

ORDINANCE NO.: \_\_\_\_\_  
0-07-104

An Ordinance of the City of Gainesville, Florida; adopting an Urban Services Report which sets forth the plans to provide urban services to an area generally located south of SW 33<sup>rd</sup> Place and Windmeadows Boulevard, west of SW 35th Boulevard, north of SW Archer Road and the City limits, and east of the vicinity of SW 40<sup>th</sup> Boulevard and Interstate 75, as more specifically described in this ordinance; the area is proposed for annexation by the City of Gainesville pursuant to Chapter 90-496, Special Acts, Laws of Florida, as amended, known as the Alachua County Boundary Adjustment Act; providing directions to the City Manager, the City Attorney and the Clerk of the Commission; providing a repealing clause; providing a severability clause; and providing an immediate effective date.

**WHEREAS**, Chapter 90-496, Special Acts, Laws of Florida, created the "Alachua County Boundary Adjustment Act" which sets forth procedures for establishing municipal reserve areas and for adjusting the boundaries of municipalities through annexations; and

**WHEREAS**, Chapter 90-496 was amended by Chapter 91-382 and Chapter 93-347, Special Acts, Laws of Florida, (hereinafter collectively referred to as "the Act") which requires a municipality to prepare and adopt by nonemergency ordinance, a report setting forth the plans to provide urban services to any reserve area prior to commencing the annexation procedures under the Act; and

**WHEREAS**, the City of Gainesville is planning to commence the annexation of certain unincorporated areas, as more specifically described in this Ordinance, that are located within its Reserve Area as defined in the Act and as redesignated by the Board of County Commissioners of Alachua County; and

1           **WHEREAS**, pursuant to law, at least ten days notice has been given prior to adoption by  
2 publication in a newspaper of general circulation notifying the public of this proposed Ordinance  
3 and of a Public Hearing to be held in the City Commission meeting room, First Floor, City Hall, in  
4 the City of Gainesville; and

5           **WHEREAS**, Public Hearings were held pursuant to law, at which hearings the parties in  
6 interest and all others had an opportunity to be and were, in fact heard.

7           **NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE**  
8 **CITY OF GAINESVILLE, FLORIDA:**

9           **Section 1.** The Urban Services Report, a copy of which is attached as Exhibit "A" and  
10 incorporated herein as if set forth in full, sets forth the plans to provide urban services to an area  
11 generally located south of SW 33<sup>rd</sup> Place and Windmeadows Boulevard, west of SW 35th  
12 Boulevard, north of SW Archer Road and the City limits, and east of the vicinity of SW 40<sup>th</sup>  
13 Boulevard and Interstate 75, and is hereby approved and adopted for that certain area as more  
14 specifically described in the Urban Services Report.

15           **Section 2.** The City Manager is directed to file a copy of this Ordinance and the  
16 accompanying Urban Services Report with the Board of County Commissioners of Alachua  
17 County, to provide a copy of the Urban Services Report to the owners of the real property affected  
18 by this Ordinance, and to commence the annexation of the area defined in the Urban Services  
19 Report. The City Attorney and Clerk of the Commission are authorized to prepare and advertise the  
20 appropriate ordinance(s).

21           **Section 3.** If any word, phrase, clause, paragraph, section or provision of this ordinance or  
22 the application hereof to any person or circumstance is held invalid or unconstitutional, such

1 finding shall not affect the other provisions or applications of the ordinance which can be given  
2 effect without the valid or unconstitutional provisions or application, and to this end the provisions  
3 of this ordinance are declared severable.

4 **Section 4.** All ordinances, or parts of ordinances, in conflict herewith are to the extent of  
5 such conflict hereby repealed.

6 **Section 5.** This Ordinance shall become effective immediately upon adoption.

7 **PASSED AND ADOPTED** this \_\_\_\_ day of \_\_\_\_\_, 2007.

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\_\_\_\_\_  
PEGEEN HANRAHAN  
MAYOR

ATTEST:

APPROVED AS TO FORM AND LEGALITY:

\_\_\_\_\_  
Kurt Lannon,  
Clerk of the Commission

\_\_\_\_\_  
Marion J. Radson, City Attorney

This ordinance passed on first reading this \_\_\_\_ day of \_\_\_\_\_, 2007.

This ordinance passed on second reading this \_\_\_\_ day of \_\_\_\_\_, 2007.

# CITY OF GAINESVILLE URBAN SERVICES REPORT

## Exhibit A

**Portion of Butler Plaza Southwest Area**



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# **URBAN SERVICES REPORT**

## **INTRODUCTION**

This Urban Services Report satisfies all the criteria required under the Alachua County Boundary Adjustment Act, as provided in Chapter 90-496, Special Act, Laws of Florida, as amended by Chapters 91-382 and 93-347, Special Acts, Laws of Florida (the "Act") for municipal annexation. Section 13 of the Act outlines the prerequisites for annexation. This report, with accompanying documentation and maps, complies with the applicable provisions of the Act.

