### RESOLUTION NO. 000413

Adopted September 11, 2000

A RESOLUTION ADOPTING THE CITY COMMISSION RULES OF THE CITY OF GAINESVILLE, FLORIDA; PROVIDING A REPEALING CLAUSE AND PROVIDING AN IMMEDIATE EFFECTIVE DATE.

WHEREAS, under the provisions of Section 2.06 Gainesville Charter, the City Commission may determine its own rules of procedure, as well as provide for the time and place of regular meetings of the City Commission, and the Commission has decided upon a new set of rules to govern its procedure and to set the time and place of meeting.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF GAINESVILLE:

**SECTION 1.** 

The following are hereby adopted as rules of procedure and to provide for the time and place of meetings of the Commission until other such rules are established by the City Commission:

2 RULE I.

## **REGULAR MEETINGS**

The Regular Meetings of the Commission shall be held the second and fourth Monday of every month commencing at 1:00 p.m., except when meeting as the Board of Trustees of the Employees' Pension Plan which will precede the regular City Commission meeting which will occur after adjournment of the Board meetings. If a meeting day shall fall on a legal holiday observed by the

City, such meeting will not be held on the holiday but shall be rescheduled as determined by the Commission.

### RULE II.

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## SPECIAL AND EMERGENCY MEETINGS

Special Meetings should, whenever possible, be approved at Regular City Commission Meetings. All Special Meetings should be requested using a form designed by the Clerk of the Commission. Special Meetings requested by Charter Officers must report the business to be transacted and indicate the time and date the agenda language and back-up will be available (no later than 48 hours prior to the meeting, if possible).

Special meetings may be held at any time upon the request of the Mayor, either of his/her own motion or upon written request of two members. These Special Meetings should be requested using a form designed by the Clerk of the Commission. The request shall be served on every member of the Commission by the Clerk of the Commission. Every reasonable measure will be taken to notify members of the Commission regardless of where each member may be. Also, every reasonable effort will be made to notify members of the local news media (print and electronic) and the public. The notice may state the business to be transacted at such meeting, and no other business than that so specified shall be transacted. Special meetings may not be convened sooner than forty-eight (48) hours succeeding the time notice was served by the Clerk of the Commission on the last Member of the Commission. Charter Officers

should identify the subject matter for the special meeting and should only address the same subject on the actual agenda.

- C. Emergency meetings may be held at any time upon the Call issued by the Mayor or upon written Call signed by three (3) members of the Commission. The emergency meeting shall occur no sooner than two (2) hours after the execution of the Call. Every reasonable measure will be taken to notify members of the local news media (print and electronic) and the public. The Call will state the business to be transacted at such meeting, and no other business than that so specified shall be transacted.
- D. The Commission at any meeting may recess or adjourn to a time certain for the transaction of any business or specified business only, as may be determined by the Commission in taking such action.
- E. All meetings of the City Commission shall be open to the public (except as authorized by law).

RULE III.

### **AGENDA**

The Clerk of the Commission shall prepare an agenda for each regular meeting of the Commission. All requests to address the Commission on subjects not then under discussion by the Commission, together with a notice of items to be presented at the Commission at the next regular meeting by any Committee, Board, or Administrative Official, shall be delivered to the Clerk of the Commission on or before 11:00 A.M. on the Monday preceding each Regular Meeting. The Clerk of the Commission shall arrange a list of such matters according to the order of business, and furnish each Commissioner and Charter Officer with a copy as far in advance of the meeting as time for

preparation will permit. The Clerk of the Commission will prepare copies of the agenda for the news media and the public

### RULE IV.

Three members of the Commission shall constitute a quorum for the transaction of business.

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**QUORUM** 

but a smaller number may adjourn the meeting.

