1 2	ORDINANCE NO. <u>0604</u> 94 0-06-126
3 4 5 6 7 8 9 10	An ordinance of the City of Gainesville, Florida, amending the City of Gainesville Land Development Code, by creating a new Division 3, section 30-37 through 30-41, under Article III, relating to proportionate fair share for transportation concurrency; providing directions to the codifier; providing a severability clause; providing a repealing clause; and providing an immediate effective date.
12	WHEREAS, the City Plan Board authorized the publication of notice of a Public Hearing
13	that the text of the Land Development Code of the City of Gainesville, Florida, be amended; and
14	WHEREAS, notice was given and publication made as required by law and a Public
15	Hearing was then held by the City Plan Board on September 21, 2006; and
16	WHEREAS, the City Commission heard and approved this petition on October 23, 2006;
17	and
18	WHEREAS, at least 10 days notice has been given once by publication in a newspaper of
19	general circulation notifying the public of this proposed ordinance and of a Public Hearing in the
20	Auditorium of City Hall in the City of Gainesville; and
21	WHEREAS, the Public Hearings were held pursuant to the published notice described at
22	which hearings the parties in interest and all others had an opportunity to be and were, in fact,
23	heard.
24	NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE
25	CITY OF GAINESVILLE, FLORIDA:
26	Section 1. Subsection 30-37, City of Gainesville Land Development Code, is created and
27	added to read as follows:
28 29 30	Sec. 30-37. Article III. Vested Rights Review, and Concurrency Management and Proportionate Fair-Share

1 <u>Division 3. Proportionate Fair-Share</u>

2

3 Sec. 30-37. Intent and Purpose.

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- 5 The purpose of this ordinance is to establish a method whereby the impacts of development on
- 6 transportation facilities can be mitigated by the cooperative efforts of the public and private
- 5 sectors, to be known as the Proportionate Fair-Share Program, as required by and in a manner
- 8 consistent with §163.3180(16), Florida Statutes (F.S.).

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- Sec. 30-38. Findings.
- The City Commission finds that transportation capacity is a commodity that has a value to both
- the public and private sectors, and that the City of Gainesville Proportionate Fair-Share Program:
- 13 (a) Provides a method by which the impacts of development on transportation facilities can
- be mitigated by the cooperative efforts of the public and private sectors;
- 15 (b) Allows developers of property outside the City's Transportation Concurrency Exception
- Area (TCEA) to proceed under certain conditions, notwithstanding the failure of transportation
- concurrency, by contributing their proportionate fair-share of the cost of a transportation facility;
- 18 (c) Contributes to the provision of adequate public facilities for future growth and promotes a
- 19 strong commitment to comprehensive facilities planning, thereby reducing the potential for
- 20 moratoria or unacceptable levels of traffic congestion;
- 21 (d) Maximizes the use of public funds for adequate transportation facilities to serve future
- 22 growth, and may, in certain circumstances, allow the City to expedite transportation
- 23 <u>modifications by supplementing funds currently allocated for transportation modifications in the</u>
- 24 Capital Improvements Element (CIE).
- 25 (e) Is consistent with §163.3180(16), F.S., and Policies 1.2.1 and 1.2.6 in the City's CIE.

26

27 Sec.30-39. Procedures.

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- 29 (a) Applicability. The Proportionate Fair-Share Program shall apply to all developments
- outside the City's TCEA that have been notified of a lack of capacity to satisfy transportation
- concurrency on a transportation facility in the City of Gainesville Concurrency Management
- 32 System (CMS), including transportation facilities maintained by the Florida Department of
- 33 Transportation (FDOT) or another jurisdiction that are relied upon for concurrency
- determinations, pursuant to the requirements of Section 30-39. The Proportionate Fair-Share
- 35 Program does not apply to developments of regional impact (DRIs) using proportionate fair-share
- under §163.3180(12), F.S. or to developments exempted or excepted from concurrency as
- 37 provided in the Concurrency Management Element of the Comprehensive Plan.

