

City of Gainesville

*City Hall
200 East University Avenue
Gainesville, Florida 32601*



Meeting Agenda - Final

August 25, 2014

3:00 PM

Joint City/County Commission Special Meeting

Jack Durrance Auditorium

City Commission

*Mayor Ed Braddy (At Large)
Commissioner Lauren Poe (At Large)
Commissioner Helen Warren (At Large)
Commissioner Yvonne Hinson-Rawls (District 1)
Mayor-Commissioner Pro Tem Todd Chase (District 2)
Commissioner Craig Carter (District 3)
Commissioner Randy Wells (District 4)*

Persons with disabilities who require assistance to participate in this meeting are requested to notify the Office of Equal Opportunity at 334-5051 or call the TDD phone line at 334-2069 at least two business days in advance.

ADOPTION OF THE AGENDA**AGENDA STATEMENT**

"Citizens are encouraged to participate in City of Gainesville meetings. In general, speakers will be limited to 3 (three) minutes per agenda item. Additional time may be granted by the Mayor or by the City Commission as directed. The City of Gainesville encourages civility in public discourse and requests that speakers limit their comments to specific motions and direct their comments to the Chair. Signs or Props are not permitted in the meeting room. Citizens are encouraged to provide comments in writing to the Clerk of the Commission before meetings and/or during meetings for inclusion into the public record. Citizens may also provide input to individual commissioners via office visits, phone calls, letters and e-Mail, that will become public record. In some instances, i.e., Quasi-Judicial Hearings, these particular contacts may be prohibited.

ROLL CALL

[140191.](#)

Charter County and Regional Transportation System Surtax Citizen Oversight Committee and Public Education Campaign (B)

This agenda item is to provide an opportunity for the City Commission and County Commission to discuss the current status of the Charter County and Regional Transportation System Surtax which will be on the November 2014 ballot for voter consideration. Specific areas of discussion include the Citizen Oversight Committee and the Public Education Campaign. *ESTIMATED STAFF PRESENTATION 10 MINUTES*

Explanation: Section 212.055 Florida Statutes allow charter counties to impose a discretionary sales surtax of up to 1 percent. The Alachua County Board of County Commissioners approved a November 2014 ballot initiative for a 1-cent Charter County and Regional Transportation System Surtax that requires an Interlocal Agreement between the City and County. On July 17, 2014, the City Commission approved the City's revised project list with the addition of a Senior Transportation Initiative and the Interlocal Agreement between Alachua County and the City of Gainesville for use and distribution of the surtax revenues.

On June 23, 2014 City staff from the City Manager's Office, Public Works Department, Regional Transportation System and City Communications Office held an organizational meeting to discuss public education efforts in anticipation of City Commission approval of an Interlocal Agreement for the surtax. On July 1, 2014, City staff met with County Communications staff to begin development and implementation of a joint public education campaign designated the Moving Alachua County Forward sales surtax by the Alachua County Board of County

Commissioners.

The City Attorney's Office has reviewed a proposed City Communication Plan regarding the Moving Alachua County Forward sales surtax and has provided guidance to City staff which addresses applicable State law which define allowable actions by City staff to educate the public regarding the proposed sales surtax.

On August 7, 2014, Alachua County Communications Coordinator Mark Sexton and Gainesville Communications Manager Bob Woods provided a joint presentation to the City Commission on the public education campaign. The City Commission approved the City Communication Plan.

Fiscal Note: No funding is budgeted in FY14 or FY15 for a public education campaign. Staff anticipates implementing the described public education campaign using existing resources.

RECOMMENDATION

The City Commission: 1) hear a presentation by City and County staff regarding the Citizen Oversight Committee and joint City/County communication efforts regarding the Charter County and Regional Transportation System Surtax Public Education Campaign, known as the Moving Alachua County Forward Public Education Campaign; 2) discuss any relevant issues with the County Commission; and 3) provide direction to City Manager as appropriate.

[140191A_MACF Staff Brief_20140807.pdf](#)

[140191B_BOCC Memo_20140807.pdf](#)

[140191C_MACF City Plan Outline_20140807.pdf](#)

[140191-MOD Presentation_20140807.pdf](#)

[140191A_MACF Staff Brief_20140825.pdf](#)

[140191B_BOCC Memo_20140825.pdf](#)

[140191C_MACF City Plan Outline_20140825.pdf](#)

[140191D_Presentation_20140825.pdf](#)

[140191E_County Resolution14-064_20140825.pdf](#)

[130814.](#)

Interlocal Agreement between the City of Gainesville and Alachua County for the Empowerment Center (B)

This item involves a request for the City Commission to discuss the terms of the Interlocal Agreement for the Empowerment Center with the Alachua County Board of County Commissioners and provide direction to staff.