### RULE V. PRESIDING OFFICER - ELECTION AND DUTIES

- The Mayor shall be the presiding officer and Chair of the Commission. At the meeting A. held on the Thursday following the first (1st) Tuesday in May unless there is a runoff election in which event, the Thursday following the third (3rd) Tuesday in May, the Commission shall elect one of its members as Chair Pro tempore.
- B. The Mayor, or in his/her absence the Chair Pro tempore, shall take the chair at the hour affixed for the meeting and call the members of the Commission to order. The presiding officer shall preserve order and decorum at all meetings of the Commission. He/she shall sign all ordinances or resolutions adopted by the Commission. The Mayor shall designate the seating arrangement at meetings of the Commission.
- C. In the absence of the Mayor and the Chair Pro tempore, the Clerk of the Commission shall call the Commission to order, whereupon a temporary Chair shall be elected by the members of the Commission present. Upon arrival of the Mayor or Chair Pro tempore, the temporary Chair shall relinquish the chair upon the completion of the business immediately before the Commission.

1	D. In the absence of the Chair Pro tempore, the Mayor shall designate a member of the		
2	Commission as a temporary Chair Pro tempore. Upon arrival of the Chair Pro tempore, the temporary		
3	Chair Pro tempore shall relinquish the designation.		
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5	RULE VI.		
6	COMMITTEES - APPOINTMENT – PROCEDURE - REFERRALS		
7	A. The following standing committees, consisting of at least two Commissioners each		
8	shall be appointed by the Mayor, with the concurrence of the City Commission at the organizations		
9	meeting of the Commission or as soon thereafter as may be heard:		
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11	Audit and Finance (2);		
12	Community Development Committee (2)		
13	Equal Opportunity Committee (2)		
14	Legislative (2);		
15	Personnel and Organizational Structure (2);		
L6	Public Works (2);		
L7	Public Safety (2);		
18	Recreation and Cultural Affairs (2); and		
L9	Regional Utilities (2).		
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21	The first named member of each Committee shall be the Chair of the Committee. The		
22	personnel of the foregoing Committees, including change in the chairship thereof, may be affected a		
23	any time at the pleasure of the Mayor with the concurrence of a majority of the Commission.		

B.	The Mayor may appoint such Special Committees as he/she may deem necessary			
authorized by t	he Commission.			

- C. Standing and Special Committees shall consider matters referred to such Committees by the Commission, or if not so referred, if the subject is germane to the purposes for which the Committee exists, the fact that the Committee has such other matters or matters under consideration shall be promptly reported to the Commission at its next meeting in order that the Commission be generally aware of the matters under consideration by each of several Committees.
- D. Each Committee shall call upon, advise with, and seek the recommendation of the administrative staff and shall keep the appropriate staff personnel of the City advised of the matters under consideration by the Committee.
- E. Committees shall meet in a public building within the City limits at the Call of the Chair at such time and place as is convenient to the members of the Committee and others involved in matters to be considered by the Committee.
  - F. All meetings of the Committees shall be opened to the public.
  - G. All Committees shall meet at least quarterly.
  - H. All referrals should be completed in six months unless otherwise directed.
  - I. All referrals not completed in six (6) months must seek re-authorization prior to the six month due date.
  - J. All Standing Committee Agendas should include the list of all outstanding referrals with due dates listed.
  - K. All Standing Committee Liaisons should update the referral list with intermediate updates.

- L. The Clerk of the Commission shall include the City Commission referral list on a City Commission Agenda two times a year.
- M. All Charter Officer referrals shall be for six months unless otherwise directed.
- N. All Charter Officer referrals not completed in six months must seek re-authorization prior to the six months due date.

### RULE VII.

and committees of the City shall generally serve a maximum of two (2) terms. When filling a vacancy for an unexpired term, an appointee who serves more than half a term in office is considered to have served a full term. The Commission may make exceptions to the above general policy on a case-by-case basis when necessary to preserve the stability of a board or committee, to retain a particular appointee because of his/her special knowledge or expertise, or for such other circumstances as the Commission deems warranted.

For the purpose of balloting the following policy will apply:

- Openings for vacancies on Advisory Boards and Committees previously filled by persons serving two consecutive terms, will not be included on the election ballot packet after the first advertisement.
- 2. If after a second advertisement there are no new applicants, the Clerk will include for consideration those persons who have already served two terms on that particular board/committee.
- 3. Board members who have served two (2) terms, but have not been replaced or reappointed remain on the board/committee until new members are appointed.