38

- 39 (b) General Requirements. An applicant may choose to satisfy the transportation
- 40 concurrency requirements of the City by making a proportionate fair-share contribution, pursuant
- 41 to the following requirements:

1 (1) The proposed development is consistent with the comprehensive plan and applicable land development regulations.

(2) The 5-Year Schedule of Capital Improvements in the City's CIE or the long-term schedule of capital improvements for an adopted long-term Concurrency Management System includes a transportation modification(s) that, upon completion, will satisfy the requirements of the City's transportation CMS. The provisions of Section 30-39 (b)(3) may apply if a project or projects needed to satisfy concurrency are not presently contained within the local government CIE or an adopted long-term schedule of capital improvements.

(3) The City may choose to allow an applicant to satisfy transportation concurrency through the Proportionate Fair-Share Program by contributing to a transportation modification that, upon completion, will satisfy the requirements of the City's transportation CMS, but is not contained in the 5-Year Schedule of Capital Improvements in the CIE or a long-term schedule of capital improvements for an adopted long-term CMS, where the following apply:

1. The City adopts by resolution a commitment to add the transportation modification to the 5-Year Schedule of Capital Improvements in the CIE or long-term schedule of capital improvements for an adopted long-term CMS no later than the next regularly scheduled update. Additionally, to qualify for consideration under this section, the transportation modification caused by the Project must be determined to be financially feasible by the City Commission on City roads, or the Metropolitan Transportation Planning Organization (MTPO) on county and state roads, pursuant to §163.3180(16) (b) 1, F.S., consistent with the comprehensive plan, and in compliance with the provisions of the City's Proportionate Fair-Share Program. Financial feasibility for this section shall mean that additional contributions, payments or funding sources are reasonably anticipated during a period not to exceed 10 years to fully mitigate impacts on the transportation facilities.

2. If the funds allocated for the 5-Year Schedule of Capital Improvements in the CIE are insufficient to fully fund construction of a transportation modification required by the CMS, the City may still enter into a binding proportionate fair-share agreement with the applicant authorizing construction of that amount of development on which the proportionate fair-share is calculated if the proportionate fair-share amount in such agreement is sufficient to pay for one or more projects which will, in the opinion of the City, significantly benefit the impacted transportation system (also referred to as system-wide transportation projects).

3. The system-wide transportation projects mentioned in Sec. 30-39 (b)(3)2. shall include, but not be limited to: the Traffic Management System (TMS), expansions of the transit fleet to increase service frequency, bus rapid transit corridors, transit service expansion to new areas, or other mobility projects improving the pedestrian and/or bicycle level of service.

4. The modification or modifications funded by the proportionate fair-share component shall be adopted into the 5-year Capital Improvements Schedule of the comprehensive

