

Legislative #
180215A

1 **DRAFT**

2 **RESOLUTION NO. 180215160204**

3 **ADOPTED: July 21, 2016**

4 **A resolution amending and restating in its entirety the rules of the City**
5 **Commission; providing a repealing clause and providing an immediate**
6 **effective date.**

7
8 **WHEREAS, under the provisions of Section 2.06 Gainesville Charter, the City**
9 **Commission may determine its own rules of procedure; and**

10
11 **WHEREAS, the current rules of the City Commission were adopted by Resolution No.**
12 **150748-160204 on April 21, 2016 July 21, 2016; and**

13
14 **WHEREAS, at its General Policy Committee meeting on September 27, 2018 May 9,**
15 **2016, June 2, 2016 and June 16, 2016 meetings, the City Commission debated the discussed**
16 **revisions to the current Rules related to a motion to reconsider; and**

17
18 **WHEREAS, the Rules are hereby amended and restated in their entirety to include the**
19 **revisions desired by the City Commission, revised rules related to a motion to reconsider.**

20
21 **NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE**
22 **CITY OF GAINESVILLE:**

23
24 **SECTION 1.** The following are hereby adopted as rules of procedure and to provide for
25 the time and place of meetings of the City Commission and its Committees until other such rules
26 are adopted by the City Commission:

27
28 **RULE 1. REGULAR MEETINGS**

29 The Regular Meetings of the City Commission (hereafter the "Commission") shall be held the
30 first and third Thursday of every month commencing at 1:00 p.m., except when meeting as the
31 Board of Trustees of the Employees' Pension Plan which meeting will immediately precede the
32 Regular Commission meeting. If a meeting day falls on a legal holiday observed by the City, the
33 Commission shall cancel or reschedule the meeting.

34
35 The following is the Order of Business at the Regular Meetings, except as changed by the Mayor
36 (or other presiding officer) during the Agenda Management Meeting or by the Commission
37 during the Adoption of the Consent and Regular Agendas:

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1pm - Call to order afternoon session	
Invocation	
Adoption of Consent Items	<u>GRU, General Government, Audit & Finance Committee and General Policy Committee Items</u> <u>Agenda items that will not be discussed</u>
Adoption of Regular Agenda	
General Citizen Comment	For Items not on the agenda, limited to 3 minutes per citizen and not to exceed 30 minutes total
Business Discussion Items	<u>GRU and General Government Items placed on the agenda by the Charter Officers or Agenda Items that will be discussed, including those moved from Consent</u>
<u>Commission Comment</u>	
<u>Committee Discussion Items</u>	<u>Items placed on the agenda by the Audit & Finance Committee or General Policy Committee or moved from Consent</u>
<u>Other Policy Discussion Items</u>	<u>If the Commission does not get to these items, they are continued to the next regular Commission meeting or such other regular or special meeting or workshop, as the Commission directs</u>
<u>Informational Presentations</u>	<u>Items that do not request or require any Commission action. If the Commission does not get to these items, they are continued to the next regular Commission meeting or such other regular or special meeting or workshop, as the Commission directs</u>

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4:30-5:30 Dinner Break

5:30 – Call to order evening session	
Pledge of Allegiance	
Proclamations/Special Recognitions	
General Citizen Comment	For items not on the agenda, limited to 3 minutes per citizen and not to exceed 30 minutes total
<u>Resolutions</u>	
Public Hearings (including Planning Petitions)	
<u>Resolutions</u>	
Ordinances (second readings and then first readings)	
<u>Planning Petitions</u>	
<u>General</u> Citizen Comment	For items not on the agenda, limited to 3 minutes per citizen and not to exceed 30 minutes total <u>and limited to citizens who did not speak at the 1pm and 5:30pm general citizen comment periods.</u>
Commission Comment	
10pm or earlier – adjourn	If later than 10pm, the Commission may waive the rules to extend the meeting or may schedule a date/time to continue the meeting

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10

1 **RULE 2. SPECIAL MEETINGS and WORKSHOP MEETINGS**

2 A Special Meeting or Workshop meeting may be requested either: (1) by vote of the
3 Commission at any regular City Commission meeting or any General Policy Committee meeting;
4 or (2) in writing on the form provided by the Clerk (which shall include a description of the
5 business to be transacted) and signed by the Mayor, by two or more Commissioners, or by any
6 Charter Officer. ~~Such request shall be submitted to the Clerk of the Commission (hereafter the~~
7 ~~"Clerk") in writing on the form provided by the Clerk and shall include a description of the~~
8 ~~business to be transacted and the time and date the agenda language and back up will be~~
9 ~~available (no later than 48 hours prior to the meeting, if possible). Each request for a Special~~
10 ~~Meeting should, whenever possible, be approved at a Regular City Commission Meeting.~~