1	4.	All Board and Committee Referrals not completed in six months must seek re-authorization	
2		prior to the six month due date.	
3	5.	All Board and Committee Agendas should include a list of all outstanding referrals with due	
4		dates listed.	
5	6.	All Board and Committee Liaisons should update the referrals with intermediate updates.	
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7	RULE	VIII.	
8		ORDER OF BUSINESS	
9		The Business of the Commission shall be taken up for consideration and disposition in the	
10	following order except as changed by the Mayor or by the Commission during the Adoption of the		
11	Agenda to allow greater citizen participation:		
12	1:00 P.	.M.	
1.3	A.	Invocation	
L <b>4</b>	B.	Adoption of the Consent Agenda (Including Committee Reports)	
L5	C.	Adoption of the Agenda (Read if any, each item added or modified)	
L6	D.	City Commission Comment (If time available)	
L7	E.	Charter Officer Updates	
18	F.	Clerk of the Commission	
19	G.	City Manager	
20	H.	General Manager for Utilities	
21	I.	City Attorney	
22	J.	City Auditor	
23	K.	Committee Reports (Pulled from Consent)	

1	L	Advisory Board/Committees (Appointments/Waivers/Reports)		
2		Committee Reports must be placed on the agenda by Charter Officer, through staff liaison after		
3		approval by Board/Committee.		
4	M.	Outside Agencies		
5		Must be submitted by a Charter Officer. Update limited to ten (10) minutes.		
6	N.	Members of the City Commission		
7	O.	Commission Comments (if time available)		
8	P.	5:30 p.m. Citizen Comment		
9	Q.	Commission Comments (if time available)		
10	6:00	6:00 p.m.		
11	R.	Pledge of Allegiance		
12	S.	Proclamations/Special Recognitions		
13		Placed on Agenda by Commissioner or Charter Officer		
14	.T.	Public Hearings:		
15		1. Public Hearings		
16		2. Ordinances, First Reading		
17		3. Ordinances, Second Reading		
18		4. Resolutions		
19	U.	Plan Board Petitions		
20	V.	Development Review Board		
21	W.	Scheduled Evening Agenda Items		
22	X.	Unfinished Business		
23	Y.	Commission Comments		

1	Z. Citize	en Comments (If Time Permits)	
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3	Adjournment	no later than 11:00 p.m. Mayor to schedule date and time to continue meeting.	
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5	RULE IX.		
6		VOTING	
7	The Y	Yeas and Nays on any question before the Commission shall be taken at the Call of any	
8	Commissioner. Each member of the Commission will vote first every fourth time only with the Mayor		
9	(Chair) always voting last.		
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11	Commissioners will vote "yea" for support of a motion and vote "no" when voting not to		
12	support a motion.		
13	Except in a Roll Call, silence by a member shall be recorded as an affirmative vote.		
L4			
L <b>5</b>	RULE X.		
.6		<b>PROCEDURES</b>	
.7	A.	The presiding officer shall decide all questions regarding the priority of business	
.8	without deba	te.	
L9	B.	All ordinances and resolutions shall be introduced in writing.	
20	C.	All motions or amendments thereto shall be reduced to writing if the presiding	
21	officer or a m	nember desires.	
2	D.	Every petition, communication, or other paper addressed to the Commission or	
23	presented in v	writing to the Commission at any meeting shall be retained (or a copy thereof) by the	

- A. The presiding officer may move, second and debate, subject only to such limitations of debate as are enforced by these rules on all members, and shall not be deprived of any of the rights and privileges as commissioners by reason of his/her action as presiding officer. If the presiding officer desires to make a motion or second a motion, the officer shall relinquish the chair to a member as the officer shall designate until he/she has finished his/her debate on said question or matter.
- B. Every member desiring to speak shall address the chair and, upon recognition by the presiding officer, shall be confined to the question under debate, avoiding all personalities and indecorous language. A member, once recognized, shall not be interrupted when speaking unless it be to call said member to order, then the member shall cease speaking until the question or order is determined by the presiding officer without debate and, if in order, said member shall be at liberty to proceed.
- C. After the decision of any question, it shall be in order for a member voting on the prevailing side to move a reconsideration at the same meeting or at the next succeeding regular meeting, but not thereafter without unanimous consent. It shall likewise be in order for a member voting on the prevailing side to move a reconsideration at a special meeting occurring between the time of original consideration and the next succeeding regular meeting. In the case of a tie vote on any question, any member may move for a reconsideration at the time or times herein stated for reconsideration on motion by one voting on the prevailing side. If a motion to reconsider be lost, it shall not be renewed without the unanimous consent of the Commission; and no decision shall be a second time reconsidered without a like leave.
- D. A Commissioner may request, through the presiding officer, the privilege of having his/her written statement on any subject under the consideration by and presented to the