Section 10 of the Act requires the City to provide a copy of this Urban Services Report to the owners of the real property proposed to be annexed. Within 20 days after the owners receive the report, they may withdraw their petition for annexation. Once this process is complete, the City will proceed with the adoption of a non-emergency ordinance for the annexation which will include a complete legal description by metes and bounds of the area being annexed.

## **CHARACTER OF THE AREA TO BE ANNEXED**

The area proposed for annexation is shown in Figure 1 ("Area") and is generally located south of SW 33<sup>rd</sup> Place and Windmeadows Boulevard, west of SW 35th Boulevard, north of SW Archer Road and the City limits, and east of the vicinity of SW 40<sup>th</sup> Boulevard and Interstate 75. The general land use pattern of the Area is shown in Figure 2.

### **Qualification of the Area under Section 9**

Because this is a voluntary annexation, Section 9 of the Act does not apply; however, in accordance with Section 13 (b), the extent to which the Area does qualify under Section 9 is as follows:

Extent of Qualification under Section 9 (1) (a) - This Area meets all qualifications for this section. The Area is contiguous to Gainesville's boundaries and reasonably compact. No part of the Area is within the boundary of another county or another incorporated municipality. All of the Area is within the Gainesville Urban Reserve Area adopted by the Alachua County Commission on January 10, 2006, and which became final on March 13, 2006. The Annexation will not create an enclave.



## **THE PROVISION OF SERVICES**

### The Provision of Services under Section 13 (1) (b)

#### **a) Services in the Next Five Years**

It is anticipated that services to the Area will be improved within the next five years as a result of the annexation of the Area. It is not reasonably anticipated that services to current city residents will be reduced within the next five years as a result of the annexation of the Area. The following discussion outlines proposed services. All services are subject to the annual lawful appropriation of funds.

#### **b) Taxes in the Next Five Years**

It is not reasonable to anticipate that the City's ad valorem taxes would need to be adjusted in the next five years to provide services to the Area as a result of the annexation of the Area. This includes services required by the Comprehensive Plan. Any level of service issue that is outlined in the City of Gainesville Comprehensive Plan or the Alachua County Comprehensive Plan, whichever applies at the time of development, must be addressed.

### The Provision of Services under Section 13 (1) (c)

The following statement sets forth the plans of the municipality for extending to the Area to be annexed each major municipal service performed within the municipality at the time of annexation, such as those described in subsection (4) of section 5 of the Alachua County Boundary Adjustment Act. The method under which the municipality plans to finance extension of services into the area to be annexed is through the use of taxes, fees and various other revenues generated by those properties and businesses included in the Area.

### Police Services

Upon the effective date of annexation, police services will be provided to the Area by the Gainesville Police Department, utilizing similar policing strategies that are provided within the existing City limits. Police District Three, Zone X will be extended to serve the area. Public Safety personnel in Zone W and F will also service the area. The level of services will be dependent upon identified crime patterns and service demand within a prescribed area. In the event of heightened criminal activities or patterns, special units or task forces will be created and assigned to address these circumstances. Funding for these services will be covered by revenues



Fire hydrants in the unincorporated area of Alachua County are currently provided and maintained by the City of Gainesville in accordance with the 1990 Fire Hydrant and Public Street Lighting Services Agreement. Funding for these services will be covered by revenues generated in the Area, including but not limited to ad valorem revenue, a fire special assessment fee, false alarm fees, utility taxes and communication services taxes. Funding for fire hydrants is included in the base rates for water utility service.

### Solid Waste Disposal

The City of Gainesville Solid Waste Department monitors residential solid waste and recycling collection services, provided under contract with Waste Management of Central Florida, Inc., to residents living in single family houses and buildings containing less than five dwelling units. Other residents, businesses and institutions contract for solid waste and recycling collection with one of several commercial providers operating under non-exclusive franchises with the City.

Alachua County contracts for residential solid waste, recycling and yard trash collection in the unincorporated mandatory service areas with the same company as does the City. Services will be extended and fees for this service will be collected through the utility billing process beginning the next October 1 after annexation.

### Potable Water

Potable water services are addressed in the Gainesville Regional Utilities section of this report. That section outlines the current service level and plans for extensions after annexation.

### Sanitary Sewer

Sanitary sewer services are addressed in the Gainesville Regional Utilities section of this report. That section outlines the current service level and plans for extensions after annexation.

### Streets, Drainage and Flood Control

The City of Gainesville Public Works Department provides basic maintenance and repair services for all City streets within its current jurisdiction. This work includes maintenance of asphalt pavement, concrete sidewalks, concrete curbs and gutters, and roadside ditches. Basic maintenance services are also provided for public ditches and stormwater management detention/retention facilities. These basic maintenance and repair services that are provided in the existing city limits will be provided to the public streets within the Area upon the effective date of the annexation.

The City of Gainesville currently charges a stormwater management utility fee. Any increase in impervious surfaces, without onsite mitigation, in accordance with ordinances, policies and regulations in effect at that time, will cause the stormwater management utility fee to be charged for the area that increases the total impervious surface. This fee pays for mosquito

control, drainage improvements for public facilities and sweeping of public streets within the City limits.