11
12 The Clerk shall notify each member of the Commission of the date, time and business of the
13 Special Meeting or Workshop Meeting. ~~The Clerk shall make reasonable effort to notify~~
14 ~~members of the local news media (print and electronic) and the public.~~

15
16 ~~The meeting date, time and location shall be published on the Notice of Meetings at least two~~
17 ~~business days prior to the meeting. The notice-Notice of Meetings shall state the business to be~~
18 ~~transacted at the a Special Meeting, and no other business shall be transacted. The Notice of~~
19 ~~Meetings may state the matters to be discussed at a Workshop Meeting, although any subject~~
20 ~~matter may be discussed, except for pending matters where notice to affected parties is required,~~
21 ~~such as pending planning petitions and quasi-judicial matters. The purpose of a Workshop~~
22 ~~Meeting is for informal discussions and no business may be transacted at a Workshop Meeting.~~
23 ~~Special Meetings may not be convened sooner than forty eight (48) hours after the Clerk~~
24 ~~provided notice to the last member of the Commission.~~

25
26 ~~Workshop Meetings and Special Meetings shall have Citizen Comment and Commissioner~~
27 ~~Comment at the end of the meeting, time permitting.~~

28
29 **RULE 3. EMERGENCY MEETINGS**

30 Emergency Meetings may be requested when necessary by the Mayor, by three or more
31 members of the Commission or by any Charter Officer. A written call shall be issued that states
32 the date, time and the business to be transacted at the Emergency Meeting, and no other business
33 may be transacted. The Emergency Meeting may occur no sooner than two (2) hours after the
34 execution of the Call. The Clerk shall make reasonable effort to notify members of the local
35 news media (print and electronic) and the public.

36
37 **RULE 4. WORKSHOP MEETINGS**

1 ~~A Commission Workshop Meeting may be requested by the Mayor, by two or more members of~~
2 ~~the Commission or by any Charter Officer. Such request shall be submitted to the Clerk in~~
3 ~~writing on the form provided by the Clerk. The purpose of a Workshop Meeting is for informal~~
4 ~~discussions and no business may be transacted at a Workshop Meeting.~~

5
6 ~~The Clerk shall notify each member of the Commission of the date, time and subject matter (if~~
7 ~~one was specified) of the Workshop Meeting. Also, the Clerk shall make reasonable effort to~~
8 ~~notify members of the local news media (print and electronic) and the public. The notice may~~
9 ~~state the subject matter to be discussed at such meeting, although any subject matter may be~~
10 ~~discussed, except for pending matters where notice to affected parties is required, such as~~
11 ~~pending planning petitions and pending quasi-judicial matters. Workshop Meetings may not be~~
12 ~~convened sooner than forty-eight (48) hours after the Clerk provided notice to the last member of~~
13 ~~the Commission.~~

14
15 **RULE 54. SUNSHINE LAW, ATTENDANCE, QUORUM/VOTING, and**
16 **RECESS/ADJOURN and CANCELLATION**

17
18 ~~All meetings of the Commission shall be held in accordance with Florida's Government in the~~
19 ~~Sunshine Law. All members of the Commission are expected to attend all scheduled meetings.~~

20 ~~Four (4) members of the Commission shall constitute a quorum for the transaction of business,~~
21 ~~but a smaller number may adjourn the meeting. Pursuant to Section 2.07 of the City Charter,~~
22 ~~unless otherwise provided in the Charter or other law, a motion or a proclamation is adopted~~
23 ~~when approved by vote of a majority of the members present, and an ordinance or resolution is~~
24 ~~adopted when approved by the vote of four (4) or more members of the Commission.~~

25
26 ~~In accordance with Section 286.012, Florida Statutes, each member of the Commission who is~~
27 ~~present shall vote on each matter, unless that member has a conflict of interest under state ethics~~
28 ~~laws or, in the case of a quasi-judicial matter, is unable to be an impartial decision-maker.~~
29 ~~Commissioners shall vote "yes" in support of a motion and vote "no" when voting not to support~~
30 ~~a motion. Except in a Roll Call, silence by a member shall be recorded as a "yes" vote.~~

31
32 ~~The Commission at any meeting may recess or adjourn to a time certain for the transaction of~~
33 ~~any business or specified business only, as may be determined by the Commission in taking such~~
34 ~~action. Any meeting may be cancelled for cause (including, but not limited to, emergency~~
35 ~~conditions, lack of agenda items, a quorum will not be present) by the Mayor and the Clerk of~~
36 ~~the Commission. Otherwise, meetings may be cancelled by vote of the City Commission at any~~
37 ~~Regular Meeting or General Policy Committee Meeting. The Clerk of the Commission shall~~
38 ~~provide notice of the cancellation to all Commissioners.~~

