

#050747

City of Gainesville

City Hall
200 East University Avenue
Gainesville, Florida 32601



Meeting Minutes

Thursday, April 13, 2006

3:00 PM

Joint City/County Commission Special Meeting

Jack Durrance Auditorium

City Commission

Mayor Pegeen Hanrahan (At Large)
Mayor-Commissioner Pro Tem Chuck Chestnut (District 1)
Commissioner Warren Nielsen (At Large)
Commissioner Rick Bryant (At Large)
Commissioner Ed Braddy (District 2)
Commissioner Jack Donovan (District 3)
Commissioner Craig Lowe (District 4)

Persons with disabilities who require assistance to participate in this meeting are requested to notify the Equal Opportunity Department at 334-5051 or call the TDD phone line at 334-2069 at least two business days in advance.

CALL TO ORDER - 3:05 PM**ADOPTION OF THE AGENDA**

MOTION: Commissioner Donovan moved and Commissioner Lowe seconded to adopt the Joint City/County agenda.

(VOTE: 4-0, Commissioners Braddy, Bryant and Chestnut - Absent, MOTION CARRIED)

ROLL CALL

Present: Pegeen Hanrahan, Warren Nielsen, Edward Braddy, Rick Bryant, Craig Lowe and Jack Donovan

Absent: Chuck Chestnut

CITY MANAGER**050747****City of Gainesville - Alachua County 10-Year Plan to End Homelessness (B)**

Recommendations on priorities for implementing the 10-Year Plan to End Homeless in Gainesville and Alachua County are now being presented by the Implementation Committee of the 10-Year Plan.

INTRODUCTIONS: Implementation Committee Co-Chairs Mayor Pegeen Hanrahan and Alachua County Commissioner Rodney Long gave introductions.

PRESENTATIONS: Public Safety Sub-Committee Member Gerie Crawford (representing State Attorney Bill Cervone, Chair), Sustainable Housing Subcommittee Co-Chairs Gail Monahan and Dr. Ken McGurn, Supportive Services Subcommittee Chair Reverend Father Gordon Tremaine and Health Care Subcommittee Co-Chair Dr. Maggie Labarta gave presentations.

FIRST MOTION: Commissioner Donovan moved and Commissioner Lowe seconded that the City and County Commission approve the following (items f,g, and h) on the Joint City/County agenda as follows :

f) Authorize Mayor Pegeen Hanrahan and Commissioner Rodney J. Long to begin a dialogue with our Health Care Providers on ways of partnering to reduce the cost of the homeless population on emergency rooms and to possibly assist with funding for the Mobile Medical Unit.

g) Require current and future service providers receiving funds for assistance with the homeless population to report to the HMIS (Homeless Management Information System).

h) Authorize the Homeless Implementation Committee of the Grace 10-Year Plan to End Homelessness to continue its work until completed;

and Request that staff provide in a memo, information to the City Commission and the Board of County Commissioners about the nature of the HMIS System and likely impacts to service providers.

(VOTE: 4-0, Commissioners Braddy, Bryant and Chestnut - Absent, MOTION CARRIED)

CITIZEN COMMENT TO THE MOTION: Joe Jackson and Gail Monahan were recognized.

NOTE: Commissioner Braddy entered the meeting room at 4:40 PM.

SECOND MOTION: Commissioner Donovan and Commissioner Lowe seconded to: 1) Refer items (a-e) as outlined in Joint City/County agenda, to the City and County Managers to work with the Homeless Implementation Committee and to schedule a Joint meeting of the City and County Commission before July 1, 2006 with a report back. (See following items a-e):

- a) The Implementation Committee recommends that the City and County accept the Revised Logic Model as the Blue Print for Implementation of the Grace 10-Year Plan to End Homelessness.
- b) The City and County Commission accept the short term goals and objectives for implementation as outlined in the Logic Model and accept the recommendations below as priority for funding from the funds allocated by the City, County and Clark Butler.
- c) The City and County Commission provide priority funding (already allocated) for the office of Homelessness and to hire the Homeless Administrator to serve as the coordinator for implementing the GRACE 10-Year Plan to End Homelessness full time by October 1, 2006. The City and County Commission refer to the City and County Managers to prepare a Request for Proposals to determine the duties, cost of the office, and pay range for the administrator to be approved by the City and County Commission.
- d) The City and County Commission provide priority funding from the funds allocated for the One-Stop Assistance Center as defined by the Implementation Committee on an interim basis until a permanent site is constructed or purchased. Authorize the City and County Managers to work with the Implementation Committee for an appropriate site to be operational by January 1, 2007.
- e) The City and County Commission set aside \$200,000.00 of the money allocated for implementing the GRACE 10-Year Plan to End Homelessness for matching funds for State and Federal Grants.

(VOTE: 5-0, Commissioners Bryant and Chestnut, Absent, MOTION CARRIED)

NOTE: Alachua County Manager Randy Reid made comments.

NOTE: Commissioner Bryant entered the meeting room at 5:15 PM.

CITIZEN COMMENT: Patty Glenn and Joe Jackson were recognized.

RECOMMENDATION

Recommended Motion: The City Commission receive a report from the Implementation Committee of the 10-Year Plan to End Homelessness in Gainesville and Alachua County and take action as appropriate.

Alternative Recommendation A: The City Commission receive a report from the Implementation Committee of the 10-Year Plan to End Homelessness and defer action.

Approved, as shown above (Motions)

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ADJOURNMENT - 5:27 PM

Kurt M. Lannon, Clerk of the Commission

IV. Attachment D - May 22nd City Commission Meeting Minutes and Agenda Action and Proposed Funding for 10-Year Plan




CITY OF GAINESVILLE

Department of Community Development

Date: May 24, 2006 (Corrected June 1, 2006)

To: Mayor Pegeen Hanrahan and Commissioner Rodney J. Long, Co-Chairs
Implementation Committee of the 10-Year Plan to End Homelessness

From:  Jim Hencin, Block Grant Manager

Subject: City Commission Actions – May 22, 2006

At their May 22, 2006, meeting, the City Commission approved the following concerning the recommendations from the Implementation Committee:

- (a) Agreed to accept the revised Logic Model as the Blueprint for implementation of the 10-Year Plan to End Homelessness, provided there will be additional opportunities to review specific actions where there will be an operational or fiscal impact on the City.
- (b) Agreed to accept the short-term goals and objectives as outlined in the Blueprint and accept the Implementation Committee's recommendations for funding, except as indicated below.
- (c) Agreed to provide funding for the Office on Homelessness as recommended by the Implementation Committee on May 4, 2006 (i.e., by extending the current inter-local agreement between the City, County and Alachua County Housing Authority) in the amount of up to \$36,000 per year for two years, provided the County matches this amount.
- (d) Agreed to support the concept of a case management-centered one-stop assistance center, as defined by the Implementation Committee. The City Commission also agreed with the staff recommendation that the Office on Homelessness issue an RFP to rent space for the one-stop center and that it start on a smaller scale with a first-year budget of \$175,618 (see attached) to be funded on a 50:50 basis by the City and County.
- (e) Agreed to set aside funds to match State and Federal grants up to the amount remaining from current resources (see attached).

The attached budget information details the available resources from the City and the proposed allocation of funds as agreed to by the City Commission.

Cc: Members of the Implementation Committee
Russ Blackburn, City Manager

Block Grant Division

Station 22 • P.O. Box 490 • Gainesville, FL 32602-0490
(352) 334-5031 • FAX (352) 334-3166

Proposed Funding: 10-Year Plan Implementation
City of Gainesville
May 22, 2006

Available Funding
(City portion)

General Fund (Approved 12/12/05)	\$106,000.00
CDBG Funds (Approved 8/1/05)	\$ 50,000.00
Balance of Donation from C. Butler	\$ 45,879.76
Unexpended Balance of Funds for Cold Weather Shelter	<u>\$ 1,628.03</u>
Total	\$203,507.79

Proposed Allocations
(City portion – to be matched by Alachua County)

Office on Homelessness (\$36,000 x 2 years)	\$ 72,000.00
One-Stop Assistance Center (First year funding – see below)	\$ 87,809.00
Match for State or Federal Grants (Balance of available funds)	<u>\$ 43,698.79</u>
Total	\$203,507.79

One-Stop Assistance Center
Proposed First-Year Operating Budget

Personnel (2 FTE Intake Specialists + .5 FTE Janitorial)	\$ 58,218
Office Equipment & Supplies	\$ 18,000
Telephone & Electricity	\$ 24,000
Internet Service & Insurance	\$ 8,200
Lease (\$5,600/mo. x 12 months)	<u>\$ 67,200</u>
Total	\$175,618

Note: Other services and support to be provided in-kind.

City of Gainesville

*City Hall
200 East University Avenue
Gainesville, Florida 32601*



Meeting Minutes

Monday, May 22, 2006

1:00 PM

City Hall Auditorium

City Commission

*Mayor Pegeen Hanrahan (At Large)
Mayor-Commissioner Pro Tem Craig Lowe (District 4)
Commissioner Rick Bryant (At Large)
Commissioner Jeanna Mastrodicasa (At Large)
Commissioner Scherwin Henry (District 1)
Commissioner Ed Braddy (District 2)
Commissioner Jack Donovan (District 3)*

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CALL TO ORDER - 1:02 PM**ROLL CALL**

Present: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

INVOCATION**CONSENT AGENDA**

Commissioner Braddy moved and Mayor-Commissioner Pro Tem Lowe seconded to adopt the Consent Agenda.

(VOTE: 7-0, MOTION CARRIED)

CITY MANAGER, CONSENT AGENDA ITEMS**060011****Purchase of Naztec Streetwise Software Upgrade (B)**

This item involves a purchase of a software upgrade package for the City's Traffic Management System in the amount of \$40,000.

RECOMMENDATION

Recommended Motion: The City Commission: 1) approve the purchase of the Naztec Streetwise upgrade package; and 2) authorize the City Manager to issue a purchase order not to exceed \$40,000.

Alternative Recommendation A: The City Commission reject this request for purchase, resulting in the inability to fully utilize the City's Traffic Management equipment being installed with the S.R. 26 & 26A expansion project.

This Matter was Approved as Recommended on the Consent Agenda.

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060020**Resurfacing of Tennis Court at T.B. McPherson Park (B)**

The City of Gainesville Parks Division is requesting the tennis court located at the T.B. McPherson Park be resurfaced due to wear and tear over time and for safety issues.

RECOMMENDATION

Recommended Motion: The City Commission approve the request to use Court Surfaces, Inc., to perform the work necessary to complete the project of resurfacing the four tennis court area at T.B. McPherson Park.

Alternative Recommendation: The City Commission deny the request. The fiscal impact if denied may deem the courts unsafe and may lead to permanently locking the court until the resurfacing can occur.

This Matter was Approved as Recommended on the Consent Agenda.

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060021

Downtown Plaza Rental Fee (NB)

On-site staffing for all permitted events on the Downtown Plaza is proposed to provide an increased level of cleanliness and site security.

RECOMMENDATION

The City Commission approve a new rental fee for agencies renting the Downtown Plaza effective May 22, 2006, as follows: \$50.00 per hour plus tax, (if applicable) for rentals where no admission will be charged or \$60.00 per hour plus tax (if applicable) where admission is to be charged and/or where there is any other form of compensation or commercial value to the renter.

