1	ORDINANCE NO.
2 3 4 5 6 7 8	An ordinance of the City of Gainesville, Florida, amending the Code of Ordinances by amending Chapter 27 "Solid Waste Disposal"; providing directions to the codifier; providing a severability clause; providing a repealing clause; and providing an effective date and an enforcement date.
9	WHEREAS, the City Commission finds that this Ordinance is necessary to achieve
10	waste reduction goals of the city by reducing consumption as well as ensuring maximum
11	processing and diversion of recyclable materials.
12	WHEREAS, at least ten (10) days' notice has been given once by publication in a
13	newspaper of general circulation notifying the public of this proposed ordinance and of public
14	hearings in the City Hall Auditorium located on the first floor of City Hall in the City of
15	Gainesville; and
16	WHEREAS, public hearings were held pursuant to the notice described above at which
17	hearings the parties in interest and all others had an opportunity to be and were, in fact, heard.
18	NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE
19	CITY OF GAINESVILLE, FLORIDA:
20	Section 1. Article III of Chapter 27 of the Gainesville Code of Ordinances is amended to
21	read as set forth below. Except as amended herein, the remainder of Chapter 27 remains in full
22	force and effect.
23	CHAPTER 27 - UTILITIES
24	ARTICLE III – SOLID WASTE DISPOSAL
25 26 27 28	DIVISION 1 GENERALLY
	Sec. 27-71 Purpose.

This article is adopted to promote and protect the public health, safety and general welfare of the
citizens of the city. The regulations, authority and rates established in this article are for the
purpose of providing a solid waste collection and disposal program at a reasonable cost and
promoting recycling by both residential and commercial customers.
Sec. 27-72 Definitions.
For the purpose of this article, the following words and terms are herewith defined:
Applicant shall mean
(a) a person applying to the city for a franchise required to provide commercial service or
collect construction and demolition debris within the city for hire, remuneration or other
consideration: or
(b) a person applying to the city for a registration certificate required to collect, process,
convey or transport recovered materials within the city for hire, remuneration or other
consideration.
Appropriate disposal and/or recycling site shall mean a place that is properly zoned,
permitted, registered or licensed in accordance with all applicable local and state laws for the
disposal of solid waste and/or the processing of recyclable materials that have been collected by
commercial franchisees or registrants.
Cart shall mean a serial-numbered, two-wheeled container with attached lid and handle,
available in approximately $\underline{20}$, $\underline{350}$, $\underline{650}$, and $\underline{950}$ gallon sizes, supplied and distributed by the
solid waste collector.
Certified recovered materials dealer shall mean a dealer certified as provided in F.S. §
403.7046.

Commercial customer shall mean any person who receives commercial service.

52	Commercial franchisee shall mean a person who has filed an application with, and
53	received a franchise from, the city to provide one or more of the following services:
54	(a) commercial service;
55	(b) collection of construction and demolition debris.
56	Commercial generator shall mean a person who is eligible to receive commercial service
57	under this article and who is the point of origination of solid waste or recovered materials.
58	Commercial service shall mean pickup of garbage and trash, but excluding hazardous
59	waste, biomedical waste and yard trash waste, provided by a commercial franchisee to one of the
60	following:
61	(1) a licensed mobile home park exceeding four with five or more dwelling units:
62	(2) multi-family residences exceeding four with five or more dwelling units under one
63	common roof÷;
64	(3) any residential property that has opted-out of residential service under the terms of
65	this article and is eligible to receive commercially collected residential service:
66	(4) business, commercial or industrial enterprises of all types licensed to do business in
67	the city.
68	Commercial service container shall mean an industry-standard container constructed of
69	non-absorbent material, with or without a cover, made for mechanized pickup.
70	Commercially-collected residential service shall mean the collection of solid waste, other
71	than hazardous waste and bio-medical waste, provided to persons occupying residential dwelling
72	units in buildings with five or more dwelling units within the city and persons occupying
73	residential dwelling units in buildings with two to four dwelling units within the city who have

been allowed by the city to opt out of <u>curbside</u> residential service in a development where one or more of the following criteria exists:

1) the development has at least one building with five or more dwelling units;

- the development has a building with two to four dwelling units which has been allowed by the city to opt-out of curbside residential service;
 - 3) separate developments that share common infrastructure (such as a shared parking lot), ownership, property management, or home owner association but have four or less units per building when the city manager or designee has determined it is in the best interest of the city for operational or aesthetic reasons to provide commercially-collected residential service to the developments.

Compactor shall mean any container that has a compaction mechanism.

Construction and demolition debris shall mean materials generally considered to be not water soluble nonhazardous in nature, including, but not limited to, steel, glass, brick, concrete, asphalt roofing material, pipe, gypsum wallboard, and lumber, from the construction or destruction of a structure as part of a construction or demolition project, and including rocks, soils, tree remains, trees, and other vegetative matter that normally results from land clearing or land development operations for a construction project, including such debris from construction of structures at a site remote from the construction or demolition project site. Mixing of construction and demolition debris with other types of solid waste, including material from a construction or demolition site which is not from the actual construction or destruction of a structure will cause it to be classified as other than construction and demolition debris.

Contractor shall mean the firm with whom the city has contracted to provide residential service.

Curbside shall mean the designated physical location for the placement of solid waste accumulations intended for residential service collection and disposal. This designated location shall be as near as possible to the traveled streets or alley normally serviced by the contractor's collection vehicles, but in no case upon such street or alley. The intention of a curbside designation is to allow collection by waste control personnel in a rapid manner with walking or reaching minimized. In all cases, the city manager or designee shall have the authority to approve or specify the precise location for such curbside placement.

Customer shall mean the person, organization or corporation responsible for payment of all residential, commercial or commercially-collected residential services used at a specific location, and further defined as that person, organization or corporation who signed the utility application or commercial service contract requesting that services be made available at the specific location and thereby agreeing to pay for all usage of such services occurring at the location.

De minimus quantity shall mean

- (a) no more than 15 percent by volume of <u>total</u> designated recyclable materials.

 <u>regardless of type</u>, in a solid waste load delivered to a city facility or a facility under contract with the city or in a solid waste container at point of generation; or
- (b) no more than 15 percent by volume of non-putrescible and no more than five percent by volume putrescible solid waste in a recovered material container at the point of generation.

Designated recyclable materials shall mean those recyclable materials that are designated in writing by the city manager or designee as potential recovered materials. The city manager or designee will be responsible for posting the current list of designated recycling materials on the city website.

Dwelling unit shall mean a living unit, house, mobile home, apartment or building used primarily for human habitation.

Food waste shall mean organic materials that are to be recovered or disposed, resulting from food production, preparation, and consumption activities of animals and humans that consists of, but not limited to, vegetables, grains, animal products and byproducts, and food soiled paper.

Garbage shall mean all putrescible waste, which generally includes, but is not limited to, kitchen and table food waste, animal, vegetable, food or any organic waste that is attendant with, or results from, the storage, preparation, cooking or handling of food materials whether attributed to residential or commercial activities.

Living unit shall mean a place where people reside on a non_transient basis, containing a room or rooms comprising the essential elements of a single housekeeping unit. Each separate facility for the preparation, storage and keeping of food for consumption within the premises shall be considered a separate living unit.

Organic materials shall mean yard waste, vegetative waste, food waste, non-recyclable paper, or other materials that have known compostable potential, can be feasibly composted and have been diverted and source separated or removed from the solid waste stream, whether or not the materials require subsequent processing or separation.

Pre-paid garbage disposal bag shall mean a plastic bag, approximately 30 gallons in size, sold by the contractor solid waste collector or by a distributor approved by the city, for use in disposing of solid waste.

Person shall mean an individual, group of persons, firm, corporation, association, organization, syndicate or business trust.

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underlined are additions.

Rates shall mean those charges and fees adopted by the city commission by resolution, ordinance or contract for the management of solid waste and recovered materials, including those charges and fees collected by commercial franchisees, except those charged by registrants to commercial generators and generators of construction and demolition debris.

Recovered materials shall mean metal, paper, glass, plastic, textile or rubber materials that have known recycling potential, can be feasibly recycled and have been diverted and source separated or removed from the solid waste stream for sale, use or reuse as raw materials, whether or not the materials require subsequent processing or separation from each other, but does not include materials destined for any use that constitutes disposal. Recovered materials as described above are not solid waste.

Registrant shall be a person who has made application with the city to collect, transport, convey or process recovered materials in the city and has subsequently received a registration certificate from the city.

Residential service shall mean the solid waste collection service provided to persons occupying residential dwelling units in buildings with four or fewer dwelling units per tax parcel within the city.