1	plan or the long-term schedule of capital improvements for an adopted long-term				
2	concurrency management system at the next annual CIE update.				
3					
4	5. Any modification and/or project proposed to meet the developer's fair-share				
5	obligation must meet design standards of the City on City roads or MTPO for locally				
6	maintained roadways and those of the FDOT for the state highway system.				
7	manual read ways and these of the 1201 the state ingiliary system.				
8	(c) Application Process. Upon notification of a lack of capacity to satisfy transportation				
9	concurrency, the applicant shall also be notified of the opportunity to satisfy transportation				
10	concurrency through the Proportionate Fair-Share Program pursuant to the requirements of				
11	Section 30-39.				
12					
13	(1) Prior to submitting an application for concurrency certification that involves a				
14	proportionate fair-share agreement, a pre-application staff conference shall be held to discuss				
15	eligibility, application submittal requirements, potential mitigation options, and related				
16	issues. The pre-application meeting may be held in conjunction with a traffic study meeting.				
17	If the impacted facility is on the Strategic Intermodal System (SIS), then the FDOT will be				
18	notified and invited to participate in the pre-application meeting.				
19					
20	(2) The applicant shall submit a completed application for concurrency certification and a				
21	proportionate fair-share agreement application at the time of application for development				
22	plan review, special use permit approval, subdivision or minor subdivision approval, or				
23	Planned Development rezoning that includes:				
24	Name, address and phone number of owner(s), developer and agent;				
25	Phasing schedule, if applicable;				
16	Trin concretion and trin distributions and				
26	Trip generation and trip distribution; and,				
27	Description of the proportionate fair-share mitigation method(s) that will be provided.				
28					
29	(3) Pursuant to §163.3180(16) (e), F.S., proposed proportionate fair-share mitigation for				
30	development impacts to facilities on the SIS requires the concurrency of the FDOT. The				
31	applicant shall submit evidence of an agreement between the applicant and the FDOT for				
32	inclusion in the proportionate fair-share agreement.				
33					
34	(4) When an application is deemed sufficient, complete, and eligible, the applicant shall be				
35	advised in writing and a proposed proportionate fair-share obligation and binding				
36	Proportionate Fair-Share Agreement will be prepared by the City Manager or designee and				
37	delivered to the appropriate parties for review, including a copy to the FDOT for any				
38	proposed proportionate fair-share mitigation on a SIS facility, or Alachua County for any				
39	proposed proportionate fair-share mitigation on a County-maintained facility, or any other				
10	municipality whose road facility is significantly impacted and for which proposed				
1	proportionate fair-share mitigation is required. No proportionate fair-share agreement will be				
12	effective until fully executed by the applicant and the City Manager or designee. The				
13	agreement shall specify the date or dates on which payments, dedications, and/or completed				
14	construction of projects by the developer are due.				
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2	(d) Determining Proportionate Fair-Share Obligation. As provided in §163.3180 (16) (c),					
3	F.S., the proportionate fair-share mitigation method for transportation concurrency impacts may					
4	include, without limitation, separately or collectively, private funds, contributions of land, and					
5	construction and contribution of facilities. Construction and contribution of facilities shall be					
6	subject to final inspection and approval by the appropriate governmental agency.					
7						
8	(1) As provided in §163.3180 (16) (c), F.S., a development shall not be required to pay more					
9						
10	mitigation for the impacted facilities shall not differ regardless of the method of mitigation.					
11						
12	(2) The methodology used to calculate an applicant's proportionate fair-share obligation for					
13	roadway widening or new roadway construction shall be as provided for in Section 163.3180					
14	(12), F. S., as follows:					
15	"The cumulative number of trips from the proposed development expected to reach					
16	roadways during peak hours from the complete build out of a stage or phase being					
17	approved, divided by the change in the peak hour maximum service volume (MSV) of					
18	roadways resulting from construction of an improvement necessary to maintain the					
19	adopted LOS, multiplied by the construction cost, at the time of developer payment, of					
20	the improvement necessary to maintain the adopted LOS."					
21	OD.					
21	OR Proposition at a Fair Change Str (Danala and A Tring) / (CW Incomes) land Coat l					
22	<u>Proportionate Fair-Share = $\Sigma[[(Development Trips_i) / (SV Increase_i)] \times Cost_i]$</u>					
23	Where:					
24	Management and Andrews of Andrews					
25	Development Trips _i = Those net, new peak hour trips from the stage or phase of					
26	development under review that are assigned to roadway segment "i" and have triggered a					
27 28	deficiency per the CMS;					
29	SV Increase _i = Service volume increase provided by the eligible					
30	improvement/modification to roadway segment "i" per Section 30-39;					
31	improvement mounteation to roadway segment 1 per section 30-39,					
32	$\underline{\text{Cost}_i} = \text{Adjusted cost of the improvement to segment "i"}$. Cost shall include all					
33	improvements/modifications and associated costs, such as design, right-of-way					
34	acquisition, planning, engineering, inspection, and physical development costs directly					
35	associated with construction at the anticipated cost in the year it will be incurred.					
36	associated with construction at the anticipated cost in the year it will be medited.					
37	(3) For the purposes of determining proportionate fair-share obligations for roadway					
38	widening or new roadway construction, the City shall determine improvement/modification					
39	costs based upon the actual cost of the improvement/modification as obtained from the CIE,					
39 40	the MTPO/TIP or the FDOT Work Program. Where such information is not available,					
41	improvement/modification cost shall be determined using one of the following methods:					
42	improvement/modification cost shall be determined using one of the following methods:					
43	1. An analysis by the City Manager or designee of costs by cross section type that					
43	incorporates data from recent projects and is updated annually and approved by the City					
	moorporates data from recent projects and is updated annually and approved by the City					

