Legislative # 200381

1	ORDINANCE NO. 200381
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	An ordinance of the City of Gainesville, Florida, amending the
4 5	Code of Ordinances by creating Division 6, titled "Food
5 6	Waste" within Article III of Chapter 27; requiring registrations for food waste collectors; providing for an appeal
7	process for revocation of food waste registrations; requiring
8	commercially-collected residential properties to establish a
9	food waste collection program; requiring commercial
10	establishments to collect food waste and provide food waste
11	containers; providing for civil citations, general penalties in
12	section 1-9, injunctive relief, and code enforcement; providing
13	directions to the codifier; providing a severability clause;
14	providing a repealing clause; and providing an effective date
15	and an enforcement date.
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18	WHEREAS, the City Commission finds that this Ordinance is necessary to achieve
19	waste reduction goals of the city by ensuring maximum processing of food waste; and
20	WHEREAS, the City Commission finds that this Ordinance will improve and encourage
21	collection of food waste materials at commercially-collected residential properties by requiring
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22	commercially-collected residential properties to provide information regarding food waste
23	collection and make food waste separation and disposal convenient for occupants; and
24	WHEREAS, the City Commission finds that this Ordinance will achieve food waste
25	reduction goals by requiring commercial establishments to collect food waste and ensure it is
26	disposed of properly; and
27	WHEREAS, the City Commission finds that this Ordinance will encourage the public to
28	dispose of food waste at commercial establishments by requiring commercial establishments to
29	place additional food waste collection containers next to garbage and recycling containers; and
30	WHEREAS, the City Commission finds that this Ordinance will promote food waste
31	collection and improve the health, safety, and welfare of the community by requiring property

32	owners to provide adequate space for commercial service containers for the collection of food
33	waste from commercial tenants; and
34	WHEREAS, in order to regulate the collection of food waste, this Ordinance will require
35	entities that wish to collect, transport, or process food waste to have a registration; and
86	WHEREAS, the goal of the City Commission is to provide curbside food waste
37	collection to residential properties by January 1, 2025; and
38	WHEREAS, the City Commission encourages the development of food waste processing
39	facilities to meet the future need for additional composting created within the City; and
10	WHEREAS, at least ten (10) days' notice has been given once by publication in a
1	newspaper of general circulation notifying the public of this proposed ordinance and of public
12	hearings in the City Hall Auditorium located on the first floor of City Hall in the City of
13	Gainesville; and
14	WHEREAS, public hearings were held pursuant to the notice described above at which
15	hearings the parties in interest and all others had an opportunity to be and were, in fact, heard.
16	NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE
17	CITY OF GAINESVILLE, FLORIDA:
18	Section 1. The Code of Ordinances of Gainesville, Florida is hereby amended by
19	adding a Division 6 within Article III of Chapter 27, which division reads as follows. Except as
50	amended herein, the remainder of Chapter 27 remains in full force and effect.
51	DIVISION 6. – FOOD WASTE
52 53	Sec. 27-95 - Registration of food waste collectors.
54	(a) Registration required. No person, including a commercial franchisee, shall collect,
55	transport, convey or process food waste intended for industrial uses or composting in the city for

56	hire, remuneration, or other consideration without a registration certificate from the city. Each
57	commercial franchise holder who desires to collect food waste in the city intended for industrial
58	uses or composting shall be granted a food waste registration certificate upon completing an
59	application and providing the necessary documentation. No application fee will be required for
60	renewals of existing registration certificates. This subsection does not prohibit the city from
61	entering into an exclusive franchise agreement or issuing exclusive certificates of registration for
62	the collection of food waste materials from residential or commercially serviced properties.
63	(b) Application for a Food Waste Collector Registration.
64	(1) Applications for registration shall be obtained from and returned to the solid
65	waste division.
66	(2) The applicant shall:
67	a. state whether it is a processor, a transporter, or both;
68	b. provide a list of facilities that meet permitting requirements of the
69	State of Florida where material will be delivered;
70	c. provide disclosure of ownership as set forth below; and
71	d. provide proof of insurance as set forth below.
72	(c) Renewal of registration. The certificate of registration shall be valid for one year.
73	(d) Operating requirements for food waste registrants. Persons collecting, transporting,
74	conveying food waste in the city shall comply with the following operating requirements:
75	(1) Delivery to food waste processing facility. All food waste shall be delivered to a
76	food waste processing facility that meets permitting requirements of the State of
77	Florida. Within 15 days of changing facilities where food waste is being delivered,

