

City of Gainesville

City Hall
200 East University Avenue
Gainesville, Florida 32601



Meeting Agenda - Final-Revised

March 10, 2022

1:00 PM

Roberta Lisle Kline Conference Room

General Policy Committee

Mayor Lauren Poe (At Large)
Mayor-Commissioner Pro Tem Reina Saco (At Large, Seat A)
Commissioner Cynthia Moore Chestnut (At Large, Seat B)
Commissioner Desmon Duncan-Walker (District 1)
Commissioner Harvey Ward (District 2)
Commissioner David Arreola (District 3)
Commissioner Adrian Hayes-Santos (District 4)

If you have a disability and need an accommodation in order to participate in this meeting, please contact the Office of Equity and Inclusion at (352)334-5051 at least two business days in advance. TTY (Text Telephone Telecommunication Device) users please call 711 (Florida Relay Service). For Speech to Speech (STS) relay, please call 1-877-955-5334. For STS Spanish relay, please call 1-877-955-8773. For STS French Creole relay, please call 1-877-955-8707.

CALL TO ORDER**ROLL CALL****ADOPTION OF THE AGENDA****APPROVAL OF MINUTES****DISCUSSION OF PENDING REFERRALS****DP-1 [210928.](#) **Recruitment of Women at Gainesville Police Department and
Gainesville Fire Department (B)****

Explanation: Nationally, women make up approximately 8% of career firefighters in the United States, and roughly 13% of police officers. The aim of this research is to explore recruiting initiatives that the Gainesville Police Department and the Gainesville Fire Department have in place for women. This research also explores programs and policies across the United States which can increase the recruitment of women in fire and police departments.

Fiscal Note: N/A

RECOMMENDATION *The General Policy Committee hear a presentation from staff and discuss.*

[210928 Recruitment of Women Report \(003\) 20220310](#)

[210928 Recruitment of Women Presentation \(003\) 20220310](#)

**DP-2 [210424.](#) **Charter Amendment Granting City Commissioners Authority to Appoint
Temporary Staff Personnel (B)****

Explanation: The current charter gives the City Commission authority to hire charter officers only. All other employees of the City operate under a charter officer. Currently, except for the purpose of an inquiry, City Commissioners are only allowed to deal with employees of the City through the employees' respective charter officers.

On December 9, 2021, the General Policy Committee directed the City Attorney's office to draft a proposed charter amendment which would allow members of the City Commission to appoint independent staff to assist them in carrying out their individual functions as members of the Commission.

The proposed charter amendment would enable the City Commission to allow each member of the City Commission to appoint temporary staff

personnel who would report directly to that Commissioner. The purpose of a charter is to set forth the basic framework for municipal government, so the details as to the number of appointees and how temporary staff personnel are appointed, classified, compensated, and managed are not included in the proposed charter amendment. If the proposed charter amendment is placed on the ballot and approved by the electorate, the details regarding appointment and management of temporary staff personnel could be set forth in a subsequent ordinance, reflecting the possibility that the desire for and characteristics of such personnel may change from time to time.

If the Commission reaches consensus on a desired charter amendment, the charter and state law require that the ballot title, ballot question, and text of the charter amendment be embodied in an enabling ordinance that must be approved by four-fifths of the Commission members, which is 6 of 7 Commission members. If approved, the proposed charter amendment would be placed on the ballot for the November 8, 2022 election.

Fiscal Note: The cost of additional staff, including physical offices and office supplies/resources, is unknown at this time.

RECOMMENDATION The City Commission discuss and direct the City Attorney's Office to advertise an ordinance placing a charter amendment on the ballot.