Alternative Recommendation: The City Commission deny the rental fee increase request. The "pilot project" to provide enhanced services will be discontinued immediately since these were unbudgeted services.

This Matter was Approved as Recommended on the Consent Agenda.

060022

Selection of Consultant for Preparation of Blight Findings, Revision of Redevelopment Plan and Expansion of Eastside Community Redevelopment Area (B)

Staff has ranked consultants for the preparation of blight findings and, if appropriate, update of the redevelopment plan for the Community Redevelopment Agency's Eastside District.

RECOMMENDATION

The City Commission: 1) approve staff's ranking of the proposals; 2) authorize the City Manager or his designee to negotiate and execute a contract with the top-ranked consultant for the Eastside expansion blight findings; 3) transfer an additional 3,000 from the City Commission contingency fund to the blight findings budget; with 4) the Redevelopment Plan update to be funded by tax increment funds as approved by the Community Redevelopment Agency.

This Matter was Approved as Recommended on the Consent Agenda.

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GENERAL MANAGER FOR UTILITIES, CONSENT AGENDA ITEMS

060063 Release of Easement at 504 NW 8th Avenue (B)

RECOMMENDATION *The City Commission: 1) approve the partial release of an easement at 504 NW 8th Avenue; and 2) authorize the Mayor to execute the Partial Release of Easement document subject to approval by the City Attorney as to form and legality.*

This Matter was Approved as Recommended on the Consent Agenda.

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CITY ATTORNEY, CONSENT AGENDA ITEMS

060058 Proposed Amendments to Chapter 8, Code of Ordinances

RECOMMENDATION *The City Commission authorize the City Attorney to prepare and the Clerk to advertise the ordinance.*

This Matter was Approved as Recommended on the Consent Agenda.

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060059 Quit Claim Deed to Gainesville Ford, Inc. for Vacated Right-of-Way (B)

RECOMMENDATION *The City Commission authorize the Mayor and Clerk of the Commission to execute a Quit Claim Deed to Gainesville Ford, Inc. Florida Corporation relating to right-of-way vacated by Ordinance No. 030753.*

This Matter was Approved as Recommended on the Consent Agenda.

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CLERK OF THE COMMISSION, CONSENT AGENDA ITEMS

060070 City Commission Minutes (B)

RECOMMENDATION *The City Commission approve the minutes of May 1, 2006 and May 4, 2006 (Special Meetings); and May 8, 2006 (Regular Meeting); as circulated.*

This Matter was Approved as Recommended on the Consent Agenda.

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060072**Resignation of City Plan Board Member Matthew Cole (B)**

RECOMMENDATION *The City Commission accept the resignation of Matthew Cole from the City Plan Board effective immediately.*

This Matter was Approved as Recommended on the Consent Agenda.

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060073**Resignation of City Beautification Board Member Taryn L. Stoffs (B)**

RECOMMENDATION *The City Commission accept the resignation of Taryn L. Stoffs from the City Beautification Board effective immediately.*

This Matter was Approved as Recommended on the Consent Agenda.

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Passed The Consent Agenda

A motion was made by Commissioner Braddy, seconded by Mayor-Commissioner Pro Tem Lowe, including all the preceding items marked as having been adopted on the Consent Agenda. The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry
Absent: Rick Bryant

EQUAL OPPORTUNITY DIRECTOR, CONSENT AGENDA ITEMS**COMMITTEE REPORTS, CONSENT AGENDA ITEMS****COMMUNITY REDEVELOPMENT AGENCY, CONSENT ITEMS****END OF CONSENT AGENDA****ADOPTION OF THE REGULAR AGENDA**

MOTION: Commissioner Braddy moved and Commissioner Henry seconded to adopt the Regular Agenda with the following modifications.

(VOTE: 6-0, Commissioner Braddy - Absent, MOTION CARRIED)

MODIFICATIONS:

1. File #051235 - City Manager Category - Transfer of Funds for Demolitions - (Revised Fiscal Note).
2. File #060007 - FY 07/08 Capital Improvement Plan Update (B) - (Additional Back-up submitted)
3. File #060061 - City Commission Rules Resolution - (amended language on page 13, line 22 of the rules) (deleted the "s" from "persons" and deleted the word "fore with").
4. File #050256 Amend the Development Review Process for Subdivision Approval, Petition No. 122TCH-05 PB - (E-mail from Mark Goldstein Submitted).

Chair Hanrahan recognized Jimmy Harnsberger who spoke to the matter.

CLERK OF THE COMMISSION**060056****City Commission Referral Status Report (B)**

MOTION: Accept the recommendations from the Charter Officers for disposition of the referral items that can be removed from the Referral List.

NOTE: Commissioner Donovan asked what the status was of the Public Access Television (PATV) issue. The City Commission requested that staff bring back a report to the full Commission at either the June 12, or June 26, 2006 regular meeting and to contact interested parties regarding the presentation.

City of Gainesville Revenue Recovery Specialist Audrey Lewis made comments.

RECOMMENDATION *The City Commission review the attached Referral Status report and take appropriate action.*

A motion was made by Commissioner Bryant, seconded by Mayor-Commissioner Pro Tem Lowe, that this matter be Approved as shown above (See Motion). The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

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CHARTER OFFICER UPDATES**GENERAL MANAGER FOR UTILITIES****CITY MANAGER**

060007**FY07/08 Capital Improvement Plan Update (B)**

This item relates to the follow-up information requested by the City Commission during the April 18, 2006 Capital Improvement Plan meeting.

City of Gainesville Administrative Services Director Becky Rountree and Camille Tharpe of Government Services Group, Inc., gave presentations.

*FIRST MOTION: Commissioner Braddy moved and Mayor-Commissioner Pro Tem Lowe seconded to direct staff to prepare demand analysis for a fire assessment fee and bring back to the City Commission a suggested process and timeline.
(VOTE: 7-0, MOTION CARRIED)*

City of Gainesville Public Works Director Teresa Scott made comments.

*SECOND MOTION: Mayor -Commissioner Pro Tem Lowe moved and Commissioner Donovan seconded to tentatively approve the City Manager's recommendation (specific projects listed), without approving a millage rate increase.
(VOTE: 7-0, MOTION CARRIED)*

RECOMMENDATION *The City Commission: 1) hear a presentation from Government Services Group on fire assessment fees; 2) approve the City Manager's Capital Improvement Plan for FY2007-2011; and, 3) receive information on the imposition of electric franchise fees by municipalities which own their electric utility.*

Approved, as shown above (Motions)

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060038**Report on Outcomes of the 2006 State Legislative Session (B)**

The City's Legislative Consultant Doug Bruce will report on the outcomes of the State of Florida 2006 Legislative Session.

Legislative Consultant Doug Bruce gave a presentation.

RECOMMENDATION *The City Commission hear a report from the City's Legislative Consultant, Doug Bruce, on State legislative activities affecting the interests of the City of Gainesville.*

Heard

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051235**Transfer of Funds for Demolitions (NB)**

This item requests the City Commission approval for the transfer of funds from

the City Commission Contingency Fund to the Code Enforcement Division to cover needed demolitions and lot clears for the remainder of FY2006.

City of Gainesville Code Enforcement Manager Jim Garrett and Community Development Director Tom Saunders gave presentations.

RECOMMENDATION *The City Commission authorize the City Manager or designee to transfer \$35,000 from the City Commission Contingency Fund to the Code Enforcement Division Contractual Service account to maintain demolitions and lot clears for the remainder of FY2006, and authorize staff to increase the purchase orders for the demolitions and lot clear contracts.*

A motion was made by Commissioner Bryant, seconded by Commissioner Donovan, that this matter be Approved as Recommended. The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry
Absent: Edward Braddy

050747

City of Gainesville - Alachua County 10-Year Plan to End Homelessness (B)

The City Commission is asked to consider the recommendations on priorities for implementing the 10-Year Plan to End Homelessness in Gainesville and Alachua County, which were presented by the Implementation Committee of the 10-Year Plan.

City of Gainesville Block Grant Manager Jim Hencin gave a presentation.

Chair Hanrahan recognized Reverend Gordon Tremaine who spoke to the matter.

MOTION: 1) Approve staff recommendations a), b),c),d), and the allocation of funding as recommended by staff; 2) include the request for information regarding the Housing Authority, land use and zoning issues; and 3) direct staff to go to the homeless service providers and ask them what they see are the needs for the One Stop Center.

(VOTE: 6-1, Commissioner Donovan - No, MOTION CARRIED)

Chair Hanrahan recognized Joe Jackson who spoke to the matter.

RECOMMENDATION *Recommended Motion: The City Commission consider the recommendations from the Implementation Committee of the 10-Year Plan to End Homelessness in Gainesville and Alachua County and take additional action as appropriate.*

Alternative Recommendation A: The City Commission consider the recommendations from the Implementation Committee of the 10-Year Plan to End Homelessness and defer action.

A motion was made by Commissioner Mastrodicasa, seconded by Commissioner Bryant, that this matter be Approved as shown above (See Motion). The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jeanna Mastrodicasa and Scherwin Henry

Nay: Jack Donovan

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CITY ATTORNEY

CITY AUDITOR

EQUAL OPPORTUNITY DIRECTOR

COMMITTEE REPORTS (PULLED FROM CONSENT)

PUBLIC WORKS COMMITTEE

PERSONNEL & ORGANIZATION STRUCTURE COMMITTEE

PUBLIC SAFETY COMMITTEE

REGIONAL UTILITIES COMMITTEE

ADVISORY BOARDS/COMMITTEES (APPOINTMENTS/REPORTS)

OUTSIDE AGENCIES

MEMBERS OF THE CITY COMMISSION

COMMISSION COMMENTS (if time available)

RECESS - 5:10 PM

RECONVENE - 5:51 PM

PLEDGE OF ALLEGIANCE (5:30pm)

Girl Scout Troop 621

PROCLAMATIONS/SPECIAL RECOGNITIONS

060065 Star Volunteer Day - May 22, 2006 (B)

RECOMMENDATION *Nature Operations Manager Ann Bigelow to accept the proclamation.*

Heard

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060066 National Public Works Week - May 21-27, 2006 (B)

RECOMMENDATION *Public Works Director Teresa Scott to accept the proclamation.*

Heard

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060067 National Homeownership Week - June 4-11, 2006 (B)

RECOMMENDATION *Alachua County Housing Coalition President Teresa Osoba and HUD Operations Specialist/Community Builder William Wright to accept the proclamation.*

Heard

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060068 Sons of the American Revolution Day - June 9, 2006 (B)

RECOMMENDATION *Sons of the American Revolution Gainesville Chapter President Ray M. Davis to accept the proclamation.*

Heard

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060069

Neurofibromatosis Awareness Month - May 2006 (B)

RECOMMENDATION *Mayor Bill Brooks, Belle Isle, Florida, to accept the proclamation.*

Heard

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060071

Memorial Day - May 29, 2006 (B)

RECOMMENDATION *Gator Detachment of the Marine Corp Reserve to accept the proclamation.*

Heard

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CITIZEN COMMENT

Stephen Boyes

Site Plan Review Process RTS Transfer Station for S.E. 6th Avenue

Don West

Smokey Bear Park - Update on Land Swap

Jerry Williamson

GPD Issues

Peter Gruskin

- 1. GPD Issues*
- 2. GRU Billing Error*

PUBLIC HEARINGS

ORDINANCES, 1ST READING- ROLL CALL REQUIRED

051001

FLOOD CONTROL DISTRICT PROVISIONS (B)

Ordinance No. 0-06-40; Petition 44TCH-06 PB

An ordinance of the City of Gainesville, Florida, amending provisions relating to flood control districts, subdivision II, division 3, article VIII, City of Gainesville Land Development Code; adopting the new Alachua County Flood Insurance Study and Flood Insurance Rate Maps; identifying special flood hazard areas within the City; making other amendments necessary for continued eligibility in the Federal Flood Insurance program; making conforming amendments to the provisions of Code relating to relief and enforcement found at division 4, article VIII, City of Gainesville Land Development Code; deleting and repealing obsolete provisions; providing directions to the codifier; providing a severability clause; providing a repealing clause; providing for penalties; and providing an effective date.

