Downtown Gainesville Strategic Plan

STRATEGIC PLAN DOCUMENT GCRA Advisory Board & City Commission

August | 2022



DEVELOPMENT STRATEGIES[®]



Today's Meeting

- **1** Process Overview
- **2** 16 Ideas for Downtown
- **3** Implementation



Our Progress Since April



Reviewed community feedback from our second community meeting and met with additional stakeholders.



Refined the 16 Ideas for Downtown and drafted a report that summarized the process and its recommendations.



Developed an implementation strategy modeled around case study implementation agencies.

Strategic Plan Document

Downtown Gainesville

Strategic Plan

Strategic Plan Document July 12, 2022 DRAFT

MKSK DEVELOPMENTST

A community vision for Downtown Gainesville

This plan is the culmination of a yearlong process that engaged hundreds of Gainesville neighbors. We This plan is the culmination of a yearlong process that engaged hundreds of Gainesville neighbors. We acknowledge the contributions of the stakeholders that supported this plan, including the members of our Neighbor Advisory Group, Alachua County, Greater Gainesville Chamber, Santa Fe College, and University of Elocida. We particularly thank the passionate and dedicated values of our capacity points between the Neighbor Advisory Group, Atachua County, Greater Gainesville Chamber, Santa Fe College, and Universit of Florida. We particularly thank the passionate and dedicated voices of our Gainesville neighborhoods that shaped this plan. Project Leadership

Terri Bailey

Resident

Matt Howland

Jeff McMullen Downtown Business Owner

John Fleming Developer, Property Owner

Meg The Losen

Hoch Shitama Baird Center Owner

Dennayce Mavin

Owner, Salon Syx

University of Florida Student

owner

Downtown Business/Property

Downtown Resident

Pleasant Street Neighborhood

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Economic Development and

of Sustainable Development

innovation Director, Department

City Architect, Department of

Consultant Team

eda

Development Strategies

Sustainable Development

Table of

01

02

03

04

05

Contents

Introduction

The Purpose of this Plan

Downtown Today

Market Overview

Inventory of Existing Conditions

Community Engagement

Direction from the GNV Community

16 Ideas for Downtown GNV

Setting a Vision for Downtown

Increase Housing Opportunities

Maintain and Enhance Downtown

Implementation

Implementation Matrix

Implementation Agency Case Studies

Strengthen the Relationship with Adjacent Neighborhoods

Create a Supportive Local Business Environment

Become a Destination

Engagement Methods

Process & Schedule

Plan Alignment

Page o6

10

12

26

Page 42

44

54

Page 56

58

60

72

82

88

100

112

118

124

3

Page 122

Page 14

Neighbor Advisory Group (NAG)

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Trevor Schneider

University of Florida

Sean McLendon Alachua County

Jim O'Connell

UF Innovate

Staci-Ann Bertrand Chamber of Commerce

Melissa Montilla

Darcie MaMahon Duckpond Neighborhood

Gigi Simmons

Resident

Resident

Porters Community Resident

springhill Neighborhood

Process Overview

Project Schedule

Ongoing Community Engagement: Project Website | Online Surveys & Activities | NAG Meetings

TASK 1 Build on Local Strengths Community Assets & Opportunities					TASK 2 Build For People Framework for Economic Opportunity & District Development				TASK 3 Build Long-Term Value Catalytic Projects & Value Capture					
▶ 2021 June	July	Aug.	Sep.	Oct.	Nov.	Dec.	▶ 2022 Jan.	Feb.	Mar.	Apr.	Мау	June	July	August
<section-header><section-header><section-header></section-header></section-header></section-header>				eting 1				Comm	unity Mo	eeting 2			Adoption	

Community Conversations

15 800 +2 Community **Stakeholder Focus Total GNV voices engaged** Meetings at Bo Groups through this process **Diddley Plaza** 56 150 63 474 **Neighbors attended** Neighbors Neighbors Neighbors filled out responded to our participated in our two Community paper surveys at **Online Activities** Meetings **Online Survey** community events

90

Stakeholders engaged in 15 focus groups



Neighbor Advisory Group Members



Comments through online activities on the project website



Comments on our meeting activities and boards

Engagement Tools

2 Community Meetings

- 3 updates to the GCRA
 Advisory Board
- 3 updates to the City Commission
- 3 Neighbor Advisory Group Meetings
- 15 Stakeholder Focus Groups
- One-on-one conversations with Commissioners and stakeholders
- Online Surveys and Activities
- Paper surveys at community events (distributed 400 copies)
- Contacted community leaders in East Gainesville

Six Key Findings From Our Community Engagement

HHIVEH-D

Become a Destination

Downtown needs to establish itself as a regional destination that attracts all Gainesville neighbors.

ater Branch Creek

Connect the Dots

There is a lack of continuous walking, biking and transit connections in the downtown area.

Strengthen the Relationship with Adjacent Neighborhoods

Neighborhoods around downtown would like to preserve and enhance their existing character.

Increase Housing Opportunities

There is a lack of affordable and market-rate housing in the downtown area beyond studentoriented housing.

Create a Supportive Local Business Environment

Downtown needs a critical mass of locally owned businesses that support a vibrant local economy.

Maintain and Enhance Downtown

Establish an entity and implementable action plan to maintain and enhance downtown's assets.

What We Heard in April

- Community enthusiasm for the potential of Sweetwater Park, Sweetwater trail and a Greenway
 Loop to connect neighborhoods and tell local stories and history.
- Downtown is where density belongs within considerations of historic preservation and compatible scale. There is a need and demand for more housing types, including market rate and affordable housing.
- Gainesville neighbors want more things to do downtown.
- ► We need to support local businesses and retailers.
- Downtown needs to improve its connection to nearby neighborhoods through walkable and safe streets with consistent sidewalks and crossings.
- There is support and need for a downtown management organization that starts by taking care of and maintaining downtown.



