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CITY ----OF-----GAINESVILLE

INTER-OFFICE COMMUNICATION

Item No. 4

TO:

City Plan Board

DATE:

October 22, 2009

FROM:

Planning Division Staff

SUBJECT:

Petition PB-09-133 LUC, City Plan Board. Amend the City of Gainesville Future Land Use Map from IND (Industrial) to PF (Public

facilities). Located at 900 Southeast 4th Street. Depot Park.

Recommendation

Planning Division staff recommends approval of Petition PB-09-133 LUC.

Explanation

The properties that are the subject of this petition are part of the Depot Park Project, which is a comprehensive effort to clean up and restore brownfield properties in the area of Depot Avenue and South Main Street. A brownfield is an abandoned, idle, or underused industrial or commercial site where redevelopment is hampered by environmental contamination. The City of Gainesville through Gainesville Regional Utilities (GRU) will clean up the environmental contamination, which was the result of a coal gasification plant that once operated along Depot Avenue, across from the historic Depot building. The City will develop the site as a stormwater treatment facility to serve the downtown area, and as a public park to provide green space and recreation activities. The Depot Park Project is expected to provide an economic boost to this area of the community.

The request of this petition is to change the Future Land Use designation from IND (Industrial) to PF (Public facilities) on the two parcels that will make up the Depot Park. Tax parcel 16004-000-000 is approximately 33 acres in size and makes up the vast majority of the 34-acre Depot Park project. The property currently has Industrial land use and a recently adopted zoning designation of PS (Public services and operations district). The second property that will comprise the Depot Park is tax parcel 15706-000-000, which is approximately 0.57 acres in size and has a land use designation of Industrial with PS zoning. The PS zoning district specifies the uses that will be permitted on the properties.

Compatibility and Surrounding Land Uses

Depot Park is generally bounded by South Main Street to the west, S.E. 4th Street to the east, Denot Avenue to the north, and S.E. 10th Avenue to the south. To the north of Depot Park Project property is the Baird Center complex, a roofing and sheetmetal company, and the Rosa Parks Regional Transit System (RTS) Downtown Station bus transfer facility, with CCD (Up to 150 units/acre central city district) zoning and Mixed-Use High-Intensity (up to 150 units per acre) land use. Also to the north is the GRU Kelly power plant, with PS zoning and Public Facilities land use. To the east is additional GRU property with PS zoning and Public Facilities land use, plus several properties with I-1 zoning and Industrial land use with a house, warehouse space, offices and vacant industrial land. The RTS Operations and Maintenance Facility, with PS zoning and Public Facilities land use is to the southeast. To the south are properties with I-1 and I-2 zoning with Industrial land use, with vacant industrial land, and a beverage company. To the southwest is an electric supply company; and to the west are properties with I-2 zoning and Industrial land use that include a swimming pool equipment wholesaler, a vacant office building, and Florida Rock Industries.

The general character of the subject properties is park land with trails and stormwater basins, while the other properties in this area are generally industrial, vacant industrial, public facilities, warehouse, wholesale businesses, and small scale repair and service establishments. A stormwater park is appropriate for the subject properties based upon the park's adjacency to lands in the downtown area that will drain to this site. The proposed Public Facilities land use category is more appropriate for the PS zoning district than the existing Industrial land use. This proposal is consistent with the current uses on the subject properties and will be compatible with the surrounding land use and zoning. This petition will help allow the cleanup of a brownfield site and restore it to a productive use that will promote redevelopment and urban infill near the center of the community.

Transportation

The property is located within Zone A of the Gainesville Transportation Concurrency Exception Area (TCEA) and is excepted from transportation concurrency for roadway level of service standards. However, any use proposed for the site would have to meet TCEA policy requirements to address transportation needs. The number of new average daily trips that will be generated by the uses that may be proposed for this site has yet to

be determined. This property is within the Gainesville Regional Transit System (RTS) main bus service area. The area is also served by the demand-responsive service administered by MV Transportation.