City of Gainesville Public Works Engineer Alice Rankeillor gave a presentation.

RECOMMENDATION *The City Commission (1) approve Petition 44TCH-06 PB; and (2) adopt the proposed ordinance.*

A motion was made by Commissioner Braddy, seconded by Mayor-Commissioner Pro Tem Lowe, that this matter be Approved (Petition) and Adopted on First Reading (Ordinance). The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

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050584**AMENDED LIST OF CONTRIBUTING STRUCTURES IN THE NORTHEAST RESIDENTIAL DISTRICT (B)****Ordinance No. 0-06-43; Petition 159MSC-06 PB**

An ordinance of the City of Gainesville, Florida, amending the list of contributing buildings and structures in the Northeast Residential Historic District; finding these additional buildings and structures as contributing structures subject to the regulations of the City's historic preservation/conservation ordinance; providing directions to the codifier; providing a severability clause; providing a repealing clause; and providing an immediate effective date.

City of Gainesville Historic Preservation Planner Dee Henrichs, Planning Manager Ralph Hilliard and Community Development Director Tom Saunders gave presentations.

Chair Hanrahan recognized Kent Sokmensuer and Melanie Barr who spoke to the matter.

MOTION: *Continue this item to July 10, 2006.*

RECOMMENDATION *The City Commission: (1) approve Petition 159MSC-06 PB and (2) adopt the proposed ordinance.*

A motion was made by Mayor-Commissioner Pro Tem Lowe, seconded by Commissioner Braddy, that this matter be Continued (1st Reading) for July 10, 2006. The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

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ORDINANCES, 2ND READING- ROLL CALL REQUIRED

051206

2007 ELECTION DATES (B)

Ordinance No. 0-06-54

An ordinance of the City of Gainesville, Florida, setting March 6 as the date for the 2007 regular city election and March 27 as the date for the 2007 run-off election, if necessary; providing a severability clause; providing a repealing clause; and providing an immediate effective date.

RECOMMENDATION *The City Commission adopt the proposed ordinance.*

A motion was made by Mayor-Commissioner Pro Tem Lowe, seconded by Commissioner Henry, that this matter be Adopted on Final Reading (Ordinance). The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

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RESOLUTIONS- ROLL CALL REQUIRED

060061

Rules of the City Commission (B)

RECOMMENDATION *The City Commission adopt the Rules of the Commission.*

A motion was made by Commissioner Braddy, seconded by Mayor-Commissioner Pro Tem Lowe, that this matter be Adopted (Resolution). The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

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PLAN BOARD PETITIONS**050256**

Amend the Development Review Process for Subdivision Approval. Petition No. 122TCH-05 PB. (B)

This is a request to allow city staff to approve design plats of 5-19 lots, and to modify the requirements for subdivision approval.

City of Gainesville Planning Manager Ralph Hilliard and Community Development Director Tom Saunders gave presentations.

Chair Hanrahan recognized Jimmy Harnsberger and Barry Rutenberg who spoke to the matter.

MODIFICATION: 1) Approve Petition 122 TCH-05 PB without the language allowing city staff to approve design plats of 5-19 lots; and 2) direct staff to come back with exception language for minor subdivisions.

RECOMMENDATION

Staff to the City Commission - The City Commission approve Petition 122TCH-05 PB, with the infill policy language.

City Plan Board to City Commission - The City Commission approve Petition 122TCH-05 PB. Plan Board vote 5-0.

Alternative Recommendation A: The City Commission approves Petition 122TCH-05PB, without the infill policy language.

Staff to Plan Board - Approve

A motion was made by Mayor-Commissioner Pro Tem Lowe, seconded by Commissioner Henry, that this matter be Approved (Petition) as Modified. The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

Absent: Edward Braddy

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DEVELOPMENT REVIEW BOARD PETITIONS**SCHEDULED EVENING AGENDA ITEMS****UNFINISHED BUSINESS****060024**

2006 City Commission Strategic Objectives - Status Update (B)

This item provides a status update to the City Commission's Strategic Objectives.

RECOMMENDATION *Receive a report from the City Manager on the current status of the 2006 City Commission Strategic Objectives.*

Heard

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060064

City/County Work Group (B)

MOTION: Designate Mayor Hanrahan and Mayor-Commissioner Pro Tem Lowe to serve on the Joint City/County Work Group to address unresolved issues researching Annexation Transition Agreements.

RECOMMENDATION *The City Commission discuss the Work Group and take appropriate action.*

A motion was made by Commissioner Donovan, seconded by Commissioner Bryant, that this matter be Approved as shown above (See Motion). The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

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COMMISSION COMMENT

Commissioner Ed Braddy

Hiring and Retaining Quality Employees - See following Referral #060083.

060083

Hiring and Retention of Quality Employees (NB)

This was a referral brought forward by Commissioner Ed Braddy at the May 22, 2006 City Commission Meeting.

RECOMMENDATION *The City Commission refer the issue of hiring and retaining quality employees; and assuring that the City is competitive with the private sector to the Personnel and Organizational (P&O) Structure Committee.*

A motion was made by Commissioner Braddy, seconded by Commissioner Mastrodicasa, that this matter be Referred to the Personnel and Organizational Structure Committee, due back on November 22, 2006. The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

Commissioner Craig Lowe

1. *Debriefing Meeting regarding conservation trips. Refer to Clerk to schedule at the GRU Multi-purpose Room.*
2. *Banana Planet House - Referral to the CDC for Administrative Appeals for non-conforming uses.*

060084**Conservation Trips - Debriefing Meetings (B)**

This was a referral brought forward by Mayor-Commissioner Pro Tem Craig Lowe at the May 22, 2006 City Commission Meeting.

RECOMMENDATION *The City Commission: 1) Direct the Clerk of the Commission to schedule debriefing meetings regarding visits by the City Commission, GEAC and others to various communities regarding conservation issues; and 2) that these meetings be held at the GRU Multi-Purpose Room.*

A motion was made by Mayor-Commissioner Pro Tem Lowe, seconded by Commissioner Donovan, that this matter be Referred to the Clerk of the Commission, due back on November 22, 2006. The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

060085**Administrative Appeals of Non-Conforming Uses (NB)**

This was a referral brought forward by Mayor-Commissioner Pro Tem Craig Lowe at the May 22, 2006, City Commission Meeting

RECOMMENDATION *The City Commission refer the issue of administrative appeals for non-conforming uses to the Community Development Committee.*

A motion was made by Mayor-Commissioner Pro Tem Lowe, seconded by Commissioner Bryant, that this matter be Referred to the Community Development Committee, due back on November 22, 2006. The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

Commissioner Scherwin Henry

1. *Gainesville Greens - Minority Developers/Contractors - City Manager to bring back a report.*

Mayor Pegeen Hanrahan

1. *Madison Trip - Brent Christensen Chamber of Commerce, Mayor requested that City staff assist the Chamber of Commerce with moving the concept forward, through Erik Bredfeldt.*
2. *Florida League of Mayors, Board of the New Cities Project - Travel Budget - See following file #060086.*

060086 Travel Budget - Mayor Pegeen Hanrahan (NB)

RECOMMENDATION *The City Commission authorize allocation of \$1,000 to Mayor Pegeen Hanrahan's travel budget to attend the Florida League of Mayors Conference and the Board of the New Cities Project Conference out of the City Commission Contingency fund.*

A motion was made by Commissioner Henry, seconded by Mayor-Commissioner Pro Tem Lowe, that this matter be Approved as Recommended. The motion carried by the following vote:

Votes: Aye: Pegeen Hanrahan, Edward Braddy, Rick Bryant, Craig Lowe, Jack Donovan, Jeanna Mastrodicasa and Scherwin Henry

CITIZEN COMMENT

There were no citizens who wished to speak at this time.

ADJOURNMENT - 9:03 PM

Kurt M. Lannon, Clerk of the Commission

V. Attachment E – Alachua County Funding Options for Implementation of 10-Year Plan

**Alachua County Commission Funding Options Pursuant to Implementation of 10
Year Plan to End Homelessness
Implementation Committee (IMPCOM) Recommendations
June 20, 2006**

**Available Funding
(County Portion)**

General Revenue	\$200,000
Clark Butler Donation	<u>\$100,000</u>
Total	\$300,000

**Allocations by City of Gainesville Commission May 22, 2006 contingent on
Match by Alachua County**

Office on Homelessness ((\$36,000 per year for 2 years)	\$72,000
One-Stop Services Center (one half of \$175,618 annual operation costs)	\$87,809
Set Aside for match of Federal/State Grants (City has \$43,698 left and available from Previous allocations for Homelessness Issues – remainder was expended on Cold Night Shelter services last Winter)	<u>\$43,698</u>
Total	\$203,507

**IMPCOM Recommendations
Alachua County General Revenue**

Office on Homelessness ((\$36,000 per year for 2 years)	\$72,000
One-Stop Services Center (one half of the \$175,618 annual costs)	\$88,000
Set Aside for Match of Federal/State Grants	<u>\$40,000</u>
Total	\$200,000

**IMPCOM Recommendations
Alachua County's Clark Butler Contribution Fund**

Future Recommendations for Implementation Of 10 Year Plan to End Homelessness	<u>\$100,000</u>
Total	\$100,000

Alachua County Grand Total	\$300,000
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- VI. **Attachments F – Approved Implementation Committee Minutes – 4/13 to present**
 - A. **May 4, 2006 Minutes**
 - B. **May 25, 2006 Minutes**

Gainesville/Alachua County 10-Year Plan to End Homelessness Implementation Committee Minutes 05/04/06

Committee members present:

Mayor Pegeen Hanrahan Ken McGurn
Comm. Rodney Long Bev White
Jon DeCarmine Gail Monahan
Comm. Jack Donovan

Other attendees:

Jim Hencin	Al Cockrel	Vianne F. Marchese
John Skelly	Diane Dimperio	Virginia Seacrist
Gerie Crawford	Beth O'Grady	Kent Vann
Deborah Rebmann	Bill Richards	Susan Myers
Rev. Archie Sauls	Donnie Love	

I. II., III. Chair Rodney J. Long called the meeting to order at 4 p.m. Jack Donovan moved to approve the agenda as presented; second: Gail Monahan. Approved unanimously. Donovan moved to approve the minutes, with an amendment at Ken McGurn's request to have the minutes reflect McGurn's departure from the meeting prior to the vote regarding the One-Stop Center and associated services; second: Monahan. Approved unanimously.