Street sweeping is an effective means of reducing the amount of debris and pollutants that enter the City's storm drain system and water resources. The Public Works Operations Division currently sweeps City roadways on a 4 to 6 week cycle, depending on weather and equipment. All City roadways are currently swept 9 to 10 times a year.

### Parks, Recreation and Cultural Affairs

The Parks, Recreation and Cultural Affairs Department currently provides organized recreation programs for youth and adults. The Department also provides passive nature facilities and programming for youth and adults. Organized recreation programs in the areas of aquatics, athletics, recreation centers, after-school and summer playground programs are provided, and a variety of special events are also available. The Area will receive the same services that are provided in the existing city limits upon the effective date of the annexation. Fees for these programs are charged at a differential rate depending upon residency. Upon annexation, any residents of this Area would be eligible for the City of Gainesville residents' rates.

The Parks Division is responsible for the cleaning and upkeep of all City parks. In addition, this Division provides cleaning of City-owned parking lots, removal and trimming of trees located on City property, maintenance of grounds around City-owned buildings and operation of the City's Evergreen Cemetery. Basic mowing of City rights-of-way is provided on a regular basis by the Public Works Department. The Area will receive the same services that are provided in the existing City limits upon the effective date of the annexation.

Ironwood Golf Course is owned and operated by the City of Gainesville. The facilities are available to all without restriction to residence. Fees for golf programs and services are currently charged at a differential rate depending upon residency. Upon annexation, any residents of the Area would be eligible for the same rates that are available to the residents of the City of Gainesville.

The Cultural Affairs Division provides for cultural enlightenment through various programs in the arts, historical interpretation, special events and cultural programs in the County school system. The Area will receive the same services that are provided in the existing City limits upon annexation.

### Housing

The Building Inspections Department enforces building and fire codes. The Department is responsible for permitting and inspections of new construction and remodeling or repair of existing buildings. Building contractors are also licensed through the Department in accordance with state and local regulations. The Building Inspections Department will provide permitting, plan review and inspections for the Area. The current staffing for the department can provide inspection services and the permitting and plan review services. The current staff will deliver services to this Area as it currently exists without significant delays.

The City's Code Enforcement Division enforces codes relating to zoning, housing, and vehicles, hazardous or perilous lands/buildings and special sales. The current staffing in the Department can provide these services to the Area as it currently exists.

The Housing Division provides grants for low and moderate income housing through the use of federal and state grant funds. The City of Gainesville is a Community Development Block Grant (CDBG) entitlement jurisdiction. Upon annexation, any eligible residents of the Area would be entitled to apply for programs funded by CDBG funds. HOME funds are also utilized in the provision of housing services. The Area will receive the same services that are provided in the existing City limits upon the effective date of annexation.

### Planning and Zoning Services

The Planning and Development Department will provide planning and development services to the Area. The Alachua County Comprehensive Plan and Zoning Code will continue to regulate land use and zoning for any development in the Area until the Gainesville Comprehensive Plan is amended and the Area is rezoned to City of Gainesville zoning categories. All requests for development are reviewed by City staff and the City Plan Board or Development Review Board where appropriate. Following annexation, the City will undertake the necessary studies to amend the City Comprehensive Plan and zoning map to include the Area and will commence appropriate public hearings to complete such an amendment.

### Street Lighting

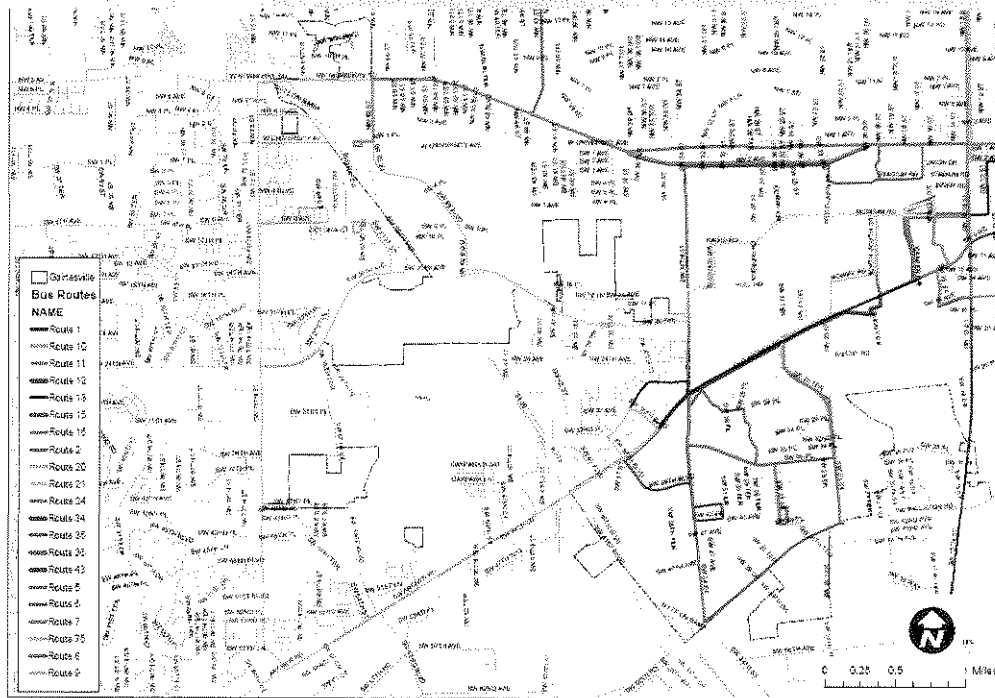
Street lighting in the unincorporated area of Alachua County is currently provided and funded by the City of Gainesville General Operating Fund along arterials and collectors for vehicle and pedestrian safety through the 1990 Fire Hydrant and Public Street Lighting Services Agreement. Additional streetlights may be provided on public roadways in the Area in accordance with the guidelines of the City of Gainesville Transportation Services Division of the Public Works Department, as outlined in the "City of Gainesville Standards for Roadway Lighting".

