Enforcement Assistance Formula Grant Program

Back-up for Byrne Grant
Funding (Alcohol Prog.
6/12/00 CC Meeting

| This section to be completed by the Subgrantee | This sect | lon to be comple | led by BCA: | |
|---|-------------|------------------|----------------|-----|
| Continuation of Previous Subgrant? _ Yes X No | SFY 2 | 001 DCA Contract | Number - 0 0 0 | 062 |
| If Yes, enter State Project ID # of Previous Subgrant | 2001 - CJ - | - - | 1-1 | |
| 00 - CJ | Unique ID#: | PA#: | CFDA# 16.579 | |

Α.

| Nam | nes & Addresses | | | | | | | | |
|-----------|--|-----------------------|---|--|--|--|--|--|--|
| | Subgrant Recipient. Name of Chief Elected Official: Paula DeLaney | | | | | | | | |
| Į | • | | | | | | | | |
| Į | Title: Mayor | | | | | | | | |
| | Address: City of Gainesville Station 19, P. O | . Box 490 | | | | | | | |
| | City, State, Zip Code: Gainesville, Florida 32 | 602 | | | | | | | |
| | Area Code/Phone No: (352) 334-5016 | SUNCOM No.: | Area Code/Fax Phone No: (352) 334 -2036 | | | | | | |
| 2. (| Chief Financial Officer. | | 2 | | | | | | |
| | Name of Chief Financial Officer: Mark Bento | n | | | | | | | |
| | Title: Finance Director | | | | | | | | |
| Ì | Address: City of Gainesville Station 8, P. O. | Box 490 | | | | | | | |
| Ī | City, State, Zip Code: Gainesville, Florida 32 | 602 | | | | | | | |
| Ì | Area Code/Telephone No: (352) 334-5054 | SUNCOM No.: | Area Code/Fax Phone No: (352) 334 - 2271 | | | | | | |
| 3. 1 | Implementing Agency (Covernment Agency | Dooponoible for De | ala-M | | | | | | |
| ر. الا | Implementing Agency. (Government Agency Name of Chief Executive Official: Norman B. I | Botsford | oject) | | | | | | |
| - | itle: Chief of Police | | | | | | | | |
| | | D-v 4050 | | | | | | | |
| | Address: Gainesville Police Department, P. O | | | | | | | | |
| | City, State, Zip Code: Gainesville, Florida 326 | | · | | | | | | |
| _ | Area Code/Telephone No: (352) 334-2411 | SUNCOM No.: | Area Code/Fax Phone No: (352) 334-3188 | | | | | | |
| 4 | Project Director and Contact Person, if d Implementing Agency) | lifferent from Projec | t Director. (Employee of Governmental | | | | | | |
| [| Name of Project Director: Corporal Mitch Ni | xon | | | | | | | |
| Ī | Title: Traffic Unit Supervisor | E-Mail Ad | dress: nixonml@mindspring.com | | | | | | |
| Ì | Address: Gainesville Police Department, P. | O. Box 1250 | | | | | | | |
| | City, State, Zip Code: Gainesville, Florida 32 | 2601 | | | | | | | |
| | Area Code/Telephone No: (352) 334-2365 | SUNCOM No.: | Area Code/Fax Phone No.: (352) 334-3207 | | | | | | |
| Ī | Name and Title of <i>Contact Person</i> : Mary S. | Broske, Grants Co | ordinator | | | | | | |
| | Address: City of Gainesville Station 14, P. O | . Box 490 E-Mail | Address: broskems@ci.gainesville.fl.us | | | | | | |

SUNCOM No.:

City, State, Zip Code: Gainesville, FL 32602

Area Code/Telephone No: (352) 334-5000, x5872

Area Code/Fax Phone No.: (352) 334-3163

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| B | Δdm | inistra | ativa | Data |
|------|-------------|---------|-------|------|
| D. / | Auiii | แแอน | auve | Dala |

| 1. | Project T | itle (Not t | o exceed 84 | characters, | including | spaces). |
|----|-----------|-------------|-------------|-------------|-----------|----------|
|----|-----------|-------------|-------------|-------------|-----------|----------|

| ol Program | | | |
|------------|--|--|--|
| | | | |
| | | | |

2. For Period.

| Period | Month | Day | Year |
|-----------|-----------|-----|------|
| Beginning | October | 1 | 2000 |
| Ending | September | 30 | 2001 |