78	food waste registrants shall provide the name and location of the new facilities to the
79	city manager or designee.
80	(2) Disclosure of ownership. Each registrant shall annually provide two copies of a
81	notarized statement disclosing the names of its owners, general and limited partners,
82	and corporate or registered name under which it will conduct its business as
83	authorized by this article.
84	(3) Response to complaints. Each registrant shall be responsible for responding to
85	any and all complaints which involve registrant's actions that create a nuisance or
86	have the potential to create a nuisance. Response shall be within 24 hours of the
87	complaint, or by 5 p.m. Monday if the complaint was received during a weekend.
88	(4) Clean-up. A registrant shall handle food waste containers with reasonable care
89	and return them to the approximate location from which they were collected. A
90	registrant shall clean up all materials spilled during its collection operation.
91	(5) Emergencies. A registrant shall not be required to provide collection services
92	when all appropriate food waste collection sites are closed or a city emergency or
93	imminent emergency exists, as determined by the city manager or designee.
94	Collections shall resume on the instruction of the city manager or designee.
95	(6) Non-agency. A registrant shall not be deemed an agent of the city and shall be
96	responsible for any losses or damages of any kind arising from its performance or
97	nonperformance under its registration. The registrant shall defend at its own expense
98	or reimburse the city for its defense, at the city's option, of any and all claims and
99	suits brought against the city, its elected or appointed officers, employees, and

100	agents resulting from the registrant's performance or nonperformance of service
101	pursuant to the registration.
102	(7) Trucks. A registrant shall use trucks that are capable of preventing spillage or
103	accidental release of food waste during transport.
104	(8) Insurance. A registrant shall purchase and maintain the types and amounts of
105	insurance set forth below from companies authorized to do business in the State of
106	Florida. Failure to maintain insurance shall result in revocation of registration.
107	a. General liability insurance - \$500,000.00 per occurrence if the registrant
108	utilizes city facilities.
109	b. Commercial motor vehicle insurance as required by F.S. Ch. 627.
110	c. Workers compensation as required by F.S. Ch. 440.
111	(9) Other laws, rules and regulations. A registrant shall procure at its own expense
112	all local, state and federal franchises, certificates, permits or other authorizations
113	necessary for the conduct of its food waste operations. A registrant and its
114	employees, officers and agents shall comply with all relevant local, state, and
115	federal laws, rules and regulations, orders and mandatory guidelines applying to the
116	collection or processing services being rendered.
117	(10) Effect of certificate. Issuance of a registration certificate by the city shall not be
118	deemed to be a waiver of any applicable local, state or federal law or regulation,
119	including but not limited to zoning or planning regulations, with respect to a food
120	waste operation of any kind, nor shall it create any vested right to own or operate
121	any type of food waste operation.

122	(11) Hours of operation. A registrant shall make available daily collection of food
123	waste. Collection shall begin no earlier than 6:00 a.m. and shall cease no later than
124	9:00 p.m. Monday through Saturday, except in areas of mixed residential and
125	commercial occupancy where collections shall begin no earlier than 7:00 a.m. and
126	shall cease no later than 9:00 p.m. Monday through Saturday. Sunday service shall
127	not begin before 8:00 am and shall cease no later than 9:00 p.m.
128	(e) Separation of residential and commercial materials. Curbside collection of food
129	waste from commercial generators shall be allowed only with prior approval of the city
130	manager or designee. When considering a request to provide curbside collection, the
131	city manager or designee shall consider the following factors:
132	(1) Accessibility of collection vehicles to property.
133	(2) Available space for placement of containers.
134	(3) Predominant use of property.
135	(4) Safety.
136	(f) Reports. The food waste registrants shall submit to the city manager or designee
137	reports, which shall include data as to number of customers, volume of food waste
138	collected, food waste processing facilities to which food waste is delivered, and volume
139	of food waste delivered to food waste processing facilities.
140	Sec. 27-95.1 Revocation of food waste collector registration.
141	(a) Upon a finding of just cause, the public works director or designee shall deny a food waste
142	collector registration in the case of application for a new or renewed registration, or suspend
143	or revoke a registration for a specified period of time in the case of previously issued
144	registration. Just cause shall include but not be limited to a failure to meet the requirements

