "prime" groundwater recharge areas within the County. Should such areas be identified within City limits, the areas will be mapped and included in the adopted comprehensive plan, and City land development regulations shall be amended to protect such areas if they are not already protected by existing regulations and programs.
- 2.3.6 Until such time as prime recharge areas are mapped, the City shall use the Floridan Aquifer recharge maps prepared by the St. Johns River Water Management District and the Suwannee River Water Management District (see Environmentally Significant Land and Resources map series within the Future Land Use Map Series). City land development regulations shall be amended to protect such areas if existing regulations and programs do not already protect them.
- 2.3.7 Final development orders shall require compliance with septic tank rules (Chapter 10D-6, F.A.C. 64E-6, F.A.C. and Section 381.272 (9)(a), F.S.)

Objective 2.4

The City shall adopt amend its land development regulations, based on performance standards keyed to the resources, that are as necessary to conserve environmentally significant surface waters; major natural groundwater recharge areas; development-constraining soils; threatened or endangered or listed (or candidates for being listed) plants, animals and habitats; and prevent the spread of invasive vegetation. The adopted regulations shall be designed to maintain viable populations of these existing plant and animal species and allow development activities which are compatible with identified environmentally significant lands and resources. (See Map 2 of Environmentally Significant Land and Resources map series within the Future Land Use Map Series.).

1	Policie	es
2	1 01101	
3	2.4.1	By 1993, The City shall maintain an updated its inventory of identified
4 5		environmentally significant resources identified on Map 2 in the Environmentally Significant Land and Resources map series within of the Future Land Use Map
6		Series. If additional resources are identified, these properties shall be subject to performance based regulations keyed to the resource present at the site. The
7 8 9		Future Land Use Map Series shall be amended to include these properties.
10	2.4.2	The City shall adopt land development regulations that protect identified
11		threatened or endangered or listed (or candidates for being listed) plants, animals or habitats. These regulations shall require developments of parcels within the
12 13 14		environmentally significant areas to submit an ecological inventory of the parcel.
15	2.4.3	The City shall develop continue to have guidelines for the design of stormwater
16		basins that require the use of native vegetation and basin slopes suitable for
17	27	stormwater treatment that promote highly diverse plant and animal habitats,
18 19		particularly within stream-to-sink basins, and that enhance the hydrological and ecological functions of related wetland areas.
20		ecological functions of folated worlding arous.
21	2.4.4-	By 1994, the City shall identify road segments where large numbers of animals are
22		killed ("road kills") and establish mitigation policies to be used in conjunction with future road improvements. Future road alignments shall avoid minimize their
23 24		impact on environmentally significant animal habitats.
25	*	
26	2.4.5	
27		construction design consistent with existing terrain by discouraging contouring,
28 29		cut and fill, or other practices where they might be shown to cause soil erosion.
30	2.4.6	The City shall adopt continue to have land development regulations for
31		environmentally significant wetlands, lakes and regulated creeks that require:
32 33	2	a. Setbacks from regulated creeks, lakes and wetlands;
34		
35		b. Prohibition of development which that would cause erosion and sediment pollution to regulated creeks, lakes and wetlands;
36 37		political to regulated creeks, takes and wettands,
38		c. No net increase in the rate of runoff from development sites adjacent to
39		regulated creeks, lakes and wetlands;
40		Description of the Control of the Co
41		d. Retention or detention of the first inch of runoff of developments adjacent to regulated creeks, lakes and wetlands, through on-site filtration;
42 43		to regulated crocks, takes and wettands, unough on-site induction,

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Retention of vegetation integral to the ecological value of regulated creeks,

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CODE: Words stricken are deletions; words $\underline{underlined}$ are additions.

lakes and wetlands;

