

### **COMPOSITE EXHIBIT "B"**

1. Letter to Mayor Thomas Bussing from Cathy Bellew, Operations Director of Bannum, Inc., dated May 16, 2002
2. Letter to Mayor Thomas Bussing from Kimberly Miller of Bannum, Inc., dated May 28, 2002
3. Bannum Inc. profile and mission statement
4. Letter to Ralph Hilliard from David Lowry of Bannum, Inc. dated June 3, 2002
5. Letter to David Lowry of Bannum, Inc. from Ralph Hilliard dated June 4, 2002
6. Letter to Ralph Hilliard from John Rich, Esq. of Bannum, Inc. dated June 6, 2002
7. Faxed letter to John Rich from Ralph Hilliard dated June 10, 2002
8. Letter to Sheila Thompson and Howard Johnson of the Federal Bureau of Prisons from Mayor Thomas Bussing dated June 19, 2002
9. Letter to David Lowry of Bannum, Inc. from Ralph Hilliard dated August 26, 2002
10. Letter to Ralph Hilliard from John Rich, Esq. of Bannum, Inc. dated September 17, 2002 (1 of 2)
11. Letter to Ralph Hilliard from John Rich, Esq. of Bannum, Inc. dated September 17, 2002 (2 of 2)
12. Inter-Office Communication to Tom Saunders, Director Community Development from Ralph Hilliard dated September 17, 2002 regarding proposed community corrections facility located at 1604 Southeast 3<sup>rd</sup> Avenue



13. Letter to Thomas Saunders from David Lowry of Bannum, Inc. dated October 8, 2002
14. Letter to David Lowry from Thomas Saunders dated November 8, 2002
15. Bannum, Inc Zoning Compliance Permit Application and attachment



Bannum, Inc.  
5904 MacCorkle Ave., SW  
St. Albans, WV 25177  
Phone 304- 768-6625  
Fax 304- 768-6467

Cathy Bellew, Operations Director

May 16, 2002

The Honorable Thomas Bussing, Mayor  
City of Gainesville  
200 East University Avenue  
Gainesville, FL 32601

Dear Mayor Bussing:

CERTIFIED MAIL

Bannum has submitted an offer for a community corrections center (CCC) or "halfway house", program for federal offenders releasing to the Gainesville, FL area as a response to a request for proposal, RFP 200-751-SE, issued by the Department of Justice, Federal Bureau of Prisons. The BOP encourages full and open competition in the procurement of these services; consequently, other offerors may also be responding to this RFP.

As part of the CCC contracting process, the BOP requires that all offerors notify and seek input from the local law enforcement authority and two levels of locally elected government officials. This letter will serve as documentation of partial satisfaction of this requirement.

Bannum has submitted a proposal to the Federal Bureau of Prisons to locate this Federal program at 1604 Southeast 3<sup>rd</sup> Avenue, Gainesville, FL. The proposed property is already zoned for a work release program. Therefore, the building will only require minor renovations to meet Federal Bureau of Prisons safety requirements by the contract performance date of December 1, 2002. These renovations are scheduled to be completed by December 1, 2002.

The total term of the proposed contract is five years. The estimated requirement specifies 32 beds for males and 11 beds for females. These numbers reflect the BOP's best estimates of bed space needs at this time. The BOP may exceed its original estimates if there is an unanticipated need for additional bed space in this area. Performance is to begin on December 1, 2002 with contract award by August 1, 2002.

The BOP has a long history of transferring individuals who are within a few months of release to a contractor-operated CCC for transitional programming. These individuals have often been removed from the community for an extended period of time. Sound correctional practice suggests that CCCs enhance public safety by offering these individuals the opportunity to find

employment, establish residence, and re-enter the community from which they came through a structured, supportive environment.

The BOP takes its responsibility for contract oversight very seriously. Contract language establishes requirements for individual accountability, programming, life safety, staffing, discipline, urine and alcohol surveillance, and a variety of other areas. These requirements are closely monitored by BOP staff, who provide training and conduct both scheduled and unannounced on-site inspections.

Federal placements at the CCC will come from three sources: individuals who are transferred from a institution to the CCC for pre-release programming, individuals who are committed directly to the CCC by the Federal Courts, and individuals under the supervision of the U.S. Probation Office for whom residence at the CCC is a condition of supervision. Nationwide, the average CCC placement is three to four months in length, although longer placements are sometimes made.

Bannum will provide housing and related services to those persons from Gainesville and the immediate surrounding area that are returning to their homes, family, and friends. Our residents will go to work daily and return to the facility after work to sleep. Then, as long as they are honoring their agreement to qualify for the program, they can go visit their family and friends if they wish. They would then return to the facility on weekday evenings at their individual curfew time. Many residents would be allowed to check out on Friday and would not return again until their Sunday night curfew.

Bannum will monitor each resident's movement in the community by periodic on-site and telephone verification of their employment, educational pursuits, family visits, or other whereabouts. Bannum will assist the resident to find employment if they are not employed by making referrals to local employment agencies and local employers which have expressed interest in employing these residents.

Since this is a period of transition for these persons, Bannum simply assists them in re-establishing employment and family ties, locating suitable housing and preparing to function normally within the community to which they are returning. Bannum also makes referrals to local community agencies as appropriate.

Bannum's personnel monitor the program on a 24-hour basis, but there are no locks, bars, or other physical restraints. Bannum will employ a professional staff to include social workers to monitor and guide the residents through this period of transition.

If a resident violates his agreement to remain in the program by missing curfew, by unexcused absence from work, etc., or if the resident fails to return to the facility or decides to leave the facility without our permission, we cannot and will not stop them. In these cases we simply report the resident to the appropriate Federal authorities. Penalties include a return to

incarceration.