Solid waste shall mean sludge unregulated under the federal Clean Water Act or Clean Air Act, sludge from a waste treatment works, water supply treatment plant, or air pollution control facility, or garbage, trash, special waste, or other discarded material, including solid, liquid, semisolid, or contained gaseous material resulting from domestic, industrial, commercial, mining, agricultural or governmental operations. Recovered materials as defined in this article are not solid waste.

Solid waste regulations shall mean those regulations prescribed by this article along with any administrative rules, procedures and contracts as may be established for the purpose of carrying out the provisions of this article. Source separated shall describe those recovered materials separated from solid waste (except other recovered materials or de minimus amount of solid waste) where the recovered materials and solid waste are generated. Special event permittee shall mean the person or organization that applies and receives a special event permit. Trash shall mean accumulations of paper, magazines, packaging, containers, sweepings and all other accumulations of a nature other than garbage and lawn trash, and excluding designated recyclable materials, which are usual to housekeeping and the operation of stores, offices and other business places nonputrescible debris that is generated by households, businesses, and institutions. Yard trash waste shall mean all accumulations of grass, leaves, shrubbery, vines, tree branches and trimmings which are normally associated with the care and maintenance of landscaping. Sec. 27-73. - Prohibited acts. It shall be unlawful for any person to do any of the following: (1) To place or cause to be placed any garbage or trash upon the property of another; (2) To collect or transport solid waste for hire or for remuneration or any other form of consideration without first being granted a commercial franchise except as follows:

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(a) Commercial generators transporting their own solid waste; and

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	(b) Persons transporting their own solid	waste generated by their own	n dwelling unit or
estał	blishment to an appropriate disposal site;		

- (3) To collect or transport construction and demolition debris for hire or for remuneration or any other form of consideration without first being granted a construction and demolition debris franchise except as follows:
 - (a) Commercial generators transporting their own debris;

- (b) Persons secondarily providing removal of debris created as a result of other primary services performed by those persons as described in subsection (11) below. Subcontractors who provide primarily collection or transport services shall not qualify for this exemption.
- (4) To collect, process, convey or transport recovered materials in the city without having registered with the city, except as follows:
- (a) Persons whose primary business is freight transport that may involve the intermittent transport of recovered materials:
 - (b) Commercial generators transporting their own recovered materials; and
- (c) Persons transporting their own recovered materials generated by their own dwelling unit or establishment to an appropriate recycling site:
- (5) To collect recovered materials from a solid waste container used by a consumer or commercial customer receiving service from a franchisee, franchise or registrant, after the consumer or commercial customer places the container and recovered materials at the curb or designated area for collection, except as permitted by the city on an emergency interim basis as part of the city's recycling program when the city manager or designee determines that it is necessary to protect public health, safety or welfare:

209	(6)	To allow solid waste or recovered materials to spill, blow or drop from any vehicle on
210	any ro	ad or to transport any solid waste or recovered material over any public road unless the
211	solid v	vaste or recovered material is securely tied or covered so as to prevent leakage or spillage
212	onto th	ne road;
213	(7)	To place or store solid waste on any property for a period in excess of one week, unless it
214	is secu	urely contained or covered.
215	(8)	To deposit or dispose of any garbage or trash on the paved or traveled portion of any
216	public	street, or any alleyway, sidewalk, bike path, stream, ditch, river, pond, bay, creek, park,
217	other r	right-of-way or public place in the city except at areas as may be designated by the city.
218	(9)	To deposit, dump or dispose of any garbage or trash at, upon or in any incinerator or
219	landfil	l within the city without first obtaining the permission of the custodian thereof;
220	(10)	To burn any garbage or trash within the city, except at designated incinerators or
221	landfil	ls, without first obtaining a permit from the city;
222	(11)	To produce or accumulate any construction and demolition debris, tree branches or
223	simila	r debris while acting in the capacity of a contractor (such as a tree surgeon, landscaper or
224	buildir	ng contractor), without removal of the same to a designated disposal area;
225	(12)	To allow any scattered garbage or trash to remain at or near the curbside, or to fail to
226	remov	e any windblown or animal scattered garbage or trash from a public area and right-of-way
227	which	have blown or otherwise scattered from the person's dwelling unit curbside collection
228	point;	
229	(13)	To place any solid waste or recyclable materials out for collection by any alley service

drive, easement or right-of-way not serviced by collection trucks;

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- collection trucks service the area from an established alley;
- 233 (15) To place any solid waste or recyclable materials in an underground container for pickup;
- 234 (16) To do any act prohibited or to fail to do any act required by the solid waste regulations of
- 235 the city.
- 236 (17) To deposit any hazardous waste as defined in F.S. § 403.703, in any cart or commercial
- 237 service container;
- 238 (18) To place or cause to be placed any garbage, trash, recyclable materials or other solid
- 239 waste in the cart or commercial service container belonging to another without proper authority;
- 240 (19) To remove any materials, without proper authority, from any container belonging to
- another which contains materials set out for recycling;
- 242 (20) To mix yard trash waste with normal solid waste loads, whether for residential or
- 243 commercial service.
- 244 (21) To leave a garbage, trash, recovered material or food waste container cover open when
- 245 not in use.
- 246 (22) To collect garbage, trash, recovered material or food waste in a container without a
- 247 properly sized or fitted cover, except for residential curbside recycling bins designed to be open-
- 248 topped containers.
- 249 Sec. 27-74. City manager to make regulations; enforce article.
- 250 (a) The city manager or designee shall have the authority to make regulations concerning
- 251 the days of collection, type and location of collection containers and other such matters
- 252 pertaining to the storage, collection, conveyance and disposal as necessary and to change or
- 253 modify the same after reasonable notice to affected persons.

(b) The city manager or designee is responsible for the enforcement of regulations regarding storage, collection, conveyance and disposal of all solid waste and recyclable materials generated within the city, including accumulations of same that may be in violation of this article or other solid waste regulations. A notification of violation will be provided and correction of the violation shall be made in the time specified by the notice; however, failing correction, the city is hereby authorized to collect and dispose of the material causing the violation and to bill the customer or owner of record of the property for the cost of providing this additional collection and disposal service.

Sec. 27-75. - Commercial service and commercially-collected residential service.

- (a) Provided: Commercial service shall be provided by collectors authorized to provide such service under a franchise with the city to persons that do not qualify to receive residential service. Collection of designated recyclable materials shall be provided by registrants, including franchisees who are registrants.
- (b) Collection frequency and method: Each Commercial generators or commerciallycollected residential service customers shall enter into an agreement with a franchisee of the city
 for the frequency and method of refuse collection except where landlords provide service
 through a franchisee or generators reach a dumpster sharing arrangement with an immediately
 adjacent generator. Such service shall be received no less than one time per week with no
 exception for holidays, except that collection service scheduled to occur on a holiday may be
 rescheduled with written notice to the customer as long as minimum frequency is met. Collection
 service provided to compactors is exempt from this minimum frequency. Commerciallycollected residential service not serviced by a compacting dumpster shall receive a minimum of
 twice per week service. Alcoholic beverage establishments, grocery stores, and restaurants not

serviced by a compacting dumpster shall receive a minimum of four (4) times per week service.
When necessary to protect the public health or to enforce the purpose of this article, the city
manager or designee shall have the authority to stipulate the frequency of collection or require
the implementation of a plan to eliminate the hazard. Service shall consist of the mechanical
dumping of commercial containers capable of being unloaded by proper equipment; or a manual
hand service dumping of containers located at agreed upon sites upon the property; or other
levels of service as may be required or agreed to. If the franchisee fails to perform collection
according to the contract, the customer shall have 30 days from the first such failure to enter into
an agreement with another franchisee before being cited for violation of this subsection

(c) Preparation and storage. Storage Collection containers shall be drained of free liquids prior to accumulation for collection. Storage areas and areas adjacent to the storage area shall be maintained by the customer in a neat, sanitary and sightly manner. Customers are responsible for maintaining the accessibility to storage containers or areas. If pickups are missed due to customer's failure to maintain accessibility, and unsanitary or unsightly conditions result, the customer shall be in violation of this article. All storage collection containers that are to be picked up by collection trucks must be approved by the city as meeting acceptable standards established by the city. Readily apparent damage to storage areas or container enclosures, normal wear and tear excepted, caused by the collector driver shall be reported by the driver to the customer prior to leaving the collection area if the business or management office is open and if not, by radio to the contractor's office, and personnel from the office will then contact the customer at the earliest possible time.