of this division, violation of any of the provisions of this division or any of the ordinances of
the city, or the laws of the United States or the state of Florida, the violations of which
reflect unfavorably on the fitness of the holder to offer food waste collection services to the
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public, or loss of any required state permit as a food waste collector, transporter, or
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- (b) Prior to denial, suspension or revocation, the applicant or registrant shall be given

 reasonable notice of the proposed action to be taken and shall have an opportunity to present

 to the public works director or designee written and oral evidence at a hearing as to why the

 registration should not be denied, revoked or suspended. The notice of the proposed action

 shall be served upon the applicant or registrant by registered mail or personal service. The

 hearing shall be held no earlier than 10 days after notice is received by the applicant or

 registrant. Notice of the final decision of the public works director or designee shall be sent

 in writing to the applicant or registrant.
- (c) Any applicant or registrant whose registration is denied, suspended or revoked by the public works director or designee may appeal the decision to the city manager. The appeal shall be taken by filing written notice thereof, in duplicate, with the city clerk within ten days after the decision of the public works director or designee. The city clerk shall inform the public works director of the appeal, and the public works director or designee shall forthwith transmit to the city clerk copies of all papers constituting the record upon which the action appealed is based. No later than 15 days after filing the appeal, the city manager or designee shall review the record and decide whether the decision of the public works director was based on competent, substantial evidence. If the city manager finds competent, substantial evidence for the public works director's decision, the city manager will uphold the public

169 director's decision. The decision of the city manager shall constitute final administrative 170 action. Sec. 27-95.2 – Mandatory commercial food waste collection established. 171 172 (a) Commercially-collected residential property food waste collection. 173 (1) All commercially-collected residential serviced property owners/developers and their 174 affiliated entities, including but not limited to landlords, management companies, 175 condominium associations, and home owner associations shall, by June 1, 2024, 176 establish a food waste collection program that: 177 (a) includes collection and diversion of food waste from the waste stream. A 178 commercially-collected residential property shall, upon request of the city manager 179 director or designee, produce proof of a valid and current contract with a food 180 waste registrant or receipts for collection and delivery of food waste materials to a 181 food waste processing facility that meets permitting requirements of the State of 182 Florida, unless the commercially-collected residential property is granted an 183 exemption; 184 (b) provides an industry standard food waste container in a common area on the 185 property that is as convenient and accessible to the residents as garbage and 186 recovered materials collection containers. If the city manager or designee 187 determines the location of food waste containers fails to meet this requirement, the 188 city manager or designee shall determine an appropriate location on the property

works director's decision; otherwise, the city manager will reverse the public works

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for the food waste containers;

190	(c) provides an adequate level of service and capacity of food waste collection
191	containers based on the number of residents, units, or generation at the property. If
192	the city manager or designee determines the level of service and capacity of food
193	waste containers is inadequate, the city manager or designee shall determine an
194	appropriate level of service and capacity of food waste containers;
195	(d) prominently posts and maintains one or more signs in common areas where food
196	waste is collected that specify the materials accepted as food waste;
197	(e) distributes food waste collection information in printed or electronic form to each
198	occupant or unit on the property a) upon commencement of the tenant's lease or
199	unit sale, b) at least once annually, and c) within fourteen (14) days after any
200	changes to food waste services on the property; and
201	(f) at such time when food waste services are made available at property, provides at
202	least one indoor food waste storage container per unit of a type and design
203	approved by the city for occupants to easily transport food waste to the collection
204	area on the property. If the occupant owns the unit, the owner of the unit shall
205	supply their own indoor food waste storage container.
206	(2) Exemptions. A commercially-collected residential property may request an exemption
207	from the requirements of subsection (1). The city manager or designee shall grant a
208	request for an exemption if the commercially-collected residential property
209	demonstrates to the satisfaction of the city manager or designee that space is not
210	available at a given property for additional container placement or provides proof that
211	the commercially-collected residential property is unable to comply due to lack of
212	available service providers. An exemption request must be completed and submitted

