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CITY -----OF-----OF------ INTER-OFFICE COMMUNICATION GAINESVILLE

Item No. 7

TO: City Plan Board

DATE: August 17, 2006

FROM: Planning Division Staff

SUBJECT: <u>Petition 96SVA-06 PB</u>, George F. Young, Inc., agent for Jefferson 2nd Avenue, L.P. Pursuant to Section 30-192(b), City of Gainesville Land Development Code, to vacate, abandon, and close that portion of Southwest 5th Terrace located between Southwest 2nd Avenue and Southwest 3rd Avenue.

Recommendation

Staff recommends approval of Petition 96SVA-06PB, with conditions.

Explanation

With the support of the Community Redevelopment Agency (CRA), the petitioner is proposing to develop a 4.55-acre site with a mixed-use development consisting of 275 student-housing units (869 total bedrooms), 8,404 sq.ft. of retail space, approximately 4,000 sq.ft. for a clubhouse and amenity center and a 6 story parking garage with 846 vehicle parking spaces. The site is located along the western edge of the Central City District, and is also located within the City's Traditional City Special Area Plan. The subject property, consisting of seven parcels, is generally bounded by Southwest 2nd Avenue to the north, Southwest 4th Avenue to the south, Southwest 6th Street to the west and southwest 5th Street to the east. Two local streets, Southwest 3rd Avenue and Southwest 5th Terrace that is located between Southwest 2nd Avenue and Southwest 3rd Avenue. Southwest 5th Terrace is considered a minor local street because it dead-ends into both Southwest 2nd Avenue.

The City Plan Board and City Commission shall consider the following criteria in determining whether the public welfare would be best served by the proposed action:

1. Whether the public benefits from the use of the subject right-of-way as part of the city street system.

The public gains minimal benefit from the right-of-way in question due the extremely short one block long local street. Southwest 5th Terrace dead-ends into both Southwest 2nd Avenue and also Southwest 3rd Avenue. There are presently no major traffic generators in the immediate area of the requested street vacation. The street has acted more as an interior driveway than it has as a local street.

2. Whether the proposed action is consistent with the City's comprehensive plan.

Staff finds that the proposed action would be consistent with the City's Comprehensive Plan objective to revitalize the downtown.

3. Whether the proposed action would violate individual property rights.

Staff finds that the proposed action should not violate any individual property rights. The petitioner has assembled title to all of the properties within the area surrounding the requested street vacation. No property shall be made landlocked or inaccessible after the 2nd and final reading of the ordinance vacating Southwest 5th Terrace.

4. The availability of alternative action to alleviate the identified problems.

If the street were not vacated, the viability of the project would be jeopardized because of the lack of contiguous land needed for the development.

5. The effect of the proposed action on traffic circulation.

The vacation, abandonment, and closure of this street should have minimal impact on the vehicular circulation in the immediate area. At best it was used for access to former businesses that operated on the blocks and parcels that are now going to be one development.

6. The effect of the proposed action on crime.

The construction of a new mixed-use development of this size should provide the neighborhood with a positive impact as it relates to criminal activity. There should also be more private security and "eyes on the street" in the area associated with this project. The deletion of vacant or underutilized warehousing facilities and land should be a plus for the area. The closure of the street will not have an adverse impact on the area.

7. The effect of the proposed action upon the safety of pedestrian and vehicular traffic.

The closing of Southwest 5th Terrace, with respect to the new development, should improve the safety of pedestrian and bicycle circulation throughout the new mixed-use development. Sidewalks and bike routes should be widened and improved in and around the new facility. Except for Southwest 3rd Avenue, vehicular traffic will be limited to the exterior perimeter of the development

and within the parking garage. Conflicts between pedestrians, bicycles, and motorized vehicles should be minimized.

8. The effect of the proposed action on the provision of municipal services including, but not limited to emergency service and waste removal services.