Explanation: This item supports the City Commission Strategic Initiative 3.1: Continue

implementation and engage in the update of the 10 Year Plan to End Homelessness, and City Commission Strategic Initiative 3.2: Renew the vision for the empowerment center and identify metrics and best practices for success.

Nearly ten years ago, the City of Gainesville (City) and the Alachua County Board of County Commissioners (County) began a mission to establish a One Stop Homeless Assistance Center (OSHAC). The establishment of an OSHAC was a major objective in the Ten Year Plan to End Homelessness. In recent months, several major milestones have been achieved while working to accomplish that mission.

On November 19, 2013, the City purchased the former Gainesville Correctional Institute (GCI) complex and an additional 95 acres of conservation land from the State for \$1.3 million. Construction and renovation work has been underway since December on the campus to prepare for a service provider to administer and implement homeless services. Although the complex has yet to be officially named, it is commonly being referred to as the "Empowerment Center."

The Empowerment Center (Center) is a long term project, and there are no other resources allocated from the City or the County for the full development of the Center. The City and County included requests in their State Legislative packet for funds to fully develop the Kitchen and make repairs to the roofs on the remaining dormitories. In addition, the City requested similar funding for the Center from the federal government in the City's Federal Legislative Agenda packet.

On February 4, 2014, the County Commission discussed funding for Homeless Services and their future commitment for funding homeless services at the Center. In addition, the County requested that a governance structure be added to the Joint City and County meeting agenda for March.

On February 6, 2014, the City Commission approved an agreement with the Alachua County Coalition for the Homeless and Hungry (ACCHH) to administer and implement homeless services at the Empowerment Center. The purchase of the Center provides the City and County an opportunity to create an adaptive reuse project that will serve as a best practice model for Human Services in Florida. The development of the Center is a long term project and will require the City and County to continue standing firm in their commitment to the development and planning for human services at the site.

The agreement with ACCHH calls for a yearly allocation of \$308,000 for the services with the intent that one-half be provided by the City and one-half by the County; the agreement acknowledges that funding is subject to annual allocations from the governing bodies. We are in the first year of a three year agreement; if the City or the County does not appropriate money to fund the agreement, the City can terminate the agreement with no less than 24 hours notice to ACCHH. The City and

County Commissions have agreed in concept to fund the amount of \$308,000 for the first year of the agreement, and subsequent years are subject to annual budget appropriations by the City and the County.

On March 24, 2014, at a joint meeting of the City and County Commissions, staff received direction to develop an Interlocal Agreement between the City and County to establish a 5 member Governance Board comprised of 2 City Commissioners, 2 County Commissioners, and a 5th member chosen by the other members.

On June 19, 2014, the City Commission approved a draft Interlocal Agreement (Attachment A) which was provided to County staff for submission to the County Commission. The original draft Interlocal Agreement included a three year commitment of funding subject to appropriation, by both the City and the County. City and County staff have attempted to negotiate terms for the Interlocal Agreement, however any recommended changes would require approval by both Commissions.

On August 19, 2014, County staff submitted proposed revisions to the draft agreement to City staff (Attachment B). City staff created an outline that reviewed and commented on each proposed revision (Attachment C) to seek direction from the City Commission at the August 21st City Commission meeting.

The Governance Board cannot meet or begin discussions on future services at the Empowerment Center until the Interlocal Agreement establishing authority is in place. ACCHH has expressed their interest in getting the Governance Board in place as quickly as possible to assist in moving projects and programs forward. City staff also expects many other items related to Homeless Services being submitted to the City Commission and the County Commission for approval in the next few months including Cold Night Shelter Services, Respite Services, and the possible reinstatement of the Office on Homelessness.

Since May 5, 2014, ACCHH has been steadily increasing the services provided to the Homeless at the Center including breakfast and dinner meal service, mail services, lending library services, storage, shower services, restroom services, outdoor shelter services and a host of other social services. The number of individuals utilizing these services has been increasing as documented by reports and data submitted by ACCHH (see attachment D). An unintended consequence of good services has been the camping alongside and on City property as well as on the adjacent properties. The surrounding properties are controlled by State agencies.

ACCHH has made significant progress managing and coordinating services for the homeless at the Center. Generally speaking, the homeless community has begun to utilize the services at the Center. While services at the Center have increased, the community discussion on the status of the Ten Year Plan to End Homelessness must begin in

order to determine what progress has been made to date, and what services are needed for the future. City staff expects that this will be one of the major items brought before the Governance Board.