Meeting Purpose

GCRA: Recommendation for City Commission adoption

> City Commission: Plan Adoption

16 Ideas for Downtown GNV



Become a Destination

- Idea 1: Build Investment Around Local Strengths
- ► Idea 2: Shape Downtown Identity
- ► Idea 3: Create a Downtown Jewel



Connect the Dots

- ► Idea 4: Balance the need for parking with the desire for a walkable, urban core.
- ► Idea 5: Prioritize Streets to Meet City Standards
- ► Idea 6: Activate the Sweetwater Corridor
- ► Idea 7: Create a Greenway Loop



Strengthen the Relationship with Adjacent Neighborhoods

- Idea 8: Connect Neighborhoods to Downtown
- ► Idea 9: Establish Transition Areas



Increase Housing Opportunities

- ► Idea 10: Address Housing at Scale
- Idea 11: Support Affordable and Mixed Income Housing
- ► Idea 12: Facilitate Market Rate Housing



Create a Supportive Local Business Environment

- ► Idea 13: Unlock Real Estate Potential
- Idea 14: Increase Direct Small Business Assistance

*

Maintain and Enhance Downtown

- Idea 15: Form a Place-Management Organization
- ► Idea 16: Continue to Build Capacity

Implementation Matrix

- Highlights each of the 16
 Ideas presented in this plan.
- Matrix includes related recommendations, identified partners to lead and provide support, a suggested timeframe, and a general order of magnitude cost for recommendations that relate to physical improvements.

► Timeframes suggested:

- > Immediate = 0-1 years
- > Short term = 1-3 years
- > Medium term = 3-5 years
- > Long term = 5+ years
- > Ongoing = Consistent annual area of focus

Idea	Lead Agency	Partners	Timeframe
Connect the Dots			
Idea 4: Balance the need for parking with the desire for a walkable, urban core. Continue to monitor parking supply and utilization Continue to monitor regulations and pricing Create a "park once" downtown Improve signage, wayfinding, and communication Continue to invest in technology	City of Gainesville, Alachua County	Downtown property owners, businesses, residents	Ongoing
 Prioritize Streets to Meet City Standards Proactively improve downtown streets not meeting the city's current design standards, prioritizing streets identified through this planning process (refer to map on page 77 and corridors identified in Idea 8). 	City of Gainesville, Implementation Entity Alachua County, Florida DOT	Downtown property owners, businesses, residents	Medium to Long term
 Idea 6: Activate the Sweetwater Corridor Design, improve and program to activate the Sweetwater Creek corridor into a network of urban parks, green spaces, trails, and recreation areas for the entire community. For segments with unimproved trails, order of magnitude construction cost per linear foot of trail of \$190 to \$250. 	City of Gainesville, Implementation Entity	Downtown property owners, businesses, residents, Arts and Culture Institutions, Greater Gainesville Chamber, Alachua County Schools	Medium term
 Idea 7: Create a Greenway Loop Develop a Greenway Loop that connects neighborhoods, links to regional trail networks, and is within 6 min. walk of all downtown destinations. For segments with unimproved trails, order of magnitude construction cost per linear foot of trail of \$190 to \$250. 	City of Gainesville, Implementation Entity, University of Florida, Santa Fe Community College, UF Innovate	Downtown property owners, businesses, residents, Arts and Culture Institutions, Greater Gainesville Chamber	Medium term

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126

126

Implementing the Vision: Where to Start



Idea 15: Form a Place-Management Organization

 Organize around the protection/ enhancement of core assets

(Downtown's competitive niche) and addressing key livability/business viability issues (maintenance/ cleanliness, safety, etc). Idea 3: Create a Downtown Jewel

Par

Prepare a Conceptual Design and Feasibility Study to attract funding, implementation and programming partners to re-imagine Sweetwater Park as a signature public green space in the urban core of Gainesville.



Idea 8: Connect Neighborhoods to Downtown

Prioritize the SE/SW 1st Avenue corridor as downtown's premiere outdoor dining destination, by establishing a pedestrian-first environment.





- Idea 1: Build Investment Around Local Strengths
- Idea 2: Shape Downtown Identity
- Idea 3: Create a Downtown Jewel

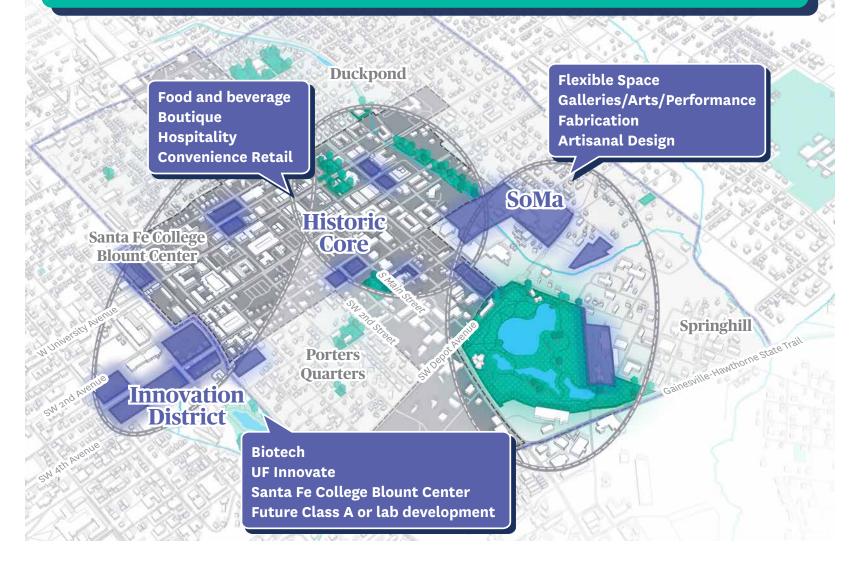
G The critical mass of businesses and activity is missing." Stand out! Don't be just like any other American small town."

Constant Series Downtown should tell a story about who we are."

Idea 1: Build Investment Around Local Strengths

- Create distinct, but complementary, character areas with unique local qualities that can be matched with the needs of different types of businesses and developments.
- Prioritize business recruitment, development activity, and public investment in the identified areas to create a critical mass of business activity and a nucleus of pedestrian energy

The unique attributes of a Character Area can be aligned with the needs of varied business types and real estate products forming a symbiotic relationship between the qualities of place and the type of development.