1		
2 3	f. Compliance with the City's adopted criteria for controlling sediment erosion;	and
4	Crosson,	
5	g. Allowance of a transfer of development intensity and density from lo to higher elevations of a site; and	wer
7 8	h. Prohibition on the installation of all septic tanks.	
9	and the state of the state of any incompany of any incomp	
10 2.4.7 11 12	The City shall annually periodically conduct an inventory of environmentally significant plants, animals, and habitats within at least two city-owned parks open space parcels; prepare a list of plants, animals, and habitats to protect;	or
13 14	prepare a plan for the maintenance of viable populations of these plants and animals.	
15 2.4.8 16	1.11	nly fe and
17 18	public health. Chemical control will be used only when non-chemical control not abate the pest problem.	ols do
19	not abate the pest problem.	
20 2.4.9	The City shall coordinate with Alachua County, FDNR FDEP and the Water	r
21	Management Districts to conserve environmentally significant vegetative placement of the communities located within both the City and within the unincorporated are	<u>ant</u>
22	submitting relevant land development proposals for review to the Alachua C	ounts.
23 24 25	Environmental Protection Office Department, the applicable Water Manager District, and FDNR FDEP for comment and recommendation.	ment
26		
27 2.4.1	10 By June 1992, the City shall adopt land development regulations that includ	e (1) a
28 29	definition of environmentally significant open space and other categories of space; and (2) regulations to preserve such open space.	open
30	1410 The City shall protect floodplains through existing land development regu	lation
32	which that at a minimum:	iation
33	D. 1.11.4. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.	l a
34	a. Prohibit development within the flood channel or floodplain without	. а
35	City permit; .	
36	The state of the s	
37 38	b. Prohibit filling in the flood channel by junk, trash, garbage, or offal;	
39	c. Prohibit permanent structures in the flood channel, except for those	
40	necessary for flood control, streets, bridges, sanitary sewer lift statio	ns,
41	and utility lines;	
42	•	
43	d. Prohibit the storage of buoyant, flammable, explosive, toxic or other	rwise
44	potentially harmful materials in the flood channel;	
45		

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CODE: Words stricken are deletions; words underlined are additions.

2	e.	Prohibit development within the floodplain which that would reduce the capacity of the floodplain;
3 4 5	f .	Prohibit development which that would cause or create harmful soil erosion, stagnant water, and irreversible harmful impacts on existing flora
6		and fauna;
7		
8	g.	Limit flood channel uses to agriculture, recreation, lawns, gardens, and
9		parking areas; and
10 11	h.	Limit floodplain uses to launching areas for boats and structures at least
12	11.	one foot above the 100-year flood elevation, in addition to those allowed
13		in the flood channel.
14		III the nood ondinion
15	2.4. 12 11 The	City's shall amend its current land development regulations shall to include
16		mance based standards to protect environmentally significant lands and
17		ces that will at minimum by:
18		
19	a	Control <u>ling</u> permissible uses through regulatory overlay districts;
20		
21	- b.	Providing opportunities for alternative and innovative site development;
22		
23	c.	Establish Providing setback and parking standards;
24		D i illum il in ation to angure no minimize not logg of corongo
25	_ 3 5 Kd.5 M3	Providing mandatory mitigation to ensure no minimize net loss of acreage and functions when wetlands are unavoidably lost;
26		and functions when wettailds are unavoidably lost,
27 28	_ e.	Allowing for, or require, the clustering of development away from
29		environmentally significant resources; and
30		on vironmontarry organization resources, and
31	f.	Restricting on-site waste disposal systems.
32		
33	2.4. 13 12	At a minimum, conservation strategies for significant vegetative natural
34		communities shall include:
35		
36	a.	Required preservation conservation of native upland vegetative natural
37		communities;
38		
39	b.	Installation of native vegetation landscaping and removal of invasive trees
40		and shrubs; and
41		
42	c.	Surface water Setbacks.
43		and the second s