Legislative History

12/9/21	General Policy Committee	Approved, as shown above
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[210424 Commission Staffing Structure Report 20211209](#)

[210424 Commission Staffing Presentation 20211209](#)

[210424 draft ordinance charter amendment-staff for commission 20220224](#)

DP-3 [201087.](#)

American Rescue Plan Act (ARPA) Update (B)

AGENDA UPDATE ADDED ITEM (REPLACED 210955)

Explanation: Attachment A - "City of Gainesville ARPA SLFRF Project Funding Summary through March 10, 2022" provides an overview of the current appropriated and earmarked ARPA State and Local Fiscal Recovery Funds (SLFRF) funded projects. GSG, the City's General ARPA consultant, has worked with Staff to determine funding eligibility under the ARPA program. The following provides progress updates for funding allocations:

Aid to Non-Profit Organizations - \$7 million:

The Community Foundation of North Central Florida kicked off the Aid to Non-Profits Program on Wednesday, February 23, 2022 and will host three (3) informational sessions Fridays at 9 am through the application deadline of March 17, 2022. Recommendations for award are anticipated

to be presented to the City Commission on April 21, 2022.

East Side Urgent Care Center - \$2,250,000:

At the February 24, 2022 GPC, the City Commission approved funding for the East Side Urgent Care Center. On March 2, 2022, a joint City/County Commission Special Meeting was held to discuss the East Side Urgent Care Center. Follow-up items from this meeting includes: finalizing reporting requirements to the City and County from UF Health Shands, and finalizing other operational factors for the facility in order to draft a triparty agreement. Staff will also present an update on the RFI that closed on January 6, 2022.

Violence Intervention- \$621,483:

At the January 13, 2022 GPC meeting, City Commission allocated \$621,483 of ARPA funds for the One Community Response to Gun Violence initiative:

- Community Oriented Policing Detail - \$240,000*
- Community Education Efforts - \$41,350*
- Forensic Equipment - \$271,500*
- Public Safety Coordinator - \$68,633*

This program is being managed by GPD and involves three different divisions within GPD: the Criminal Investigations Bureau, the Operations Bureau and the Youth and Community Services Bureau. The Criminal Investigations Bureau is gathering the information about the equipment needs within the Forensic Truck and are exploring the training options for the Brasstrax (Firearm Projectile Identification Machine) system. The Operations Bureau has developed a plan for the overtime that will be utilized in the neighborhoods where violent crime exists to include gun buy backs, community engagement, and enforcement details. The Youth and Community Services Bureau is exploring various trucks for the community engagement efforts and are exploring the media equipment option to be more mobile in the recording efforts. The Youth and Community Services Bureau is also drafting the job description for the PAL Coordinator for review with Human Resources.

Energy Rehabilitation - \$1.9 million:

At the October 19, 2021 Special Commission Meeting, the Commission allocated \$1.9 million of ARPA funds to energy rehabilitation programming to serve low/moderate households in Gainesville. The purpose of this program is to help repair, stabilize and weatherize homes (both rental and owner occupied) to reduce the energy burden experienced by neighbors, improve energy efficiency, and overall improve the safety of neighbors' homes.

This program will follow the One City model by operating as a cross-charter, interdepartmental initiative that works together with other agencies and organization to ensure neighbors are connected to the home rehabilitation and energy efficiency programs that best serve their needs.

Staff has determined that with an enhancement and expansion of the existing GRU Low-Income Energy Efficiency Program - Plus (LEEPplus), the program will be sustainable beyond ARPA funding.

A key goal of the LEEPplus enhancement and expansion is to make the program more accessible to a wider range of neighbors by making the following modifications:

- Increase income eligibility to include households with (i) income at or below 300 percent of the Federal Poverty Guidelines for the size of its household based on the most recently published poverty guidelines by HHS or (ii) income at or below 65 percent of the AMI for Alachua County and size of household based on the most recently published data by HUD.*
- Inclusive of rental properties that fall under the City's Rental Housing Policy, where the tenants of the property meet the income-eligibility described above and the Lessor and property meets specific criteria.*
- Make allowance for repeat clients within LEEPplus so that homeowners and Lessors are able to reapply for LEEPplus services after 10 years have passed since last receiving LEEPplus services on a property/unit they own.*
- Increase the threshold of funding allocated to homes serviced by the LEEPplus program - with a ceiling of \$10,000 per home. This increase allows moderate home rehabilitation upgrades to be provided - on an as needed basis - to properties determined to be in need of such services in order for the property to be safe and structurally sound enough to be able to receive standard LEEPplus services.*