Idea 2: Shape Downtown Identity

- Develop a coordinated marketing and branding program around Downtown Gainesville's authentic built and living heritage.
- Establish this as a priority project for the newly-formed
 Place-Management Organization dedicated to promoting and enhancing Downtown (see Idea 15)



Social Campaign

Robust local communication and national marketing, with consistent tone and identity.

Place Campaign

Locally-inspired design of environmental graphics and public space.



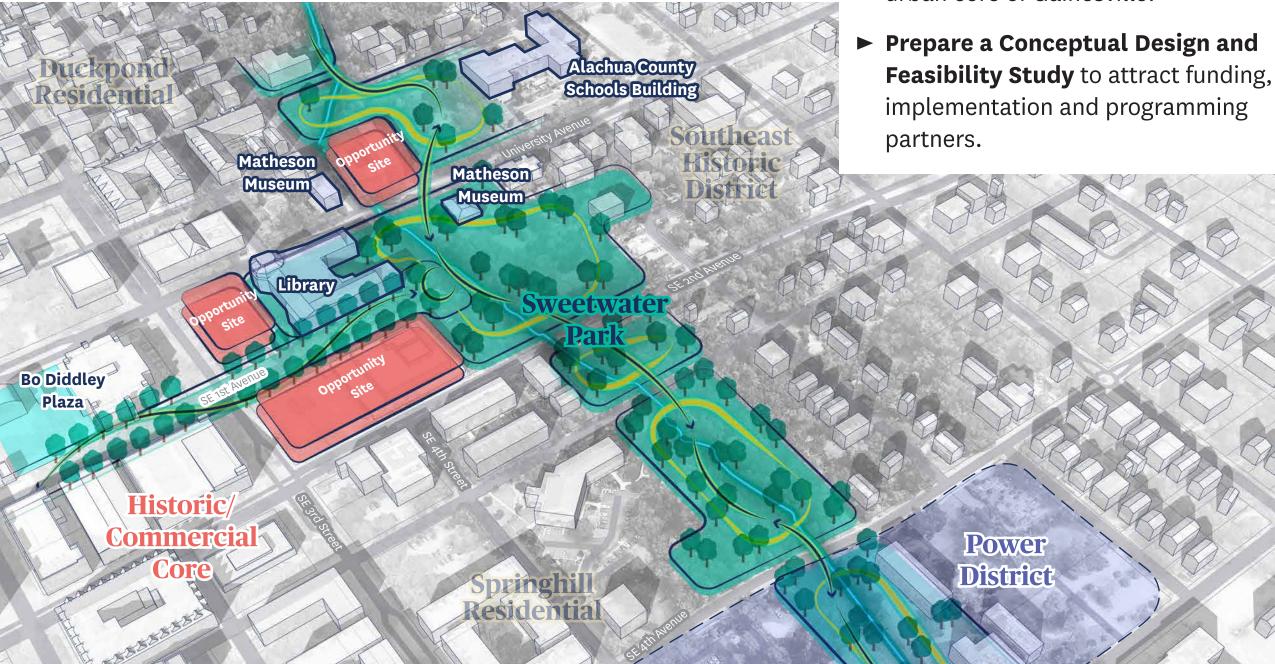
Diverse program of public events and activities .







Idea 3: Create a Downtown Jewel



Re-imagine Sweetwater Park as a signature public green space in the urban core of Gainesville.



- ► Idea 4: Balance the need for parking with the desire for a walkable, urban core
- ► Idea 5: Prioritize Streets to Meet City Standards
- Idea 6: Activate the Sweetwater Corridor
- ► Idea 7: Create a Greenway Loop

Making downtown a safer place for pedestrians to enjoy means more activity for the businesses in downtown." Prioritize walking, biking, and personal mobility uses. Improve north-south bike/ped connectivity to Depot Park."

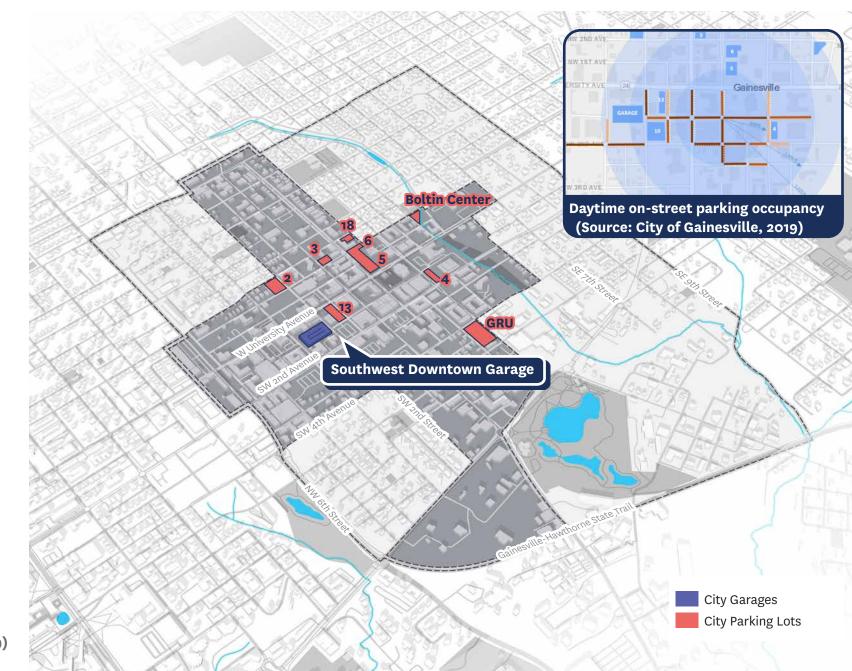
Center pedestrians and bicyclists first, then transit."

Idea 4: Balance the need for parking with the desire for a walkable, urban core

- Continue to monitor parking supply and utilization
- Continue to monitor regulations and pricing
- Create a "park once" downtown
- Improve signage, wayfinding, and communication
- Continue to invest in technology

	Lot 3	Lot 4	Lot 5	Lot 6	Lot 13	GRU	
Occupancy Rate at 8 PM							
Mon-Wed	54%	82%	45%	13%	90%	55%	
Thu-Fri	80%	97%	79%	56%	96%	97%	
Sat	80%	97%	79%	56%	96%	97%	

Off-street parking occupancy (Source: City of Gainesville, 2019)



Idea 5: Prioritize Streets to Meet City Standards

Proactively improve downtown streets not meeting the city's current design standards, prioritizing streets identified through this planning process (refer to corridors in Idea 8).