IV. Susan Myers, Assistant Director of the Alachua County Dept. of Community Support Services, presented the county's Interim Response to the 10-Year Plan to End Homelessness Priorities for Implementation. A final report will be presented to the Board of County Commissioners on May 23, 2006. Technical correction: The second "prevention" heading (pg. 7) should be deleted, but should not be replaced with another heading – the goals beneath it are goals of the Prevention Subcommittee. Monahan moved approval of the interim report. Second: McGurn. Approved unanimously.

V. Long reviewed the County Commission's actions from the Joint City/County meeting of 4/13/06. Long provided a brief update from the County Lobbyist regarding the efforts of State Rep. Ed Jennings to secure additional funding to deal with housing and homelessness. Prospective available funding has increased from \$5.9 million to \$7.9 million, and Long is working with Jennings to create parameters for the allocation of the funding in the future.

VI. The committee discussed potential actions to send recommendations regarding the Office on Homelessness (OoH) to the City and County commissions. White moved that the committee use the same language as that used in the County Manager's third possible approach (County Interim Response, pg. 1): [City and County and Alachua County Housing Authority amend current interlocal agreement to extend the period of the agreement, provide joint and equal funding from the City and County, and address oversight mechanisms]. Second: McGurn. Approved unanimously.

Diane Dimperio asked whether the OoH would be expandable in the event that more funding became available. The group discussed the idea of the Office as a flow-thru agency to administer funds and oversee services, but not necessarily provide them. John Skelly noted the additional suggested delegations of responsibility within the County Manager's response to the plan, and Jim Hencin noted the potential role of a facilitator for the Implementation Committee and the entire planning process.

VII. The group again discussed the scope and purpose of the One-Stop Center. McGurn said use of the center as a service provider or safe place would impact its zoning, and asked the committee to consider the long-term effect on the area in the community in which the facility is placed. McGurn suggested forming a group to discuss where homeless people will hang out during the day. McGurn moved the Implementation Committee revert its definition of a One-Stop Center to what the committee adopted initially in the Blueprint. This and the remaining agenda items were tabled until the next meeting.

The group discussed briefly the drift away from the Housing First approach initially discussed in the 10-year planning process, and the need to provide housing by dealing with manageable subsets of the population, and not trying to house the entire group at once. Skelly mentioned housing individuals with severe mental illnesses (SMI) has been accomplished successfully elsewhere where localities have begun to reinstate services that formerly were functions of the state. Virginia Seacrist mentioned the Lakeview Center housing program for SMI individuals in the panhandle (more information at: <http://www.ebaptisthealthcare.org/LakeviewCenter/>) as a model program, and said she will contact an official from that program to provide more information to the group.

Meeting adjourned at 5:56 p.m.

Next meeting date is Thursday, May 25 at 3 p.m. in the Grace Knight Conference Room (this is a location change).

Minutes prepared and submitted by Jon DeCarmine.

Gainesville/Alachua County 10-Year Plan to End Homelessness Implementation Committee Minutes 05/25/06

Committee members present:

Comm. Rodney Long Gail Monahan
Jon DeCarmine
Rev. Gordon Tremaine

Other attendees:

Deborah Rebmann	Marie Small	Capt. Sadie Darnell
Beth O'Grady	Elmira Warren	Dean Mimms
Vianne F. Marchese	Jack Hughes	Virginia Seacrist
Jim Hencin	Joe Jackson	John Skelly

IV. Jon DeCarmine gave a presentation on the recent Interagency Council on Homelessness national conference in Denver and the opportunities for networking and information sharing present among the scores of communities at similar points in development or implementation of 10-year plans to end homelessness. Rodney Long referenced the San Francisco Chronicle article noting decreases in chronic street homelessness nationwide, and the attribution of those decreases to the utilization of Housing First projects in municipalities (<http://www.sfgate.com/cgi-bin/article.cgi?f=/c/a/2006/05/14/MNG74IRMTN1.DTL>). Long suggested the committee look at adding Housing First to its mid-term priorities. DeCarmine suggested approaching it earlier, given the need and feasibility of such a program and the importance of demonstrating success early in the life of the 10-year plan.

I. II. III. Long called the meeting to order at 3:15 p.m. Gail Monahan moved to accept the agenda as modified by Long to include an item 8A: Direction of Housing First Model and How to Move Forward. Second: Jack Hughes. Approved unanimously. Gordon Tremaine moved to approve the minutes as presented. Second: Monahan. Approved unanimously.

V. Jim Hencin gave a presentation on the 5/22/06 action of the Gainesville City Commission regarding the 10-year plan. The text of the memo (with 6/1/06 correction re: item (d)):

At their May 22, 2006, meeting, the City Commission approved the following concerning the recommendations from the Implementation Committee:

- (a) Agreed to accept the revised Logic Model as the Blueprint for implementation of the 10-Year Plan to End Homelessness, provided there will be additional opportunities to review specific actions where there will be an operational or fiscal impact on the City.*
- (b) Agreed to accept the short-term goals and objectives as outlined in the Blueprint and accept the Implementation Committee's recommendations for funding, except as indicated below.*
- (c) Agreed to provide funding for the Office on Homelessness as recommended by the Implementation Committee on May 4, 2006 (i.e., by extending the current inter-local agreement between the City, County and Alachua County Housing Authority) in the amount of up to \$36,000 per year for two years, provided the County matches this amount.*
- (d) Agreed to support the concept of a case management-centered one-stop assistance center, as defined by the Implementation Committee. The City Commission also agreed with the staff recommendation that the Office on Homelessness issue an RFP to rent space for the one-stop center and that it start on a smaller scale with a first-year budget of \$175,618 (see attached) to be funded on a 50:50 basis by the City and County.*
- (e) Agreed to set aside funds to match State and Federal grants up to the amount remaining from current resources (see attached).*

VI. Long read the 4/13/06 County action and asked Implementation Committee members if that was what they understood to be the reigning action, and said he understood the process by which the City and County commissions approved that recommendations to be the way the process would work. He cited the final County motion at that meeting to be the "roadmap" by which the commissions would operate, and said the 5/22/06 City action gives the appearance that the City has preempted the County Manager and County Commission, and abandoned the three-part funding process (City Commission, County Commission, Implementation Committee). Monahan said that, despite the problems of process, we should consider moving ahead since we are farther along in getting things accomplished than ever before.

Re: Winter Shelter: Hencin reported that there had been no consensus by City Commissioners regarding continued support for Winter Shelter, but said the City Manager has indicated his intent to put \$25,000 toward such an endeavor for the coming winter.

VII. Dean Mimms, Chief of Comprehensive Planning for the City of Gainesville, gave a presentation regarding zoning and land use for the One-Stop Center. The One Stop is allowed "by right" under "Individual and Family Social Services (GN-832)," in every zone except for I-1 & I-2 (allowable in MU-1, MU-2, UMU1, UMU2, CCD, BUS, W). This by-right allowance does not include overnight shelter or meals. All other activities – those listed in past minutes as agreed upon by the committee – fall within GN-832. Other requirements:

- No co-location with industrial use on the same parcel.
- Existing building must be on site.
- Zoning runs for a maximum of five years, but is renewable automatically unless abandoned for 90 days, or the City or owner terminated use >= 90 days before expiration.

VIII. The Committee tabled discussion of services to be provided re: the One Stop Center until the 6/8/06 meeting.

VIII(A). DeCarmine presented an overview of a prospective local pilot utilizing Housing First. Tremaine brought up the issue of process, and asked about the appropriate way to bring new and innovative ideas to the Committee. Tremaine moved that the Implementation Committee direct Jon DeCarmine to prepare a formal proposal for a pilot program that will put some of the most hardcore homeless people into housing and that this be presented at his earliest convenience. Second: Jack Hughes. Approved unanimously. The group asked that status reports be given to include updates on the progress of the white paper.

XI. Tentative agenda for 6/8/6 meeting:

- I. Call to order
- II. Adoption of Agenda
- III. Adoption of Minutes
- IV. Update/clarification of Joint City/County Commission actions
- V. Clarification of City Commission's intent on language regarding placement of One Stop in or out of downtown area
- VI. One-Stop Service Discussion
- VII. Update on Housing First Proposal – Jon DeCarmine
- VIII. Member comments
- IX. Citizen comments
- X. Next meetings – 6/20 (Joint City/County) Time TBA; 6/22 (ImpComm) @ Grace Knight, 3p.
- XI. Adjourn

Chair Long adjourned meeting at 4:49 p.m.

Next meeting date is Thursday, June 8 at 3 p.m. in the Grace Knight Conference Room.

Minutes prepared and submitted by Jon DeCarmine.

VII. Attachment G – City and County Manager’s Responses to 10-Year Plan to End Homelessness Logic Models

**CITY OF
GAINESVILLE**

**INTER-OFFICE
COMMUNICATION**

Date: April 6, 2006

To: Russ Blackburn
City Manager

From: Jim Hencin
Block Grant Manager

Subject: City of Gainesville Staff Comments –
Priorities for Implementing the 10-Year Plan to End Homelessness

Following are comments from various city departments on the Implementation Committee's recommended priorities for implementing the 10-Year Plan to End Homelessness. If you need additional information, please do not hesitate to contact me.

Public Safety – page 1

Increase Awareness in Public Safety Personnel

Quarterly Paramedic Educational Sessions have all involved scenario-based discussion regarding the delivery of care. Many have specifically involved the low-income and homeless population as the medical follow-up and preventive health maintenance for this group is little to none. These sessions will continue as well as GFR intranet-based education sessions relating to specialty needs within this population.

Public Safety – page 2

Create a "Homelessness Awareness" track at SFCC Academy of Public Safety & in-service training for veteran officers.

GPD: If this is referring to the Police Academy criteria that police chiefs approve for Criminal Justice Standards and Training criteria for officers, we do not believe it would be a proper course to include in police academy requirements.

GFR: Specialty needs for this population have been included in the curriculum for EMTs and Paramedics for years. Specific issues on the homeless can be included.

Public Safety – page 3

Review City/County ordinances that may adversely affect the homeless population.

We believe it to be unconstitutional and discriminatory to exempt or to change a law to apply to one group. Laws apply to everyone.

Implement a regularly scheduled warrant clearance day for minor offenses.

Warrants are under the responsibility of the Alachua County Sheriff's Office; however, GPD would be willing to assist, as applicable and within our jurisdiction, as long as the method is legally equitable. This is a good idea.

Hire a social worker to assist police with non-violent mental health complaints.

This position would be best utilized if it incorporated all aspects of pertinent areas of local government, i.e., housing, transportation, social services, etc. Placing the position within GPD would greatly limit the service range of the person serving as a social worker. GPD would not be the proper forum for hiring this position either.

Sustainable Housing – pages 5-10

Various goals.

The City supports the creation of a local housing trust and other means of providing additional housing for homeless individuals and families. Qualified individuals and families are currently eligible to apply for housing programs that are administered by the City.

Sustainable Housing – page 6

2. Explore feasibility of and work to reintroduce rooming houses.

Rooming houses are already allowed in multi-family zoning districts. City staff would not support allowing them in single-family districts.

Sustainable Housing – page 7

3. Target existing tenant-based rental assistance (TBRA) to specific homeless populations.

The only TBRA that the City currently funds is a rental deposit assistance program that is administered through Gainesville Community Ministry. This program could be expanded within the limits of available funding. However, due to the overall limited HOME funding, it is unrealistic to expect significant funding to be allocated for a full-fledged TBRA program, which would be similar to a Section 8 voucher program.