39
40 **RULE 65. AGENDA and AGENDA MANAGEMENT MEETING**

1 ~~All requests to address the Commission (on subjects not then under discussion by the~~
2 ~~Commission) and a Any request to place an item on the agenda for a Regular Meeting, Special~~
3 ~~Meeting, Workshop Meeting, Standing Committee Meeting or Special Committee Meeting must~~
4 ~~be made by a Member of the Commission or a Charter Officer. All such requests must be~~
5 ~~accompanied by a written agenda item that provides the background and an explanation of the~~
6 ~~matter, a recommendation, a fiscal note (if applicable) and any relevant and necessary back-up~~
7 ~~materials. All agenda items and back-up submitted by any Member of the Commission, Charter~~
8 ~~Officer, Committee or Board shall be delivered to the Clerk on or before 6:00 P.M. on the~~
9 ~~Wednesday of the week prior to each Regular Meeting and by such dates/times as the Clerk sets~~
10 ~~for Special Meetings, Workshop Meetings and Committee Meetings. The Clerk shall prepare the~~
11 ~~agenda according to the Order of Business, and shall furnish each Member of the Commission~~
12 ~~and Charter Officer with a copy as far in advance of the meeting as time for preparation will~~
13 ~~permit.~~

14
15 ~~The following statement will be included on all Commission Agendas: "Citizens are encouraged~~
16 ~~to participate in City of Gainesville meetings. In general, speakers will be limited to 3 (three)~~
17 ~~minutes per agenda item. Additional time may be granted by the Mayor or by the City~~
18 ~~Commission as directed. The City of Gainesville encourages civility in public discourse and~~
19 ~~requests that speakers limit their comments to specific motions and direct their comments to the~~
20 ~~Chair. Signs, Props, and posters are not permitted in the meeting room except provided in the~~
21 ~~Commission Rules. Citizens are encouraged to provide comments in writing to the Clerk of the~~
22 ~~Commission before meetings and/or during meetings for inclusion into the public record.~~
23 ~~Citizens may also provide input to individual commissioners via office visits, phone calls, letters~~
24 ~~and e-mail that will become public record. (In some instances, i.e., Quasi-Judicial Hearings,~~
25 ~~these particular contacts may be prohibited.)"~~

26 ~~The Mayor shall (or in the Mayor's absence, the Chair Pro Tem) may hold an Agenda~~
27 ~~Management Meeting at a regularly scheduled time at least seven (7) calendar days one week~~
28 ~~prior to each Regular Meeting. The Agenda Management Meeting is for the limited purpose of~~
29 ~~managing and finalizing the agenda (for example, adding last minute items, moving items from~~
30 ~~consent agenda to regular agenda or to a future agenda.) The meeting is not for discussing the~~
31 ~~substance of agenda items. All Commissioner, City staff and public comment shall be limited to~~
32 ~~agenda management. The Clerk shall prepare a final version of the agenda (together with all~~
33 ~~back-up) by 5pm on the Friday prior to each Regular Meeting. Once finalized, the agenda~~
34 ~~cannot should not be further modified (except to add back-up to existing items or to add items~~
35 ~~that are of an emergency or time sensitive nature) until the adoption of the consent and regular~~
36 ~~agenda on the day of the meeting.~~

37 ~~After the agenda is finalized at the Agenda Management Meeting, the Clerk will prepare the final~~
38 ~~agenda for distribution to the Commission, the Charter Officers, the news media and the public.~~
39

1 **RULE 7. QUORUM and VOTING**

2 ~~Four (4) members of the Commission shall constitute a quorum for the transaction of business,~~
3 ~~but a smaller number may adjourn the meeting. Pursuant to Section 2.07 of the City Charter,~~
4 ~~unless otherwise provided in the Charter or other law, a motion or a proclamation is adopted~~
5 ~~when approved by the votes of a majority of the members present, and an ordinance or resolution~~
6 ~~is adopted when approved by the votes of four (4) or more members of the Commission.~~

7
8 ~~Commissioners shall vote "yea" in support of a motion and vote "no" when voting not to support~~
9 ~~a motion. Except in a Roll Call, silence by a member shall be recorded as a "yea" vote. The yeas~~
10 ~~and nays on any question before the Commission shall be recorded at the request of any~~
11 ~~Commissioner. In accordance with Section 286.012, Florida Statutes, each member of the~~
12 ~~Commission who is present shall vote on each matter, unless that member has a conflict of~~
13 ~~interest under state ethics laws or, in the case of a quasi-judicial matter, is unable to be an~~
14 ~~impartial decision-maker.~~

15 **RULE 86. PRESIDING OFFICER-ELECTION AND DUTIES**

16 The Mayor shall be the presiding officer and Chair of the Commission. At the first meeting held
17 after the annual swearing-in of newly elected members of the Commission, the Commission shall
18 elect one of its members as Chair Pro tempore, who shall serve as the presiding officer in the
19 absence of the Mayor. In the absence of both the Mayor and the Chair Pro tempore, the Mayor
20 may designate a Temporary Chair in writing prior to the start of the meeting, or the Clerk shall
21 call the Commission to order; whereupon a Temporary Chair shall be elected by the members of
22 the Commission present. Upon arrival of the Mayor or Chair Pro tempore, the Temporary Chair
23 shall relinquish the chair.