(d) *Commercial service containers*. The following commercial service container standards are guidelines under which the owners of containers, as well as the lessees of

300	containers, will conform in order to ensure a healthy and aesthetically pleasing environment for
301	the citizens of the city:
302	(1) Each container must shall be kept painted in good condition at all times, unless the
303	container is made of aluminum, stainless steel, <u>plastic</u> or other similar materials that do not
304	readily accept painting.
305	(2) Every container will shall be clearly marked on the front of the container with the
306	following information:
307	a. A serial or property control number;
308	b. "NO PARKING," "UNAUTHORIZED ENTRY OR USE PROHIBITED," AND
309	"DEPOSITING OF FLAMMABLE LIQUIDS OR EXPLOSIVES PROHIBITED" labeled
310	conspicuously across its front.
311	c. By October 1, 2022, every solid waste commercial service container, except for
312	construction and demolition debris collection containers, shall follow the City's approved color
313	and educational labeling format as set forth in regulations maintained on file with the solid waste
314	department. Labeling graphics and suggested text will be supplied by the City at no cost to
315	commercial service providers operating within the City. The City Manager or designee may
316	waive the educational labeling requirements of this section if it is determined to be in the best
317	interest of the city.
318	(3) Every recovered materials container shall be clearly and conspicuously labeled across the
319	front of the container with the following information:
320	a. "RECYCLING", "RECYCLING ONLY" or "RECYCLE HERE".
321	b. "NO GARBAGE".

322	c. List of r	ecyclable materials accepted in that container, such as "CARDBOARD
323	ONLY,	'that is texted-based, image-based or a combination of text and images.
324	d. Education	onal labeling shall be:
325	i.	Clearly and conspicuously placed on and consist of at least twenty-five
326		(25) percent of the area of the front loading side of dumpsters or cart lids;
327	ii.	Printed in both the English and Spanish language.
328	(4) Every organ	nic materials container shall be clearly and conspicuously labeled across the
329	front of the contain	er with the following information:
330	a. "YARD	WASTE ONLY", "COMPOST ONLY" or "FOOD WASTE ONLY".
331	<u>b.</u> "NO GA	ARBAGE".
332	c. List of o	organic materials accepted in that container that is texted-based, image-based
333	or a con	nbination of text and images.
334	d. Education	onal labeling shall be:
335	i.	Clearly and conspicuously placed on and consist of at least twenty-five
336		(25) percent of the area of the front loading side of dumpsters or cart lids;
337	ii.	Printed in both the English and Spanish language.
338	(36) Each contain	ner must shall be free of rust holes, broken hinges or broken door fasteners
339	and will have solid	substantial bottoms with at least one drain hole for purposes of cleanout.
340	(4 <u>7</u>) All necessar	ry containers will shall have properly fitting lids and or side door(s) in place
341	that close automatic	cally when lifted and that will prevent the entry of rodents, snakes and other
342	animals, and allow	for opening and closing action during the emptying cycle. Containers used for
343	storage of materials	s other than garbage must meet the same criteria, except that lids or covers
344	may not be required	d if the city manager or designee determines that it does not pose a threat to

the health, welfare or safety of the citizens, or cleanliness of the container site or adjacent
community.
(5 8) Containers at commercial locations are not to be filled to a height exceeding the level of
the highest portion of the container body or rim. This limitation applies to dumpsters, cans, bins
or any other method employed for storage. Customers must arrange for items such as furniture,
appliances, construction and demolition debris or any material not considered a part of the
customer's normal collection service to be picked up within seven days of being placed for
collection. If these items are not picked up within seven days of being placed for collection, the
city manager or designee may provide notice to the customer by hand delivery or certified mail,
return receipt requested. If the customer has not removed the refuse within 24 hours after
notification by the city, the city manager or designee may order such removal and all costs
incurred shall be placed against the customer's utility account. At no time will any solid waste or
storage containers be placed on the travel portions of any walk, street or alley within the city
without prior authorization from the city manager or designee.
(6 <u>9</u>) The city waste control inspector shall notify the owners and/or lessees of containers not
maintained in a condition of good repair or in violation of any provision of this section either by
hand delivery of such notice or by sending notice by certified mail, return receipt requested and
shall also post a notice in a conspicuous place on the premises. After notice is given in writing,
the owner and/or lessee will have 24 hours in which to repair or replace any container that is a
hazard during the unloading cycle and seven working days in which to repair or replace all other
violations.

Sec. 27-76. - Residential service.

(a)	Provided. Residential service shall consist of curbside collection of all garbage and
recove	ered materials household trash, and an optional service of backyard collection of garbage
and re	covered materials household trash .

- (b) Preparation, storage, placement for collection.
 - (1) Garbage and household trash:

- a. Each dwelling unit qualifying for residential service in the city shall be assigned a serial-numbered cart of the size requested by the occupant of the unit, or, if no size request is received, of the size determined by the city manager or designee. The occupant may exchange the cart for another of different size upon paying the fee as listed in Appendix A. Damaged and stolen carts will be replaced on request.
- b. All garbage and household trash shall be drained of free liquids and stored for collection in the assigned cart, or in pre-paid garbage disposal bags, as accumulated. The cart shall not be filled above a height allowing the attached lid to be completely closed, nor shall the bags be filled such that they cannot be securely fastened shut or weigh over 40 pounds. The bags may be placed inside non_disposable containers. The assigned cart and the pre-paid garbage disposal bags shall be placed at the curb or roadside no earlier than 5:00 p.m. on the day preceding the scheduled collection day, and the emptied carts and non_disposable containers shall be removed from the curbside location not later than 9:00 p.m. of the day of collection. The carts and non_disposable containers shall be removed and kept, except during the hours permitted by this section for the placement of them for collection, at a location where they are not

clearly visible from any public street. It shall be unlawful and punishable as provided for any owner or occupant to place, permit the placing of or allow the continued location of garbage and household trash collection containers in any location or at any times not provided for in this subsection. Garbage and household trash placed in containers other than the assigned cart or pre-paid approved garbage disposal bags will not be collected. Non_disposable or reusable containers intended not to be picked up by the collectors shall be clearly and appropriately identified. Anyone placing garbage or household trash in containers other than the assigned cart or pre-paid garbage disposal bags will be in violation of this article.

c. Any container, other than the assigned cart, that is allowed to remain at curbside or roadside at times other than those permitted by this section, and any container, other than the assigned cart, that has become damaged or deteriorated, may be impounded by the city. The owner of any such container so impounded shall be notified immediately in writing by the city by mail to the address where picked up or by placing a notice thereof in a conspicuous place on such premises, or both. The owner may redeem such impounded containers within 30 days after the same are impounded by the city by paying the charges in accordance with the schedule set out in Appendix A. Any container not redeemed within the 30-day period may be used by the city in any manner as the city may determine in furtherance of the waste control program or may be sold to the highest bidder at a noticed public sale for each, which cash shall be deposited in the general fund of the city.

(2)	Yard trash waste. Yard trash waste that is properly bundled or containerized in such
	manner to enable one person to lift the trash in a single lifting movement to place
	same in the compaction truck, and which bundles or containers do not exceed 40
	pounds in weight and five feet in length, will be collected at curb or roadside. If tree
	or shrubbery trimmings are not containerized they may be placed at curbside in a
	compact pile not containing any items exceeding 40 pounds in weight and five feet
	in length and will be picked up. Grass, leaves and pine straw must be containerized
	by either using disposable or reusable containers, and will be collected if properly
	placed for collection at curb or roadside. Non-disposable or reusable containers
	intended not to be picked up by the collectors shall be clearly and appropriately
	identified. Concrete, dirt, bricks, appliances, furniture or similar items are not
	considered yard trash waste, and will not be collected except by special service as
	described in section 27-77.
(3)	<u>Recycling Container</u> Bin provided. Each dwelling unit shall be provided a bin
	container for the purpose of storage and disposal of recyclable materials.
	Recyclable materials that meet the requirements set forth by the city manager or

- <u>Recycling Container Bith provided.</u> Each dwelling unit shall be provided a bith container for the purpose of storage and disposal of recyclable materials.
 Recyclable materials that meet the requirements set forth by the city manager or designee shall be collected from curb or roadside. Recyclable materials not fitting in the bin may be placed in non-disposable containers or paper bags and will be collected at curb or roadside.
- (c) Responsibility for scattered garbage or trash. Customers are responsible for the cleanup from bags torn or cans spilled by animals, or otherwise spilled through no fault of the collectors.

 Collectors are not required to sweep, fork, shovel or otherwise clean up trash or garbage that

has become scattered or is otherwise not readily picked up and placed in the compaction
truck, including spillage resulting from overloaded containers.

- (d) Backyard option and service fee exception. The residential service program will allow customers the option of requesting backyard collection. (This does not include yard trash waste.) Such requests must be made in writing to the city manager or designee 30 days in advance of the start of service and once requested, such service and associated fees shall remain in effect for a minimum of six months. Service charges for backyard service as specified in the schedule set out in Appendix A may be waived and the uniform curbside service charge applied where all occupants of the dwelling unit are physically incapacitated and unable to transport their cart and bin to the curb. Customers desiring backyard service at the curbside rate must be certified as to the necessity for this service by the city manager or designee who may impose such reasonable conditions as may be required for such service and certification.
- (e) Service charges. In order to cover the direct cost, including but not limited to inspecting, billing, collecting, handling, hauling and disposal of solid waste, yard trash waste and recyclable materials, and indirect cost, including but not limited to administration, accounting, personnel, purchasing, legal and other staff or departmental services, service charges in accordance with the schedule set out in Appendix A shall be paid monthly to the city, which charge shall be included on the regular monthly statement for utility service.
- (f) Residential service exclusion.