### Transportation

The Transportation Services Division is responsible for installation and maintenance of traffic signs, pavement markings on City roadways, all parking meter operations, and mechanical traffic counts for traffic studies. The Transportation Services Division is also responsible for traffic signal operations and construction inspection services for all of Alachua County and the other municipalities, under the annual City-County Traffic Engineering Services Agreement. The Area will receive the same services that are provided in the existing city limits upon the effective date of the annexation.

The City of Gainesville currently operates a public transportation system, the Gainesville Regional Transit System (RTS). Transit service is currently provided to the Area via Route 75 and Route 1. There are numerous bus stops in the Area (See map below).

## REGIONAL TRANSIT SYSTEM FIXED ROUTES



### Other Governmental Services

Other services currently provided to the residents within the existing City limits of Gainesville shall be extended to the Area, where necessary, on substantially the same basis and in the same manner as such services are provided within the rest of the municipality.

## WATER AND WASTEWATER FACILITIES

Gainesville Regional Utilities (GRU), owned and operated by the City of Gainesville, presently provides water and wastewater services to residents of the unincorporated area of Alachua County. Extension policies for serving new customers are the same in the City and in the proposed annexation Area.

### Financing the Extension of Water and Wastewater Facilities

GRU's existing water/wastewater extension policy is that new water and wastewater customers pay the fully allocated cost for the service they receive. This cost includes the cost of the treatment facilities required for service in the form of plant connection fees. It also includes the cost of distribution or collection facilities in the form of transmission and distribution charges and/or collection system charges. Additionally, any developer requesting an extension pays a Contribution In Aid of Construction (CIAC) sufficient to ensure that GRU receives an

appropriate rate of return on its portion of extension costs. This policy applies both in the City of Gainesville and in the surrounding unincorporated area of Alachua County.

Actual facility construction is funded through GRU's Construction Fund, the Utility Plant Improvement Fund (UPIF), or a combination from both funding sources. The Construction Fund consists of proceeds from the issuance of revenue bonds. The UPIF is funded by operating revenue.