213	every 6 months using forms provided by the city. The commercially-collected
214	residential property shall be notified in writing within sixty (60) days of whether its
215	exemption request is granted or denied.
216	(b) Requirement for commercial establishments to collect food waste. By June 1, 2023,
217	commercial establishments that generate one cubic yard of food waste or more per week shall
218	separate food waste from the waste stream and collect food waste in containers that are
219	separate from garbage and recovered materials. By June 1, 2026, all commercial
220	establishments shall separate food waste from the waste stream and collect food waste in
221	containers that are separate from garbage and recovered materials, unless the amount of food
222	waste generated by the establishment is both de minimus and is less than one cubic yard of
223	food waste per week. The commercial establishment shall make food waste in the
224	receptacles available for processing. A commercial establishment shall, upon request of the
225	city manager director or designee, either provide receipts for delivery of food waste to a food
226	waste processing facility that meets permitting requirements of the State of Florida or
227	produce proof of a valid and current contract with a food waste registrant.
228	(c) Maintenance of containers. If a registrant provides food waste containers to its customers, the
229	registrant will be responsible for the proper maintenance of the container. Customers that
230	acquire their own containers from any other source are responsible for the proper
231	maintenance of the container, except that damage done by the registrant shall be the
232	responsibility of the registrant; and for ensuring that the container can be serviced by the
233	registrant's equipment.
234	(d) Location of containers. All food waste shall be placed in an appropriate industry standard
235	container. Where carts are used, they shall be placed at such collection point(s) as may be

agreed to between the registrant and the customer, subject to approval by the city manager.
All containers shall be kept in a safe, accessible location as designated or approved by the
city and agreed to by the registrant and customer.

- (1) Any commercial establishment providing receptacles for collecting and disposing of garbage and recycling to the public shall provide an equal number of receptacles for collection of food waste paired next to the garbage and recycling receptacles in areas of the establishment where food is consumed. If the commercial establishment is unable to meet the above requirement, the commercial establishment shall work with the city to develop an acceptable alternative plan for the placement of receptacles for food waste on the premises, with the city making the final determination based upon volume of food waste produced and space for receptacle placement at the commercial establishment.
- (2) Property owners shall provide commercial establishment tenants with space for commercial service containers for food waste collection or make reasonable accommodations for shared commercial service containers for food waste collection in a convenient and nearby location. The commercial service containers should be located such that collection equipment can safely collect waste within the commercial service containers and such that the location of the commercial service containers does not create a health or litter hazard due to the distance from the tenant's commercial establishment. If the property owner is unable to meet the above requirement, the property owner shall work with the city to develop an acceptable alternative plan for the collection of food waste from the tenant, with the city making the final determination as to the location of the commercial service container.

Sec. 27-95.3. - Penalties for violation.

Unless specifically stated otherwise, the city shall enforce violations of sections 27-95, 27-95.1, and 27-95.2 by civil citation if specifically provided for by section 2-339, through code enforcement proceedings, by section 1-9 of this Code of Ordinances, or seek injunctive relief in a court of competent jurisdiction.

Section 2. Section 2-339 of the Code of Ordinances of Gainesville, Florida, is amended as set forth below. Except as herein amended, the remainder of Section 2-339 remains in full force and effect.

Sec. 2-339. – Applicable codes and ordinances.

The following ordinances are enforceable by the procedures described in this division:

<u>27-95</u>	Food waste registration violations	III	\$200.00
<u>27-95.2</u>	Commercial food waste violations	Ī	\$125.00

Section 3. It is the intention of the City Commission that the provisions of Sections 1 and 2 of this Ordinance shall become and be made a part of the Code of Ordinances of the City of Gainesville, Florida, and that the sections and paragraphs of this Ordinance may be renumbered or relettered in order to accomplish such intentions.

Section 4. If any word, phrase, clause, paragraph, section or provision of this ordinance or the application hereof to any person or circumstance is held invalid or unconstitutional, such finding shall not affect the other provisions or application of the ordinance which can be given effect without the invalid or unconstitutional provisions or application, and to this end the provisions of this ordinance are declared severable.

Section 5. All ordinances or parts of ordinances, in conflict herewith are to the extent		
such conflict hereby repealed.		
Section 6. Except for Secs. 27-95 and 27-95.1, this ordinance shall become effective		
immediately upon adoption. Secs. 27-95 and 27-95.1 shall become effective October 1, 20:		
PASSED AND ADOPTED THIS	, DAY OF, 2022.	
	I AUDEN DOE	
	LAUREN POE MAYOR	
ATTEST:	Approved as to form and legality	
OMICHELE D. GAINEY	DANIEL M. NEE	
CITY CLERK This ordinance passed on first reading this _	day of , 2022.	
This ordinance passed on second reading th	•	