(1) Owners of buildings containing two to four residential dwelling units may petition the city to be excluded from residential service and allowed to contract for commercially-collected residential service.

438	(2)	Petitions for exclusion shall be made to the city manager or designee.
459	(3)	Petitions shall be made on city-provided forms, and shall contain the following
460	info	rmation:
461		a. Applicant's name.
462		b. Address of the property proposed to be excluded and number of dwelling units.
463		c. A copy of the proposed service agreement between the applicant and a
464		franchised commercial provider, including the level and type of services to be
465		provided and the number of dwelling units to be served.
466	(4)	Upon receipt of a properly executed application and verification of the supporting
467	doc	umentation, the city manager or designee shall decide whether to grant the
468	exc	lusion based on the following criteria:
469		a. Collection history (whether commercial or residential)
470		b. Accessibility of collection vehicles to property.
471		c. Available space for placement of carts.
472		d. Predominant use of property.
473		e. Safety.
474		f. Level of service requested by residents.
475	(5)	The city manager or designee shall notify the applicant in writing of the decision.
476	(6)	If the exclusion is approved, it shall be effective <u>until terminated</u> . from the date
477	spo	ecified by the city manager or designee until September 30, 2004, unless An
478	exe	clusion may be terminated earlier by the city manager or designee, or at the request
479	of	the property owner, due to changes in the contract between the city and its solid
480	wa	aste collector or change in circumstances concerning the property.

481	(7) If the exclusion is approved, the applicant must contract for recycling service
482	specified in section 27-85.
483	Sec. 27-77 Special service.
484	(a) Described. Any waste which, by reason of its bulk, shape or weight, cannot be placed
485	in a container or bundled, or which exceeds the size and weight limitations of any section of this
486	article, will be collected and disposed of by the contractor on an on-call basis.
487	(b) Scheduling and rates. Special collection will be scheduled at the earliest reasonable
488	time by the contractor. The fee for special service collection and disposal will be arranged
489	between the customer and the contractor. The contractor will bill directly for such services and
490	collect a reasonable fee agreed to jointly by the contractor and the customer prior to the work
491	being performed.
492	Sec. 27-78 Reserved.
493	DIVISION 2 COMMERCIAL SERVICE AND CONSTRUCTION AND DEMOLITION
494	DEBRIS FRANCHISE
495	Sec. 27-79 General provisions.
496	(a) It shall be unlawful to commence or engage in the business of providing containers
497	for commercial service or providing commercial service or construction and demolition debris
498	collection and disposal to properties in the city without a franchise issued by the city in
499	accordance with this article.
500	(b) No franchise shall be awarded until the city determines that the franchisee is capable
501	of complying with the requirements of this article.
502	(c) Each franchise shall be subject to the charter of the city and this Code of Ordinances.
503	Each franchise shall be subject to, and franchisees shall abide by, all present and future laws,

regulations, orders of regulatory bodies, city code provisions and administrative rules applicable to the performance of the collection services hereunder. Each franchise shall obtain all licenses and permits presently required by federal, state and local governments, and as required from time to time.

- (d) All commercial franchises issued on or after October 1, 1996, may be by contract, which may include, among other things, agreement on the disposal site for solid waste collected by the franchisee.
 - (e) Collection times shall be as follows:

- (1) Each commercial franchisee shall make available daily (except Sunday) collection of solid waste. Collection shall begin no earlier than 6:00 a.m. and shall cease no later than 9:00 p.m., Monday through Saturday, except that in areas of mixed residential and commercial occupancy collections shall begin no earlier than 7:00 a.m. and cease no later than 9:00 p.m., Monday through Saturday. Sunday service shall not begin before 8:00 am and cease no later than 9:00 p.m.
- (2) Notwithstanding paragraph (e)(1), the city manager or designee may set other hours for the purpose of improving collection operations or safety, by the city first holding a neighborhood workshop to inform various residents, businesses and other stakeholders of the change being considered, and to solicit their input. The workshop will be held in a location generally near the subject area in a facility that is ADA compliant. The city will provide notification by mail to all owners of property and neighborhood associations within the area being considered as well as those within 400 feet of the perimeter of that area. The notices will be mailed at least 14 days before the workshop and the city will also advertise the workshop in a

newspaper of general circulation at least 14 days before the date of the workshop. The workshop must start between 6:00 p.m. and 8:00 p.m. on a weekday or between 9:00 a.m. and 5:00 p.m. on a weekend. The city shall prepare a written summary of the neighborhood meeting that includes a list of those in attendance, a summary of the issues discussed, and comments, concerns and suggestions by those in attendance. Any change in collection times shall be established in a written memorandum outlining the justification. All memoranda establishing collection times, and summaries of the neighborhood meetings, shall be retained on file by the solid waste division and made available to the public for inspection. These collection times should be reviewed periodically to determine whether the operational justification continues to exist.

- (3) Notwithstanding paragraph (e)(1), the city manager or designee may authorize collection on Sunday where special needs of the customer make it necessary. In the event of an emergency, a franchisee may collect at times not allowed by this section, provided the city manager grants prior approval, to be later evidenced by a written memorandum. If no written memorandum is obtained, there shall be a presumption that the franchisee had not obtained prior approval. All written memoranda issued shall be retained on file by the solid waste division and made available to the public for inspection.
- (f) Franchisee shall not be relieved of the obligation to promptly comply with any provision of the franchise by failure of the city to enforce compliance with the franchise.
- (g) The franchise granted hereunder <u>may shall not</u> be exclusive. <u>Any exclusive franchise</u> granted by the city shall be selected through a competitive procurement process. The city

reserves the right to grant similar rights or franchises to more than one person or corporation as
well as the right in its own name to use its streets for purposes similar to or different from those
allowed to franchisees hereunder.

- (h) For all contracts between customers and commercial franchisees as of January 1, 1997, the franchisee shall pass through to its customers any savings realized through reduced service levels that the franchisee experiences due to the customers' participation in the mandatory recycling program.
- (i h) If a franchisee fails to perform its contract with any customer for longer than two weeks, the city may perform the work using its own equipment or assign the work to another franchisee, who shall be entitled to receive the revenue from the customer for work performed that would have gone to the defaulting franchisee.
- $(j\ \underline{i})$ The franchisee shall submit to any load inspection program that the city may reasonably devise.
- (* j) Yard waste from a commercial generator or customer shall be collected separately from other solid waste. Each commercial franchisee shall inform all of its commercial customers of this requirement.
- (1 k) A commercial franchisee shall respond to and, if feasible, resolve all complaints received by 12:00 noon on any business day by 5:00 p.m. of the same day and shall respond to and, if feasible, resolve all complaints received after 12:00 noon on any business day by 12:00 noon the next day. An emergency telephone number where the commercial franchisee can be reached shall be given to the city manager or designee.

571	(m l) A commercial franchisee shall handle commercial service containers with
572	reasonable care and return them to the approximate location from which they were collected. A
573	commercial franchisee shall clean up all solid waste spilled during the collection operation.
574	$(\underline{\mathbf{n}}\ \underline{\mathbf{m}})$ A commercial franchisee shall not be required to provide collection services when
575	all appropriate disposal sites are closed or an emergency or imminent emergency exists, as
576	determined by the city manager or designee. Collections shall resume on the instruction of the
577	city manager or designee.
578	$(\Theta\underline{n})$ A commercial franchisee shall not be deemed to be an agent of the city and shall be
579	responsible for any losses or damages of any kind arising from its performance or
580	nonperformance under its franchise. The franchisee shall defend at its own expense or reimburse
581	the city for its defense, at the city's option, on any and all claims and suits brought against the
582	city, its elected or appointed officers, employees, and agents resulting from the franchisee's
583	performance or nonperformance of service pursuant to the franchise.
584	$(p \ \underline{o})$ Each commercial franchisee shall report to the city by December 15 of each year the
585	percentage participation of its clients in commercial recycling and the amount of recycled
586	material collected as a percentage of total solid waste collected from its customers for the year
587	ending September 30.
588	(q p) Each franchisee must provide the city with the location of the disposal site it uses
589	for construction and demolition debris.
590	$(\mathbf{f} \ \underline{\mathbf{q}})$ In order to ensure that the franchisee provides a quality level of solid waste and
591	recycling collection services, the following standards and fines are set.
592	(1) All complaints received by the city and reported to the franchisee shall be
593	promptly resolved. Any complaint received by the franchisee shall be entered on a