Idea 6: Activate the Sweetwater Corridor

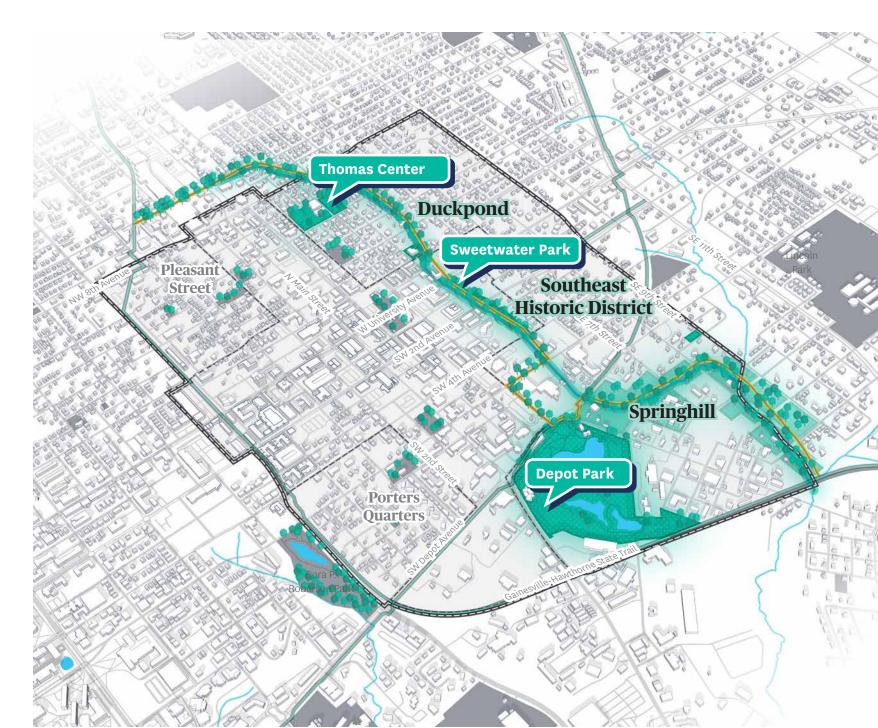
Design, improve and program to activate the Sweetwater Creek corridor into a network of urban parks, green spaces, trails, and recreation areas for the entire community.



Potential intersection

treatments



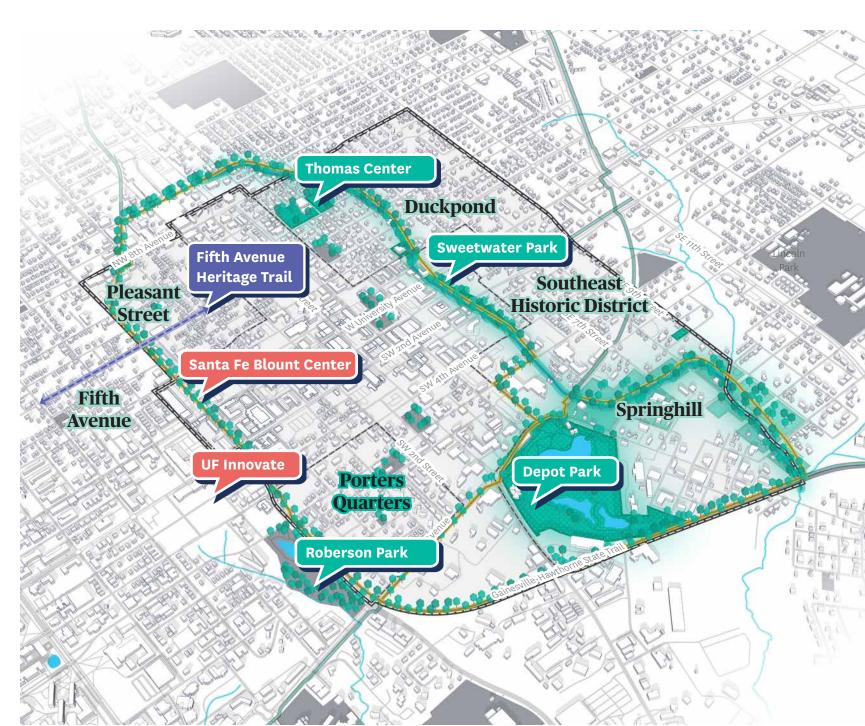


Idea 7: Create a Greenway Loop

Develop a Greenway Loop that connects neighborhoods, links to regional trail networks, and is within 6 min. walk of all downtown destinations.



Downtown's major attractions and destinations are within a 6-minute walk of each other. However, they feel disconnected due to gaps in walkability.





Strengthen the Relationship With Adjacent Neighborhoods

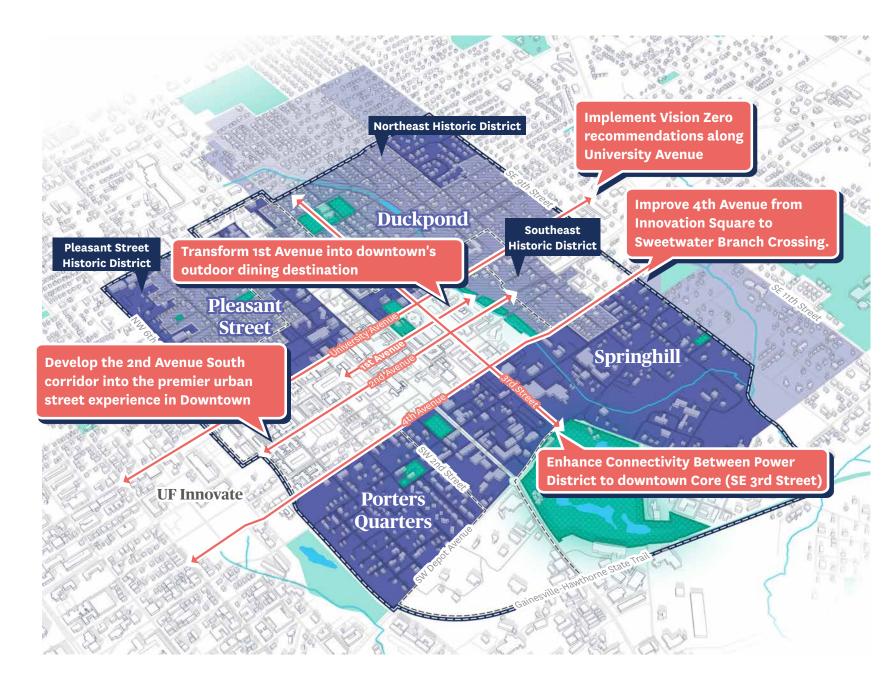
- Idea 8: Connect Neighborhoods to Downtown
- ► Idea 9: Establish Transition Areas