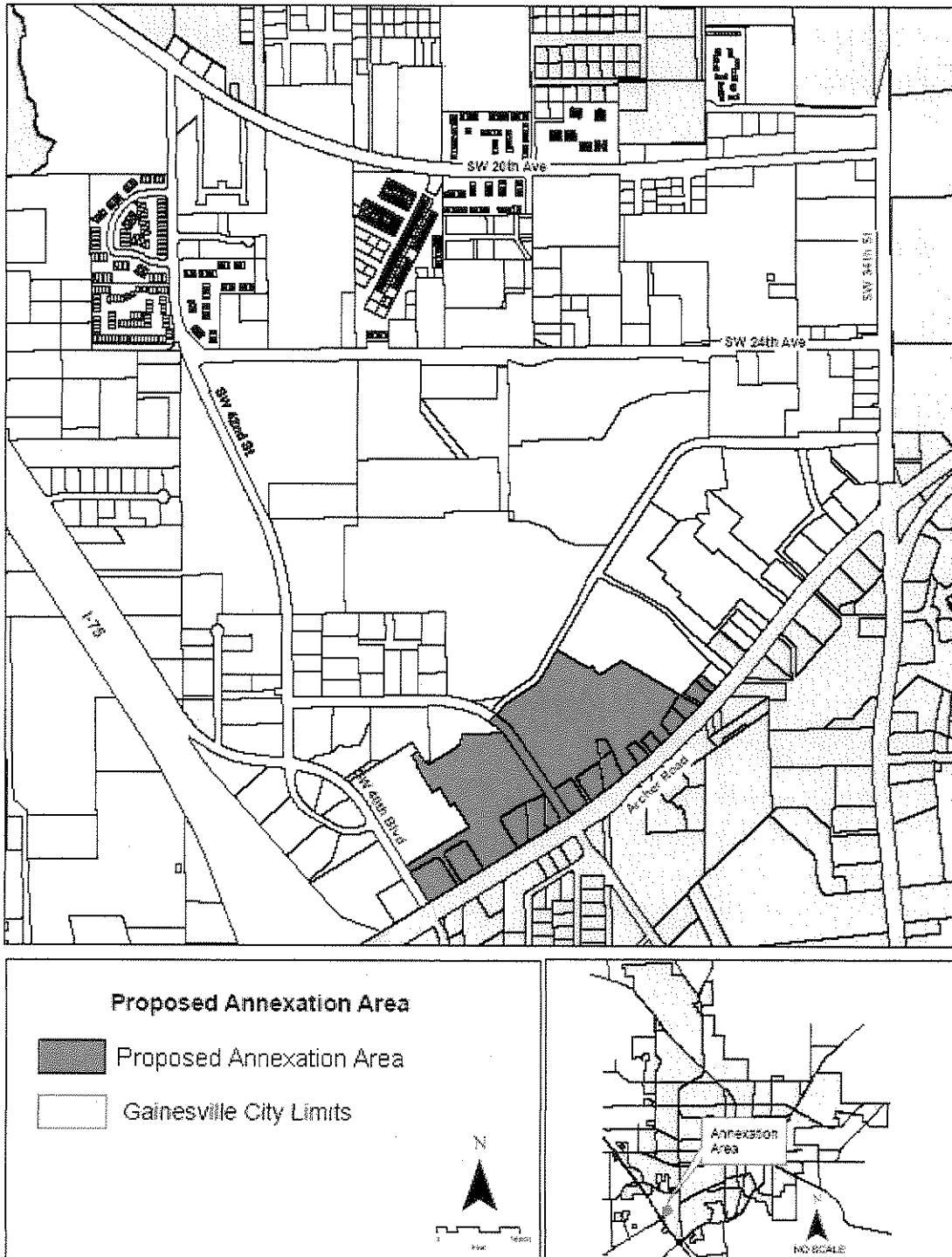
### Existing Major Trunk Water Mains and Proposed Extensions

In accordance with Section 13 (1) (a) of the Boundary Adjustment Act, Figure 3 shows existing major water mains in the City of Gainesville and the surrounding proposed annexation Area. Figure 4 shows water distribution system projects in GRU's approved 2007 budget. The fiscal year in which each project is proposed for construction is also shown in Figure 4. Additional funding is included in GRU's budget for extending water facilities to meet the needs of new customers and for those whose location will depend on development. Project timing is based on projected growth within the GRU service area. Actual construction times of the projects shown in Figure 4 may vary based on the actual rate or location of growth within the service area.