595	transmitted on the approved form by 5:00 p.m. each business day. Any complaint
596	received before noon shall be resolved the same business day. All other complaints
597	shall be resolved by the end of the next business day.
598	(2) In the event legitimate complaints shall exceed two percent of the total
599	customers served by the franchisee during any city fiscal year, or 0.5 percent of the
600	total customers serviced by the franchisee during any calendar month, the city may
601	seek fines for the following violation of this article, on a per incident basis, when
602	committed by the franchisee:
603	a. Commingling solid waste with vegetative waste and/or recyclable materials.
604	b. Failure to replace damaged container within seven days of notification (48
605	hours for commercially collected residential customers).
606	c. Throwing of garbage cans or recycling containers.
607	d. Failure to transmit commercial complaint forms as specified in this
608	subsection.
609	e. Failure to repair damage to customer's property.
610	(3) The city may seek fines for the following violations of the article, on a per
611	day basis, when committed by the franchisee:
612	a. Failure to provide clean, safe, sanitary equipment.
613	b. Failure to maintain required office hours.
614	c. Failure to maintain proper licenses.
615	d. Failure to display franchisee name and phone number on equipment or
616	containers.

form approved by the city. All complaints received during the business day shall be

617	e. Failure to collect solid waste upon notification by city. Franchisee will
618	also be charged the cost incurred by the city if city personnel are required
619	to collect the solid waste due to such failure.
620	f. Using improper truck to service commercial or commercially collected
621	residential customer solid waste.
622	g. Failure to provide monthly recycling reports by the 30th day after each
623	month in the format specified by the city.
624	h. Collection outside hours specified in section 27-79.
625	i. Failure to clean up spillage of any substance required to be cleaned up
626	pursuant to federal, state or local laws, rules or ordinance.
627	Sec. 27-79.1 Term of franchise.
628	Any new non-exclusive franchise issued or renewal of an existing franchise shall be by
629	application. The term of any new or renewal non-exclusive franchise shall extend until 11:59
630	p.m. on September 30 of each year unless forfeited or revoked sooner as provided herein. <u>In any</u>
631	year in which the city is transitioning from non-exclusive franchises to an exclusive franchise
632	system, the term of non-exclusive franchises will be month to month instead of one year. If the
633	city issues an exclusive franchise, the term of the exclusive franchise agreement shall be set forth
634	in the agreement.
635	Sec. 27-80 Franchise fees.
636	(a) Amount of fee.
637	(1) The commercial franchisee providing commercial service shall pay as compensation to
638	the city, for the rights and benefits granted hereunder, a monthly fee as described in Appendix A.
639	For purposes of the calculation stated as Appendix A, gross revenues shall consist of all revenues

from the sale or lease of containers, all revenues from garbage and trash collection services, all disposal billed, late fees, bad debt recoveries and other fees collected from customers, with no deductions except for bad debts actually written off.

- (2) The commercial franchisee providing construction and demolition debris collection service shall pay as compensation to the city, for the rights and benefits granted hereunder, an annual fee calculated based on all vehicles owned, leased, or otherwise used in construction and demolition debris collection service as described in Appendix A.
- (3) Commercial franchisees providing both commercial service and construction and demolition debris collection service shall pay both fees described in subsections (1) and (2) above, but shall not be required to pay the fees in Appendix A deriving from subsection (2) above for vehicles which are not intended and shall never be used to haul construction and demolition debris.
- (b) Compensation payments for commercial service shall be due 20 days after the end of each month, accompanied by statements of gross revenues as prescribed by the city's finance department, and shall be paid directly to the city's finance department. Statements and remittances shall be accepted as timely if postmarked on or before the 20th day of the month; if the 20th day falls upon a Saturday, Sunday or federal or state holiday, statements and remittances shall be accepted as timely if postmarked on the next succeeding workday. Compensation payments for construction and demolition debris collection service shall be due on October 15 of each year, and will be accepted as timely if postmarked on or before October 15, or the next succeeding workday if October 15 falls upon a Saturday or Sunday or state or federal holiday. Payments not received by the due date shall be assessed interest at the rate of one percent per month compounded monthly from the due date.

(c) All amounts paid shall be subject to confirmation and recomputation by the city. An
acceptance of payment shall not be construed as an accord that the amount paid is, in fact, the
correct amount, nor shall acceptance of payment be construed as a release of any claim the city
may have for further or additional sums payable.

- (d) Billing maneuvers that have the effect of reducing or avoiding the payment of franchise fees are expressly prohibited and will be cause for termination of the franchise, as well as punishment as provided by section 1-9.
- (e) Payment of this franchise fee shall not exempt the commercial franchisee from the payment of any other license fee, tax or charge on the business, occupation, property or income of the franchisee that may be imposed by the city.

Sec. 27-81. - Books, records and reporting requirements.

- (a) The city shall have the right to review all records maintained by a franchise providing commercial service concerning its franchise on 30 days' written notice.
- (b) Each commercial franchisee providing commercial service shall file written monthly reports within 30 days after the end of each month with the city manager or designee. The report shall contain an accurate statement of all receipts under the franchise from all sources, the number of accounts by service level, the quantities of garbage and trash collected and the number of routes for garbage and trash collection.
- (c) Each commercial franchisee providing commercial service shall file an annual report including a schedule of total gross revenues as defined in section 27-80(a). This annual report shall be examined by an independent certified public accountant ("auditor") to certify that the computation of gross revenue used to calculate franchise fees remitted is in accordance with the terms of the franchise. The auditor's report shall state that the examination was performed in

accordance with professional standards established by the AICPA and shall be filed with the city manager or designee within 120 days of the franchisee's year end.

(d) Each commercial franchisee shall submit by September 1 of each year an updated list of the type, number and complete description of all equipment to be used for providing service pursuant to this division. Vehicles placed into service since the preceding September 1 shall have the in-service dates noted, and vehicles no longer in service shall have the retirement dates noted. Commercial and demolition debris collection service franchisees will be invoiced for all net increases in vehicles operating during the prior year on a prorated basis, as well as invoiced for vehicles intended to be operated during the coming year.

Sec. 27-82. - Application requirements.

- (a) Applications for a franchise shall be made to the city manager or designee on such forms and in such manner as prescribed by the city. Application may be made for one or both of the following types of franchise:
 - Commercial limited to collection of garbage and trash from commerciallycollected residential dwellings and collection or processing of garbage and trash from commercial generators.
 - (2) Construction and demolition limited to collection and disposal of construction and demolition debris.
- (b) Application forms will require, at a minimum, the following information and supporting documents.
 - (1) If the applicant is a partnership or corporation, the name(s) and business address(es) of the principal officers and stockholders and other persons having financial or controlling interest in the partnership or corporation; provided,

however, that if the corporation is a publicly owned corporation having more than
25 shareholders, then only the names and business addresses of the local managing
officers shall be required.

- (2) Criminal convictions, including withheld adjudication and plea of nolo contendere for any felonies of the applicant if an individual, or any person having any controlling interest in a firm, corporation, partnership, association or organization making application, if requested by the city manager or designee.
- (3) A statement of whether such applicant operates or has operated a solid waste collection business in this or any other state or territory under a franchise, permit or license; and if so, where, and whether such franchise, permit or license has ever been revoked or suspended and the reasons therefor.
- (4) Proof that corporation is in good standing in the state of corporation, if applicant is a corporation, and, if not a Florida corporation, that applicant is qualified to do business in the State of Florida. If applicant is other than a corporation and is operating under a fictitious name, applicant shall be required to submit information that such fictitious name is registered and held by applicant.
- (5) A list of the type, number and complete description of all equipment to be used by the applicant for providing service pursuant to this division. The city manager or designee may conduct an inspection of all equipment utilized in providing the services as outlined in the franchise to determine that the franchise possesses equipment capable of providing safe and efficient services.
- (6) The applicant shall maintain in full force and effect insurance as specified herein and shall furnish a comprehensive general liability policy to the city manager

or designee and also file with the city manager or designee a certificate of insurance for all policies written in the applicant's name. The applicant shall carry in its own name a policy covering its operations in an amount not less than \$200,000.00 per occurrence for bodily injury and \$200,000.00 per occurrence for property damage regarding comprehensive general liability. The applicant shall carry in its own name a policy covering its operation in an amount not less than \$100,000.00 per person, \$200,000.00 per occurrence for bodily injury, and \$50,000.00 per occurrence for property damage liability regarding automobile liability insurance.

- (7) The insurance policies shall be filed in the office of the city manager or designee and shall remain on file so long as the franchise operates a franchise.
- (8) The applicant shall pay the city a nonrefundable application fee, as specified in Appendix A, at the time application is filed.

Sec. 27-83. - Denial of application; suspension or revocation of franchise; right of appeal.