Make sure that the plan considers the best interest for the surrounding neighborhood communities." Make downtown feel like part of the surrounding neighborhoods, not foreign to it."

Keep development in sync with neighborhoods, existing areas."

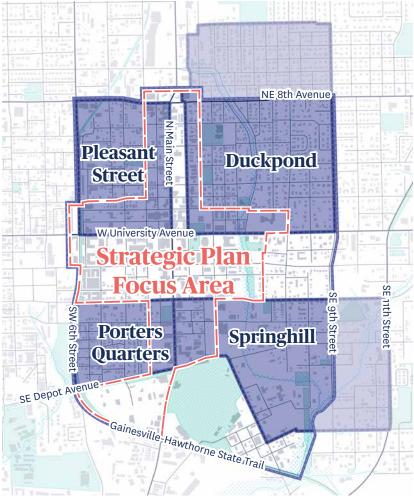
Idea 8: Connect Neighborhoods to Downtown

- Establish thresholds and gateways to connect neighborhoods to the opportunities happening downtown.
- Prioritize the University Avenue, South 4th Avenue, South 2nd Avenue, East 3rd Street, and SW 1st Avenue corridors.

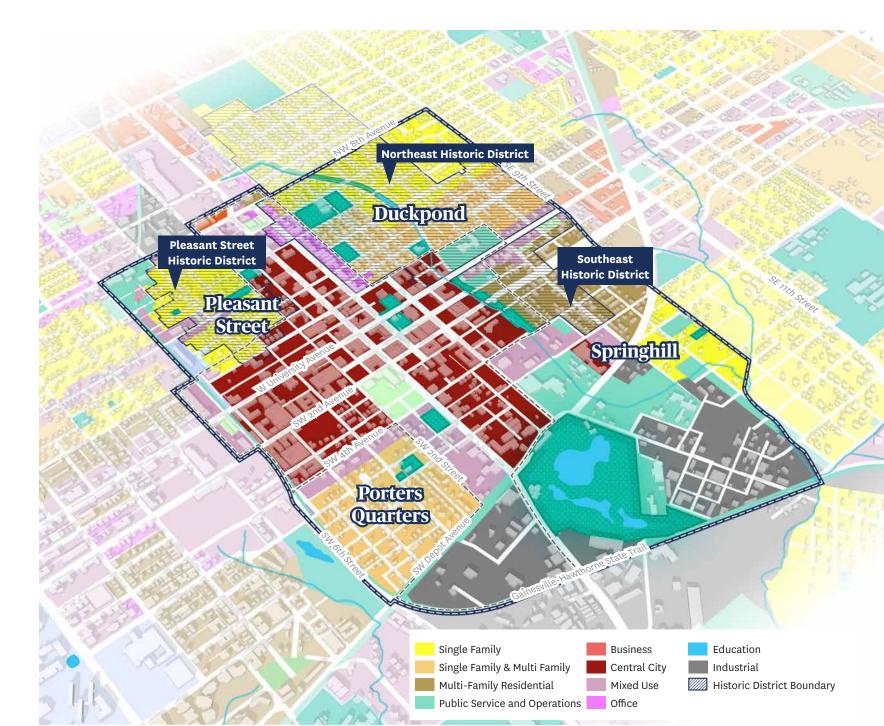


Idea 9: Establish Transition Areas

 Identify transition areas between downtown commercial areas and nearby residential neighborhoods.



The downtown study area includes four neighborhoods within its boundaries: Pleasant Street, Duckpond, Porters Quarters, and Springhill.