Environmental Impacts and Constraints

Stormwater management will be addressed at the time of development plan approval. Water and sanitary sewer service are available in the area. Land use changes are not required to meet concurrency requirements, and do not vest for concurrency, which will be determined at the time of any future development plan approval. Flood zone maps indicate that the subject properties are not within the 100-year floodplain. Wetlands have been identified in the subject properties and are intended to be incorporated and enhanced within the design of the park. The park site is located in the Greenway district (an environmental overlay district), which includes the existing rail-trail. A copy of Sec. 30-308, Greenway district, is attached.

Some of the uses listed for this property in the PS zoning ordinance are already in place at the park. The uses to be associated with the park are compatible with a park intended to serve as a community gathering place and will provide green space in an area that has relatively little green space.

Urban Infill

This property does present an opportunity for additional urban infill development. The subject property is an existing, previously developed property which already has public facilities serving it (including potable water, wastewater, transit, stormwater management, solid waste, and public roads).

Applicable Goals, Objectives and Policies of the Comprehensive Plan

The following Comprehensive Plan Goals, Objectives and Policies of the Future Land Use Element are met by this proposal:

Objective 4.1

The City shall establish land use designations that allow sufficient acreage for residential, commercial, mixed use, office, professional uses and industrial uses at appropriate locations to meet the needs of the projected population and which allow flexibility for the City to consider unique,

innovative, and carefully construed proposals that are in keeping with the surrounding character and environmental conditions of specific sites.

Policy 4.1.1

Land Use Categories on the Future Land Use Map shall be defined as follows:

Public Facilities

This category identifies administrative and operational governmental functions such as government offices, utility facilities and storage facilities. Maximum lot coverage in this district shall not exceed 80 percent.

Policy 4.1.3

The City will review proposed changes to the Future Land Use Map by considering factors such as, but not limited to, the following:

- 1. Overall compatibility of the proposal;
- 2. Surrounding land uses;
- 3. Environmental impacts and constraints;
- 4. Whether the change promotes urban infill; and
- 5. Whether the best interests, community values, or neighborhood support is achieved.

Stormwater Management Element

Objective 1.5

The City shall continue to implement an integrated stormwater management program for redevelopment.

Policy 1.5.1

The City shall implement Land Development Regulations that allow shared or joint-use stormwater facilities, including public or private master stormwater basins.

Objective 1.9

The City shall continue to implement stormwater management facility design guidelines that promote dual use and aesthetically pleasing facilities.

Policy 1.9.1

Location

The City shall develop guidelines that promote the following:

a. Encourage the joint use of retention and detention basins for passive recreation, habitat and open space.

Applicant Information	City Plan Board
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Request	Amend the Land Use

Map to change designation from Industrial to PF

Land Use Plan Classification Industrial

Existing Zoning PS

Proposed Land Use Public Facilities

Proposed Zoning PS

Purpose of Request To establish a land

use category that is more applicable to the recently amended

zoning that

established permitted uses in the PS district

for Depot Park 900 S.E. 4th Street

Size Approximately 34

acres

Surrounding Land Uses

North	Light manufacturing, transit facilities, utilities
East	Utilities, transit headquarters, light manufacturing, auto repair
West	Light manufacturing, Wholesale distribution
South	Vacant industrial, light manufacturing

Surrounding Controls	Existing Zoning	Land Use Plan
North	CCD, PS	MU-Н, РF
East	PS, I-1	PF, IND
West	I-2	IND
South.	PS, I-1, I-2	PF, IND

Impact on Affordable Housing

This petition will have no impact on the provision of affordable housing.

Conclusion

The proposed Public facilities land use is appropriate for the location and is consistent with the recently adopted PS zoning and the City's comprehensive plan. Staff recommends approval of Petition PB-09-133 LUC.

Respectfully submitted,

Ralph Hilliard Planning Manager

RH: JS

Attachments:

Aerial photograph
Existing land use map
Proposed land use map
Existing zoning map
Zoning application
Legal description
Ordinance 081040, rezoning Depot Park to PS
Greenway district (Sec. 30-308)