### Existing Wastewater Collection System and Proposed Extensions

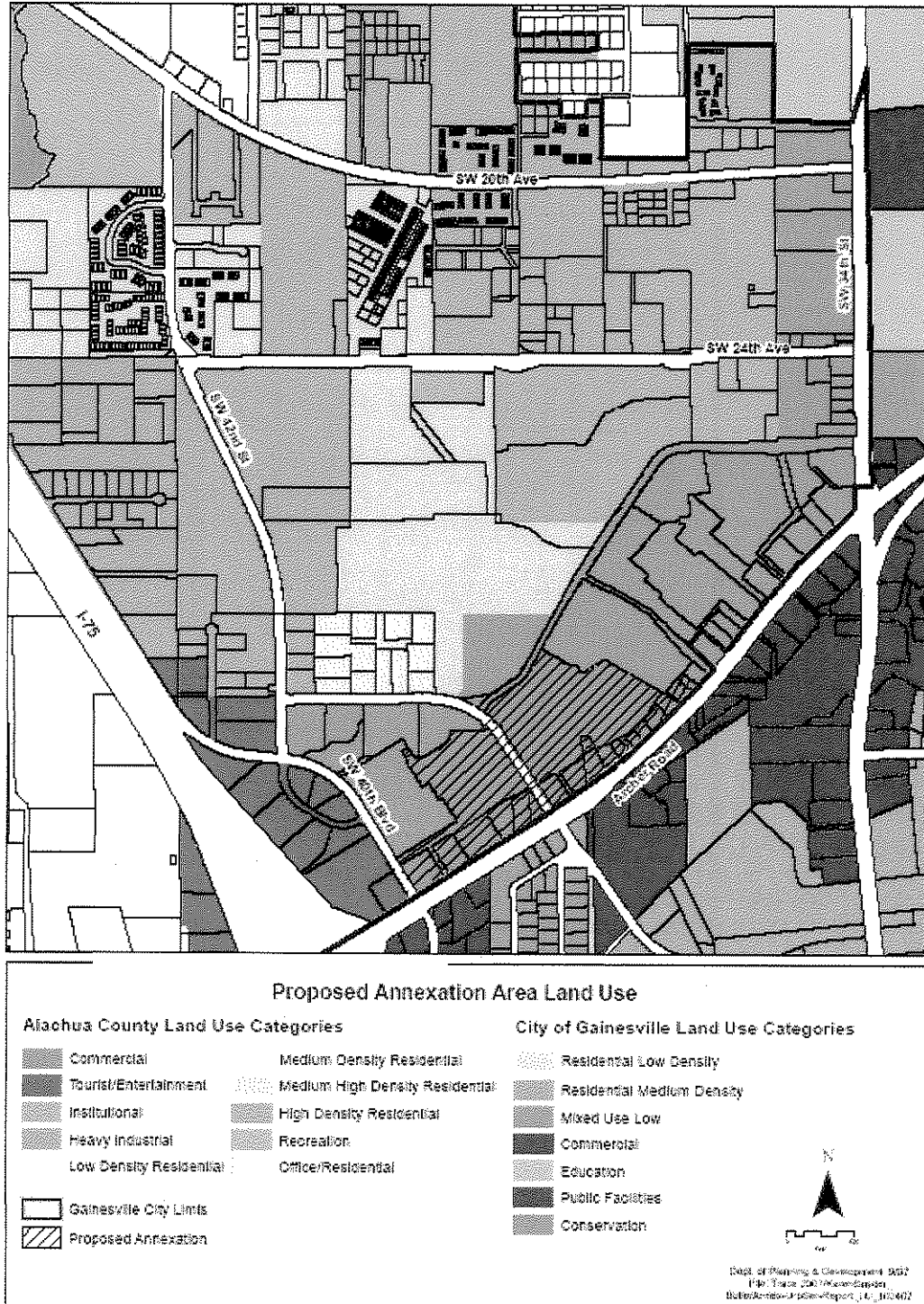
In accordance with Section 13 (1) (a), Figure 5 shows the existing major wastewater collection system in the City of Gainesville and the Area. Figure 6 shows wastewater collection system projects in GRU's approved 2007 budget. The fiscal year in which each project is proposed for construction is also shown in Figure 6. Additional funding is included in GRU's budget for extending wastewater facilities, to meet the needs of new customers and for those whose location will depend upon development. Project timing is based on projected growth within the GRU service area. Actual construction times may vary as a result of service being required either earlier or later than originally anticipated.