24
25 In the event the presiding officer of a meeting (whether that be the Mayor, Chair Pro tempore or
26 Temporary Chair) must leave the meeting room, the presiding officer shall pass the gavel to any
27 Commissioner and by accepting the gavel, that Commissioner will lead the meeting until the
28 presiding officer returns to the meeting room.

29
30 The presiding officer shall take the chair at the hour affixed for the meeting and call the members
31 of the Commission to order. The presiding officer shall preserve order and decorum at all
32 meetings, shall sign all ordinances and resolutions adopted by the Commission, shall designate
33 the seating arrangement at meetings of the Commission, and shall decide all questions regarding
34 the priority of business without debate.

35
36 **RULE 97. COMMISSION COMMITTEES**

37 ~~There shall be two standing Commission Committees—the Audit and Finance Committee and~~
38 ~~the General Policy Committee, as described below. All Committee meetings shall be held in~~

1 ~~accordance with Florida's Government in the Sunshine Law.~~ Committees shall meet at the call
2 of the Chair at such time and place as is convenient to the members of the Committee. All
3 Committee meetings shall be included on the weekly notice of meetings prepared by the Clerk of
4 the Commission.

5
6 ~~The Clerk of the Commission shall serve as the Clerk for each Committee. Each Committee~~
7 ~~Liaison-The Clerk~~ shall prepare an agenda for each Committee meeting ~~based on the agenda~~
8 ~~items submitted by a Member of the Commission or by a Charter Officer.~~ Each Committee
9 Chair shall review his/her respective Committee meeting agendas and agenda items. Upon
10 review by the Committee Chair, the ~~Clerk will publish the agenda shall be available~~ on the City's
11 website. ~~Each Committee Liaison shall prepare minutes after each Committee meeting. After~~
12 ~~approval by the Committee, the minutes shall be available on the City's website.~~

13
14 A. STANDING COMMITTEES: There are two standing Commission Committees – the Audit
15 and Finance Committee and the General Policy Committee, as described below. On April 30th
16 of each year, all outstanding referrals in each Standing Committee shall automatically sunset, unless
17 the Committee votes prior to April 30th of each year to retain a referral for further committee
18 work. The Committee Liaison shall prepare a report of all sunset and retained referrals and place
19 the report on the City Commission consent agenda.

20 A(1). The Audit and Finance Committee shall consist of the Mayor, who shall serve as the
21 chair, and one City Commissioner appointed by the Mayor. The City Auditor (or his designee)
22 shall serve as the Committee Liaison.

23 1. Nature of Responsibilities

24 The Audit and Finance Committee monitors internal and external audit affairs and
25 provides policy oversight and guidance to management regarding the financial affairs of
26 the City. These responsibilities include oversight of the City's internal accounting
27 control, periodic review of the internal audit function, selection of the independent
28 external auditor, review of the annual audit plans of both the internal and external
29 auditors, review of the Comprehensive Annual Financial Report (CAFR), auditor
30 communications, interim financial statements and all other audit and finance-related
31 matters.

32
33 2. Scope of Responsibilities

34 The Audit and Finance Committee shall consider, review, and, where appropriate, make
35 recommendations to the City Commission on issues concerning the following matters:

36
37 a. Audit Related Issues

- 1 i. City Auditor Reports
- 2 ii. City Auditor annual budget
- 3 iii. City Auditor annual audit plan
- 4 iv. City Auditor long-range audit plan
- 5 v. External Auditor selection process (pursuant to Section 218.391,
- 6 Florida Statutes)
- 7 vi. External Auditor contract
- 8 vii. External Auditor annual audit plan
- 9 viii. External Auditor progress and results
- 10 ix. All other audit-related matters as deemed appropriate

11
12 b. Finance Related Issues

- 13
- 14 i. Financial management policies and procedures
- 15 ii. Capital Improvement Program
- 16 iii. Annual operating budget priorities
- 17 iv. Long-range financial plans
- 18 v. Progress reports on approved plans, including the annual budget
- 19 vi. Budget management policies
- 20 vii. Other financial matters as deemed appropriate

21
22 3. General Operating Procedures

- 23
- 24 a. The Committee shall meet at the request of its members, the City
- 25 Commission or the Charter Officers on an as-needed basis, but not less
- 26 than once every quarter.
- 27
- 28 b. The Committee agenda shall be prepared and transmitted to the members
- 29 of the Committee and to all members of the City Commission 24 hours
- 30 before the day and time of the meeting date.
- 31
- 32 c. Agenda and Committee report preparation shall be the responsibility of the
- 33 City Auditor, with assistance from the other Charter Officers as requested.
- 34