- (a) Upon a finding of just cause, the city manager or designee shall deny a franchise in the case of application for new or renewed franchises, and suspend or revoke a franchise for a specified period of time in the case of previously issued franchises. Just cause shall include but not be limited to a failure to meet the requirements of this article, violation of any of the provisions of this article or any of the ordinances of the city, or the laws of the United States or the state of Florida, the violations of which reflect unfavorably on the fitness of the holder to offer solid waste collection services to the public.
- (b) Prior to denial, suspension or revocation, the applicant or holder shall be given reasonable notice of the proposed action to be taken and shall have an opportunity to present to the city manager or designee evidence as to why the franchise should not be denied, revoked or

suspended. The notice of intention shall be served upon the applicant or franchisee by registered mail or personal service.

- (c) Any applicant or franchisee whose franchise is denied, suspended or revoked by the city manager or designee may appeal the decision to the city commission. The appeal shall be taken by filing written notice thereof, in duplicate, with the clerk of the commission within ten days after the decision of the city manager or designee. The clerk of the commission shall notify the city manager of the appeal and the city manager or designee shall forthwith transmit to the clerk copies of all papers constituting the record upon which the action appealed is based. The clerk of the commission shall place the appeal on the agenda of the next regularly scheduled city commission meeting which is not less than ten days from the date of the filing of the appeal. The city commission shall review the record and decide whether the decision of the city manager was based on competent, substantial evidence. Helflethe commission finds competent, substantial evidence for the city manager's decision, it will uphold the manager's decision; otherwise, it will reverse the manager's decision. The decision of the city commission shall constitute final administrative action.
- 770 Sec. 27-84. Penalties for violation.

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- Except as otherwise provided, any person violating or failing to comply with any of the
- provisions of this division shall be punished as provided by section 1-9.
- 773 DIVISION 3. COMMERCIAL RECYCLING
- 774 Sec. 27-85. Mandatory commercial recycling established.
- 775 (a) Commercial generators. Beginning January 1, 1997, or such later date as designated by
 776 the city manager or designee, all All commercial generators and generators of construction and
 777 demolition debris shall separate designated recycling materials and make them available for

recycling. The commercial generator or generator of construction and demolition debris may utilize a registrant, which includes a commercial franchisee who has obtained a registration, to collect the recycled materials. Failure to separate the designated recyclable materials, except for de minimus amounts as determined by the city manager or designee, from solid waste loads delivered to a city facility, a facility under contract with the city or a solid waste container at point of generation will subject the commercial generator to civil citation as provided in sections 2-336 through 2-339 of this Code and may, in addition, result in a surcharge as provided in subsection (ed) below.

(b) Beginning January 1, 2022 all commercial generators that regularly generate more than
one cubic yard of food waste per week shall divert them from the waste stream unless capable of
documenting they do not generate more than one cubic yard of food waste per week or
providing proof they are unable to comply due to lack of available service providers.
Commercial generators who are required to divert food waste under this subjection shall
implement the following hierarchy when diverting food waste:

(1) feeding hungry people;

(2) feeding animals;

(3) providing for industrial uses; and

(4) composting.

This section shall be enforced by

(c) Special Event Recycling.

(1) For special events requiring an event permit from the City of Gainesville, the special event permittee shall provide recycling and food waste receptacles throughout the event venue.

Commented [MKL3]: We recommend a separate food waste ordinance.

Commented [MKL4]: What is the enforcement mechanism?

Commented [MKL5]: We recommend moving this special event recycling section into the special events ordinance.

CODE: Words stricken are deletions; words

underlined are additions.

801	(2) The number of recycling and food waste receptacles shall be equal to the number of
802	garbage receptacles.
803	(3) Garbage, food waste, and recycling receptacles shall be placed next to each other
804	throughout the event venue. Each receptacle shall clearly identify the products to be
805	placed in each receptacle.
806	(4) The minimum of recyclable items that shall be collected in event recycling
807	receptacles shall be plastic beverage bottles, aluminum cans and bottles, and glass
808	bottles.
809	(5) The special event permittee shall provide recycling containers for corrugated
810	cardboard that is generated at the event by the special event permittee or vendors at
811	the special event. The special event permittee is responsible for ensuring vendors at
812	the event recycle corrugated cardboard.
813	(6) If the City's Solid Waste Division determines that food waste collection is
814	appropriate for the event, the special events permittee shall abide by the requirements
815	for commercial food waste processing as prescribed in this chapter.
816	(7) All food waste receptacles using bags for collection shall use compostable bags as
817	certified by the Biodegradable Products Institute.
818	Violations of this subsection will be enforced by civil citation.
819	$(\underline{b}\underline{d})$ {Notice of noncompliant status.}-Before a civil citation is issued, or a surcharge can
820	be imposed, the commercial generator must be issued a notice advising of its noncompliant
821	status. The notice shall provide a compliance date. If upon subsequent inspection the commercial
822	generator is still not in compliance a civil citation will be issued.

(ee) {Separation and collection or special pick-up by city.} If the city undertakes the
separation and collection of the recycled materials or otherwise performs a special pick-up of
garbage or trash because a commercial generator fails to separate the designated recyclable
materials, except for de minimus amounts as determined by the city manager or designee, from
solid waste loads delivered to a city facility, a facility under contract with the city or a solid
waste container at point of generation, the city may have it removed and any expenses incurred
will be included as a surcharge in the utility bill of the commercial generator.

(4f) Appeal. A commercial establishment may appeal the imposition of a surcharge to the city manager or designee within 15 calendar days of such imposition. The notice of appeal shall include all information and grounds the commercial generator wants to be considered by the city manager or designee as to why the surcharge should not be imposed. The manager or designee shall have 15 calendar days to affirm or abate the surcharge. The determination of the manager or designee shall be final.

(eg) Commercially-collected residential. All commercially-collected residential units

properties shall establish a recycling program that: includes recycling of all designated recyclable materials and is convenient and accessible to the residents by January 1, 1997.

- (1) Includes recycling of all designated recyclable materials;
- (2) By June 1, 2025, include a food waste diversion program unless the commercially-collected residential property is demonstrates it is unable to comply due to lack of available service providers:
- (3) Provides a location for recycling containers that is as convenient and accessible to the residents as garbage and trash collection containers. If the city manager or designee determines the location of recycling containers fails

Commented [MKL6]: We recommend a separate food waste ordinance

846	to meet this requirement, the city manager shall determine an appropriate
847	location on the property for recycling containers:
848	(4) Provides an adequate level of service and capacity of recyclable collection
849	containers based on the number of residents, units, or generation at the given
850	property. If the city manager or designee determines the level of service and
851	capacity of recycling containers is inadequate, the city manager shall
852	determine an appropriate level of service and capacity of recycling containers;
853	(5) Prominently post and maintain one or more signs in common areas where
854	recyclables are collected or stored that specify the materials accepted for
855	recycling and the collection procedures for such materials;
856	(6) Distributes recycling information in printed or electronic form to each
857	occupant or unit on the property upon leasing and at least once annually and
858	within fourteen (14) days after any changes to recycling services on the
859	property:
860	(7) As of October 1, 2022, provide at least one indoor recycling storage container
861	per unit of a type and design approved by the City for tenants to easily
862	transport recovered materials to a central collection area on the property; and
863	(8) At such time as when food waste services are made available at property.
864	property owners are to provide at least one indoor food waste storage
865	container per unit of a type and design approved by the City for tenants to
866	easily transport organic material to a central collection area on the property.
867	(<u>fh</u>) Location of containers. All recovered materials <u>or food waste</u> shall be placed in an
868	appropriate industry standard container. Where garbage cans carts are used, they shall be placed

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Commented [MKL8]: We recommend separate food waste ordinance.

at the roadside or at such other single collection point(s) as may be agreed to between the registrant and the customer. All containers shall be kept in a safe, accessible location as designated or approved by the city and agreed to by the registrant and customer.

(gi) Maintenance of containers. If a registrant provides recovered material containers to its customers, the registrant will be responsible for the proper maintenance of the container.

Customers that acquire their own containers from any other source are responsible for the proper maintenance of the container, except that damage done by the registrant shall be the responsibility of the registrant; and for ensuring that the container can be serviced by the registrant's equipment.

(hj) Proof of participation in recycling program. A commercial generator, generator of construction and demolition debris or owner of a commercially-collected residential property shall produce proof of a valid and current contract with a registrant or receipts for delivery of recovered materials to an approved site, upon request of the city manager or designee.

(k) Exemptions. A commercial generator shall have the right to file a request for an exemption request from the requirements within Section 27-85. The city manager or designee shall grant a request for an exemption if the commercial generator demonstrates to the satisfaction of the city manager of designee that the volume of recyclables generated is de minimus amounts or space is not available at a given property for additional container placement. Each exemption request must be completed and submitted using the standardized forms provided by the city. Commercial generators shall be notified in writing within sixty (60) days of whether their exemption request is granted or denied.