1	Object	tive 2.5	
2		1 -11time anisting any group and institute new programs as necessary to	
3	The City shall continue existing programs and institute new programs <u>as</u> necessary to maintain air quality levels which comply with <u>county</u> , state and national ambient air		
4	mamia	y standards through the year $\frac{2001}{2010}$.	
5 =	quanty	standards through the year 2001 2010.	
6 7	Policie		
8	1 Oncie	5	
9	2.5.1	Adopt citywide regulations restricting or prohibiting the burning of plastics,	
10	2.5.1	particularly with regard to local government, institutional, or commercial	
11		incineration. (Refer to Solid Waste Element for additional incineration policies.)	
12			
13	2.5.2	By 1995 the City shall make available a general information brochure describing	
14		known radon hazards in the City.	
15			
16	2.5. 3 2	The City shall encourage non-auto transportation choice by adopting new	
17		programs and strategies as may be needed to encourage public mass transit use,	
18		bicycling, walking, and higher urban development densities near neighborhood	
19		centers activity centers, satellite parking lots, and mixed land uses.	
20			
21	Objec	tive 2.6	
22			
23	The Ci	ity shall continue to promote and practice energy natural resource conservation and	
24	polluti	on prevention to reduce energy consumption and demand in order to reduce	
25	negativ	ve impacts on the environment. To accomplish this, the City shall continue to	
26	incorp	orate energy saving natural resource-saving and pollution prevention policies in	
27	this El	ement and other elements of the Comprehensive Plan (such as Solid Waste, Future	
28	Land (Use, and Traffic Circulation Transportation Mobility).	
29	D 11 1		
30	Policie	es	
31	261	By 1992, after completion of the Local Energy Engineer Program (LEEP), the	
32	∠.0.1	City shall amend the Comprehensive Plan to include an Energy Element unless it	
33		is deemed unnecessary.	
34 35		is decined unnecessary.	
36	2 6 21	The City shall continue to provide customers with education and incentive	
37	2.0. 2 1	programs to encourage reduced energy consumption natural resource conservation	
38		and pollution prevention.	
39		and position provention.	
40	Goal 3		
41	Juni		
42	Impro	ove urban spaces through preservation and enhancement of the urban forest.	
43			

Objective 3.1

After January 1, 1992, The total percentage of tree canopy <u>coverage</u> within the City shall not fall below the 19924 percentage of tree canopy, as estimated by the City Manager or his designee, using methods developed by the Florida Division of Forestry, except in the event of natural catastrophe (disease or insect epidemic, or storm).

Policies

3.1.1 By 1992, establish a tree-planting program whereby The City shall continue to plants at least 400 trees (or 650 inch-diameters at chest height) within City limits annually, and encourage developers and citizens to plant at least 600 trees annually. At least 75 percent of the trees should be native to north Florida.

3.1.2 The City shall adopt land development regulations for new development that require the following:

 Use of native and drought-tolerant plants ("xeriscape") and a reduction in allowable turf area;

 Energy conservation through a 5 percent increase in tree and shrub canopy over the 1990 Gainesville Landscape Ordinance canopy requirement to shade buildings and pavements;

 Use of pervious paving materials adjacent to landscape strips and islands to provide greater rooting volume for trees and shrubs; and

d. Species diversity in new plantings (no more than 20 percent of any one genus citywide, or on any site plan except those within airport flight paths) to reduce the effect of loss of a tree species due to insect or disease outbreaks. (This policy excludes parking lots and road medians, that may have up to 50 percent of one tree genus.)

<u>a.e.</u> A plan for the removal of invasive trees and shrubs shall be submitted at the time of final development review.

3.1.3 By 1991, the City will have applied for a matching grant to conduct an inventory of city street trees to identify large trees and available planting locations. The information generated will be used as the basis for a comprehensive tree planting plan. If a grant is not awarded, then a study shall be conducted that will lead to the development of a comprehensive tree planting plan. By 1994, the City will conduct an independent study on the impact of trees on the infrastructure and shall submit a report, the information from which can be incorporated in the comprehensive tree planting plan so that appropriate trees can be planted in appropriate locations.