The effect of the proposed action should not adversely impact municipal services in the area.

9. The necessity to relocate utilities, both public and private.

The petitioner will be relocating, as needed, all existing utilities located within the current right-ofway at their expense.

10. The effect the proposed action will have on property values in the immediate and surrounding areas.

The action of the street vacation, along with the proposed site improvements, should greatly increase the land values in the surrounding areas.

11. The effect of the proposed action on geographic areas, which may be impacted.

The existing vista associated with Southwest 5th Terrace will be altered with the proposed street vacation and subsequent development of the Jefferson 2nd Avenue project. The newly created vista should be greatly enhanced with the architecture of the new development.

12. The effect of the proposed action on the design and character of the area.

The effect of the street vacation and subsequent development will be the elimination of numerous derelict or underutilized buildings that only lend themselves to criminal activities. The new development will create a new presence in an area between the University of Florida and the Central City District that will help link the two diverse and distinct areas.

The recommendation to approve Petition 96SVA-06PB, with conditions, is based, in part, on the comments from the following departments.

City Departments and Utilities

1. GRU - Real Estate Division: There are existing sewer and water facilities that will require an easement to be reserved. The existing gas facilities will be capped and abandoned in place. There are no electric facilities. GRU must retain a PUE over roadway to cover existing water and sewer utility facilities unless or until the petitioner relocates the facilities at their own expense.

2. BellSouth: BellSouth has no objections to closing the following street <u>after all customers</u> have disconnected service. We have working lines in one of the two cables feeding from 3^{rd} Avenue north to 2^{nd} Avenue.

3. Cox: Cox Communications has highlighted the area that Cox has aerial coax cables in the area. SW 3rd Avenue is in the new area that is a major factor to be redone from aerial to underground. The owner is aware of all costs in this area. Any coax cable going underground needs 4" conduit.

4. Public-Works Department: The City Surveyor has reviewed the ALTA/ACSM survey prepared by George F Young, which accompanied the application to vacate the right-of-way and find it to be consistent with the requirements for such surveys. After having seen the petition description of the portion of SW 5th Terrace to be vacated, Public Works have no objections regarding the street vacation criteria with regard to those matters concerning the Public Works Department (items 2 (a), 3, 7, 8, 9 & 10).

5. Fire: Approvable

6. Police: Approvable

7. Alachua County Environmental Protection Department: Approvable with the following information: The proposed development/street has been impacted by petroleum contamination and Vertex Environmental Services, Inc. is developing a Remedial Action Plan to address on site petroleum contamination. Although ACDEP is not requiring active cleanup at this time, upon completion of any cleanup efforts on this property, ACEPD will make any necessary recommendations to the developer. Based on an initial screening, there does not appear to be significant environmental or historical resource concerns with this request.

8. Planning Division: Approval of the street vacation is conditional upon the following: 1.) The site plan for "Jefferson 2nd Avenue" multi-family development must be approved by the City of Gainesville. 2.) The second reading of the ordinance approving the street vacation of Southwest 5th Terrace shall be coordinated with the final sign-off of the site plan for "Jefferson 2nd Avenue". 3.) The petitioner shall not remove Southwest 5th Street or its infrastructure until they have pulled their approved building permit for "Jefferson 2nd Avenue" and begin actual construction of the multi-family development. 4.) If Jefferson 2nd Avenue is not constructed and completed within 5 years of staff sign-off of the finalized site plan, then the street vacation ordinance may be repealed and the vacation, abandonment and closure of the right-of -way shall be of no further force and effect.

Respectfully submitted,

Ralph Billiand

Ralph Hilliard Planning Manager

Reviewing Department:	GRU REAL ESTATE
Checking Official:	KRISTIE BEWER, GRU LAND RIGHTS COORDINATOR
Phone No.:	393-1231
Return to:	Planning Division - Box 12 P.O. Box 490. Gainesville, FL 32602 Room 158. Thomas Center B Phone 334-5023: Fax 334-3259

PETITION #: 96SVA-06-PB (Jefferson at 2nd – SW 5th Terrace)

Planner:

RECOMMENDATION:

Based upon the below criteria and any other relevant considerations, please indicate your recommendation concerning this request.