35 ~~B-(2)~~ The General Policy Committee shall consist of the Mayor and all Commissioners. The
36 Mayor, or in his/her absence the Chair Pro tempore, shall be the Chair of this Committee. ~~The~~
37 ~~Clerk (or his designee) shall serve as the Committee Liaison. Four (4) members of the~~
38 ~~Committee shall constitute a quorum for the transaction of business, but a smaller number may~~
39 ~~adjourn the meeting.~~ The purpose and intent of this Committee is to allow the Mayor and
40 Commissioners, as an entire deliberative body, to discuss general policy matters that are referred
41 to this Committee during a Regular or Special Commission Meeting. The Committee may take
42 action on the matters referred (such as, but not limited to, directing the Mayor to send a letter,
43 directing staff to conduct further research, or directing the City Attorney to draft an ordinance.)
44 However, this Committee may not:

- 1 • discuss or take action on: any quasi-judicial matters, matters that are required by law to
- 2 be publicly advertised or conducted during a Regular or Special City Commission
- 3 Meeting;
- 4 • hold any public hearings required by law; or
- 5 • adopt any resolutions or ordinances.
- 6

7

1 ~~RULE 10. F.~~ SPECIAL COMMITTEES

2 The Commission may appoint such Special Committees as ~~they-it deems~~ necessary to address
3 particular issues. All Special Committees ~~shall-will~~ be appointed for a limited term and ~~shall~~
4 ~~will~~ complete their assigned work within that term, unless further extended by the Commission.
5 ~~All Special Committees shall submit a final report to the Commission. The details associated~~
6 ~~with the report will be dependent upon the work assigned to that Special Committee.~~

7
8 ~~RULE 11.~~ RULES OF DEBATE

9 The presiding officer may move, second and debate, subject only to such limitations of debate as
10 are enforced by these rules on all members. If the presiding officer desires to make a motion or
11 second a motion, the presiding officer shall relinquish the chair to a member as the presiding
12 officer shall designate until he/she has finished his/her motion or second.

13
14 No motion shall be debated or put to a vote unless seconded. No member of the Commission
15 may reserve the priority to make a motion. If a motion is made to vote immediately (or move the
16 previous question), it shall be put in this form: "I move that we vote immediately"; or "I move
17 the previous question(s)." This motion can apply to any immediately (or series of) pending
18 debatable or amendable motion(s). Further, any motion to vote immediately: (1) must be
19 seconded; (2) is not debatable; (3) cannot interrupt a speaker; (4) requires a two-thirds vote
20 (because it prevents or cuts off debate); (5) takes precedence over all subsidiary motions except
21 one postponed temporarily; and (6) can have no motion applied to it except withdraw. All
22 motions or amendments thereto shall be reduced to writing, by the Clerk, upon request of a
23 member of the Commission.

24
25 Each member desiring to speak shall address the presiding officer and, upon recognition by the
26 presiding officer, shall confine his/her remarks to the question under debate, avoiding all
27 personalities and indecorous language. A member, once recognized, shall not be interrupted
28 when speaking unless it be to call said member to order, then the member shall cease speaking
29 until the question or order is determined by the presiding officer without debate and, if in order,
30 said member shall be at liberty to proceed.

31
32 After the decision of any question, it shall be in order for any member to move reconsideration.
33 If the motion to reconsider is approved by a majority of those members present, the item shall be
34 placed on a future agenda for reconsideration, subject to legal, contractual, fiscal, quasi-judicial
35 and other constraints as staff may advise the Commission. If the Commission does not specify
36 the future date when the item will be heard, the Mayor, in consultation with the Charter Officers,
37 will determine the date.

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1 A Commissioner may request, through the presiding officer, the privilege of having his/her
2 written statement on any subject under the consideration by and presented to the Commission
3 entered in the minutes. If the Commission consents thereto, such statement shall be entered in
4 the minutes.

5
6 **RULE ~~139~~. COMMISSION MINUTES and RECORDS**

7 The Clerk shall submit minutes of meetings for approval as timely as possible. ~~Unless a reading~~
8 ~~of the Commission meeting minutes is requested by a majority of the Commission, a~~Such
9 minutes may be approved ~~without reading on the Consent Agenda~~, if the Clerk has provided a
10 copy of the minutes in the agenda backup. After approval, the ~~Clerk shall publish the~~ minutes
11 ~~shall be available~~ on the City's website. Every petition, communication, or other paper ~~addressed~~
12 ~~to the Commission or~~ presented in writing to the Commission at any ~~Commission or Committee~~
13 meeting shall be retained (or a copy thereof) by the Clerk ~~together with the identification of the~~
14 ~~sender or writer.~~