Sustainable Housing – page 8

4. Increase the inventory of affordable housing in Alachua County via coalitions.

There is already an Alachua County Affordable Housing Coalition, which could be the basis for furthering this goal if its membership were expanded.

Supportive Services – page 12

2. Create first entry/one-stop center to ensure coordination of homeless services.

The City supports the establishment of such a center provided its location does not create a burden on its immediate surroundings.

Health – page 14

Develop on-site medical clinics for homeless and low-income citizens at fire stations

Efforts to establish a Healthcare Screening Program for the residential population at the St. Francis House have been underway for several years. Specific hurdles have been funding for personnel and expendable supplies, partnerships with the medical community, and current laws regarding the scope of practice for EMT and Paramedic personnel.

Currently, plans have evolved to address methods to overcome the hurdles of partnerships with the medical community and current laws regarding the scope of practice for EMT and Paramedic personnel. GFR is in the process of establishing, with direct involvement of St. Francis House, protocols for health screening and medical referral for on-site residents. The transitional homeless population is described as working during the day; therefore, a schedule involving night visits at the St. Francis House is being discussed to facilitate the greatest number of participants from this population. This would be facilitated through the participation of scheduled visits by approved medical personnel operating under specific medical protocols.

The suggestion of establishing clinics at fire stations for this population is operationally and geographically not the best solution. For the targeted population, a method of bringing the services to their location will generate higher numbers of participants for scheduled non-emergent conditions (i.e., health screenings and medical referrals). Fire stations within the City of Gainesville have been built to strategically provide the most expedient response to emergency calls for assistance. To successfully meet this mission, emergency crews must be ready to respond within 60 seconds once summoned. This objective cannot be realistically met if emergency crews are involved in providing healthcare screening and medical referral at their stations; this must be accomplished through scheduled assignments as described above. Funding for personnel and expendable supplies continues to be an unresolved hurdle.

Health – page 15

Implement Medical Services Van

A hybrid of this has been discussed between COG/AC EMS, exploring the possibility of grant funding of a taxi-voucher transport system for those evaluated by Paramedics and not in need of ambulance transport but in need of minor medical attention. This would provide for transport of the low income/homeless population in non-life threatening minor medical situations. This effort is targeted to increase the availability of transport-capable EMS vehicles for time-critical emergencies. Exploration continues in this area.

Implementation – page 17

2. Seek funding for homeless programs outlined in the 10-Year Plan.

The City will continue to make its grant-writing staff available to assist in seeking such grants. Where appropriate, the City can use the services of its state and federal lobbyists to obtain legislative support for grants where the City is a partner.

Regarding "development funds", the Community Redevelopment Agency (CRA) can use a portion of its funds (TIF) to develop programs/projects that demonstrate new and improved means of providing services, provided the funds generated within a redevelopment district are spent within that district. [There are currently four redevelopment districts.]

Prevention – page 20

2. Enhance educational, job training and employment related options for at-risk and homeless individuals and families.

Good idea. Efforts begun at St. Francis House with Goodwill Job Junction should be continued and, as opportunities arise, expanded with self-funded efforts such as a thrift shop.

JH/km

Cc: Tom Saunders, Community Development Director

**Alachua County Interim Response to
10 Year Plan to End Homelessness
Priorities for Implementation
May 4, 2006**

Assessment and commentary from various County Departments are being compiled and coordinated for review by the County Manager. This effort is pursuant to a request from the Implementation Committee for input from the County Manager relative to the specific recommendations which identify the County as the possible responsible entity in the Appendix B: Blueprint to End Homelessness.

**Primary County Response
at this time:**

- Regarding establishment of an Office on Homelessness, the County will not establish such an operation within the County government structure. However, the County will support such an operation to be conducted by a third party (other than City of Gainesville or Alachua County), with joint and equal funding from the City and County, among other funding sources. Three possible approaches to establishment of an Office on Homelessness are:
 1. City and County create a quasi-governmental entity through an interlocal agreement; or
 2. City and County conduct competitive procurement (under terms of an interlocal agreement which addresses funding, procurement and management of a contract with the 3rd party service provider); or
 3. City and County and Alachua County Housing Authority amend current interlocal agreement to extend the period of the agreement, provide joint and equal funding from the City and County, and address oversight mechanisms.

For purposes of expediency, option three above is the Manager's recommendation.

Guiding Principles for County Responses

- Cooperation on all recommendations that require expenditure of County funds is dependent on and subject to the County Commission's budgetary requests process.
- At the present time, the Manager does not foresee additional funding beyond the current \$300,000 available for Plan Implementation.
- Implementation efforts of the County will be in *partnership* with other local government(s), state government, local agencies, faith based agencies, citizens and other willing participants. Addressing homelessness causes and consequences should not in any light be seen solely as a County responsibility, nor as a sole responsibility of County Social Services.

Brief Summary of Responses to "Blueprint" Grid

Public Safety

Increase awareness of Public Safety personnel: There are a number of ways to achieve this and County will explore them.

Create a Homelessness Awareness track at SFCC Academy of Public Safety & in-service training for veteran officers: If additional information needs to be included we are sure SFCC would be willing to do so, as are we.

Review County ordinances that may adversely affect the homeless population. County Attorney has done this.

Offer awareness training to court and criminal justice personnel, EMS, Fire Rescue, and the general public. The Office on Homelessness could be tasked with this work.

Increase Community Service options in lieu of fines. Current community service options might be expanded. Court Services Department will explore and make recommendation.

Incorporate homeless defendants into Mental Health Court or Drug Court. Currently in place to a limited extent, and expansion would require additional funding and resources for these alternative processes.

Provide necessary public facilities. County Administration restrooms are available to the public during regular operating hours. Additional public facilities are an option for City of Gainesville to consider.

Hire a social worker to assist police with non-violent mental health complaints. There are unanswered questions about who would fund this position, where they would be located, how many are needed by multiple law enforcement agencies, etc. Suggest that Public Safety Coordinating Council's Mental Illness Work Group develop a plan and recommendations.

Create Inebriation Recovery Center for publicly intoxicated individuals. Who would fund this? Location to be shelter based or at separate facility? Good idea but planning among law enforcement agencies and treatment providers needs to occur to develop a plan and recommendations.

Supply a community resource guide to identified institutions for dissemination to individuals about to be released. Office on Homelessness should produce and disseminate.

Introduce principle of effective discharge planning to identified institutions; assist with policy development and implementation. Office on Homelessness should coordinate this.

Identify at intake individuals needing assistance to prevent homelessness. Court Services Department and jail system currently identify such inmates upon contact with them. Identification minus services is of no benefit, and additional services would require financial resources to be allocated or obtained.

Hire a discharge specialist to facilitate services for potentially homeless people in identified institutions. Court Services has requested funding in the next year budget for a social worker to perform these duties in the law enforcement system, but other people in other institutions would not benefit from this. The Office on Homeless may address questions about funding, which agencies, locations, services, etc. that need to be resolved.

Sustainable Housing

Seek best practices/models for reintroduction of rooming houses in Alachua County. Such facilities are allowed under current County Code (see Sections 404.38 and 404.39 for details.) Economic forces, plus state regulation present the barriers to establishing 'rooming houses'.

Review County policies regarding rooming/boarding houses. Lobby for needed changes. See above. Existing legislation addresses public health, safety and quality of life issues and County Commission would need to study such in detail before lobbying for changes.

Encourage local landlords and housing providers to implement rooming/boarding house programs. County SHIP funds are available and largely un-accessed for this purpose.

Establish a coalition of homebuilder and realtor associations, UF and City and County to develop a strategic increase in the number of affordable housing units. The Alachua County Coalition for Affordable Housing already exists, has City and County staff membership, and previously had participation of homebuilders and realtors, for this purpose. Efforts to re-involve the homebuilders and realtors, and UF are underway by that Coalition.

Encourage development of mixed-use housing communities. County Code changes recently adopted actively does this in a number of ways. See Chapter 403, Article 7 Section 404.24 for details. These changes are consistent with recommendations of the Alachua County Affordable Housing Study completed in 2003.

Review County ordinances regarding group homes for homeless people who do not need intensive support services. “Community Residential Home – Small” (6 or fewer residents) is allowed in every residential zoning district. “Community Residential Home – Large” (7 to 14 residents) is allowed in multi-family zoning districts.

Lobby for zoning that allows facilities with 10 beds or less to be placed anywhere in the county, excluding single family residential areas. County Commission must make any lobbying decisions.

Create a pilot project to provide up to 10 units in a group home that will monitor client progress. County SHIP funds could be used by non-profits or quasi-governmental agencies for such a program through the ‘Special Needs’ strategy.

Supportive Services

Implement a One-Stop Assistance Center, including screening, referral and service linkage. Provide access to computers and case managers to assist for search for relevant and available services and benefits, and link individuals to those services. Initiate a comprehensive joint City/County planning effort pursuant to this recommendation.

Increase access to health services via van transportation and bus tokens. Currently being done by County Social Services Department and expansion is contingent on County Commission budgetary processes. County should not purchase vans and busses for this purpose. Ensure effective use of MV Transit the Transportation Disadvantaged Coordinating entity for Alachua County.

Facilitate/coordinate access to mainstream benefits (SSI, SSDI, Food Stamps, TANF, etc. County Social Services Department currently does this, but expansion into a more thorough case management approach and expansion of levels of service to assist access is contingent on funding through County Commission budgetary process.

Explore opportunities for supportive employment. The County makes referrals to existing agencies for this purpose.

Conduct coordinated, bi-monthly outreach at rotating sites. County Social Services is expanding outreach services to rural areas of Alachua County. Bi-monthly outreach within Gainesville would be subject to Commission budgetary process, as this would require additional staff.

Implementation

Hire a homelessness administrator to manage the Office on Homelessness; implement the 10 Year Plan... This is addressed at the beginning of this report.

Hire support staff and grant writer. Same as above.

Direct lobbying efforts to seek federal and state funds for homelessness programs. County Commission will consider May 23, 2006.

Evaluate creative funding options such as an allocation of a portion of development funds for homeless initiatives. County Commission will consider May 23, 2006.

Approach Shands and North Florida Regional Medical Center to assist with prevention and other health care programs for the homeless. County Commission will consider May 23, 2006.

Change governmental priorities so homeless issues receive more support, either monetarily or through staff dedication. County Commission will consider May 23, 2006.

Prevention

Increase current utility and rent/mortgage assistance programs. The County has increased funding for this year, and additional increases are decisions to be made through the Commission's budgetary process.

Provide counseling and support groups to address isolation, poverty recovery, grief and abuse. County Crisis Intervention Center and Victim Services/Rape Crisis Center both currently provide services pursuant to this recommendation.

Increase availability of education regarding personal finances and debt of at-risk persons. The County employee Volunteerism Program may be a source of support for Heart of Florida Prosperity Campaign and other community and faith based efforts to accomplish this. County material and financial support for such efforts is subject to the Commission's budgetary process.

Become an abuse prevention community, with multi-generational primary violence prevention education programs for ending physical and psychological abuse. County financial and material support is subject to Commission budgetary process. Such an effort must incorporate key stakeholders.