Manager or designee. In order to accommodate increases in construction material costs, 1 2 project costs shall be adjusted by an inflation factor; or 3 2. The most recent issue of FDOT Transportation Costs, as adjusted based upon the type 4 of cross-section (urban or rural); locally available data from recent projects on 5 acquisition, drainage and utility costs; and significant changes in the cost of materials due 6 7 to unforeseeable events. Cost estimates for state road improvements not included in the adopted FDOT Work Program shall be determined using this method in coordination 8 9 with FDOT District 2. 10 11 3. If the City has accepted an improvement/modification project proposed by the 12 applicant, then the value of the improvement/modification shall be determined using one 13 of the methods provided in this section. 14 4. If the City has accepted right-of-way dedication for the proportionate fair-share 15 16 payment, credit for the dedication of the non-site related right-of-way shall be valued on the date of the dedication by fair market value established by an independent appraisal 17 provided to the City by the applicant, at its own cost and expense and approved by City. 18 The applicant, at its own expense, shall supply to the City: a certified survey and legal 19 description of the land and an owner's title policy insuring the City for the appraised 20 value. If the right-of-way dedication is for either a County-maintained or FDOT roadway 21 <u>facility</u>, the dedication shall be to the appropriate agency and under the same provisions 22 as listed above. If the estimated value of the right-of-way dedication proposed by the 23 applicant is less than the City-estimated total proportionate fair-share obligation for that 24 development, then the applicant must also pay the difference. Prior to purchase or 25 acquisition of any real estate or acceptance of donations of real estate intended to be used 26 for the proportionate fair-share, public or private partners should contact the FDOT for 27 essential information about compliance with federal law and regulations. 28 29 (4) Pursuant to the provisions of Section 30-39 (b)(3)2.and 3., the City, at its discretion, may 30 allow smaller developments generating fewer than 1,000 average daily trips (ADT) or 100 31 peak hour trips (whichever produces the smaller development size in terms of square footage 32 33 or residential units) to contribute proportionate fair-share funds to system-wide projects. The development shall contribute to both the TMS and the transit system. For the purposes of 34 determining proportionate fair-share obligations for system-wide transportation projects such 35 as the TMS or transit services, the City shall determine improvement/modification costs 36 37 based upon the actual cost of the improvement/modification as obtained from the City's 38 Public Works Department and Regional Transit Service. These costs shall be updated

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1. The TMS cost shall be calculated as follows:

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a. Average the daily traffic counts per TMS corridors within city limits and sum them;

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b. Translate to peak hour trips using the locally derived 9.1% ratio per City studies;

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annually.