15
16 **RULE ~~1310~~. PERSONS APPEARING BEFORE THE COMMISSION**

17 **A. General Citizen Comment**

18 General Citizen Comment is limited to issues not located on other portions of the printed agenda.
19 Each general comment period is limited to 30 minutes total. A citizen who has addressed the
20 Commission during one general citizen comment period in a meeting will be recognized by the
21 presiding officer to speak after other citizens who have not spoken are given the opportunity to
22 address the Commission, time permitting. ~~Citizen comment at the end of the evening meeting is~~
23 ~~reserved only for those citizens who did not speak at the 1pm or 5:30pm comment periods.~~

24 **B. Citizen Comment on Agenda Items**

25 Citizens commenting on agenda items shall address only the item being considered. Citizens
26 wishing to speak on public hearing items (which includes general public hearings, resolutions,
27 ordinances and planning petitions) may be required to fill out a card provided by the Clerk and
28 submit the completed card to the Clerk prior to speaking.

29
30 **C. General Conduct for any Citizen Comment**

31 Any person desiring to address the Commission shall first request recognition by the presiding
32 officer. After being recognized, the person (1) shall give his/her name in an audible tone of
33 voice; (2) shall limit the address to any time limitation established; and (3) shall address all
34 remarks to the Commission as a body and not to any member thereof.

35 Each citizen is limited to 3 minutes per general comment period or per agenda item and other
36 time limits may be established by the presiding officer based on the number of participants. In

1 addition, the presiding officer may adopt a time limitation to provide equal time for opponents
2 and proponents speaking to any particular issue.

3 No person other than a member of the Commission and the person having the floor shall be
4 permitted to enter into any discussion, either directly or through a member of the Commission,
5 without permission of the presiding officer. No question shall be asked except through the
6 presiding officer.

7 **D. — Decorum**

8 ~~Order must be preserved.~~ Members of the public are not permitted to possess food, drink, props,
9 signs, posters, or other similar material in the meeting room. Speakers at the podium addressing
10 the Commission may use ~~Power Point or other computer program (if the Clerk is provided a~~
11 ~~copy at least seven hours prior to the start of the meeting),~~ the City's overhead projection system,
12 ~~displays or props~~ as part of ~~a presentation his/her comment~~ as long as they are not obscene and
13 do not otherwise disrupt, delay, or interrupt the proceeding. Outbursts of approval or
14 disapproval, jeers or heckling are not permitted. In the event of a disturbance or violation of
15 these Rules, the violator may, after warning, be ordered removed from the room as provided in
16 Rule ~~1613~~.

17
18 **D. Agenda Statement**

19
20 The following statement will be included on all meeting agendas: "Citizens are encouraged to
21 participate in City of Gainesville meetings. In general, speakers will be limited to 3 (three)
22 minutes per agenda item and 3 (three) minutes per citizen comment period. The City of
23 Gainesville encourages civility in public discourse and requests that speakers direct their
24 comments to the Chair. Signs, props, and posters are not permitted in the meeting room."
25

26 **RULE ~~1411~~. ORDINANCES and RESOLUTIONS**

27 ~~All Ordinances and Resolutions shall be prepared, or approved as to form and legality, by the~~
28 ~~City Attorney prior to being introduced at a City Commission meeting.—~~ All Ordinances and
29 Resolutions shall be introduced in writing with a complete copy filed with the Clerk in the
30 agenda backup. No Ordinance shall be adopted on final reading until notice as required by law
31 has been published. All Ordinances shall be signed by the ~~presiding officer~~ Mayor or Mayor Pro
32 Tempore, ~~and~~ attested by the Clerk of the Commission ~~and approved as to form and legality by~~
33 ~~the City Attorney.~~
34

35 **RULE ~~1512~~. OTHER DOCUMENTS FOR EXECUTION**

1 All documents to be executed by the Mayor and Clerk of the Commission shall have first been
2 submitted to the City Attorney's Office for approval as to form and legality before placing on the
3 agenda and should be formatted for immediate signature after authorization of the execution.

4
5 **RULE 1613. SERGEANT-AT-ARMS**

6 The City Manager (or designee) shall be sergeant-at-arms of the Commission meetings. The
7 sergeant-at-arms shall carry out all orders and instructions given by the presiding officer for the
8 purpose of maintaining order and decorum at the Commission meeting and the following
9 procedure will provide guidance in handling disruptions:

10
11 A. Individual refuses to relinquish the podium after being allowed to address the
12 Commission: The presiding officer will inform the individual that their time to address the
13 Commission has expired and the presiding officer will direct the individual to leave the podium.

14
15 B. Individual causes disruption in the Commission meeting site: The presiding officer will
16 inform the individual causing the disruption to cease disruptive activity. If the disruption fails to
17 stop:

18 1. The presiding officer will inform the individual causing the disruption that their
19 actions are contrary to the orderly running of the meeting and that the individual is to
20 cease such action or the Sergeant-at-Arms will be instructed to remove the individual
21 from the meeting site.