The City continues its renovation and construction activities on the Empowerment Center campus. The Kitchen area is now completed with the exception of the purchase of the equipment. The State Legislature approved \$300,000 for kitchen equipment, roof repairs and painting for the Center. The Department of Children and Family Services was given the task of negotiating and executing an agreement with the City for the utilization of these state funds. City staff continues to work with ACCHH on the planning and development of the Laundry room and the Kitchen in regards to equipment.

Fiscal Note: This is the first year of a three year agreement between the City and ACCHH for the management, coordination and implementation of Homeless Services at the Empowerment Center; the total amount of the first year agreement is \$308,000. The draft Interlocal Agreement between the City and County which affirms the intent to jointly fund this project clearly states that any and all future funding by either entity is subject to annual budget appropriations from the Gainesville City Commission and the Alachua County Board of County Commissioners.

The City has already allocated over \$1 million dollars in renovation and construction funds to prepare the campus for homeless services.

RECOMMENDATION

The City Commission provide direction to staff on the terms of the Interlocal Agreement between the City of Gainesville and Alachua County for the Empowerment Center.

Legislative History

3/24/14	City Commission	Approved, as shown above
6/5/14	City Commission	Approved, as shown above - See Motion(s)
6/19/14	City Commission	Approved as Amended

[130814A Forum Summary Report 20140324.pdf](#)
[130814B Governance Structure Suggestions 20140324.pdf](#)
[130814C Staff Presentation 20140324.pdf](#)
[130814A Empowerment Center Project PPT 20140605.pdf](#)
[130814B MOD Budget Update 20140605.pdf](#)
[130814 MOD GRACE 20140605.pdf](#)
[130814 Interlocal Agmt with County 20140619.pdf](#)
[130814A County Interlocal Amendments 20140821.pdf](#)
[130814B ACCHH July Update 20140821.pdf](#)
[130814C MOD PPT from ACCHH 20140821.pdf](#)
[130814A Draft Interlocal Agmt with County 20140825.pdf](#)
[130814B Edited Interlocal Agmt from County 20140825.pdf](#)
[130814C Outline of County Edits 20140825.pdf](#)
[130814D ACCHH Update 20140825.pdf](#)
[130814E Empowerment Center PPT 20140825.pdf](#)

[140022](#)

Update on Transition Plan for Alachua County Fire Station 19 (B)

This item requests that the Gainesville City Commission and Alachua County Board of County Commissioners jointly hear an update from staff regarding the transition of fire and rescue services in the area currently served by Alachua County Fire Station 19.

ESTIMATED STAFF PRESENTATION 20 MINUTES

Explanation: On December 9, 2013, the City Commission and Board of County Commissioners (BOCC) heard a joint presentation on services in the Fire Station 19 service area. The City Commission approved a recommendation to request the BOCC provide direction to County staff to negotiate a plan for the transition of fire-rescue services with City staff. The BOCC met on February 4, 2014 and BOCC Chair Lee Pinkoson sent a letter to Mayor Ed Braddy to indicate the BOCC had authorized county staff to negotiate with city staff.

City and County staff began meeting bi-weekly in March developing a joint recommendation that was completed in June.

On June 17, 2014 County staff presented the joint recommendation to the BOCC. BOCC Chair Pinkoson was directed to send a letter to Mayor Braddy which was received on June 19, 2014 prior to the City Commission meeting. The letter indicated that the BOCC was not in agreement with staff's proposed transition plan. Subsequent to receiving the letter, the City Commission heard the staff presentation on the joint recommendation and voted to move forward with activating a squad unit in the Fire Station 19 service area.

On June 23, 2014, the City activated Gainesville Fire Rescue Squad 2 to serve in the Fire Station 19 service area. This presentation will provide an update on fire-rescue services in the area surrounding Alachua County Fire Station 19.

Fiscal Note: This is a staff update followed by the opportunity for City and County Commission discussion. Estimated fiscal impacts associated with fire rescue services in the Fire Station 19 service area have been previously provided to the City and County Commissions.

RECOMMENDATION

The City Commission: 1) hear the update; 2) discuss Fire Station 19 with the County Commission; and 3) provide direction to the City Manager as appropriate.

Legislative History

6/19/14 City Commission Approved, as shown above

[140022-MOD Proposal 20140619.pdf](#)

[140022_Proposal_20140825.pdf](#)

ADJOURNMENT