3. Is the Subgrantee or the Implementing Agency a Member of a Local Criminal Justice Advisory Council or Substance Abuse Policy Advisory Board, Coalition, or Council? (See the Program Announcement for a description of board responsibilities.) X Yes _ No

C. Fiscal Data

| (If other than the Chief | Financial Officer) Remit Warrant to: | |
|--------------------------|--------------------------------------|--|
| | | |
| | | |
| | | |
| | | |

Note: If the subgrantee is participating in the State of Florida Comptroller's Office **electronic transfer program**, reimbursement **cannot** be remitted to any other entity.

- 2 Method of Payment: **Monthly** X **Quarterly** (It is mandatory that the method selected be consistent throughout the entire grant period.)
- 3 Vendor # (Enter Federal Employer Identification Number of Subgrantee):
 59-6000325
- 4. SAMAS # (Enter if you are a state agency):
- 5. Will the Project earn Project Generated Income (PGI)? _ Yes X No (See Section H., Paragraph 13 for a definition of PGI.)
- 6. Will the applicant be requesting an advance of federal funds? Yes X No (If Yes, a letter of request must be attached.)

Subgrant Application Page 2

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D. Program Data

Refer to the SFY 1999 BCA Grants Management Technical Assistance Workshop Manual, Section 5. Use this as a guide to assist you in completing Section D.

<u>Problem Identification</u>. Briefly describe a specific problem to be addressed with subgrant funds. If you are seeking funds to **continue** existing project activities, your problem statement must also provide a short summary of your current program and describe any gaps between current and desired project results.

<u>Program Description</u>. Briefly describe how project activities will address the targeted problem. Describe who will do what, when, where and how.

SEE PAGE 2 OF INSTRUCTIONS ON ITEMS TO INCLUDE.

Start below and use continuation pages as necessary.

Problem Identification

The Gainesville community has noticed an alarming increase in the number and severity of incidents involving our youth and alcohol. Not limited to the traditional areas such as the downtown district but extending into all the neighborhoods surrounding the University of Florida campus.

These incidents involving youth and alcohol have even resulted in the deaths of area youth. With the recent City Commission efforts to limit bar hours and eliminate "rave" type parties, some progress has been made. But problems still remain that impact the quality of life and safety of citizens.

Program Description

With recent efforts as a starting point the Gainesville Police Department seeks to continue the current effort and take action to expand the scope to include those neighborhoods that have traditionally been ignored. By taking a more proactive role and involving not only the Department but also those residents and business owners, we intend to make a lasting, positive result.

By a joint effort of State, County and local agencies towards involving community business owners and residents in this effort we hope to obtain a reduction in the number and severity of these incidents as well as their impact on our community.

This grant request would fund the establishment of a regular detail involving members of the Gainesville Police Department to attack the spread of alcohol related problems and the issues they raise into the streets and neighborhoods of our city.

The Program will address the identified problem in several ways.

- 1. The fielding of a regular patrol detail that would handle those calls for service that are traditionally associated with alcohol and youth. All loud or uncontrolled parties occurring in neighborhoods would has this specialized detail respond. Their investigation would determine the involvement of minors and the use of alcohol. The detail would also determine and take actions to limit the gathering crowd impact on the surrounding neighborhood.
- 2. Operations would be mounted with the involvement and cooperation of outside agencies, such as ABT, to impact the availability of alcohol to underage persons.

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- This would involve education and enforcement components aimed at area businesses.
- 3. With the establishment of a permanent zone structure and implementation of agency wide community oriented policing concepts within the Gainesville Police Department, zone officers would be tasked to work with neighborhood residents and groups to eliminate or minimize the impact that these events have on the quality of life in the area.

The grant will be administered by a Grant Project Management Team consisting of respresentation from Gainesville Police Department and the City's Finance Department. The Team will meet at least monthly, and will be responsible for project management, compliance with terms and conditions, and oversight.