Sec. 27-86. - Registration of recovered materials and food waste collectors.

Commented [MKL9]: We recommend food waste collector requirements go in separate ordinance.

914	<u>b.</u> disclosure of ownership as set forth below; and		
915	c. proof of insurance as set forth below.		
916	(ed) Renewal of registration. The certificate of registration may be valid for five years,		
917	and may be renewed up to two times upon		
918	(1) disclosure of ownership as set forth below;		
919	(2) proof of insurance as set forth below as of the time of renewal; and		
920	(3) proof that the registrant is still providing service to customers.		
921	(de) Operating requirements for registrants. Persons collecting, transporting, conveying		
922	or processing recovered materials or food waste in the city shall comply with the following		
923	operating requirements:		
924	(1) Disclosure of ownership. Each registrant shall annually provide two copies of a		
925	notarized statement disclosing the names of its owners, general and limited partners,		
926	or corporate or registered name under which it will conduct its business as		
927	authorized by this article.		
928	(2) Response to complaint. Each registrant shall be responsible for responding to		
929	any and all complaints which involve registrant's actions that create a nuisance or		
930	have the potential to create a nuisance. Response shall be within 24 hours of the		
931	complaint, or by 5 p.m. Monday if the complaint was received during a weekend.		
932	(3) Clean-up. A registrant shall handle recovered materials containers with		
933	reasonable care and return them to the approximate location from which they were		
934	collected. A registrant shall clean up all materials spilled during its collection		
935	operation.		

936	(4) <i>Emergencies</i> . A registrant shall not be required to provide collection services
937	when all appropriate recycling or food collection sites are closed or a city emergency
938	or imminent emergency exists, as determined by the city manager or designee.
939	Collections shall resume on the instruction of the city manager or designee.
940	(5) Non-agency. A registrant shall not be deemed an agent of the city and shall be
941	responsible for any losses or damages of any kind arising from its performance or
942	nonperformance under its registration. The registrant shall defend at its own expense
943	or reimburse the city for its defense, at the city's option, of any and all claims and
944	suits brought against the city, its elected or appointed officers, employees, and
945	agents resulting from the registrant's performance or nonperformance of service
946	pursuant to the registration.
947	(6) Trucks. A registrant shall use trucks that are capable of preventing spillage or
948	accidental release of recovered material during transport.
949	(7) Insurance. A registrant shall purchase and maintain the types and amounts of
950	insurance set forth below from companies authorized to do business in the State of
951	Florida. The city shall be named as an additional insured on the general liability
952	insurance if the registrant utilizes city facilities. Failure to maintain insurance shall
953	result in revocation of registration.
954	a. General liability insurance - \$500,000.00 per occurrence if the registrant
955	utilizes city facilities
956	b. Commercial motor vehicle insurance as required by F.S. Ch. 627.

c. Workers compensation as required by F.S. Ch. 440.

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(8) Other laws, rules and regulations. A registrant shall procure at its own expense
all local, state and federal franchises, certificates, permits or other authorizations
necessary for the conduct of its operations. A registrant and its employees, officers
and agents shall comply with all relevant local, state, and federal laws, rules and
regulations, orders and mandatory guidelines applying to the collection or
processing services being rendered.

- (9) Effect of certificate. Issuance of a registration certificate by the city shall not be deemed to be a waiver of any applicable local, state or federal law or regulation, including but not limited to zoning or planning regulations, with respect to a recycling operation of any kind, nor shall it create any vested right to own or operate any type of recycling operation.
- (10) Hours of operation. A registrant shall make available daily (except Sunday) collection of designated recyclable materials and food waste. Collection shall begin no earlier than 6:00 a.m. and shall cease no later than 9:00 p.m. Monday through Saturday, except in areas of mixed residential and commercial occupancy where collections shall begin no earlier than 7:00 a.m. and shall cease no later than 9:00 p.m. Monday through Saturday. The city manager or designee may authorize collection on Sunday where special needs of the customer make it necessary.
- (e) Separation of residential and commercial materials. Curbside collection of designated recyclable materials or food waste from commercial generators shall be allowed only with prior approval of the city manager or designee, when considering a request to provide curbside collection, the city manager or designee shall consider the following factors:

Commented [MKL10]: We recommend separate food waste

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underlined are additions.

981	(1)	Accessibility of collection vehicles to property.
982	(2)	Available space for placement of containers.
983	(3)	Predominant use of property.
984	(4)	Safety.
985	(f) Delivery	of materials. All recovered materials shall be delivered to a recovered
986	materials de	ealer that has been certified by the Florida Department of Environmental
987	Protection	or subsequent responsible agency, and the city.
988	(g) Reports.	The recovered materials and food waste registrants shall submit to the city
989	manager or	designee reports as authorized by F.S. § 403.7046, and the regulations
990	promulgate	d pursuant to the authority stated in statute. Within 15 days of changing
991	facilities when the same of th	here recovered materials or food waste is being delivered, recovered
992	materials ar	nd food waste registrants shall provide the name and location of the new
993	facilities to	the city manager or designee.
994	Sec. 27-87 Revoca	ation of registration.
995	(a) Upon a fin	nding of just cause, the city manager or designee shall deny a registration in
996	the case of application	on for new or renewed registration, and suspend or revoke a registration for a
997	specified period of ti	me in the case of previously issued registration. Just cause shall be
998	consistent and repeat	ed violation of state or local laws, ordinances, rules, and regulations relating
999	to the applicant's or i	registrant's operation; or loss of state certification as a recovered materials

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reasonable notice of the proposed action to be taken and shall have an opportunity to present to

the city manager or designee evidence as to why the registration should not be denied, revoked

(b) Prior to denial, suspension or revocation, the applicant or registrant shall be given

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dealer.

or suspended. The notice of intention shall be served upon the applicant or registrant by registered mail or personal service.

(c) Any applicant or registrant whose registration is denied, suspended or revoked by the city manager or designee may appeal the decision to the city commission. The appeal shall be taken by filing written notice thereof, in duplicate, with the clerk of the commission within ten days after the decision of the city manager or designee. The clerk shall inform the city manager of the appeal, and the city manager or designee shall forthwith transmit to the clerk copies of all papers constituting the record upon which the action appealed is based. The clerk of the commission shall place the appeal on the agenda of the next regularly scheduled city commission meeting which is not less than ten days from the date of the filing of the appeal. The city commission shall review the record and decide whether the decision of the city manager was based on competent, substantial evidence. It [If] the commission finds competent, substantial evidence for the city manager's decision, it will uphold the manager's decision; otherwise, it will reverse the manager's decision. The decision of the city commission shall constitute final administrative action.

Sec. 27-88. - Penalties for violation.

Except as otherwise provided, any person violating or failing to comply with any of the provisions of this division shall be punished as provided by_section 1-9 of this Code of Ordinances.

DIVISION 4. RESERVED. SINGLE-USE PLASTIC AND POLYSTYRENE

PRODUCTS.

Sec. 27-<u>9289</u>. - Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Expanded polystyrene container means any plate, bowl, cup, container, lid, tray, cooler, ice chest, and similar items that are made of blown polystyrene and expanded and extruded foams that are thermoplastic petrochemical materials utilizing a styrene monomer and manufactured by fusion of polymer spheres (expandable bead foam), injection molding, foam molding and extrusion-blown molding (extruded foam polystyrene) or any other technique.

Beverage Prepared food provider means a person or entity that provides food (including beverages) directly to the consumer, that is ready for immediate consumption without any further cooking, mixing, preparation, alteration or repackaging regardless of whether such food beverage is provided free of charge or sold, or whether consumption occurs on or off premises, or whether the food beverage is provided from a building, pushcart, stand or vehicle. Prepared Food Beverage providers include, but are not limited to, bars, restaurants, cafes, sidewalk cafes, delicatessens, coffee shops, grocery stores, markets, supermarkets, drug stores, pharmacies, bakeries, caterers, gas stations, vending or food trucks or carts and cafeterias.

Single-use plastic food accessory means any item which is made predominantly of plastic derived from petroleum polymer or a biologically-based polymer and is provided for one-time use with prepared food (including beverages), such as utensils, chopsticks, portion cups, condiment packets, and other similar accessories. This definition excludes items that are provided to prevent spills and injuries, such as spill plugs, splash sticks, cup lids, cup sleeves and cup trays.

Single-use plastic straw means a disposable tube used for the purpose of consuming beverages and intended for one-time use, which is made predominantly of plastic derived from petroleum polymer or a biologically-based polymer.

Single-use plastic stirrer means a device that is used to mix beverages and intended for one-time use, and made predominantly of plastic derived from a petroleum polymer or a biologically based polymer.

Sec. 27-9390. - Prohibition on single-use plastic straws and single-use plastic stirrers.