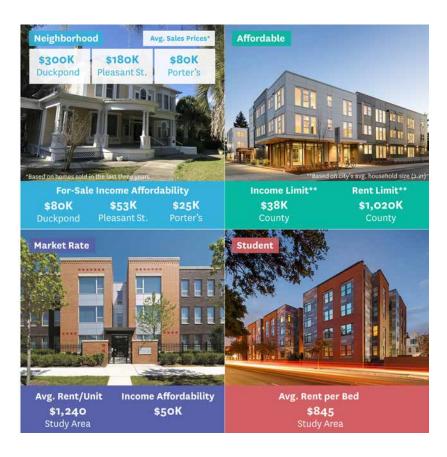
Increase Housing Opportunities

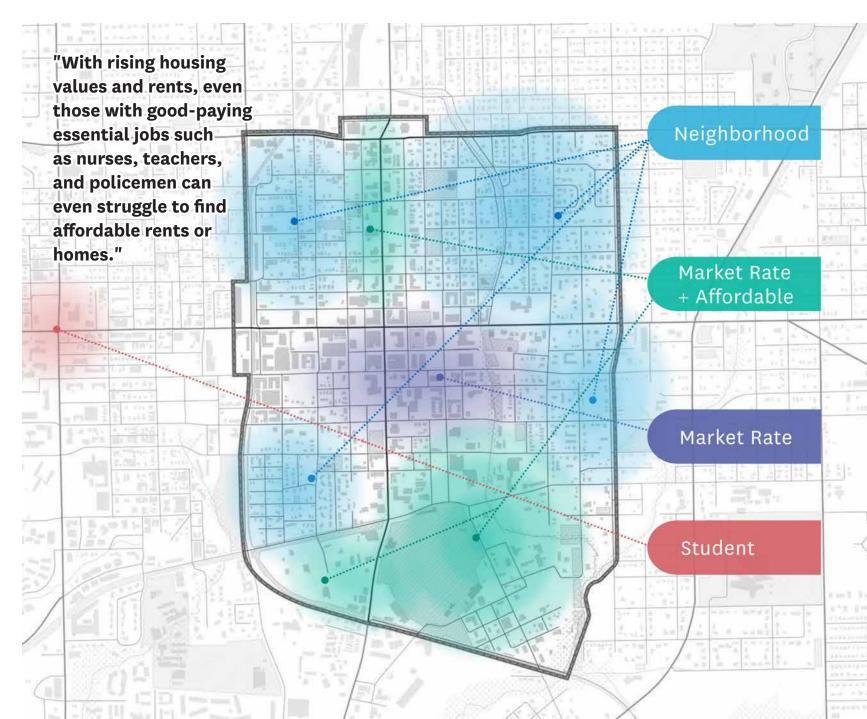
- Idea 10: Address Housing at Scale
- ► Idea 11: Support Affordable Mixed-Income Housing
- ► Idea 12: Facilitate Market Rate Housing



Idea 10: Address Housing at Scale

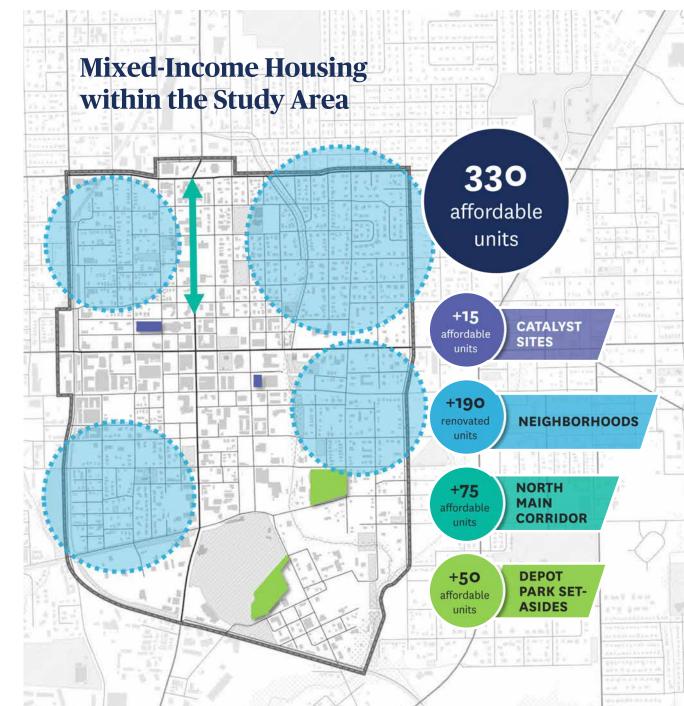
 Implement site specific strategies for Catalyst Areas, Neighborhoods, the North Main Corridor, and Depot Park





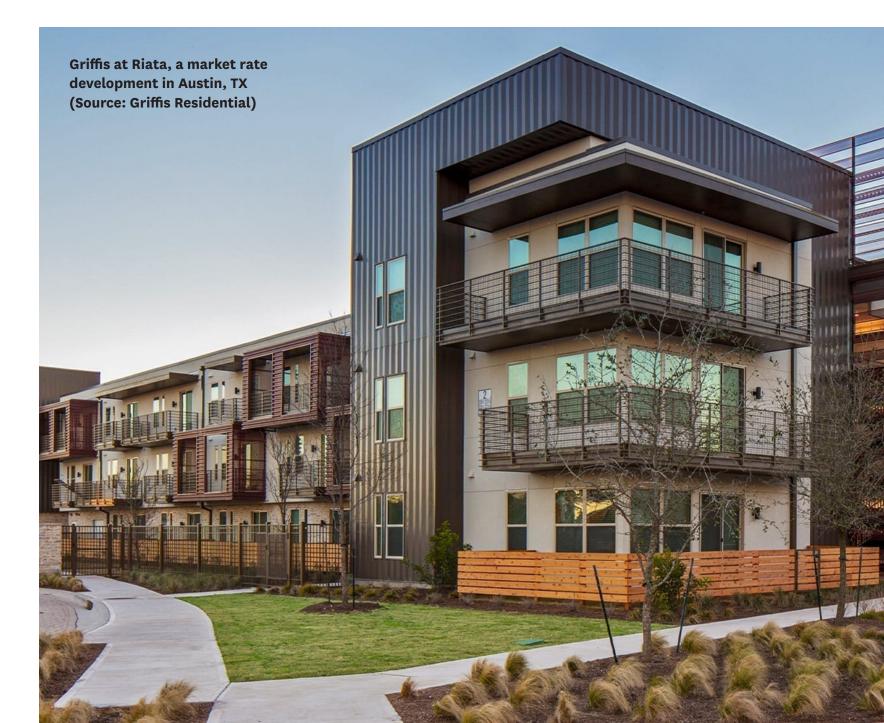
Idea 11: Support Affordable Mixed-Income Housing

- Continue pursuing alternative funding streams to support affordable housing fund
- Continue to pursue low-income housing tax credits (LIHTC) in key areas
- Increase capacity of community development organizations (CDOs)
- Establish RFP process for publicly owned land/ catalyst sites
- Pursue neighborhood stabilization programs and policies
- Support the creation of a community land trust (CLT) & support on-going implementation
- ► **Bolster home repair funding** programs and initiatives
- Provide technical assistance and outreach to longstanding homeowners
- Repurpose obsolete student housing as workforce housing



Idea 12: Facilitate Market Rate Housing

- Pursue tax abatement for new construction and major rehabilitations
- Explore use of GCRA funds to support mixed-income housing development
- Leverage UF Innovate as valueadd for market rate development
- Repurpose and assemble public land
- Explore master leasing model to lower developer risk
- Leverage existing parking structures and assets to unlock development potential for vacant parcels and/or above-floor spaces