Staff recognizes that beyond GRU's LEEPplus program there are programs in other City departments (i.e. Housing and Community Development; Sustainable Development; GCRA) that aim to address home rehabilitation and energy efficiency needs of our neighbors. And beyond the City, there are many external partners in our community that offer a range of services related to home care and stabilization - many of which impact the energy efficiency of a property. Therefore, a key component of this program is the facilitation of regular Energy Rehabilitation Collaborators meetings where City departments and external partners can come together to communicate about various programs, address challenges and gaps, and ensure that we are working together to create a continuum-of-home-care model that best serves our neighbors. These meetings will be facilitated by staff in the City's Office of Government Affairs and Community Relations, and will be attended by staff from multiple City Departments as well as external partners whom wish to attend.

Community Resource Paramedicine Program - \$1 million:

At the January 13, 2022 GPC meeting, the City Commission approved the Community Resource Paramedicine Program (CRP) funding. CRP is an innovative, equity-based community health model for addressing health disparities and reducing unnecessary 911 usage and emergency department visits of super utilizers. By connecting underserved

populations to critical resources via trained community paramedics and resource technicians, CRP is able to meet underserved community members where they are and improve access to resources that mitigate social determinants of health. Through ARPA funding, the CRP program will purchase equipment that allows for the expansion and enhancement of services, enabling the program to increase the capacity of those served in the Individualized Care, Population Resilience, Community Engagement, and Preventative Health Programs. GFR is finalizing ambulance specifications with the Department of Transportation's Fleet Division and is identifying the procurement method for a software purchase.

Personal Protective Equipment (PPE) - \$300,000:

At the December 6, 2021 City Commission meeting, the City Commission approved funding for PPE. GFR is currently conducting an analysis of PPE inventory levels and accessing needs for other equipment necessary to appropriately respond to the public health emergency.

National League of Cities One Nation/One Project - \$648,176:

At the January 13, 2022 GPC, the City Commission approved the City applying to the National League of Cities One Nation/One Project: There is No Place Like Home initiative. The program requires a minimum of 2% of ARPA funds. The project aims to bring together 18 cities, artists and community health providers to collaborate on arts projects that improve community health and resilience. This is a collaborative effort between the City, University of Florida, community health centers, artists, arts and other community organizations. The application was submitted to the National League of Cities and is pending review.

Vision Zero - \$1,250,000:

At the February 24, 2022 GPC, the City Commission approved funding for the following Vision Zero Projects:

- NW 8th Avenue/6th Street Lane Re-purposing - \$250,000
- 10th/12th One-Way Pairs - \$250,000
- NE 3rd/Waldo Road - \$350,000
- SE 18th Street Sidewalk - \$300,000
- SW 6th Street - \$100,000

Administrative Costs - \$2,440,377:

At the February 24, 2022 GPC, the City Commission approved setting aside \$2,440,377 for ARPA program administrative costs through December 2026. This is comprised of funding for the Community Foundation of North Central Florida (\$52,460), GSG (\$1,215,330), and estimated City expenses of \$1,172,587. The GSG contract is fully executed and the Community Foundation of North Central Florida is process of being executed.

Utility Debt Forgiveness - \$250,000:

GRU provided a list of 32 accounts with COVID installment plans with balances totaling \$24,158.45 and General Government staff processed a

transfer to GRU to address the accounts with ARPA funds. This week, an additional \$2,768.45 was identified as needed to fully settle accounts, for a total utility debt forgiveness of \$26,926.90. Final disposition of remaining funds is pending.