Response due date:

There are existing Acour & water faceleties that Will require an esset. to be reserved. The existing gas facilities will be capped+ abandored in place. There are no electric facilities. * Retain a PUE over roadway to cover existing water + Sewer vility facilities. Checking Official Signature Prestie Q. Brewer Date: 8/1/0.6

Francis, Gene G.

- From: Durbin, Patrick R.
- Sent: Wednesday, July 26, 2006 12:23 PM
- To: Francis, Gene G.
- Cc: Melzer, Richard A.
- Subject: Street vacation 96SVA-06PB

Gene,

As per our discussion this morning, I have reviewed the ALTA/ACSM survey prepared by George F. Young which accompanied the application to vacate Public Right of Way, Petition No. **96SVA-06PB** and find it to be consistent with the requirements for such surveys. After having seen the petition description of the portion of SW 5th Terrace to be vacated I have no objections regarding the street vacation criteria with regard to those matters concerning the Public Works Department (items 2 (a), 3, 7, 8, 9 & 10). Given the relative short distance between the existing 5th Terrace and 6th Street (150' +/-), pedestrian and vehicular traffic can be accomplished between 2nd and 3rd avenues via 5th & 6th Streets with minimal inconvenience (total east to west distance approximately 400 feet, similar to a typical city block in this neighborhood). Please let me know if you have any questions or concerns regarding this petition.

Sincerely, Pat

Patrick R. Durbin, PSM Surveyor, Public Works Department City of Gainesville Office: (352) 334-2062 E-mail: durbinpr@ci.gainesville.fl.us



Reviewing Department:

Cox Communications - 6020 NW 43rd Street, 32653

Checking Official:

Phone No.:

Return to:

Weslev Benton

<u>337-2171 (mobile 339-1396)</u>

<u>Planning Division - Box 12</u> <u>P.O. Box 490, Gainesville, FL 32602</u> <u>Room 158, Thomas Center B</u> <u>phone 334-5023; fax 334-3259</u>

PETITION NO. 965VA -06PB

Response due date Aug. 17,86

Planner: Gene FRANCIS 334-5022

Staff discussion of proposed street closing at Development Review Staff Meeting in the First Step Center, Room 119, Thomas Center B, Gainesville, Florida on Monday, August 22, 2005.

RECOMMENDATION:

Based upon the below criteria and any other relevant considerations, please indicate your recommendation concerning this request.

Cox Communications HAS HIGHLIGHTED THE AREA THAT COX HAS COPX CABLES AEAIML IN AREA, SW 3 RD AVE IS IN THE NEW AREA THAT IS A MAJOR FACTOR TO BE REDONE FROM AERIAL TO UNDERGROUND OWNER AWARDE OF ALL COST IN THIS AREAA, ANY COAX CABLE GOING LINDERGROUND NEEDS 4" CONDUIT, DIA Checking Official Signature: Mall. M Date: 7-24-06

7/21/06 sene Francis, Bell South has no objections to closing The following streets and alleys after all customers have disconnected SPANIC

1. IllSNA- OGPB-2. 1125NA-06PB 3.113 SNA-06PB 4,1145VA-06PR 5.1155NA-06PB (6. 116 SVA- 06 PB Also Petetion # 96 SNA. 06 PB we have working lines in one of the two Cables feeding from 3rd Ave, North to 2nd Avenue, When all workers are disconnected (by customer) we will retire Cables. We have a fiber cable -legung Sw 1.3th St west on SW14th Ave Then south on sw 14th Street. We Can not close 19th Ane or SW14th Street in these areas of our fiber cable unless developer wants to pay for relocating cable. thanks verett. M. Sparles (352)331-9147 fa, # 352 331-902/

July 18, 2006

 To: Lawrence Calderon, City of Gainesville Community Development Department Current Planning Division 306 NE 6th Ave. Gainesville, FL. 32602

- From: Betty Levin, Senior Environmental Specialist and Eliana Bardi, Senior Planner
- **Re:** Site Plan Review July agenda Please circulate the following comments to the appropriate planners.