Create a Supportive Local Business Environment

- Idea 13: Unlock Real Estate Potential
- ► Idea 14: Increase Direct Small Business Assistance

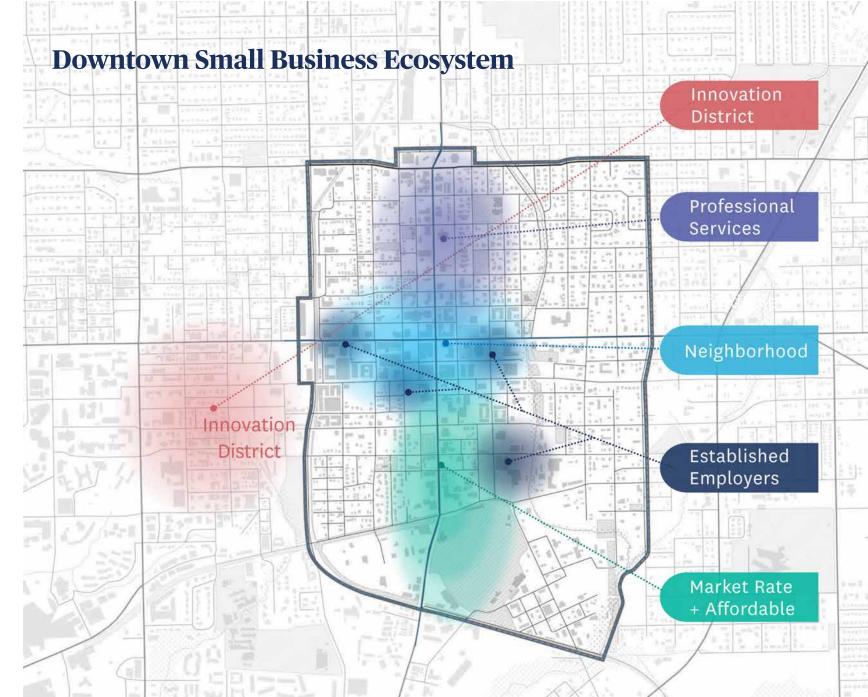
#1 Opportunity we should address: more businesses and retail options in Downtown Gainesville." Support from the city for small business to open, grow and thrive."

Increase business to include something besides student oriented places."

Idea 13: Unlock Real Estate Potential

- Curate a Broad Mix of Ground-Floor Uses
- Activate Storefronts: Facilitate
 Startups and Popups
- Repurpose Obsolete Space:
 Continue or expand assisting upgrades and improvements to commercial district building stock





Idea 14: Increase Direct Small Business Assistance

CENTER FOR INNOVATION AND ECONOMIC DEVELOPMENT (CIED)

GREATER GAINESVILLE CHAMBER

UF INNOVATE / ACCELERATE at THE HUB

GAINESVILLE TECHNOLOGY ENTREPRENERUSHIP CENTER (GTEC)

- □ Incubator Space
- Technical Assistance
- Startup and Entrepreneurial Support
- Networking and Mentoring

- Leverage Entrepreneurial Support Resources
- Create Startup Grant Program

- Access to Capital Assistance
- Marketing Support
- Workforce Training

Maintain and Enhance Downtown

- ► Idea 15: Form a Place-Management Organization
- ► Idea 16: Continue to Build Capacity

We can't tell our story if basic issues aren't addressed."

Make it beautiful and welcoming."

Focus on making downtown cleaner, safer and more welcoming to families."

Our public spaces don't attract people. Maintenance is a big issue."

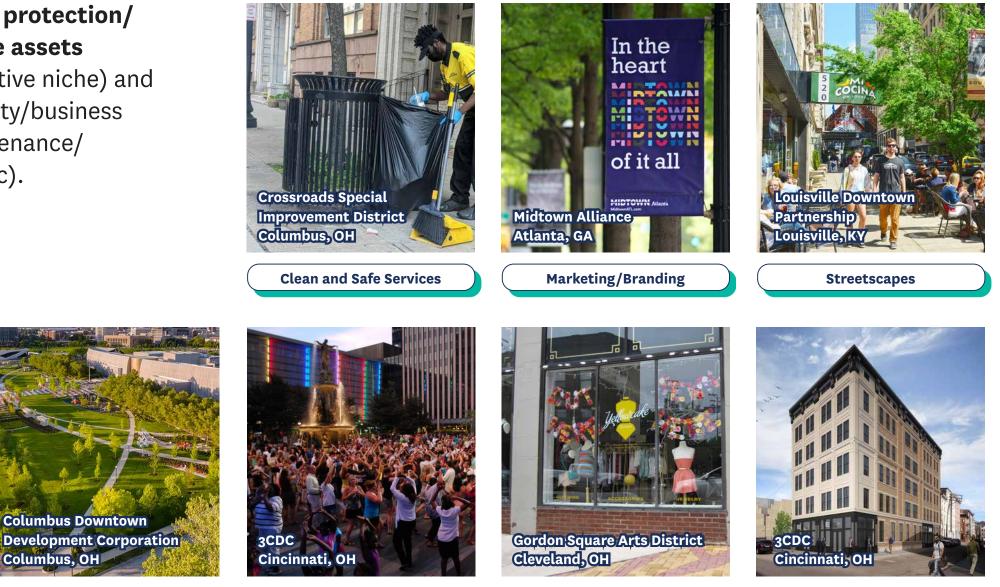
Idea 15: Form a Place-Management Organization

Organize around the protection/ enhancement of core assets

(Downtown's competitive niche) and addressing key livability/business viability issues (maintenance/ cleanliness, safety, etc).

Columbus, OH

Parks/Open Space



Programming

Retail Tenanting

Guide Redevelopment and Enable Affordability

Placemaking

Upper West Side Community

Improvement District

Atlanta, GA

Idea 16: Continue to Build Capacity

- Define the roles and responsibilities of the new organization.
- Includes case studies from relevant downtown management organizations

Case

downtown organizations.