Utility Debt Forgiveness Allocation	\$250,000.00
GRU COVID Installment Plan Settlement	- \$26,926.90
Remaining Utility Debt Forgiveness Allocation	\$223,073.10

Eviction Protection & Assistance - \$1 million:

The COVID-19 pandemic has resulted in a variety of programs at the Federal, State and local levels to provide different types of homeowner assistance: rental assistance to prevent eviction, mortgage assistance to address delinquencies and prevent defaults/foreclosures, and utility assistance, to name a few.

At the local level, the City provided two programs to neighbors totaling \$1,024,291:

1. GNVcares About Neighbors - provided assistance with rent and utility payments to families who experienced a reduction of income or loss of employment due to the pandemic. \$498,851.51 was released to help 419 households.
2. Coronavirus Relief Program - provided assistance with mortgage, utility, cable and phone payments to families who experienced a reduction of income or loss of employment due to the COVID-19 pandemic. \$525,439.67 was released to help 220 households.

The County managed the Emergency Rental Assistance Program (ERAP) and the latest ERAP report is attached to this agenda item as Attachment B - "Alachua County ERAP Report (February 2022)". Per the report, approximately 98% of the funding was awarded to Gainesville residents.

The State's Florida Homeowner Assistance Fund (HAF) provides assistance to homeowners for mortgage delinquencies, defaults, foreclosures, and displacements, as well as loss of utilities, home energy services, and insurance. Established under Section 3206 of the American Rescue Plan Act of 2021, HAF provides \$676,102,379 in financial assistance to the state of Florida through the United States Department of the Treasury. Additional information on this program is included to this agenda item as Attachment C - "Needs Assessment and Plan for the Homeowner Assistance Fund".

Final disposition of remaining funds is pending.

East Side Mobility Hub - \$2 million Earmark:

Staff will present an update on this project at the City Commission meeting scheduled for March 17, 2022. GSG has confirmed that this project is eligible for Revenue Replacement bucket of ARPA funds.

Community Land Trust - \$1 million Earmark:

Staff will present this project and proposed funding at the City Commission meeting scheduled for March 17, 2022. GSG has confirmed that this project is eligible for general ARPA funds.

*Homeless Outreach - \$400,000 Earmark:
GRACE Marketplace will present an update on the Homeless outreach program at the City Commission meeting scheduled for March 17, 2022. It is anticipated that the ARPA funding allocation will not be needed until October 1, 2022.*

*Language Access / GINI:
Staff will present this project scope and proposed funding needs of \$949,500 at the City Commission meeting scheduled for March 17, 2022. GSG has confirmed that this project is eligible for Revenue Replacement bucket ARPA funds.*

*Next steps:
Staff continues to work with GSG to build out the remaining project scopes and determining project eligibility for ARPA funding*

*Strategic Connection:
Goal 1: Equitable Community
Goal 2: Sustainable Community
Goal 3: A Great Place to Live and Experience
Goal 4: Resilient Local Economy
Goal 5: "Best in Class" Neighbor Services*

Fiscal Note: Project and administrative expenses will be funded by the Coronavirus State and Local Fiscal Recovery Funds allocated to the City of Gainesville by the American Rescue Plan Act of 2021. The City received its first half of the \$32.4 million allocation (\$16.2 million) on June 14, 2021. The second tranche is expected in June 2022.