Educate, mediate and assist landlords and tenants regarding eviction practices and win-win situations. Alachua County Affordable Housing Coalition annual "Renter Power" event could expand to include assistance to landlords. Office on Homelessness could explore implementing such services using model programs like the Portland, Oregon based Housing Connections program. County funding of such a project is subject to Commission budgetary processes.

Educate and assist ex-offenders regarding successful return to employment, education, housing, etc. County Court Services currently provides limited amounts of this type of service prior to release, but expansion is subject to Commission budgetary processes. Office on Homelessness grants writer should pursue funding in partnership with area law enforcement and other service agencies.

Increase affordable transportation options. Office on Homelessness may coordinate development of plans and recommendations regarding this. The \$150,000 identified in the Blueprint for Implementation for such an increase would be subject to Commission budgetary processes.

Contract with mental and primary health services providers , and the public health department, to provide care for very low income citizens. The County recognizes the “ounce of prevention” impact of this recommendation, but the \$500,000 identified in the Blueprint far exceeds the County Social Services budget for these services, and additional funding is subject to Commission budgetary processes.

Provide subsidized care for people at 150% of poverty level who are not eligible for the CHOICES program . The County recognizes that significant numbers of citizens below 150% of the Federal Poverty Level are not eligible for CHOICES, and that the current budget in County Social Services is far below the \$500,000 identified in the Blueprint as necessary for this service. Additional funding is subject to Commission budgetary processes.

VIII. Attachment H – Cold Night Shelter Reports from Alachua County Housing Authority, Holy Trinity Episcopal Church and St. Francis House

PROJECT REPORT

**CITY OF GAINESVILLE
SUPPLEMENTAL COLD WEATHER
SHELTER
JANUARY-MARCH, 2006**

**THE ALACHUA COUNTY HOUSING
AUTHORITY
&
HOLY TRINITY EPISCOPAL CHURCH**

Project Overview

From January 1 through March 29, 2006, the City of Gainesville funded a supplemental cold weather shelter at Holy Trinity Episcopal Church (HTEC) in downtown Gainesville. The Alachua County Housing Authority (ACHA) administered the shelter and employed a full time staff and utilized volunteers from the University of Florida, Gainesville High School, the Alachua County Coalition for the Homeless and Hungry, and the congregation of HTEC. The shelter was open seven nights a week from 8pm to 7am, with intake lasting from 8-11pm. Breakfast was served each morning thanks to donations from Gainesville Harvest and other charitable organizations. Each resident was allocated a small storage bin that remained under lock and key with residents able to access it each morning and evening.

The fellowship hall in HTEC served as the nightly quarters for the residents. The lights went out at 10pm nightly, after which inside noise was kept at a minimum. The courtyard was accessible the entire night for fresh air and cigarette breaks. Alcohol and drug use were strictly forbidden, and violators were escorted off the premises. Residents were allowed free access to bathroom. The fellowship hall was separated into two large sleeping areas, one for men and the other for women.

During intake, staff requested that residents provide their names, social security numbers, and dates of birth. At regular intervals, the staff conducted interviews with willing residents in order to gather more data about the homeless population in the city. The analysis below is based on the entry data and the results of 176 interviews.

Demographic Data

During the three months of operation, the cold weather shelter housed 498 different persons, all but two of them adults. The two children were accompanied by at least one parent, but the structure of the sleeping arrangements was not conducive to family housing. As such, the two children and their caretakers stayed only 1 night.

Out of 498 residents, 10 (2%) were over the age of 62. One hundred and three residents (20%) were between 51 and 61, and another 86 (17%) were between 18 and 30 years old. The majority of residents, 262 (52%), were between 31 and 50 years old. Twenty-five residents (5%) chose not to give a birth date. The average age was 42 years.

AGE	MALE	FEMALE	TOTAL	% OF POP
0-17	2	0	2	<1%
18-30	64	22	86	17
31-50	221	41	262	52
51-61	88	15	103	20
Over 61	9	1	10	2
Not Given			25	5

The overwhelming majority of residents were male. Only 79 (16%) of residents were female, and this percentage was fairly constant across the age cohorts. Ten percent of those over 61 years were women; 15% of those between 51 and 61 as well as those between 31 and 50 were women. The percentage was significantly higher for those women between 18 and 30. One quarter of this youngest cohort was female.

Of the 498 residents, 200 (40%) were African-American, 256 (51%) were white, 24 (5%) were mixed race, 2 were Asian, 2 were Native American, 1 was a Pacific Islander, and 13 (2%) were not given. Out of 498, 29 (6%) were Hispanic.

RACE	% OF SHELTER POP	% OF G'VILLE POP.
African-American	40	22
White	51	69
Hispanic	6	6

The demographic data suggests that the elderly were the least likely to utilize the emergency shelter, and younger women were 60% more likely than their older counterparts to use the emergency shelter. Hispanics composed 6% of the shelter population, nearly equivalent to their portion of the general population of Gainesville. African-Americans were disproportionately represented in the shelter, representing 17% higher rates within the shelter than their percentage of Gainesville's total population.

Cold Weather Nights

The primary purpose of the supplemental shelter was to provide a warm and safe sleeping environment for the most destitute population of the city. HTEC admitted residents on both cold nights (below 45°F) and non-cold nights. The chart below shows the total number of residents and the temperature for each night the shelter was open.

The average attendance on a cold night was 90 persons. The 2006 winter season saw 48 such nights. The average attendance on the remaining 39 nights was an identical 90 persons. While it is remotely possible that the homeless population was unaware of the nightly weather conditions and assumed each night was a "cold night," it is much more

likely, since they spend much time outdoors, that the actual temperature had little impact on the residents' decisions on whether to stay at the shelter or not.

Infractions and Emergency Situations

The residents were repeatedly told of the various rules of the shelter, including the penalties for violations. Many of the rules were posted around the shelter to ensure that each resident was aware of behavioral expectations. Each Sunday through the beginning of March, the residents were requested to attend a community-style meeting in which their concerns and questions would be addressed and staff expectations were disseminated.

There were 37 incidents of gross rule violation resulting in temporary to permanent eviction during the three months of the shelter's operation. Seven of these incidents involved violent behavior and five of the incidents resulted in the permanent banning of the offending resident. Two more incidents involved blatant disrespect to the staff, with one of the offenders being permanently banned from HTEC. Seven incidents involved residents using alcohol on the HTEC grounds. Each offender was evicted for the night.

At least 10 incidents surrounded the breaking of curfew. Once residents logged into HMIS and were admitted into the shelter, they were required to stay on HTEC grounds for the evening. If a resident logged in and left the grounds and then returned, that person was evicted for the night. This rule was created in an ad hoc fashion, as we soon learned that residents would check in, go down the block and consume drugs or alcohol, and return late into the night, often causing a commotion and waking other residents.

The remaining 11 infractions were minor in nature, such as nonviolent altercations between residents, smoking within the fellowship hall, and a theft of cigarettes.

On sixteen separate occasions, a member of the staff was forced to contact the police or EMT regarding a resident. There were a total of five police visits, all but one concerned violent or extremely threatening behavior. The other call was to turn in a registered sexual predator for failing to inform the state of his new address. The staff called for an ambulance a total of eleven times, all for physical injuries or suspected overdoses.

On three more occasions, a staff member personally drove a resident to the hospital for medical care. Three residents were also voluntarily taken to a detoxification center by a member of the staff.

Survey Data and Analysis

Over the course of the shelter's operation, staff and volunteers conducted 176 interviews of the residents of the shelter. The interviewees were chosen randomly, but those residents that habitually slept at the shelter had a disproportionate chance of being selected for the survey. Thus, the data may be skewed towards those residents that had longer stays at HTEC. All of the data was self-reported by the interviewees, and no

attempts were made to verify any of the responses. All of the interviews were logged into the HMIS system either the same night or the following day. There were no redundant interviews.

Veteran Status

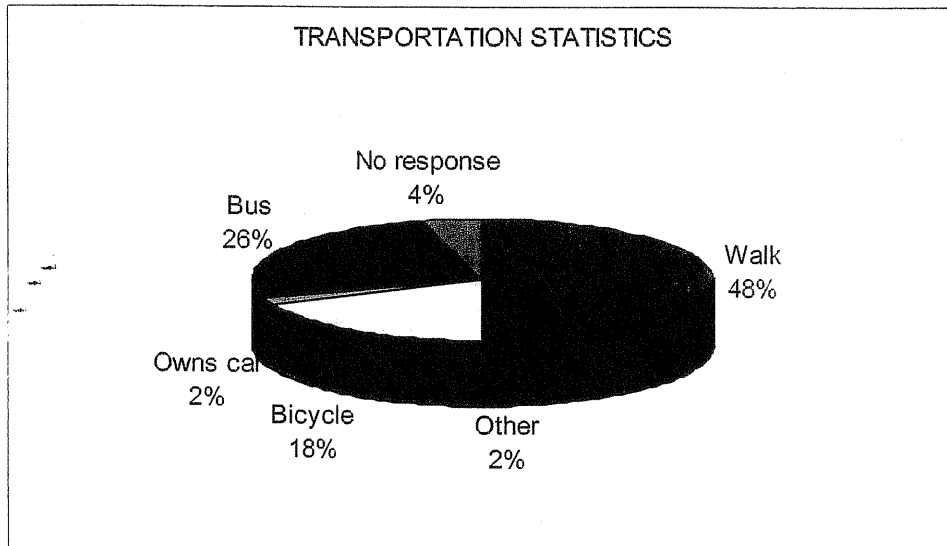
Of the 176 interviewees, 41 (23%) were veterans of the US military. Of the 41, 34 (83%) received either an honorable or medical discharge. Eleven (27%) suffered from a military service related disability. Only 15 (36.5%) were receiving any type of veteran services. Thirteen (32%) served in an active war zone.

If we assume that the interviews are representative of the shelter population, then 114 residents are veterans of the military, with 95 receiving an honorable or medical discharge. Of the 114 shelter veterans, however, 73 would not be receiving any veteran benefits.

This discrepancy suggests that future policy should emphasize matching qualifying veterans with available governmental services. Federal money has already been earmarked for veteran services, so local policy that does not attempt to place homeless veterans in programs specifically designed for them by the federal government means an avoidable duplication of services and unnecessary expenditures.

Transportation

Of the 176 interviewees, 85 (48%) had no means of transportation other than walking. Another 32 (18%) traveled primarily by bicycle. A total of 46 (26%) interviewees utilized the RTS bus system predominantly while 4 (2%) owned automobiles. If the shelter population is deemed representative, then some 500 homeless people in Alachua County have no transportation to travel to services or jobs.



Any future homeless initiative must address transportation needs. Considering that many services are out of walking distance, half (if shelter residents are representative of the homeless population in general) of the homeless cannot receive those services because they have no means of getting there. Furthermore, many job opportunities are not close to existing shelters (HTEC included). Since employment is vital step towards ending dependency and achieving self-sufficiency, then homeless policy must contain measures to assist homeless persons with transportation.

Institutional living before 18 years

Perhaps the most alarming set of statistics regarding the sheltered population concerns the proportion of residents that lived in an institutional setting before reaching the age of 18. Of the 176 interviewees, 47 (27%) lived in such an environment before adulthood. This proportion is staggering, as only 2-3% of Americans lived in a similar situation. Over one quarter of the interviewees came from some sort of fractured family. The lack of a family support system is a very telling risk factor for a homeless spell, and our data wholly supports this contention. If assumed that the shelter population is representative, then approximately 275 homeless persons in Alachua County lived in an institution for some part of their childhood.