1	c. Calculate the TMS minus corridors outside city limits;
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3	d. Divide the sum of all p.m. peak hour corridor counts into the TMS within the city
4	limits to obtain a cost per peak trip.
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6	2. The transit costs shall be calculated as follows:
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8	Development's net, new peak hour trip generation X (TAA Costs/TAA new peak trips)
9	/CF where,
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11	<u>TAA Cost = Transit Assessment Area Cost (first 3 years)</u>
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13	TAA new peak trips = the new transit trips available in the peak hour based on the
14	<u>enhancements</u>
15	
16	<u>CF</u> = the conversion factor of person-trips to vehicle trips (= the current vehicle
17	occupancy rate per the local transportation model is 1.09).
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19	(5) If the City designates any Multimodal Transportation Districts (MMTD), the
20	proportionate fair-share assessments shall be based on the expected costs and transportation
21	benefits of all the required multimodal modifications within the MMTD. The proportionate
22	fair-share assessment shall be based on the percentage of proposed development net, new
23	peak hour trips divided by the total number of trips projected for the MMTD multiplied by
24	the cost to provide all needed mobility modifications within the MMTD.
25	
26 27	(e) Proportionate Fair-Share Agreements. Upon execution of a proportionate fair-share agreement (Agreement), the applicant shall receive a City Certificate of Preliminary and/or Final
28	Concurrency (as appropriate). Should the applicant fail to apply for a development permit within
29	the timeframe provided in the Land Development Code, then the Agreement shall be considered
30	null and void, and the applicant shall be required to reapply.
31	
32	(1) Payment of the proportionate fair-share contribution is due in full prior to issuance of the
33	final development order, special use permit, second reading of the PD ordinance, or recording
34	of the final plat, whichever is the first to occur, and shall be non-refundable. If the payment
35	is submitted more than 12 months from the date of execution of the Agreement, then the
36	proportionate fair-share cost shall be recalculated at the time of payment based on the best
37	estimate of the construction cost of the required improvement at the time of payment,
38	pursuant to Section 30-39(d) and adjusted accordingly.
39	
40	(2) All developer improvements/modifications authorized under this section must be
41	completed prior to issuance of a building permit, or as otherwise established in a binding
42	agreement that is accompanied by a security instrument that is sufficient to ensure the
43	completion of all required improvements. It is the intent of this section that any required
44	improvements/modification be completed before issuance of building permits.
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(3) Dedication of necessary right-of-way for facility improvements/modifications pursuant to an Agreement must be completed prior to issuance of the final development order or recording of the final plat.

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(4) Any requested change to a development project subsequent to a development order may be subject to additional proportionate fair-share contributions to the extent the change would generate additional traffic that would require mitigation. Any requested change to a development project that reduces its traffic impact subsequent to a development order and prior to the issuance of a certificate of occupancy may request that the proportionate fairshare agreement be amended and the contribution reduced to reflect the revised mitigation required, if the City has not appropriated the funds. Applicants may submit a letter to withdraw from the Proportionate Fair Share Program at any time prior to the execution of an Agreement.

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(f) Appropriation of Fair-Share Revenues. Proportionate fair-share revenues shall be placed in the appropriate project account for funding of scheduled improvements/modifications in the City's CIE, or as otherwise established in the terms of the proportionate fair-share agreement. At the discretion of the City, proportionate fair-share revenues may be used for operational improvements prior to construction of the capacity project from which the proportionate fairshare revenues were derived. Proportionate fair-share revenues may also be used as the 50% local match for funding under the FDOT Transportation Regional Incentive Program (TRIP).

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(1) In the event a scheduled facility improvement is removed from the CIE, then the revenues collected for its construction may be applied toward the construction of another modification within that same corridor or sector that would mitigate the impacts of development pursuant to the requirements of Section 30-39(b)(3)2.

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32 33 (2) Where an impacted regional facility has been designated as a regionally significant transportation facility in an adopted regional transportation plan as provided in Section 339.155, F.S., the City may coordinate with other impacted jurisdictions and agencies to apply proportionate fair-share contributions and public contributions to seek funding for improving the impacted regional facility under the FDOT TRIP. Such coordination shall be ratified by the City Commission through an interlocal agreement that establishes a procedure for earmarking of the developer contributions for this purpose.

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Impact Fee Credit for Proportionate Fair-Share Mitigation. If the City adopts transportation impact fees, the following provisions shall apply:

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(1) Proportionate fair-share contributions shall be applied as a credit against impact fees to the extent that all or a portion of the proportionate fair-share mitigation is used to address the same capital infrastructure improvements contemplated by the City's impact fee ordinance.