12. Petition # <u>95SPL-06DB</u>

Type of review: Preliminary Agent: George F Young Owner: Jefferson 2nd Avenue, L.P. Project name: Jefferson 2nd Avenue Project description: Mixed use residential, retail and parking garage Zoning: CCD (Central City District) Location: 503 SW 2^{nu} Avenue Planner: Gene Time of TRC review:

AND

13. Petition # <u>96SVA-06PB</u>

Type of review: Street Vacation
Agent: George F Young
Owner: Jefferson 2nd Avenue, L.P.
Project name: Jefferson 2nd Avenue
Project description: Street Vacation
Zoning: N/A
Parcel#: N/A
Location: A portion of SW 5th Terr between SW 2nd Ave and SW 3 Ave
Planner: Gene
Time of TRC review:

Comments: The proposed development has been impacted by petroleum contamination and Vertex Environmental Services, Inc. is developing a Remedial Action Plan to address on site petroleum contamination. Although ACEPD is not requiring active cleanup at this time, upon completion of any cleanup efforts on this property, ACEPD will make any necessary recommendations to the developer. Contact Tim Ramsey (264-6843) at ACEPD if you have any questions.

Other than that, based on an initial screening, there do not appear to be significant environmental or historical resource concerns with this request.

SITE PLAN EVALUATION SHEET

FIRE PROTECTION/LIFE SAFETY REVIEW

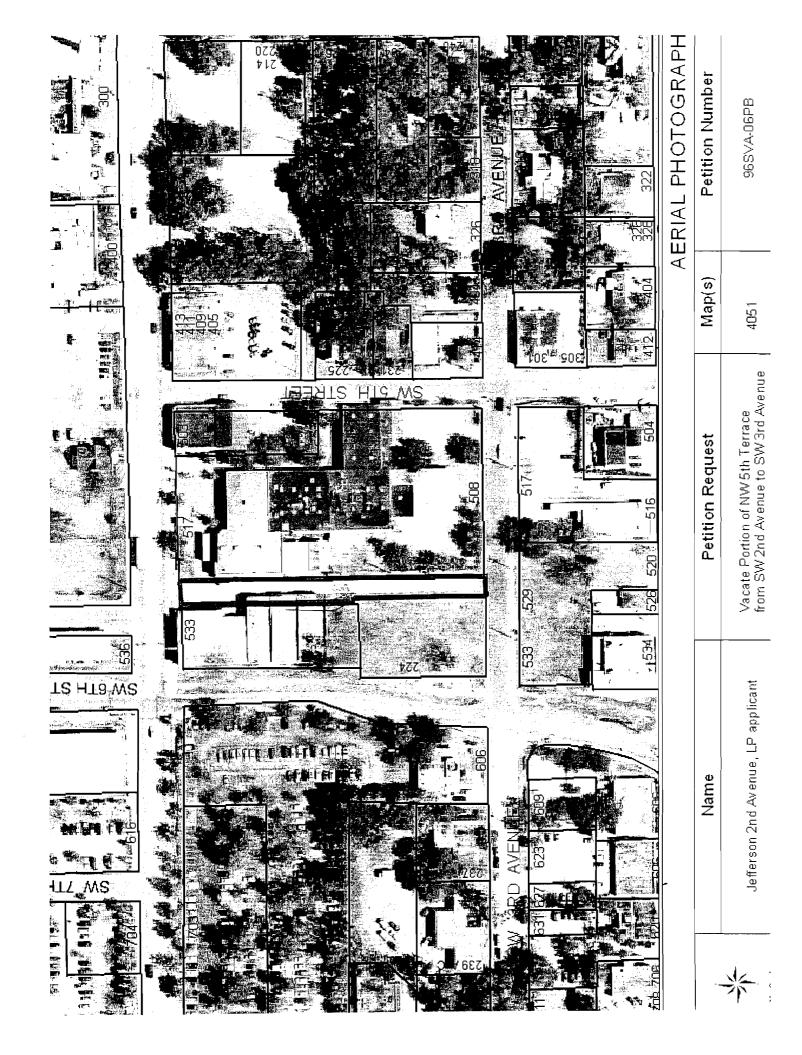
Petition No.: 96SVA-06PB	Due	Date: 7/20/2006	Review Type:	Preliminary Final
<u>Review for:</u> Technical Review <u>Description:</u> SW 5th Terrace	Staff Meeting <u>Review</u>	<u>Date:</u> 7/18/2006	Project Planner:	Gene Francis
✓ Approvable	Approvable Subject to Comme	= Dis	approved	Concept
Plan meets fire protection req Development Code Section 3		's Land		nents By:
C Revisions are necessary for pl	M. F. Wilder			
 Gainesville's Land Development Code Section 30-160. Revisions are necessary for compliance with related codes and ordinances and are submitted for applicant information prior to further development review. 				lder, #233 nspector
Revisions/Recommendations:			·	