1		
2	3.1.4 <u>3</u>	By 1992, all The City shall continue to require that removal of regulated trees (as
3		identified by the Gainesville Landscape Ordinance) that are not subject to
4		development plan approval shall be mitigated by on- or off-site tree planting (or
5		an equivalent exaction of fees). of at least 10 percent for regulated trees and 100
6	45,900,00	percent for Heritage trees (other than regulated water oak, laurel oak, camphor
7		pine and tallow, which shall require 10% mitigation) of the total diameter inches
8		removed measured at breast height.
9		<u>*</u>
10	3.1.54	By 1995 2003, the City shall adopt prepare tree-lined streetscape guidelines which
11		require the preservation and establishment of tree-lined streets and compatibility
12	36.00	with existing infrastructure. In order to promote compatibility with infrastructure,
13		strategies such as placing overhead utilities underground, using aerial (or tree)
14		cabling, planting trees that are compatible with overhead utilities and reserving
15		street right-of-way for trees shall be implemented, when economically feasible.
16		All trimming within the public right-of-way shall use the National Arborist
17		Association's approved tree-pruning practices to minimize the physical and
18		aesthetic harm to trees that must be pruned.
19		acomotic numit to troop that must be prairie.
20	316	In support of Policy 3.1.5, the City, shall, by June 1992, identify important street
21	5.1.0	segments (to be known as "Gateway Streets") where a reduction in visual
22		obtrusiveness of infrastructure would be desirable. Consideration of financial and
23		physical obstacles associated with all existing infrastructure along suggested
2 <i>3</i> 24		gateways will be made before official designation.
2 4 25		gateways will be made before official designation.
25 26	3.1.7	By 1992, the City shall prepare a plan for the establishment and preservation of
20 27	5.1.7	tree lined streets. This plan shall give priority to high visibility Gateway Streets
2 <i>1</i> 28		and important activity center road segments, as well as segments included on the
		Metropolitan Transportation Planning Organization (MTPO) Transportation
29 20		Improvement Plan.
30 31		improvement i ian.
	2 1 05	The City shall continue to remove invasive trees and shrubs from its rights-of-way
32	3.1. 6 3	and property and to inform private property owners of the benefits of removing
33		
34		invasive vegetation.
35	2 1 04	The City shall continue amend the Land Development Code to exclude invasive
36	3.1. 7 0	vegetation from plant material permitted in landscape plans.
37 ·		vegetation from plant material permitted in landscape plans.
38	0.14	
39	Goal 4	*

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Provide ongoing monitoring of environmental resources and mitigate current

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pollution problems and potential point sources of pollution.

Objective 4.1

 By June 1992, The City shall establish participate in an environmental quality monitoring program designed to identify problems and trends in local air, surface water, groundwater, and plant and animal habitat quality. This program shall also be used to evaluate the effectiveness of protective regulations.

Policies

4.1.1 The City shall work with the Alachua County Environmental Protection Office

Department and other appropriate agencies organizations to design and implement a comprehensive and ongoing monitoring program for Gainesville's environmental resources. This program should have at least an urban area scope and shall produce a "state of the environment" report-on at least every five years an annual basis.

Objective 4.2

By 1993, The City shall identify pollution problems by responsible parties and shall establish strategies to mitigate, remediate, or assist in the mitigation or remediation of, these problems. One priority Priority shall be given to improving the quality of water entering Sweetwater Branch, Tumblin Creek and Hogtown Creek, which transmits water directly to the Floridan Aquifer through Alachua Sink.

Policies

4.2.1 By December 1992 2003, the City shall submit a National Pollutant Discharge Elimination System (NPDES) permit application to FDEP in order to improve surface water quality work with FDNR, St. Johns Water Management District and Alachua County to prepare a plan which at a minimum will be consistent with NPDES permitting to ensure that water discharged by Sweetwater Branch, into Paynes Prairie will be discharged in a manner that will support the management objectives of FDNR and City objectives regarding protection of the Floridan Aquifer System.

4.2.2 The City shall comply with State pollution control requirements at the former Gainesville Airport Landfill and Burn Site described in the Solid Waste Element.

4.2.3 By 1994, the City shall develop and implement a mitigation plan for identified point sources of air pollution from city owned facilities.

4.2.2 The City shall continue to explore projects for improving water quality, including the study of sedimentation problems, in the Hogtown Creek watershed with the goal of reducing sediment accumulation in the vicinity of NW 34th Street by 2010.

1	4.2.3	The City shall continue to explore projects for improving water quality in
2		Tumblin Creek that are identified in the City of Gainesville Master Stormwater
3		Plan.
4		
5	4.2.4	To enhance the quality of water entering Sweetwater Branch, the city will
_		construct a master stormwater basin to treat flow from downtown Gainesville