Edward Byrne Memorial State and Local Law Enforcement Assistance Formula Grant Program

D. Program Data (Continued)

Activities Implementation Schedule. Complete the Activities Implementation Schedule showing when activities in the Program Description will commence and how the project will progress. This chart benchmarks planned activities, both administrative and programmatic. An "X" has been inserted for reports that are mandatory for all projects. Place an additional "X" to indicate ones applicable to your project. Delete the activity/action that does not apply to your project; i.e., if your project does not earn PGI, delete that activity from this schedule

| ACT | IVITI | ES IM | 1PLEI | MENT | TATIC | N SC | HED | ULE | | | | |
|---|-------|-----------|-----------|----------|---------|---------|-----|-----|-----|-----|-----|-----|
| 80 | | | Sub | grant Pe | eriod | | | | | | | |
| | | Octobe | r 1, 2000 |) - Sept | ember 3 | 0, 2001 | | | | | | |
| ACTIVITY/ACTION | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep |
| Submit Quarterly Claims (Financial Reimbursement Requests) | | X 2001 | | | х | | | × | | | х | |
| Submit Financial Closeout Package | | | | | | | | | | | | |
| Submit Quarterly Program Reports | | X 2001 | | | × | ., | | х | | | х | |
| Conduct Neighborhood Watch Meetings | х | х | х | х | х | X | х | х | Х | х | x | х |
| Provide Youth Alcohol Police Patrol Detail | × | x | х | x | х | х | х | х | х | x | х | х |
| Provide community service events | | | | х | х | х | х | х | х | х | х | х |
| Provide crime prevention education classes | | | | х | х | х | х | х | х | х | х | х |
| Grant Project Management Team Meetings | х | Х | х | х | x | х | х | х | х | x | x | х |

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E. Program Objectives and Performance Measures

Complete uniform program objectives and performance measures (found in <u>Appendix V</u>) for the federally authorized program area you want to implement. Your application is not complete without them and an incomplete application will not be considered for subgrant funding.

If the program area you selected does not have uniform program objectives published in this document or if you cannot relate your objectives to those stated, contact Tom Bishop at 904/488-8016 for further instructions. **DO NOT** mix objectives from different Program Areas.

Start below and use continuation pages as necessary.

Objective 04B.01 Provide 6 community service events including neighborhood clean-ups.

Objective 04B.04 Hold <u>6</u> meetings with community leaders for the purpose of identifying problems and devising solutions.

Objective 04B.05 Conduct 4 crime prevention education classes for school or community groups.

Objective 04B.10 Conduct 15 neighborhood watch meetings.

Project Specific: Arrest 20 offenders for underage drinking or public intoxication.

<u>Project Specific</u>: Refer <u>10</u> offenders to alcohol recovery or treatment facilities.

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F. Project Budget Narrative

You must describe **line items** for *each* applicable Budget Category for which you are requesting subgrant funding. Provide sufficient detail to show cost relationships to project activities. In addition, describe **specific sources** of matching funds.

Start below and use continuation pages as necessary.

Matching funds will be provided from the Police Department's Law Enforcement Contraband Forfeiture Trust Funds.

Salaries and Benefits:

Officer Overtime 1,468 hours @\$31.30/hr \$45,960.00 Consisting of Overtime (1 and 1/2 time) for a combination of Officers and Corporals

to be deployed in a series of police patrol details targeting youth alcohol consumption.

FICA @ 7.65% of salary
Unemployment Insurance @ 1% of salary
459.00

Note: The City is self-insured for Workman's Comp, so it is not included in the cost of fringe benefits.

Total Budget \$49,935.00

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G. Project Budget Schedule

The Project Budget Schedule includes six Budget Categories (Salaries and Benefits, Contractual Services, Expenses, Operating Capital Outlay (OCO), Data Processing Services, and Indirect Costs) and Total Project Costs. Total Local Match must be a minimum of 25% of the Total Budget.