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Zonin	g District Categories			
RSF2 RSF3 RSF4 RMF5 RC MH RMF6	Single-Family Residential (3.5 du/acre) Single-Family Residential (4.6 du/acre) Single-Family Residential (5.8 du/acre) Single-Family Residential (8 du/acre) Residential Low Density (12 du/acre) Residential Conservation (12 du/acre) Mobile Home Residential (12 du/acre) Multiple-Family Medium Density Residential (8-15 du/acre) Multiple-Family Medium Density Residential (8-15 du/acre)			_
RMU RH1 OR OF PD BUS BA BT MU1 MU2	Multiple-Family Medium Density Residential (8-30 du/acre Residential Mixed Use (up to 75 du/acre) Residential High Density (8-43 du/acre) Residential High Density (8-100 du/acre) Office Residential (up to 20 du/acre) General Office Planned Development General Business Automotive-Oriented Business Tourist-Oriented Business Mixed Use Low Intensity (10-30 du/acre) Mixed Use Medium Intensity (14-30 du/acre))		
UMU1 UMU2 CCD W I1 I2 AGR CON MD PS AF ED CP		ea der petition n side ration	SW 3RD AVE CCD CD CD CD	D
	Division line between two zoning districts City Limits			PEA1 PEA1

EXISTING ZONING

	Name	Petition Request	Map(s)	Petition Number
*	Jefferson 2nd Avenue LP, applicant	Vacate SW 5th Terrace from SW 2nd Avenue to SW 3rd Avenue	4051	96SVA-06PB



7) <u>Petition 96SVA-06PB</u> – George F. Young, Inc., agent for Jefferson 2nd Avenue, L.P. pursuant to Section 30-192(b) of the city of Gainesville Land Development Code, to vacate, abandon and close that portion of Southwest 5th Terrace located between Southwest 2nd Avenue and Southwest 3rd Avenue.

Gene Francis, Planner, gave the Planning staff presentation. Mr. Francis stated this petition is related to the petition that was sent to the Development Review Board last week.

David Gold inquired about the height of the parking garage and stated that GRU is requesting a public utility over the roadway to cover the existing water and sewer facilities. Mr. Francis stated that it will be done when the underground services have been disconnected at the cost of the petitioner.

Motion By: David Gold	Seconded By: Adam Tecler
Moved To: Approve with Staff conditions.	Upon Vote: Carried 5 – 0.