22 2. The presiding officer will revoke the individual's participation to attend the
23 meeting and direct that the individual leave the meeting site. The presiding officer will
24 inform the individual that if the individual is directed to leave and fails to do so, the
25 individual will be subject to arrest for trespass.

26
27 Final Action: In substantially the following words: As the presiding officer, I inform you that
28 your actions are inconsistent with the orderly function of this meeting and fails to comply with
29 the lawful order of the Chair. I am instructing the Sergeant-at-Arms to have you removed from
30 this meeting site, and if deemed necessary by the Sergeant-at-Arms, to remove you from this
31 building.

32
33 **RULE 1714. ROBERT'S RULES OF ORDER**

34 The current version of Robert's Rules of Order, Newly Revised (~~Tenth Edition~~), so far as they
35 are applicable and do not conflict with these Rules or the Ordinances or Charter of the City, shall
36 guide the Commission as needed.

37
38 **RULE 1815. QUASI-JUDICIAL ACTIONS**

1 **A. Quasi-Judicial Hearings before the Commission**

2 The quasi-judicial hearings before the Commission shall be either formal or informal hearings.
3 A formal quasi-judicial hearing shall be conducted in accordance with Section C of this Rule.
4 An informal hearing shall be conducted in accordance with Section D of this Rule.

5
6 **B. Request for Formal Hearing**

7 All persons entitled to actual written notice of a quasi-judicial matter before the Commission
8 may request a formal hearing by filing with the Clerk a written request before the close of
9 business at least seven (7) days prior to the Commission meeting when the matter is scheduled
10 to be heard. Persons who are not entitled to actual written notice but believe they are an
11 "affected party", as defined in this Rule ~~1815~~, may request a formal hearing and determination
12 of affected party status by filing with the Clerk a written request for a formal hearing and an
13 application for affected party status as provided this rule at least seven (7) days prior to the
14 Commission meeting when the matter is scheduled to be heard. Failure to timely file a request
15 for a formal hearing shall set the matter for an informal quasi-judicial hearing.

16
17 **C. Formal Quasi-Judicial Hearings**

18 The Commission shall make a determination of affected party status and thereafter, the Clerk
19 shall collectively swear-in all parties who intend to present/testify at the hearing. An affected
20 party is any person who is entitled to actual written notice of the quasi-judicial matter. An
21 affected party who is not entitled to actual written notice but who believes that they have a
22 special interest or would suffer an injury distinct in kind and degree from that shared by the
23 public at large may request affected party status by filing an application, as provided in Part B of
24 this Rule. The Commission will consider the facts articulated in the application and the decision
25 of the Commission shall be final. In order to participate in the formal hearing, all affected parties
26 shall complete the form prescribed by the Clerk of the Commission, stating their name and
27 address and other pertinent information, and whether they support or oppose the matter before
28 the Commission. The form shall be delivered to the Clerk at the commencement of the hearing.

29 The order of presentation for the hearing, with corresponding time limits, is set forth below. The
30 time limits may be modified by the Commission on its own motion or upon request of a party to
31 the proceedings. Said request shall detail the modified time desired and the subjects to be
32 discussed during the additional time. A request for a modification of time should be considered
33 by the Commission to assure all parties have an opportunity to participate, but without undue
34 repetition and delay.

35	Order	Maximum Time Limit (minutes)
36	a. Determination of affected party status	

1	b. Swearing-in of all parties	
2	c. Disclosure of inadvertent ex-parte communication	
3	d. Introduction of the matter by staff	3
4	*e. Petitioner	20
5	*f. Staff presentation	10
6	*g. Affected Party for (if any)(per person)	10
7	*h. Affected Party against (if any) (per person)	10
8	*i. Rebuttal (Petitioner/Staff)	5
9	j. Closing by Petitioner, Staff and Affected Parties (per person)	3
10	k. Public comment (per person)	3
11	**l. Deliberation and vote of the Commission	

12 *Witnesses may be presented during parts e-i of the hearing and the witnesses may be cross
13 examined by the Petitioner, Staff and Affected Parties. However, cross examination is limited to
14 10 minutes per witness. In addition, the Commission may call any witness it deems necessary to
15 reach a complete and informed decision. The examination of witnesses shall be conducted under
16 oath by direct examination on matters which are relevant and material to the issue or issues
17 before the Commission. After the conclusion of direct examination, the witness may be cross-
18 examined by another party, or a Commissioner. All questions shall be directed through the
19 presiding officer and the witness shall answer the question unless the presiding officer deems the
20 question to be irrelevant or immaterial. Any commissioner or party may raise evidentiary
21 objections. The inquiry under cross-examination shall be limited to matters raised in the direct
22 examination of the witness. No re-direct shall be allowed unless requested by a party stating the
23 desired area of inquiry and that request is approved by the presiding officer. If re-direct is
24 allowed, it shall be limited to questions of the witness on issues raised in the cross-examination.
25 This provision shall not prohibit a member of the Commission from questioning any person on
26 matters relevant to the matter.