Type or Print Dollar Amounts Only in Applicable Categories and Leave
Others Blank.

| | Others Bla | Others Blank. | | | | | | | | |
|--------------------------|-------------|---------------|--------------|--|--|--|--|--|--|--|
| Budget Category | Federal | Match | Total | | | | | | | |
| Salaries And Benefits | \$37,451.00 | \$12,484.00 | \$49,935.000 | | | | | | | |
| Contractual Services | | | | | | | | | | |
| Expenses | | - | | | | | | | | |
| Operating Capital Outlay | | ** ** | * | | | | | | | |
| Data Processing | 5* | | | | | | | | | |
| Indirect Costs | | | | | | | | | | |
| Totals | \$37,451.00 | \$12,484.00 | \$49,935.00 | | | | | | | |

GAINESVILLE ALCOHOL ABUSE PREVENTION COMMITTEE (GAAP) REPORT RECOMMENDATIONS

At a community-attended news conference on September 30, 1999, local leaders from city and county government, UF and SFCC, School Board of Alachua County and law enforcement announced the formation of the Gainesville Alcohol Abuse Prevention Committee (GAAP). The committee, aimed at educating the public in the dangers of excessive drinking was formed, in part, after two alcohol-related deaths during a home football weekend. Not just focusing on game day alcohol problems, the committee's mission was to look at solving alcohol-related problems at events that tend to draw large crowds to the area. Seeing this as a community responsibility, not just a law enforcement issue and a change in the culture and image of not just students, but fans and participants in the events.

The membership included:

Dr. James Scott, UF
I/Chief Daryl Johnston, GPD (now Chief Norman Botsford)
Sheriff Steve Oelrich, ASO
Chief Everett Stevens, UPD
Rod Smith, State Attorney
Dr. John Lombardi, UF
Dr. Patricia Grunder, SFCC
Lawrence Marazza, SBAC
Kevin Smith, Chamber of Commerce
Nicki Brown, SFCC Student
Brent Gordon, UF Student Body President
Jeremy Foley, UAA

Co-Chairs, Dr. James Scott, UF and GPD Interim Chief Daryl Johnston established several initial goals: 1) provide a safer community, 2) reduce alcohol use and abuse, 3) educate the community about laws, 4) instill citizens with a sense of accountability and responsibility, and 5) enhance community pride.

Immediate issues identified by the membership as those they felt they could have an immediate impact on included: 1) game day activity, 2) the Anti-Rave Ordinance, 3) UF's pass out policy, 4) alcohol advertising/sales, 5) weekend parties, 6) underage drinking, and 7) a longer term issue of sexual assaults related to the behavior.

The committee recognized that they had no real powers or authority, however designed to make good recommendations, with the strength of the committee to come up with issues to make the public think. With that, two letters were sent on behalf of the GAAP members.

On October 7, 1999 the attached letter was sent to the Mayor and Members of the City Commission, identifying as one of its major concerns the issue of the commission's stance on raves. It was the GAAP's recommendation that the City Commission not allow licensed alcohol establishments to remain open beyond 2:00 a.m. On November 5, 1999 the attached letter was sent to the University Athletic Association, also identifying a concern of the UAA's policy of allowing fans attending football games to leave and return, commonly referred to as the "pass out" policy. It was the GAAP's recommendation that the UAA readdress its stance and eliminate the "pass out" policy, with an emphasis beginning in the Fall 2000 football season.

Although the membership of GAAP included a good cross-section of the community, it was agreed that subcommittees of other interests groups, citizens, agencies could assist in carrying out the mission of the committee. With that the following subcommittees were formed:

Florida Field

Chief Stevens, UPD (Chair)
Joe Sharkey, UF
Dr. Julie Sina, UF
Brent Gordon, UF
Greg McGarity, UAA
Lt. Ray Weaver, GPD
Lt. Legran Hewitt, ASO
Sandy Hayden, UF

Parties

Ed Poppell, UF (Chair)
Pat Grunder, SFCC
Cpt. Sadie Darnell, GPD
Dr. James Scott, UF
Ms. Myrick, UF
Commissioner Bruce Delaney/County Commissioner Robert Hutchinson
John Sims, SBAC or SBAC Rep.
Brandon Miller, UF