**Figure 1: Area Proposed for Annexation**

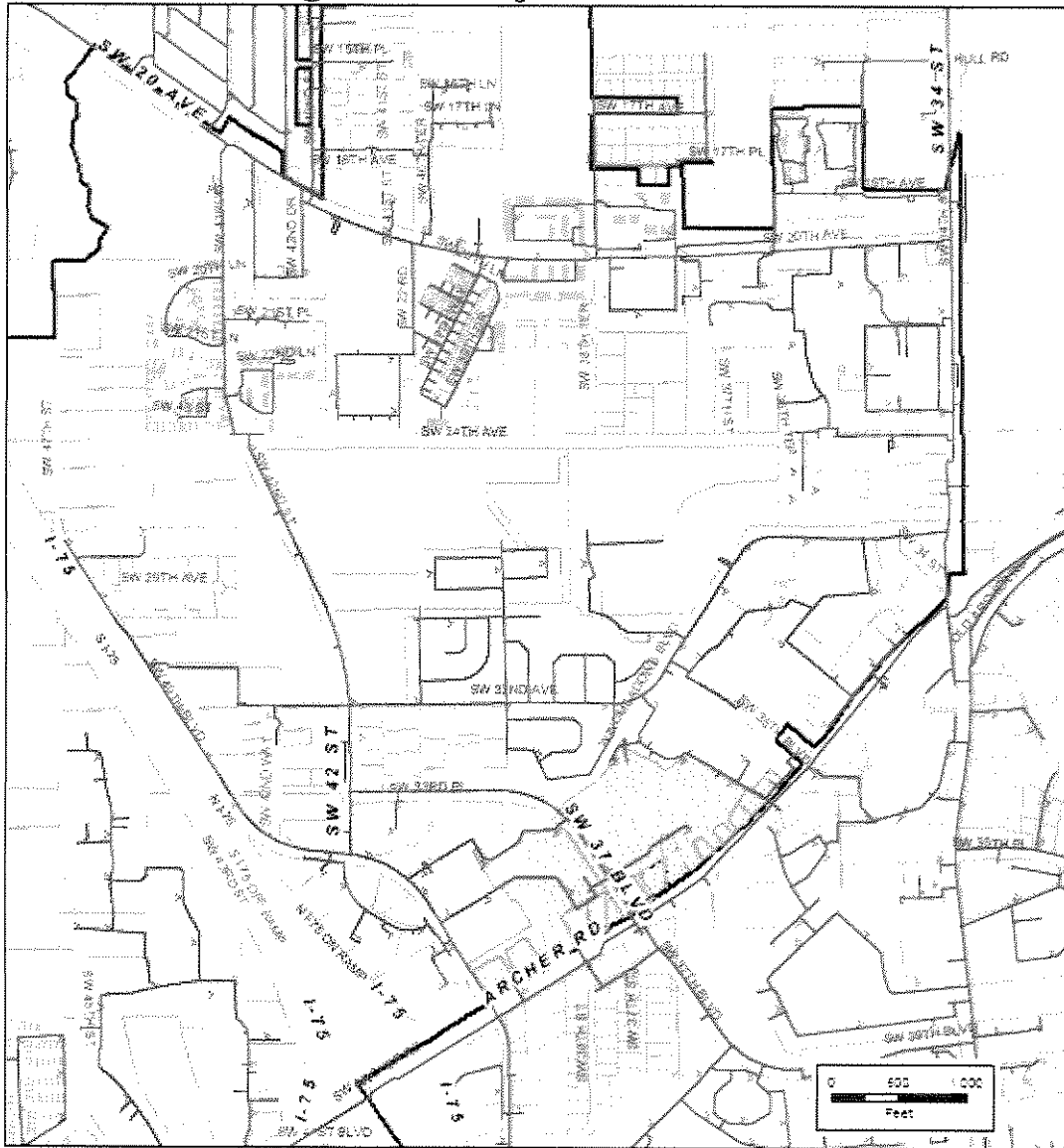




**Figure 2: General Land Use of Proposed Annexation and Surrounding Area**









**Figure 3: Major Water Mains**

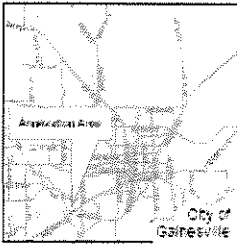


**Water Utility Facilities Near Proposed Annexation Area**  
Butler Plaza, et al

**Legend**

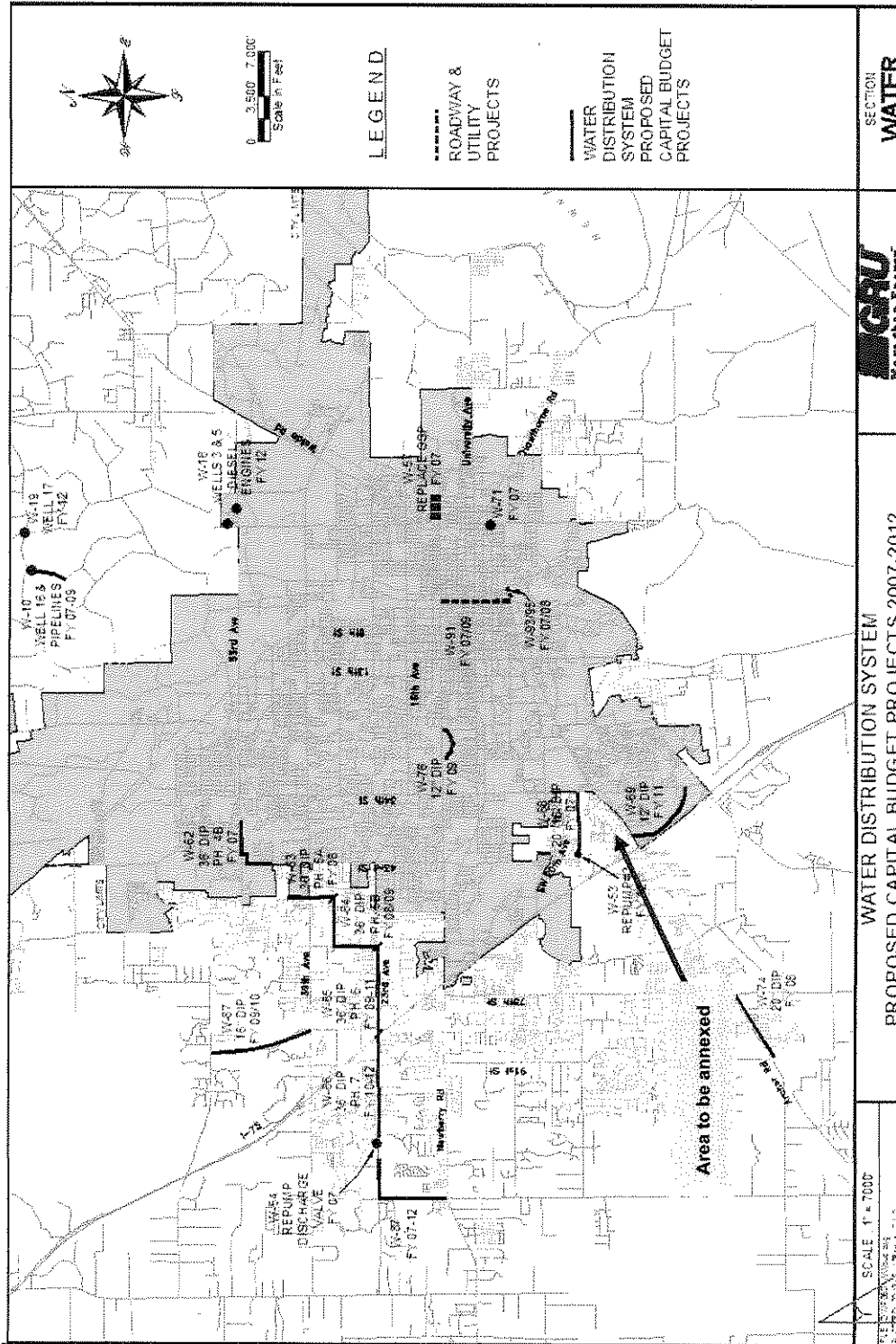
 Proposed Annexation Area	 Water Main
 Gainesville City Limits	 Hydrant