1	Com	Commission entered in the minutes. If the Commission consents thereto, such statement shall be		
2	enter	entered in the minutes.		
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4	RUL	E XII.		
5			APPROVAL OF COMMISSION MINUTES	
6		The Clerk of the Commission shall submit minutes of meetings for approval as timely as		
7	possit	possible. Unless a reading of a Commission meeting is requested by a majority of the		
8	Comr	Commission, such minutes may be approved without reading, if the Clerk of the Commission has		
9	previo	previously furnished each member with a copy thereof.		
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11	RULI	RULE XIII.		
12			PERSONS APPEARING BEFORE THE COMMISSION	
13	I.	Citize	en Comment	
14		A.	Citizen Comment is limited to issues not located on other portions of the printed	
15			agenda.	
16		B.	Time Limits will be established by the Mayor based on the number of participants.	
17			Maximum of five (5) minutes per participant.	
18		C.	Participants may be required to fill out a form at the meeting.	
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20			·	
21	II.	Gener	ral Speaking	
22		A.	Any person desiring to address the Commission on any matter pending before it	
23			shall first request recognition by the presiding officer. After being recognized, the	

person (1) give his/her name in an audible tone of voice; (2) shall limit the address to three or five minutes; and (3) address all remarks to the Commission as a body and not to any member thereof; (4) shall address the motion being considered.

- B. No person other than a member of the Commission and the person having the floor shall be permitted to enter into any discussion, either directly or through a member of the Commission, without permission of the presiding officer. No question shall be asked except through the presiding officer.
- C. If any person in any way interferes with or interrupts the orderly procedure of the Commission, or any Commissioner, or the person speaking who has been properly recognized by the presiding officer, the persons shall forewith be subject to removal from the Commission room.
- D. The Commission or the Chair may adopt a time limitation relating to opponents and proponents speaking to any particular issue.

## III. Public Hearings

- A. Citizens wishing to speak on public hearing items may be required to fill out a card and forward it to the Clerk of the Commission.
- B. Citizens should follow all of the guidelines in Section II above, where appropriate.

### RULE XIV.

### **UNFINISHED BUSINESS**

The Clerk of the Commission shall have, at every regular meeting of the Commission, a list of unfinished business in order of its introduction, which may be read at the request of the Commissioner.

RULE XV.

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**COMMUNICATIONS** 

Each Commissioner shall be furnished a copy of all communications addressed to the Commission by the Plan Board and appropriate city staff with the original and attachments filed with the Clerk of the Commission. Also, copies of proposed ordinances and resolutions prepared or approved by the City Attorney shall be furnished each Commissioner.

RULE XVI.

## **ORDINANCES**

- A. All ordinances shall be prepared, or approved as to form and legality, by the City Attorney prior to being introduced at a Commission meeting.
- B. No ordinance shall be adopted on a second and final reading until notice as required by law has been published.
- C. All ordinances shall be signed by the presiding officer and attested by the Clerk of the Commission.

RULE XVII.

### **SERGEANT-AT-ARMS**

The City Manager or the City Manager's designee shall be sergeant-at-arms of the Commission meetings. The City Manager shall carry out all orders and instructions given by the

instructing the Sergeant-at-Arms (City Manager/designee) to have you

removed from this meeting site, and if deemed necessary by the Sergeantat-Arms, to remove you from this building.

### **RULE XVIII.**

Most all reports and resolutions shall be filed with the Clerk of the Commission and made part of the minutes. Some lengthy and oversized documents may be stored at individual administrative areas.