27 **In part l. of the hearing, the Commission shall deliberate a motion, if necessary, and reach a
28 decision by voting on the motion. In reaching its decision, the Commission may only consider
29 evidence presented at the hearing and base its decision on the competent, substantial evidence of
30 record. The Commission shall orally issue an order at the conclusion of the hearing, unless
31 continued. After the meeting, the City Attorney shall prepare a written order stating, at a

1 minimum, whether the petition was granted or denied and if granted, specifying any conditions,
2 requirements or limitations on the approval of the matter. The written order shall be presented to
3 the Commission for approval at a Special Meeting or at the next Regular Meeting of the
4 Commission. Upon approval, the presiding officer shall execute and the Clerk shall attest the
5 order. Executed copies of the order shall be hand delivered or mailed to the petitioner and
6 affected parties.

7 **D. Informal Quasi-Judicial Hearings**

8 If no person files a timely request for a formal hearing, the matter shall be set for an informal
9 hearing. Cross-examination is not permitted and deemed waived by all persons or parties. This
10 provision does not prohibit a member of the Commission from questioning any person relevant
11 to the matter. Any person may speak for or against the matter in the public comment portion if
12 they complete a registration card at the meeting as provided by the Clerk. The presiding officer
13 may limit the time of any portion of an informal hearing to avoid unnecessary repetition and
14 delay. The vote of the Commission shall constitute an oral order, no written order will be issued.
15 The order of presentation for the hearing is as follows:

- 16 a. Disclosure of inadvertent ex-parte communications
- 17 b. Staff presentation
- 18 c. Petitioner or Applicant
- 19 d. Public comment
- 20 e. Deliberation and vote of the Commission

21
22 **E. Representation of Parties**

23 Any party may be represented by an attorney. If an attorney represents a party, the attorney shall
24 complete the form provided by the Clerk and identify the person or persons they represent and
25 whether their client supports or opposes the matter before the Commission. The form shall be
26 delivered to the Clerk at the commencement of the hearing.

27 **F. Evidence**

28 Evidence before the Commission shall include, but not be limited to, an analysis which includes
29 the consistency with the City's adopted codes, rules, policies or plans, as applicable, and how the
30 matter does or does not meet the requirements of such codes, rules, policies and plans and other
31 applicable laws. Written reports and any other documentary evidence shall become a part of the
32 record. Evidence may be presented through oral testimony or written documents or both. Any
33 member of the Commission may seek advice from the City Attorney on questions of evidence.
34 During the hearing, no one may present testimony or evidence which is unduly cumulative or
35 repetitious of previously presented testimony or evidence by another party.

36 **G. Continuances**

1 The Commission may, in its discretion, at any time during the hearing, continue the hearing, and
2 may request further information from any party.

3 **H. Ex Parte Communications**

4 The Commission has chosen to prohibit ex-parte communications (i.e., a verbal or written
5 communication with a Commissioner received outside of the quasi-judicial hearing) in
6 connection with any quasi-judicial hearing before the Commission. However, it is recognized
7 that members of the Commission may, from time to time, receive or engage in inadvertent ex-
8 parte communications. The following procedures are provided to remove any presumption of
9 prejudice. Should an ex parte communication be received by an individual commissioner these
10 procedures shall be followed:

- 11 1. Written Communications - If a member of the Commission receives a written "ex parte"
12 communication relating to a quasi-judicial matter coming before the Commission, the
13 member should transmit the communication to the Clerk for inclusion in the official
14 records. These communications shall be forwarded to the parties as soon as practicable
15 before the hearing.
- 16
17 2. Oral Communications - As soon as it becomes apparent that an oral communication
18 pertains to a quasi-judicial matter coming before the Commission, the member of the
19 Commission should explain to the person that the communication is prohibited and that
20 he or she is required to end the communication on that subject.
- 21
22 3. At the hearing, each member of the Commission should disclose any inadvertent ex-parte
23 communications and state for the record whether the member is able to be an impartial
24 decision-maker. If not so able, the member should abstain from participating and voting
25 in the quasi-judicial hearing. Any party may question, through the presiding officer, a
26 member of the Commission about any ex parte communications.
- 27

28 **RULE ~~1916~~. WAIVER OF THESE RULES**

29 These Rules (except those that are required by law or those that involve notice) may be waived
30 by a 2/3rds vote of the members present at a meeting.

31 **SECTION 2.** All resolutions in conflict herewith are repealed. This resolution shall
32 become effective immediately upon adoption and will remain in effect until amended or
33 repealed.

34 Dated this 21st day of July, 2016, _____, 2018.

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ATTEST:

Lauren Poe, Mayor

APPROVED AS TO FORM AND LEGALITY:

~~Kurt M. Lannon~~ Omichele D. Gailey,
Attorney
Clerk of the Commission

Nicolle M. Shalley, City