Studies

Below are case studies from four different cities

that show the different approaches and focuses of

Roles & Responsibilities:

Development of downtown

Marketing and special events

Fund and Downtown Housing

Manages Commercial Loan

Facilitate events that other

groups develop and run

► Streetscape improvements

Downtown housing projects

Downtown Louisville Master

Commercial corridor

Clean and safe services

Accomplishments:

► ath Street Live

Hotel projects

development

and surrounding areas

Economic and physical

planning

Loan Fund

Projects &

Idea 16: Continue to Build Capacity Define the roles and respon

Conduct outreach to similar downtown organizations to determine the strategic direction and next steps beyond the basic "clean and safe" mission. This could include a focus on programming, placemaking, branding, tenanting and investments in the public realm and redevelopment.

Louisville, KY



Mission

To take the long view on

strengthening commerce,

placemaking, improving

visitor, resident, and workforce

experiences, and to stimulate

high-quality development and

vitality in Louisville's Downtown

providing high-quality

downtown success, through

Founded 2013 and comprised of two existing organizations: Downtown Management District and Downtown Development Corporation.

Operating Budget: \$1.7M in expenditures/revenues (FY 2021). Funding sources include BID assessments contracts for services, and other sources

Downtown Vision, Inc. & Downtown Investment Authority Jacksonville, FL Development Agency to promote general business



Founded: 2000 as the Business Improvement District (BID) for Downtown Jacksonville.

Operating Budget: \$2.1M operational budget (FY 2021). BID funding from \$1.10 per \$1,000 of assessed value.

To create and support a vibrant downtown and promote downtown as an exciting place to live, work, visit and invest.

Roles & Responsibilities: Provide Clean and safe

- services Provide marketing and stakeholder support
- Research collect data, analyze trends and publish a State of Downtown report
- Events and programming Placemaking - Public space beautification, activation and management
- Aligns services and projects with the Downtown Investment Authority
- 120

 Acts as the Economic Development Agency of the Downtown Investment city within the boundaries of Authority downtown 2012 as the Public Economic

To serve as a clearinghouse

to establish an identity for

the region that capitalizes

on partnerships to guide the

revitalization of the core of

the City of Jacksonville. To

attract investment, facilitate

job creation and residential

effort is strategically focused

to implement action through

advocacy, marketing and the

establishment of policy for

downtown stakeholders.

the general community and

Roles & Responsibilities:

Redevelopment Agency

(CRA) and implements near-,

programs, incentives, and

mid, and long-term projects,

Manages allocates funds from

the Tax Increment Finance

Acts as the Community

initiatives.

(TIF) Trust Fund

 Oversees the Office of Public Parking, which manages city-owned parking lots and garages.

> Projects & Accomplishments: Restoration of the Barnett

- National Bank Building with a mix of uses and 107 loftstyle apartments and the University of North Florida Center for Entrepreneurship and innovation Broadstone River House, a six story, 264-unit apartment development Florida Blue Parking Garage, density, while assuring a unified a 862 space garage that freed up a riverfront surface lot for development of the capital investments, planning,
 - FIS headquarters that will employ 500 people ► Four mixed-income affordable housing developments that total more

than 500 units









Mission:

To grow, strengthen, and

promote the economic health

and vitality of Downtown Miami.

and execute business

development, planning,

capital improvements,

communication strategies

and marketing and

Founded:

Operating Budget: Roles & Responsibilities: \$13.6M operational budget (FY 2021-2). Funding through a Advocate, facilitate, plan, special tax levy of properties within the district and reimbursements from the City of Miami for community projects.

Is the economic development

- and marketing agency charged with bringing businesses, people, and visitors to Downtown Miami
- Provide business assistance and help them navigate the requirements of opening or expansion
- Clean and safe, homeless outreach services, and landscape installation and maintenance through its Downtown Enhancement Team and Downtown Ambassadors

Projects & Accomplishments:

- Downtown Baywalk, a five-mile long pedestrian promenade along the waterfront
- Downtown Riverwalk and Greenway, a 10-mile pedestrian path and on-road facility
- Reconstruction of Flagler Street in 2015 featuring a new \$13 million streetscape with new bike racks, enhanced crosswalks, new street lighting fixtures and upgraded sidewalks, and live oak trees along both sides of the road
 - Biscayne Green which is in preliminary design to transform six blocks of Biscayne Boulevard by reducing vehicle lanes, adding on-street parking, building wider sidewalks, providing a dedicated bicycle facility, and space for retail kiosks and outdoor dining.

121

Downtown Organization Case Studies

	Louisville Downtown Partnership _{Louisville, KY}	Columbus Downtown Development Corporation Columbus, OH	Downtown Vision (DVI) & Downtown Investment Authority (DIA) Jacksonville, FL	Miami Downtown Development Authority _{Miami, FL}
Year Founded	2013	2002	2000 & 2012	1967
Budget	\$1.7M in expenditures/revenues (FY 2021).	\$13.8M in expenditures and \$20M in revenues (FY 2019).	\$2.1M operational budget (DVI FY 2021) & \$1.1M operational budget (DIA FY 2022).	\$13.6M operational budget (FY 2021-2)
Funding Sources	BID assessments, contracts for services, and other sources.	Contributions, program services, and rental property income.	\$1.10 per \$1,000 of assessed value (DVI) & general fund (DIA)	Special tax levy of district properties and reimbursements from the City of Miami
Roles and Responsibilities	 Clean and safe services Marketing and special events Economic and physical planning Development of downtown and surrounding areas Manages Commercial Loan Fund and Downtown Housing Loan Fund 	 Clean and safe, homeless outreach and ambassador services. Lead catalytic development Provide proof of concept for private development community to make further investments Manage Housing Investment Funds 	 DVI: Clean and safe services; marketing and stakeholder support; data research & trends; events and programming; placemaking. DIA: Acts as the Community Redevelopment Agency; manages allocates funds from the Tax Increment Finance (TIF) Trust Fund; downtown economic development; manages public parking 	 Clean and safe, homeless outreach services, and landscape installation Advocate, facilitate, plan, and execute business development, planning, capital improvements, and marketing and communication strategies Economic development and marketing Business assistance for opening or expansion requirements

cityofgainesville.org/downtownstrategicplan

Get in touch with us:

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