REPORTS AND RESOLUTIONS

### RULE XIX.

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### **DOCUMENTS FOR EXECUTION**

All documents to be executed by the Mayor and Clerk of the Commission shall have first been submitted to the City Attorney's Office for approval as to form and legality before placing on the agenda and should be formatted for immediate signature after authorization of the execution.

RULE XX.

### **ROBERT'S RULES OF ORDER**

Robert's Rules of Order, Revised (Current Edition), so far as they are applicable and do not conflict with these Rules or the Ordinances or Charter of the City, shall be the rules of the Commission.

### **RULE XXI**

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### **QUASI-JUDICIAL ACTIONS**

### Part I. Request for Hearing

### (A) Quasi-Judicial Hearings before the Commission

The quasi-judicial hearings before the City Commission shall be either formal or informal hearings. A formal quasi-judicial hearing is a hearing where applicants and affected parties have the rights and responsibilities of a party as set forth in Sections (B) - (D) of the rules of formal quasi-judicial procedure. An informal hearing is a hearing where the applicant and public may present testimony for or against a proposal before the Board without the procedures of a formal hearing.

### **(B)** Scope of Quasi-Judicial Proceedings

A quasi-judicial proceeding, either formal or informal, shall occur as provided by law.

#### (C) Selection of Hearing

All persons entitled to actual written notice of a matter before the City Commission, that is quasi-judicial may request a formal hearing before the City Commission by filing with the Clerk of the Commission the written request before the close of business at least seven (7) days prior to the City Commission meeting when the matter is scheduled to be heard. Persons who are not entitled to actual written notice but believe they are an "affected party", as defined in this rule, may request a formal hearing and determination of affected party status by filing with the Clerk of the Commission the written request for a formal hearing and an application for affected party status as provided in Part II of this rule, before the close of business at least seven (7) days prior to the City Commission meeting when the matter is scheduled to be heard. Failure to timely file such requests for a formal hearing shall set the matter for an informal quasi-judicial hearing.

### Part II. Formal Quasi-Judicial Hearings

#### (A) Order of Presentation; Time Limits

(1) The order of presentation, with corresponding time limits for each presentation, are as follows:

1	1		Order	Maximum Time Limit
2				(minutes)
3	1	1)	Introduction of the matter by staff	3
4		*2)	Petitioner	20
5	1	*3)	Staff presentation	10
6	1	*4)	Affected Party (if any) for	
7	1	Í	(per person)	10
8	1	*5)	Affected Party against (if any) against	
9	1	-,	(per person)	10
10		*6)	Rebuttal (Petitioner/Staff)	5
11		7)	Close of presentation by Petitioner, Sta	<del>-</del>
12		8)	Public hearing (per person)	5
13		9)	Deliberation and vote of the Commission	on .
14		2)	Democration and vote of the Commission	<b>11</b>
15		(2) Cross	examination is limited to ten (10) minutes pe	r witness.
16		(3) The tir	me limits set forth in Section (1) may be mod	lified by the City Commission on its own motion or
17		upon r	request of a party to the proceedings. Said re	quest shall detail the modified time desired and the
18		subject	ts to be discussed during the additional time	e. A request for a modification of time should be
19		consid	ered by the City Commission to assure all	parties have an opportunity to participate without
20		undue	repetition and delay.	
21 22	*	Witnesses may be presented during parts 2-6 of the presentation with cross-examination.		
23	(B)	Affected Party Defined; Determination		
24		(1) An af	fected party is any person who is entitled	to actual written notice of a matter before the
25		Comm	ission.	
26		(2) An aff	ected party who is not entitled to actual writt	en notice but who believes that they have a special
27		interes	t or would suffer an injury distinct in kind and	d degree from that shared by the public at large may
28		reques	affected party status by filing an applie	cation, as provided in Part I of this rule. The
29		Comm	ission will consider an application for affect	ted party status prior to the commencement of the
30		hearing	g. The decision of the Commission shall be f	inal.
31	(C)	Registration of Affected Parties		
32		In order to partie	cipate in the formal quasi-judicial hearing, all	affected parties shall complete the form prescribed
			41 - Commission of the commission of a finite commission of a finite commission of the commission of th	lress and other pertinent information, and whether
33		by the Clerk of	the Commission, stating their name and add	ness and other pertment information, and whether
33 34		•		ommission. The form shall be delivered to the City

## **(D)**

 Representation of Parties

Any party may be represented by an attorney. If an attorney represents a party or several parties, the attorney shall complete the form prescribed by the City Commission and identify the person or persons they represent and whether their client supports or opposes the matter\_before the City Commission. The form shall be delivered to the Clerk of the Commission at the commencement of the hearing proceeding.