RECOMMENDATION *The City Commission accept an update on the ARPA program progress.*

Legislative History

5/13/21	General Policy Committee	Approved, as shown above
5/27/21	General Policy Committee	Discussed
9/2/21	City Commission	Approved, as shown above
10/19/21	City Commission	Approved, as shown above
12/6/21	City Commission	Approved, as shown above
1/6/22	City Commission	Heard
2/24/22	General Policy Committee	Approved, as shown above

[201087A ARPA SLFRF Project Summary through March 10 2022 20220310](#)
[201087B Alachua County ERAP Report \(February 2022\) 20220310](#)
[201087C Needs Assessment and Plan for the Homeowner Assistance Fund 2](#)
[201087D Eastside Urgent Care RFI 20220310](#)
[201087E East Gainesville Urgent Care Initiative RFI Response Analysis 2022](#)
[201087F SIMED Eastside Urgent Care Clinic RFI Submittal Response 20220](#)
[201087G UF College of Dentistry Eastside RFI Submittal Response 20220310](#)
[201087H Solutions Eastside Urgent Care Clinic RFI Submittal Response 202](#)

DP-4 [210999.](#)

Commissioner Cynthia Moore Chestnut - Gainesville Community Redevelopment Agency (GCRA) (NB)

AGENDA UPDATE - ADDED ITEM

RECOMMENDATION

The General Policy Committee discuss staff directives regarding the GCRA boundary for the 8th Avenue and Waldo Road Property. Take action deemed necessary including providing a request to the County regarding the boundary.

DP-5 [210790.](#)

Gainesville Cultural Arts Center Planning Process (B)

AGENDA UPDATE - ADDED ITEM

Explanation: At the January 13, 2022 General Policy Committee meeting, the City Commission directed the City Manager to bring back a proposal for a Cultural Arts Center in East Gainesville. The policy timeline is included with this agenda item as Attachment A - Cultural Arts Center Policy Timeline Development. Additional information provided by the Arts Consulting Group on the steps required to adequately prepare for a cultural facility project is included in Attachment B - Twelve Steps to Prepare for a Cultural Facility Project.

Recommended steps for a comprehensive planning process for the development of cultural arts center projects are as follows:

- 1. Research and Analysis (3-6 months) - includes a needs assessment of existing cultural assets and cultural participation, and asset and stakeholder mapping.*
- 2. Public Engagement Process (3-6 months) - includes gathering neighbor and other stakeholder feedback and required community engagement to reach consensus on how to move forward. This step can happen concurrently with Step 1: Research and Analysis.*
- 3. Programs and Space (12-18 months) - includes:*
 - a. Developing preliminary community programming offerings to gauge external support and determine space needs*
 - b. Drafting list of spaces and square footage requirements (analysis of a*

new or already existing facility), capital cost estimate (design, site development, construction and other owner development costs), and a financial operating forecast that estimates expenses and revenues necessary for the facility

4. Implementation (24 - 36 months) - includes renovation or construction of site, finalizing programming offerings and solidifying community partner participation

Consistency in implementation of these recommended steps helps ensure that the City Commission, neighbors, and stakeholders are fully informed when making a decision to move forward. In order to move forward, Staff recommends the hiring of an external cultural facility specialist to assist with the first two steps.

Fiscal Note: The estimated cost for a cultural facilities specialist is to be determined.

RECOMMENDATION *The City Commission approve that Staff proceed with the solicitation of an external cultural facility specialist to begin the research, neighbor and stakeholder engagement for a cultural arts center to be located in East Gainesville.*

Legislative History

1/13/22	General Policy Committee	Approved, as shown above
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[210790A Cultural Arts Center Policy Timeline Development 20220317](#)

[210790B Twelve Steps to Prepare for a Cultural Facility Project 20220317](#)

POLICY REFERRAL UPDATES

PR-1 [210858.](#)

Swim Lane Items (B)

AGENDA UPDATE - ADDITIONAL BACK-UP

RECOMMENDATION *The General Policy Committee accept the updated Swim Lanes and Policy Timelines for informational purposes.*

Legislative History

2/10/22	General Policy Committee	Discussed
2/24/22	General Policy Committee	Discussed

[210858 GPC Swim Lanes 20220224](#)

[210858 Cultural Arts Center Timeline FINAL 20220310](#)

PUBLIC COMMENT

MEMBER COMMENT

NEXT MEETING DATE

April 14, 2022

ADJOURNMENT