  

  
GRU  
GAINESVILLE REGIONAL UTILITY DISTRICT

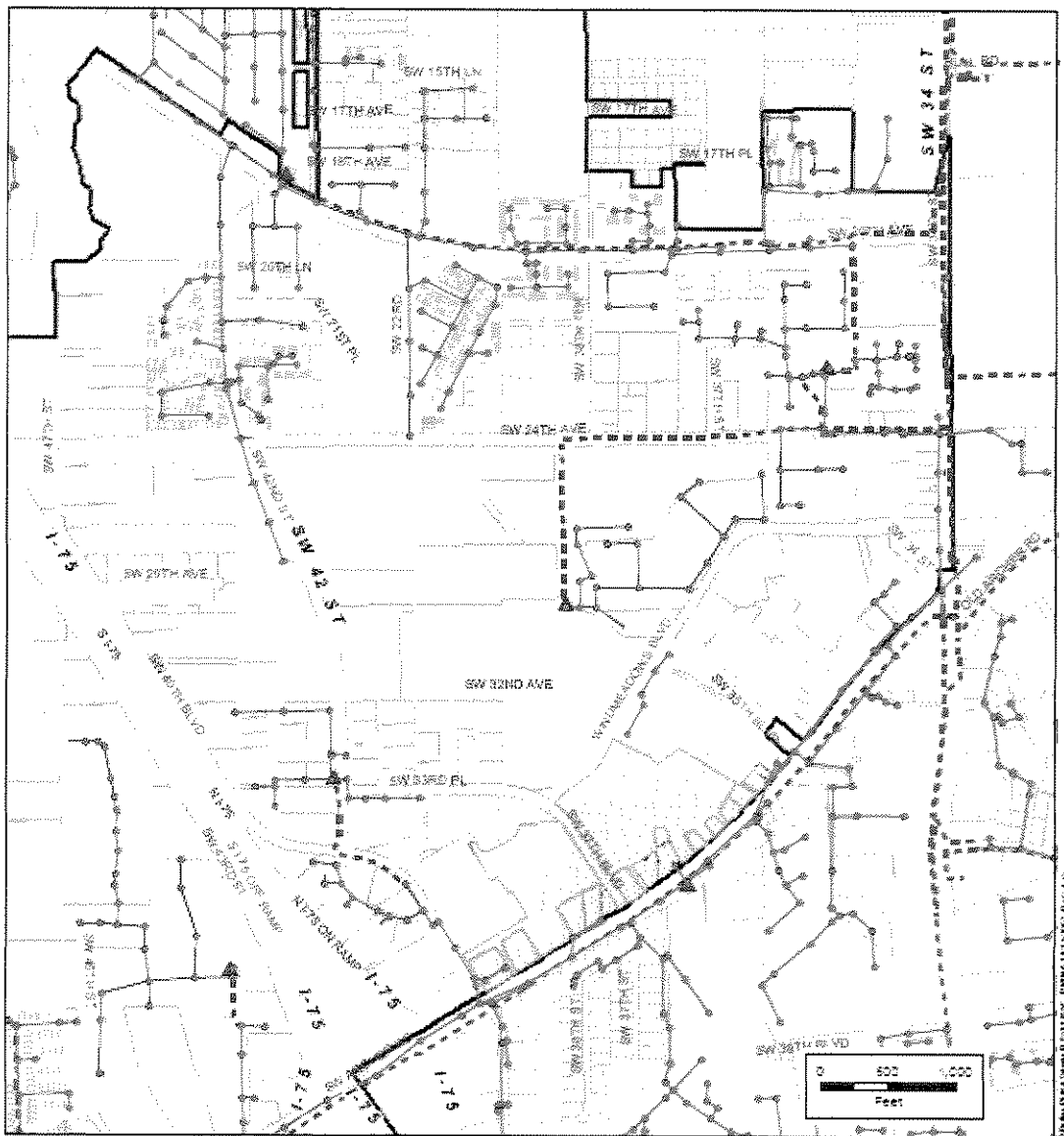


Annexation Area  
City of Gainesville

Figure 4: Major Water Systems Projects



# Figure 5: Wastewater Utility Facilities



**Wastewater Utility Facilities Near Proposed Annexation Area**  
 Butler Plaza, et al

**Legend**

Proposed Annexation Area	Gravity Main
Gainesville City Limits	Manhole
	Force Main
	Lift Station

**GRU**  
 General Utility Consultants, Inc.  
1000 S. UNIVERSITY AVENUE, SUITE 1000, GAINESVILLE, FL 32601  
 (352) 336-1111

City of Gainesville

Figure 6: Wastewater Collection System Projects