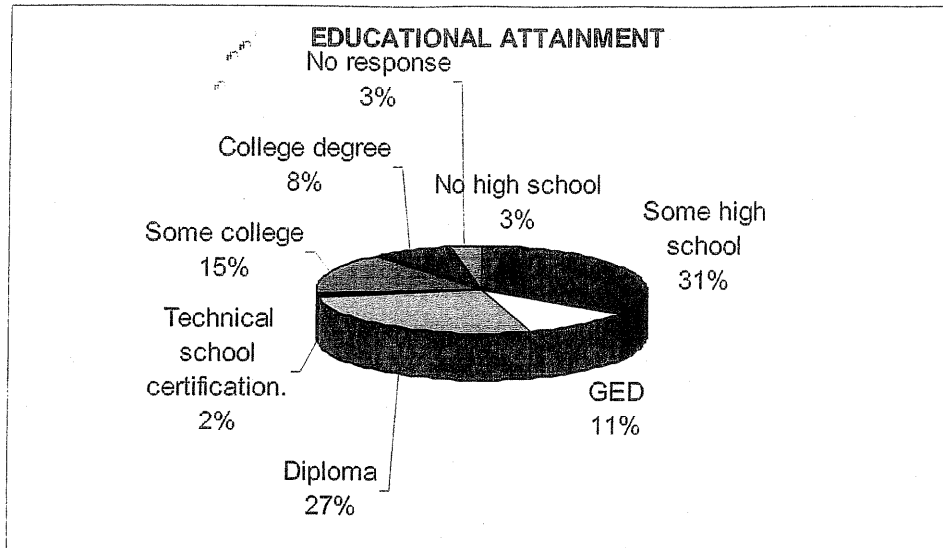
In many areas of the country, there has been a rising focus on discharge planning for the purposes of defraying the consequences of a lack of a family support network on a newly emancipated youth. This data certainly suggests that Gainesville warrants similar efforts. A program focusing on education, job training, and counseling for youths approaching 18 should have a positive impact on the proportion of formerly institutionalized youth in the homeless population.

Domestic Violence

Of the interviewees, 37 (21%) indicated that they were victims of domestic violence, though 23 reported that the violence occurred more than a year ago. If extrapolated for the entire shelter population, 104 of the residents would have been victims. If extended to the entire homeless population of Alachua County, then 200 homeless persons have been victims of domestic violence.

Education

Of the 176 interviewees, 68 (38%) had received a high school diploma or its equivalent. Forty-nine (27%) graduated high school and another 19 (11%) earned a GED. Slightly fewer (55 or 31%) had some high school education without graduating. Only 5 (<3%) respondents failed to reach high school. Thus, one-third of the respondents did not possess a high school education. Three interviewees earned a technical school certification and another 27 took some college level courses without graduating (combined 17%). Interestingly, 54 (30%) interviewees declared that they received some sort of vocational training, indicating at least an attempt to acquire useful job skills. Fourteen respondents (8%) indicated that they had received a college degree. Seven respondents stated that they were currently in school or working towards an educational degree.



Employment

It is no surprise that our data indicates that the vast majority of homeless persons at the shelter were unemployed. One hundred twenty-nine (73%) were not employed at the time the survey was conducted. However, 93 interviewees, or 72% of those unemployed indicated that they were looking for work. Of those that answered that they were currently employed (48, or 27%), 22 specified that their work was seasonal or temporary. Only 15 indicated that their work was permanent.

Income

Only seven respondents indicated that they received Supplemental Security Income. Only 3 more indicated that they received Social Security Disability Insurance. No one interviewed claimed to be on General Assistance or TANF. No one received unemployment benefits. Only 2 respondents indicated that they received food stamps, and two more indicated that they received income from veterans' benefits. These statistics reveal the utter incongruence between governmental programs aimed at helping disadvantaged persons and the actual receipt of those programs.

Programs must be implemented to match qualifying homeless individuals with the programs that may help them out of their current homeless episode. Like veterans qualifying for federal monies, homeless persons not taking advantage of available federal funds creates an added but unnecessary burden on local agencies and services.

Disability

When asked if the interviewee had a disability of long duration, the most common response was "no." Eighty-four (47%) indicated that they were not chronically disabled. Another 63 (38%) answered in the affirmative, indicating that they were disabled over a long period of time. Twenty-nine (16%) respondents did not know if they were disabled or did not understand how to answer the question.

When asked how their overall health compared to other people of the same age, 53 (30%) answered “Good” and 23 (13%) more answered “Very Good.” Nineteen (11%) answered “Excellent” and another 46 (26%) respondents answered “Fair.” Only 24 (14%) answered “Poor.” Roughly 1 in 6 saw their health conditions as below other persons of the same age.

Reasons for Homeless Spell

When asked what the primary reason was for their current homeless spell, the plurality (38 or 21.5%) indicated that a recent loss of job and income resulted in the loss of their shelter. Twenty-one (12%) answered that substance abuse was the primary reason for their current episode. Nineteen (11%) indicated that they were recently discharged from various institutions and had no place to go upon leaving their respective facility. Twelve (7%) indicated that a medical condition caused them to seek refuge in the emergency shelter and another 11 (6%) interviewees considered their poor mental health to be the primary cause.

A small proportion cited structural problems as the reason for their current homeless stretch. Seventeen (nearly 10%) respondents indicated that a lack of affordable housing left them homeless and another 11 (6%) indicated that a lack of job opportunities precluded them from being gainfully employed and housed.

REASONS FOR HOMELESS SPELL	#	%
Loss of Job	38	21.5
Substance abuse	21	12
Institutional discharge	19	11
Lack of housing	17	10
Medical Condition	12	7
Eviction	12	7
Mental Health	11	6
Underemployment	11	6
Divorce	10	5.5
Domestic Violence Victim	8	4.5
Criminal Activity	4	2
Loss of transportation	4	2
Other	9	5

Chronicity

Out of 176 interviewees, 87, or half of them declared themselves to be chronically homeless. Chronically homeless is the term used to describe homeless persons that were either homeless for more than a year or had more than three homeless spells over the last four years. This figure is probably higher than the actual proportion, as the chronically homeless were more likely to be selected for an interview, as they spent more nights in the shelter than those residents who were not chronically homeless. With the possibility

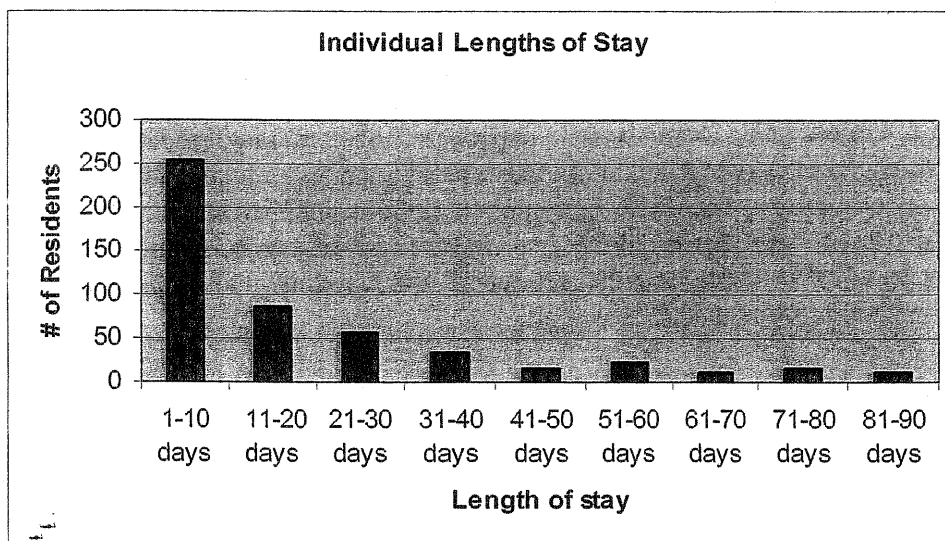
of such a skewed data set, the entry data was reorganized to determine lengths of stay for each resident.

Many respondents indicated that their current homeless spell was their first. Of the 176 interviewees, 58 (33%) indicated that their current episode was their first.

Individual Lengths of Stay

Of the 498 total residents that stayed at least one night in the shelter, over half stayed less than 10 days. Another fifth stayed less than 20 days. Thus, more than two-thirds of the total population stayed at the shelter less than three weeks. However, 35 residents stayed at the shelter for two or more of the three months of the shelter’s operation. Sixty-five residents spent at least half of the nights between January 1 and March 29. On any given night, then, anywhere from a quarter to half of the residents were ‘regulars,’ spending more nights in the shelter than away from it. The average length of stay was 19 days.

Length of stay	# of Residents
1-10	254
11-20	86
21-30	55
31-40	32
41-50	16
51-60	22
61-70	10
71-80	14
81-90	11



It is difficult to ascertain why so many residents stayed less than 10 days. Anecdotally, the staff knew 8 people that moved into their own places and another 8 began lodging with family and friends. A couple entered themselves into a mental health facility and at least two more entered an inpatient detoxification center. Most had no idea where they were going to go or where they were going to sleep.

Policy Recommendations

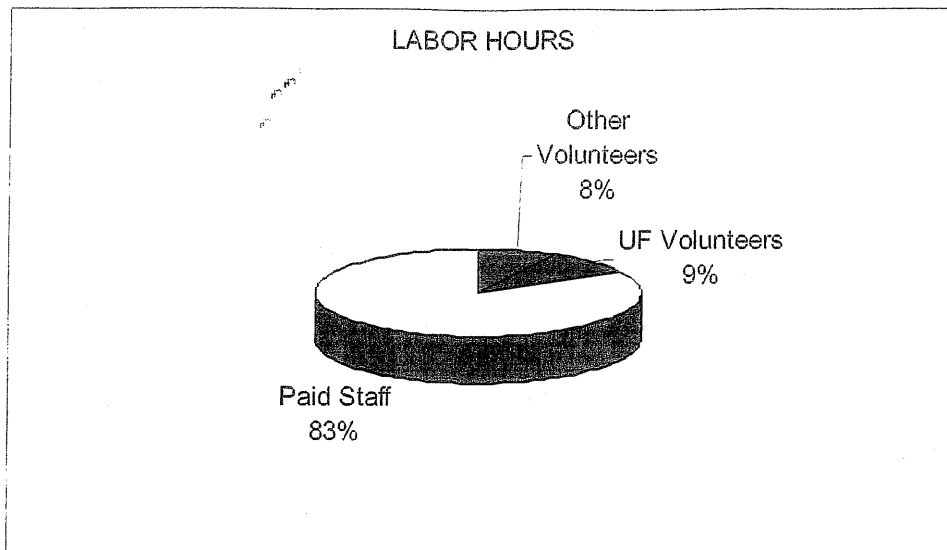
The miniscule numbers of homeless persons receiving government money for which they qualify suggests that homeless persons do not have the knowledge or resources to receive such aid. It would behoove local policymakers to implement programs to match qualified homeless persons with government monies earmarked for their use. Such a program would literally pay for itself in local funds saved from incoming federal money.