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(2) Impact fee credits for the proportionate fair-share contribution will be determined when the transportation impact fee obligation is calculated for the proposed development. Impact fees owed by the applicant will be reduced per the Proportionate Fair-Share Agreement as they become due per the City's impact fee ordinance. If the applicant's proportionate fair-

Petition No. 136TCH-06 PB

share obligation is less than the development's anticipated road impact fee for the specific
stage or phase of development under review, then the applicant or its successor must pay the
remaining impact fee amount to the City pursuant to the requirements of the City impact fee
ordinance.

(3) Major projects not included within the City's impact fee ordinance or created under Section 30-39(b)(3) 1. and 2. which can demonstrate a significant benefit to the impacted transportation system may be eligible at the local government's discretion for impact fee credits.

 (4) The proportionate fair-share obligation is intended to mitigate the transportation impacts of a proposed development at a specific location. As a result, any road impact fee credit based upon proportionate fair-share contributions for a proposed development cannot be transferred to any other location unless provided for within the City's impact fee ordinance.

Sec. 30-40. Intergovernmental Coordination.

purpose.

(a) Cross jurisdictional impacts. Pursuant to policies in the Intergovernmental Coordination Element of the City of Gainesville Comprehensive Plan, the City shall coordinate with affected jurisdictions, including FDOT, regarding mitigation to impacted facilities not under the jurisdiction of the local government receiving the application for proportionate fair-share mitigation. An interlocal agreement may be established with other affected jurisdictions for this

 (b) In the interest of intergovernmental coordination and to reflect the shared responsibilities for managing development and concurrency, the City may enter into an agreement with one or more adjacent local governments to address cross jurisdictional impacts of development on regional transportation facilities. The agreement shall provide for application of the methodology in this section to address the cross jurisdictional transportation impacts of development.

(c) A development application submitted to the City subject to a transportation concurrency determination meeting all of the following criteria shall be subject to this section:

1. All or part of the proposed development is located within .25 mile(s) of the area which is under the jurisdiction, for transportation concurrency, of an adjacent local government or generates more than 1,000 net, new ADT; and,

2. Using its own concurrency analysis procedures, the City concludes that the additional traffic from the proposed development would use five percent or more of the adopted peak hour LOS maximum service volume of a regional transportation facility within the concurrency jurisdiction of the adjacent local government ("impacted regional facility"); and,

3. The impacted regional facility is projected to be operating below the level of service standard, adopted by the adjacent local government, when the traffic from the proposed development is included.

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Upon identification of an impacted regional facility pursuant to Section 30-40 (b) 1.-3., (d) the City shall notify the applicant and the affected adjacent local government in writing of the opportunity to derive an additional proportionate fair-share contribution, based on the projected impacts of the proposed development on the impacted adjacent facility.

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The adjacent local government shall have up to thirty (30) days in which to notify the City of a proposed specific proportionate fair-share obligation, and the intended use of the funds when received. The adjacent local government must provide reasonable justification that both the amount of the payment and its intended use comply with the requirements of Section 163.3180(16), F.S. Should the adjacent local government decline proportionate fair-share mitigation under this section, then the provisions of this section would not apply and the applicant would be subject only to the proportionate fair share requirements of the City.

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If the subject application is subsequently approved by the City, the approval shall include a condition that the applicant provides, prior to the issuance of any building permit covered by that application, evidence that the proportionate fair-share obligation to the adjacent local government has been satisfied.

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1	PASSED AND ADOPTED the	is 27 th day of November, 2006.	
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6	P	'EGEÊN HANRAHAN	
7	N	MAYOR	
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11	ATTEST:	Approved as to form and legality	7
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14		Mad 2	
15	KURT MÆKNYÓN	MARION L RADSON	282006
16	CLERK OF THE COMMISSION	CITY ATTORNEY	Z 0 2000
17	This Ordinance passed on first reading	this 13 th day of November, 2006.	
18	This Ordinance passed on second read	ing this 27 th day of November, 2006.	