Downtown

Kevin Smith, Chamber of Commerce (Chair)
Chief Botsford, GPD
Rick Barth, UF
Mark Adler, UF
John Sims, SBAC
Wayne Thomas, Corner Drug Store
Cpt. Sadie Darnell, GPD
Lt. Pete Backhaus, GPD

Underage Drinking/DUI

Major Jim Eckert, ASO (Chair)

Christy Barber, SAO

Jocelyn Moore, UF

John Dalton, UF

John Sims, SBAC

Cpt. Tony Jones, GPD

Andy Miller, UF

Rosa Dubose, SAO

High School Student Representative

In addition to the regular monthly meetings of GAAP, the Corner Drug Store provided an informative presentation on alcohol abuse, binge drinking, prevention and education. Further, the Tallahassee Police Department provided a presentation on their "Party Patrol Unit" that is dedicated to weekend, large party, loud noise events.

The full GAAP met five times since their establishment on September 30, 1999, while subcommittees met independently and reported monthly. Subcommittee recommendations were provided to the full committee at their 2/24 meeting and the full committee approved the following recommendations for their final report:

1. Recommend the establishment of a Downtown Patrol Unit, with ½ funding from downtown bar owners and ½ funding from the City, and conducting random i.d. checks inside the bars/night clubs.

<u>Recommended Referral</u>: Gainesville Police Department will examine various funding sources for establishment of such a patrol.

- 2. Recommend that bar owners participate in the State's "Responsible Vendor Program", and encourage their use of an I.D. checker/scanner system and their use of I.D. bracelets.
- 3. Expansion of Later Gator RTS Program route to area apartment complexes and including the time schedule for these routes.

Recommended Referral: UF/RTS/City of Gainesville

4. Recommend support of the City's Nuisance Abatement Ordinance (commonly known as the Padlock Ordinance). This is a policy statement of GAAP that the group not only supported the city's efforts in enacting this ordinance, but will also continue support through the members' affiliated agencies.

- 5. Recommend that UPD, GPD and ASO continue to aggressively enforce all laws and ordinances pertaining to alcohol in and around the stadium during home football games.
- Recommend periodic meetings between local law enforcement and late night establishments with an opportunity to keep lines of communication open regarding enforcement
 - <u>Recommended Referral:</u> GAAP encourages all area law enforcement to participate in this communication. The Gainesville Police Department may include this in their new District Policing concept.
- 7. Continue to support the 2:00 a.m. bar/dance hall closing and other related regulatory action by the city and county.
- 8. Involve Alcohol, Beverages, Tobacco (ABT) in future discussions with law enforcement.
- 9. Support elimination of the "pass-out" policy at UF Home Football Games
- 10. Support and encourage local law enforcement to explore innovative enforcement techniques such as Tallahassee's Party Patrol for the Gainesville/Alachua County area.
- 11. Proactive enforcement for fake/altered I.D.'s
- 12. Recommend the reporting of all alcohol/drug violations to university's Office of Judicial Affairs and encourage appropriate educational and disciplinary sanctions.
- 13. Recommend that the University of Florida, SFCC and the Alachua County School Board give consideration to expanding educational efforts and prevention programs for addressing issues of alcohol and drug use and abuse.
- 14. Recommend that the University Athletic Association develop mechanisms to restrict season ticket privileges for non-students who are ejected from home football games for disorderly conduct and alcohol abuse (to include public education regarding this consequence.)
- 15. Recommend that city and county law enforcement officials meet with Gainesville and Alachua County apartment associations, managers and landlords to identify appropriate guidelines for large parties held at apartment complexes with safety being the primary concern.

- 16. Recommend that city and county officials publicly discourage local bars and clubs from promoting alcohol abuse through advertising, e.g., "3 for 1 drinks", "ladies drink free", etc.
- 17. Recommend that city and county officials develop a public relations campaign directed toward neighborhood associations, apartment owner associations, hotels, restaurants, bars, clubs and other community groups encouraging responsible use of alcohol and attention to public safety as it relates to events, programs and activities.

Submitted by the members and participants of GAAP this 27th day of April 2000.

James Scott, Vice President of

Student Affairs, UF

Chair

Norman B. Botsford, Chief of Police

Gainesville Police

Co-Chair