### (E) The Hearing

- 1) The introduction of the case shall be presented by the Clerk of the Commission and include a brief description of the matter. This introduction shall not be considered evidence in the proceeding, and the Clerk of the Commission presenting the introduction shall not be subject to cross-examination by any party to the proceeding.
- 2) The City Commissioners shall disclose any ex parte communications that may have\_occurred.

  All parties may be collectively sworn by the Clerk of the Commission in the interest of time.
- The City Manager or designee shall present any staff, board or other report on the matter. Evidence before the Commission shall include, but not be limited to, an analysis which includes the consistency with the City's adopted codes, rules, policies or plans, as applicable, and how the matter does or does not meet the requirements of the such codes, rules, policies and plans and other applicable haws. Written reports and any other documentary evidence shall become a part of the record. Evidence may be presented through oral testimony of witnesses or documentary evidence or both.
- 5) The City Commission may call any witness it deems necessary to reach a complete and informed decision.
- The examination of witnesses shall be conducted under oath by direct examination on matters which are relevant and material to the issue or issues before the City Commission. After the conclusion of direct examination, the witness may be cross-examined by another party, or a City Commissioner. All questions shall be directed through the Mayor and the witness shall\_answer the question unless the Mayor deems the question to be irrelevant or immaterial. Any commissioner or party may raise evidentiary objections. The inquiry under cross-examination shall be limited to matters raised in the direct examination of the witness. No re-direct shall be allowed unless requested by a party stating the desired area of inquiry and that request is approved by the Mayor. If re-direct is allowed, it shall be limited to questions of

the witness on issues raised in the cross-examination. This provision shall not limit a City Commissioner from questioning\_any person on matters relevant to the matter or petition. The Mayor or any City Commissioner may seek advice from the City Attorney on questions of evidence. During the presentation by the opponents or proponents of an issue before the City Commission, no one may present testimony or evidence which is unduly cumulative or repetitious of previously presented\_testimony or evidence by a fellow opponent or proponent.

### (F) Public Hearing

After the quasi-judicial hearing is completed, those members of the public who were not a party to the quasi-judicial hearing may be permitted to speak up to five (5) minutes per person and present their testimony and evidence to the City Commission. No party or witness shall be\_allowed to speak during the public hearing portion of the proceedings.

### (G) Continuances

The City Commission may, in its discretion, at any time during the hearing, continue the hearing, and may request further information from any party.

### (H) City Commission Deliberation

The City Commission shall then further deliberate a motion, if necessary, and reach a decision by voting on the motion. In reaching its decision the City Commission may only consider evidence presented at the hearing and base its decision on the competent, substantial evidence of record.

### (I) City Commission Oral Order

The City Commission shall orally issue an order.

### (J) City Commission Written Order

The order shall be reduced to writing and shall state whether the petition is granted or denied or granted with conditions. The order shall also specify any conditions, requirements or limitations on the approval of the matter. The written order shall be presented to the City Commission for approval at a special meeting or at the next regular meeting of the City Commission. The Mayor and the Clerk of the City Commission shall execute the order. Executed copies of the order shall be hand delivered or mailed to the parties.

1	SECTION 2.	
2	All resolutions in conflict herewith are re	pealed. This resolution shall become effective
3	immediately upon adoption and will rema	nin in effect until amended or repealed.
4	Dated this 11th day of Septemb	er, 2000.
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10		Philon Ta Emay
11		MAYOR
12		Paula M. DeLaney
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14 15		
16	ATTEST:	Approved as to form and
17	7111551.	legality:
18	1/ /1	regulity.
19	AATINI II	
20	14/1/1/1	By Claus
21	Clerk Of The Commission	Marion J. Radson, City Attorney
22	Kurt M. Lannon	City of Gainesville, Florida
		SEP 1 5 2000