- (a) Beverage Prepared food providers shall not sell, use, offer for sale or use, or provide to any person a single-use plastic straw or single-use plastic stirrer.
 - (1) Exceptions: Although the discontinuation of the use of single-use plastic straws and single-use plastic stirrers is strongly encouraged, this article shall not apply to the sale or use of single-use plastic straws or single-use plastic stirrers as follows:
 - a. Pre-packaged beverages with a single-use plastic straw or single-use plastic stirrer that are prepared and packaged outside the city and are not altered, packaged or repackaged within the city.
 - b. Boxes of pre-packaged single-use plastic straws or single-use plastic stirrers that are offered for retail sale to a consumer for personal use, that are prepared and packaged outside the city and are not altered, packaged or repackaged within the city.
 - c. By medical or dental facilities.
 - d. By hospitals.

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e. By nursing homes or assisted living facilities.

1069	f. By any disabled person that requires or relies on same to consume beverages
1070	and/or food supplements.
1071	Sec. 27-91. – Single-Use Plastic Food Accessories available upon request.
1072	Prepared food providers shall not provide single-use plastic food accessories for dine-in, take-out
1073	or delivery, unless the single-use food accessory is specifically requested by the customer or is
1074	provided at a customer self-serve station.
1075	Sec. 27-92 Prohibition on use of expanded polystyrene containers on city property or city
1076	right-of-way.
1077	Any person or entity that is required to obtain a permit, use agreement, or other authorization or
1078	approval to use city property or city right-of-way pursuant to Chapter 18, Article II. Park
1079	Regulations; Chapter 19 Peddlers, Solicitors and Canvassers; and Chapter 30, Article V. Use
1080	Standards, is prohibited from using expanded polystyrene containers for the permitted activity on
1081	city property or city right-of-way. This prohibition excludes the distribution of any prepackaged
1082	food that is filled and sealed in an expanded polystyrene container prior to receipt by the person
1083	or entity and it excludes raw meat or seafood that is stored in an expanded polystyrene container
1084	and sold from a refrigerated display or storage case.
1085	Sec. 27-93. Prohibition on intentional release outdoors of plastic confetti, glitter and
1086	<u>balloons.</u>
1087	All persons are prohibited from intentionally releasing outdoors any plastic confetti, glitter or
1088	balloons. Consistent with Section 379.233, Florida Statutes, the following balloon releases are
1089	exempt from the above prohibition: (a) balloons released by a person on behalf of a
1090	governmental agency or pursuant to a governmental contract for scientific or meteorological
1091	purposes; (b) hot air balloons that are recovered after launching; or (c) balloons that are either

1092	biodegradable or photodegradable, as determined by rule of the Fish and Wildlife Conservation		
1093	Commission, and which are closed by a hand-tied knot in the stem of the balloon without string,		
1094	ribbon, or other attachments. The party responsible for the release shall make available evidence		
1095	of the biodegradability or photodegradability of said balloons in the form of a certificate		
1096	executed by the manufacturer. Failure to provide said evidence shall be prima facie evidence of		
1097	violation of this act.		
1098	Sec. 27-94 Enforcement; penalties; injunctive relief.		
1099	The city may enforce this division by civil citation in accordance with chapter 2, article V,		
1100	division 6. In addition, persons who are not in conformity with these requirements shall be		
1101	subject to appropriate civil action in the court of appropriate jurisdiction for injunctive relief.		
1102	DIVISION 5 PLASTIC STRAWS AND STIRRERS. WASTE REDUCTION.		
1103	Sec. 27-94. Requirement for the recycling of prescription medicines, single-use plastic bags		
1104	and expanded polystyrene containers.		
1105	All commercial generators distributing and or providing the following items shall provide on-site		
1106	publicly accessible containers for the recycling of the items listed:		
1107	(a) Prescription prescription medicines and or drugs.		
1108	(b) Single use plastic bags; and or		
1109	(c) Expanded polystyrene containers.		
1110	Sec. 27-95. Requirement for public recycling and composting containers at businesses.		

Commented [MKL11]: City attorney has determined this type of regulation of polystyrene and plastic bags is preempted.

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Any commercial establishment providing receptacles for collecting and disposing of garbage to

the public shall provide an equal number of collection receptacles for recyclable materials paired

next to the garbage receptacle. For commercial establishments required to have food waste

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1114	recycling services, an equal number of collection receptacles for food waste materials shall also
1115	be made available and paired next to the garbage and recycling receptacles.
1116	Sec. 27-96. Requirement for property owners to provide accommodations for solid waste
1117	containers.
1118	Property owners shall provide commercial tenants with space for commercial service containers
1119	for garbage, recycling, and food waste collection or make reasonable accommodations for shared
1120	commercial service containers for garbage, recycling, and food waste collection in a nearby
1121	location. If the property owner is unable to meet the above requirement, the property owner shall
1122	work with the city to develop an acceptable alternative plan for the collection of waste from the
1123	tenant. Failure to develop a plan approved by the city will subject the property owner to code
1124	enforcement proceedings.
1125	Sec. 27-97. Single-family and multifamily food waste processing.
1126	By January 1, 2024, food waste diversion, shall be made available to all residentially serviced
1127	customers or later if the composting facility infrastructure or capacity is not available.
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1129	REUSE COMMUNITY
1130	Sec. 27-98. Residential Multi-Family Reuse Pilot
1131	Beginning January 1, 2022, the City will create a reuse educational program to divert
1132	usable items from the landfill targeted to reuse items set out for disposal at multifamily units
1133	during heavy turnover periods. The City will establish a pilot program for reuse items at
1134	multifamily units by May 1, 2022.
1135	Sec. 27-99. Multi-Family Reuse Plan

1136	By January 1, 2025, owners of multifamily properties of five or more units shall establish a reuse	Commented [MKL16]: This can be in an ordinance eventually. Staff may need data from the pilot program to craft an ordinance that	
1137	plan for diverting usable items from the landfill that tenants set out for disposal during heavy	outlines elements required for a reuse plan.	
1138	turnover periods.		
1139	Sect. 27-100. Residential Single Family Reuse Pilot		
1140	Beginning January 1, 2022, the City will create a reuse educational program to divert		
1141	usable items from the landfill targeted to reuse items set out curbside for disposal at single family		
1142	homes. The City will establish a pilot program for reuse items at single family homes by June 1,		
1143	<u>2022.</u>	Commented [MKL17]: This should not be in an ordinance.	
1144	CITY SURPLUS ACCESS FOR LOCAL NON-PROFIT REUSE ORGANIZATIONS		
1144	EXPLORE PREFERENTIAL ACCESS FOR LOCAL NON-PROFITS TO PURCHASE		
1143	CITY SURPLUS ITEMS		
1147	Beginning January 1, 2022, the City will explore opportunities to give preferential access		
1148	for local non-profits to purchase City surplus items.	Commented [MKL18]: This should not be in an ordinance.	
1149	Section 2. Section 2-339 of the Code of Ordinances of Gainesville, Florida, is amended as		
1150	set forth below. Except as herein amended, the remainder of Section 2-339 remains in full force		
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1152	Sec. 2-339. – Applicable codes and ordinances.		
1153	The following ordinances are enforceable by the procedures described in this division:		
	Article III. of Single-use plastic and polystyrene products straws and II \$250.00		
1154	Chapter 27 single-use plastic stirrers		
1155	Section 3. It is the intention of the City Commission that the provisions of Sections 1 and		
1156	2 of this Ordinance shall become and be made a part of the Code of Ordinances of the City of		
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7	Gainesville, Florida, and that the sections and paragraphs of this Ordinance may be renumbered		
8	or relettered in order to accomplish such inten	tions.	
9	Section 4. If any word, phrase, clause	, paragraph, section or provision of this ordinance	
60	or the application hereof to any person or circu	umstance is held invalid or unconstitutional, such	
51	finding shall not affect the other provisions or	application of the ordinance which can be given	
52	effect without the invalid or unconstitutional p	provisions or application, and to this end the	
53	provisions of this ordinance are declared sever	rable.	
54	Section 5. All ordinances or parts of o	ordinances, in conflict herewith are to the extent o	
55	such conflict hereby repealed.		
66	Section 6. This ordinance shall becom	ne effective immediately upon adoption; however	
57	to allow time for education and public awaren	ess of these new restrictions and prohibitions,	
58	citations for violations of Sec. 27-91 will not be	be issued until after January 1, 2022.	
69 70	PASSED AND ADOPTED THIS DAY OF, 2021.		
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12 13 14 15 16		LAUREN POE MAYOR	
77 78 79 80 81	ATTEST:	Approved as to form and legality	
32 33 34 35		NICOLLE M. SHALLEY CITY ATTORNEY	
36 37	This ordinance passed on first reading this	day of, 2021.	
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189	This ordinance passed on second reading this	day of	, 2021