The large proportion of homeless residents at HTEC with a history of juvenile institutionalization mandates that discharge planning be a top priority of future policy considerations. The fact that an estimated one quarter of Gainesville's homeless population fits into this category demands that attention be given to discharge policies currently in place regarding newly emancipated youths. Job training and placement and temporary housing for the recently discharged will reduce the overall homeless population significantly.

Considering the large numbers of chronically homeless that called HTEC home for nearly the entire span of its operation, the most pressing need is for supportive or permanent housing for this group. Otherwise, the chronically homeless will occupy the lion's share of beds in future emergency or supplemental shelters. The large numbers of chronically homeless at HTEC indicates the pressing need for such programs.

There is an obvious need for an emergency shelter in the Gainesville area, especially considering that one-third of the interviewed residents indicated that their current episode was their first homeless stint. A small-scale, emergency shelter designed for first-time homeless persons is certainly merited, and the necessary funds for such a shelter would be insignificant compared to the HTEC Supplemental Cold Weather Shelter. With the introduction of supportive and permanent housing for the chronically homeless, the overall shelter population would be greatly reduced, as the numbers of chronically homeless persons would be reduced drastically.

Moreover, labor costs would be comparatively small, as volunteers from various local organizations (UF, GHS, etc.) strongly complimented the paid staff at HTEC and would provide a large labor pool for future emergency shelter needs. Over 450 volunteer hours were logged from these various organizations at HTEC. In fact, on a couple of nights, the shelter was actually overstaffed with volunteers

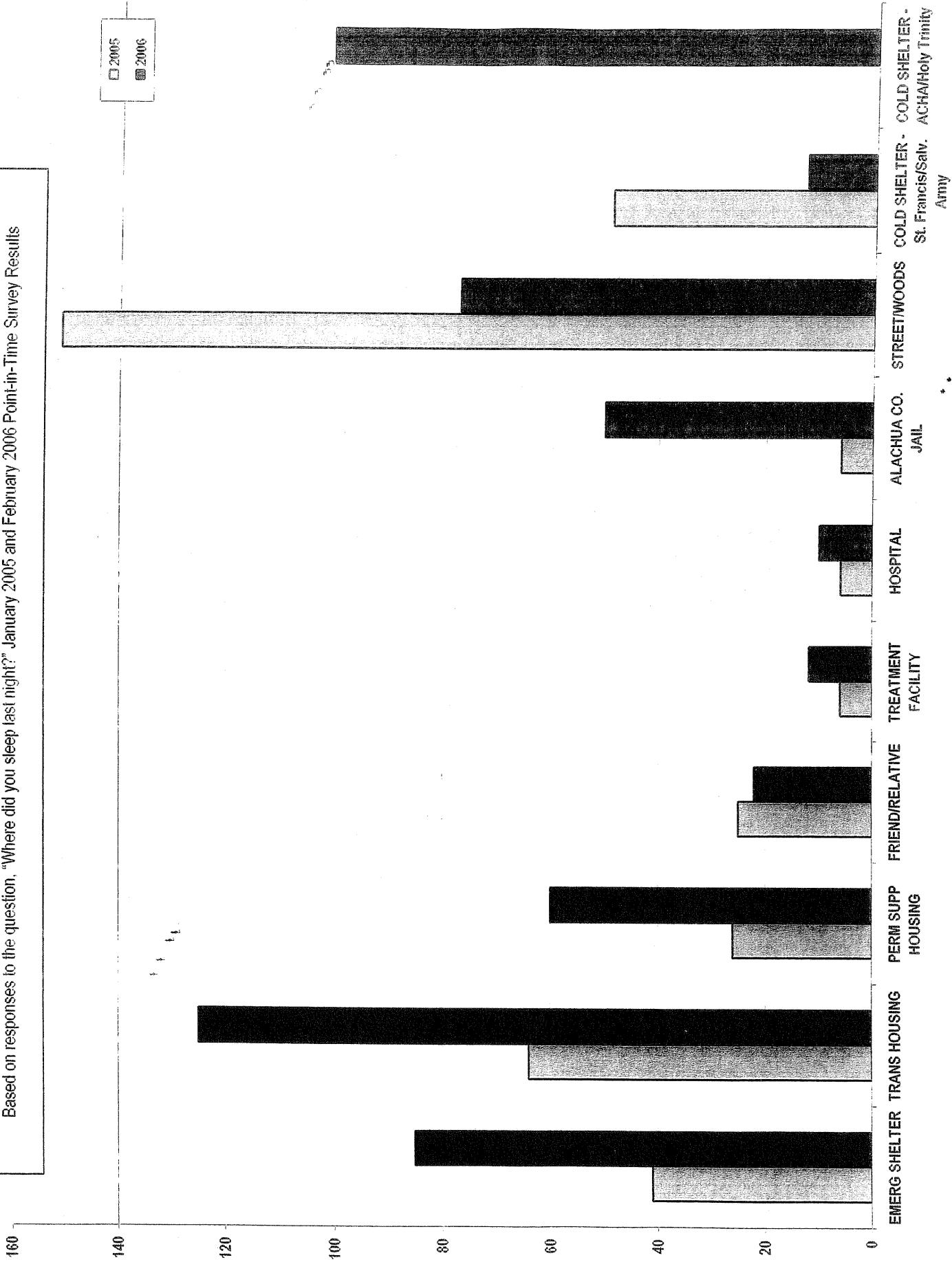


In all, volunteer hours accounted for nearly a fifth of the overall labor hours logged. We are confident that future shelters will at least maintain these rates, especially if advance notice is given to various volunteer organizations at the University and in the community. For the HTEC shelter, no advance notice was given, and we received volunteers in more of an ad hoc fashion.

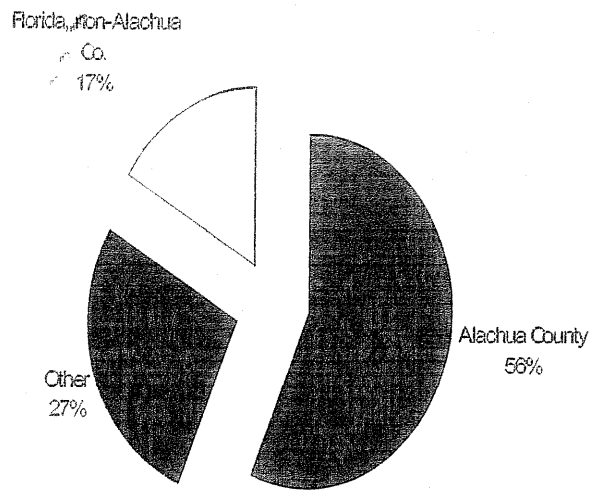
While the need for an emergency shelter is apparent, the need for a supplemental shelter for the colder nights specifically is not merited from the data. Cold nights and warm nights exhibited nearly identical bed counts. Homeless persons were no more likely to sleep within the shelter on below freezing nights as they were on nights above 55°F. However, the fact that 255 people needed the shelter for less than 10 days suggests that a full-time emergency shelter be available for the non-chronic homeless.

Places of Habitation Chosen by Homeless People, 2005 & 2006

Based on responses to the question, "Where did you sleep last night?" January 2005 and February 2006 Point-in-Time Survey Results



Of the entire homeless population, 56% lived in Alachua County when they became homeless; 17% lived elsewhere in Florida when they became homeless; and 27% lived elsewhere in the United States when they became homeless.

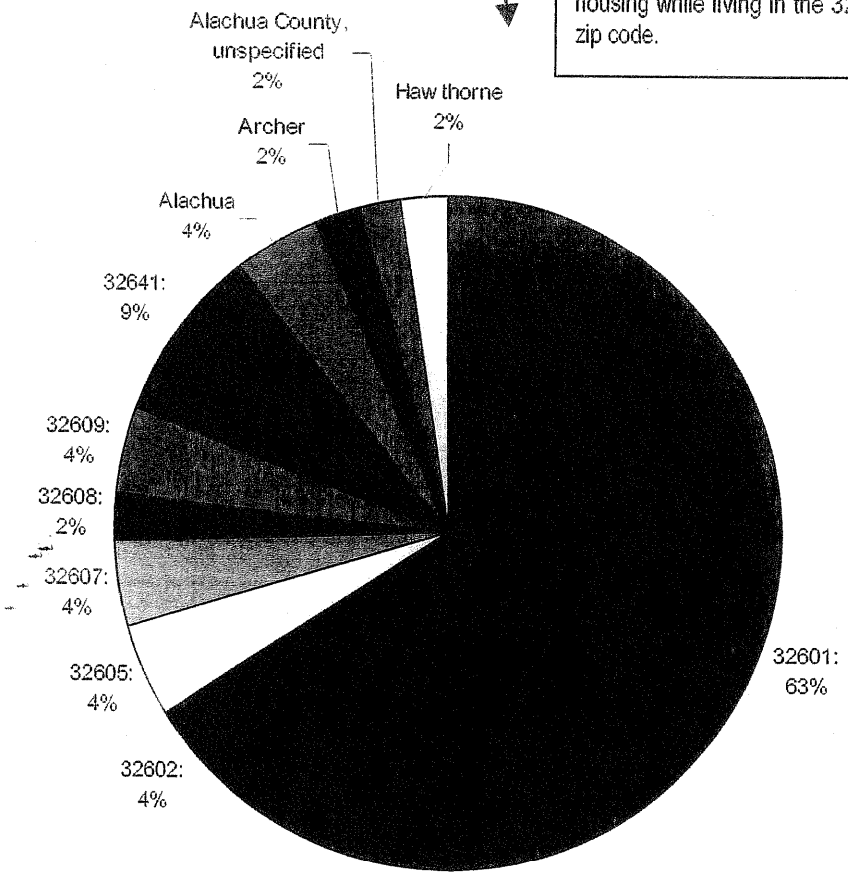


Cold Weather Shelter

Zip Code at Time Individual Became Homeless

92 responses (n=92)

Within Alachua County, the majority of individuals who became homeless lost their housing while living in the 32601 zip code.



Within Alachua County	
32601:	62.70%
32602:	4.26%
32605:	4.26%
32607:	4.26%
32608:	2.13%
32609:	4.26%
32641:	8.51%
Alachua	4.26%
Archer	2.13%
Other	2.13%
Hawthorne	2.13%

DATE: June 12, 2006
TO: Gainesville City Commission
FROM: St. Francis House
SUBJECT: COLD NIGHT SHELTER REPORT

SFH Cold night shelter operated when the temperature reached 45 and below from October 2005 through March 2006 with the following statistics.

Number of cold nights per month:		Average number of people per night:	
October:	3	October:	19
November:	5	November:	20
December:	21	December:	31
January:	17	January:	13
February:	17	February:	12
March:	12	March:	12

A total of 75 cold shelter nights were provided with a total of 1362 shelter beds occupied. The overall average of people assisted per night was 18. The highest number of assisted individuals per night was 46 on December 26th, 2005.

The City assisted SFH in providing supplemental cold night shelter by providing \$26,565 from December 19, 2005 – March 31, 2006.

The items purchased with the city funding included, 60 cots and a storage building. The cots and the storage building will be used for the 2006/2007 cold night shelter.

Approximately 75% of the clients that participated in cold night shelter have been homeless for one year or longer.

Approximately 80% of the clients were local residents.

The reasons for being homeless and in the shelter are as follows:

No income, low income, medical, substance abuse, mental illness, no family, family unable to help.

Respectfully,

Kent Vann
Executive Director