Bannum's staff are not peace officers, are not permitted to carry weapons of any kind, and are not authorized to physically restrain any person. Bannum's staff do not wear uniforms or possess any other form of identification or powers than any other citizen of Gainesville.

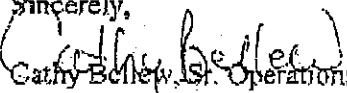
For your review, we have attached Bannum's organization and program history and our role and mission statement.

We look forward to servicing the city of Gainesville and working with you and other city officials in establishing this program and ensuring its success.

The BOP is currently evaluating all proposals that were submitted for this RFP. The BOP and Bannum invite you to express your support for or concerns about this proposed CCC facility. Comments may be directed to Shelia Thompson, Contracting Officer, Federal Bureau of Prisons, 320 First Street, NW, Washington, DC 20534. The phone number is (202) 307-3070. Please forward a copy of any correspondence which you send to the BOP to Bannum as well at our above listed address or fax number.

If I can provide any additional information or be of any further assistance, please let me know.

Sincerely,

  
Cathy Belley, Sr. Operations Director

cc: Bannum, Inc  
cc: File





Bannum, Inc.  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

2002 JUN -5 AM 10:26  
GAINESVILLE  
CITY COMMISSION

David A. Lowry  
Executive Director

Office: (727) 588-2594  
Fax: (727) 588-2689

The Honorable Thomas Bussing, Mayor  
City of Gainesville  
200 East University Ave.,  
Gainesville, FL 32601

May 28, 2002

CERTIFIED MAIL

Dear Mayor Bussing:

Bannum has submitted an offer for a Community Correction Center (CCC) or "halfway house" program for federal offenders releasing to the Gainesville, FL area as a response to a request for proposal RFP 200-0739-SE, issued by the Department of Justice, Federal Bureau of Prisons. The BOP encourages full and open competition in the procurement of these services; consequently, other offerors may also be responding to this RFP.

As part of the CCC contracting process, the BOP requires that all offerors notify and seek input from the local law enforcement authority and two levels of locally elected government officials. This letter will serve as documentation of partial satisfaction of this requirement.

Bannum has submitted a proposal to the Federal Bureau of Prisons to locate this Federal program at 1604 SE 3<sup>rd</sup> Avenue, Gainesville, FL. The proposed property is already zoned for a work release program. Therefore, the building will require only minor renovations to meet Federal Bureau of Prisons safety requirements by the contract performance date of March 1, 2003. These renovations are scheduled to be completed by December 1, 2002.

The total term of the proposed contract is five years. The estimated requirement specifies 25 beds for males and 4 beds for females. These numbers reflect the BOP's best estimates of bed space needed at the time. The BOP may exceed its original estimate if there is an unanticipated need for additional bed space in this area. Performance is to begin on March 1, 2003 with contract award by November 1, 2002.

## Bannum, Inc.

The BOP has a long history of transferring individuals who are within a few months of release to a contractor-operated CCC for transitional programming. These individuals have often been removed from the community for an extended period of time. Sound correctional practice suggests that CCCs enhance public safety by offering these individuals the opportunity to find employment, establish residence, and re-enter the community from which they came through a structured, supportive environment.

The BOP takes its responsibility for contract oversight very seriously. Contract language establishes requirements for individual accountability, programming, life safety, staffing, discipline, urine and alcohol surveillance, and a variety of other areas. These requirements are closely monitored by BOP staff who provide training and conduct both scheduled and unannounced on-site inspections.

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## Bannum, Inc.

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If a resident violates his agreement to remain in the program by missing curfew, by absence from work, etc., or if the resident fails to return to the facility or decides to leave the facility without our permission, we cannot and will not stop them. In these cases we report the incident to the appropriate Federal authorities. Penalties include a return to incarceration.

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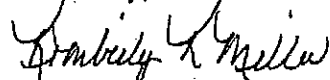
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We look forward to servicing the city of Gainesville and working with you and other city officials in establishing this program and ensuring its success.

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If I can provide any additional information or be of any further assistance, please let me know.

Sincerely,

  
Kimberly K. Miller

Cc:File Bannum, Inc.

cc: ccom  
C/Mgr.

**Bannum, Inc.**  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

**David A. Lowry**  
Executive Director

Office: (727) 588-2594  
Fax: (727) 588-2689

**ORGANIZATION:**

Bannum, Inc.  
2165 Sunnydale Blvd., Suite C  
Clearwater, FL 33765  
727-588-2594 - Telephone  
727-588-2689 - Fax

**CONTACT PERSONS:**

David A. Lowry, Executive Director  
Bannum, Inc.  
2165 Sunnydale Blvd., Suite C  
Clearwater, FL 33765

John D. Rich, Corporate Counsel  
Bannum, Inc.  
2165 Sunnydale Blvd., Suite C  
Clearwater, FL 33765

Arnold R. Rich, Chairman  
Bannum, Inc.  
2165 Sunnydale Blvd., Suite C  
Clearwater, FL 33765

Cathy Bellew, Operations Director  
Charleston, WV  
304-768-6625 - Telephone  
304-768-6467 - Fax

Jason Stough, Compliance Manager  
Wilmington, NC  
910-762-0972 - Telephone  
910-762-4213 - Fax

David McNutt, Compliance Manager  
Orlando, FL  
407-522-6200 - Telephone  
407-522-5200 - Fax

**Bannum, Inc.**  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

**David A. Lowry**  
Executive Director  
REFERENCES:

Office: (727) 588-2594  
Fax: (727) 588-2689

Program: Michelle Aceto, Contracting Officer  
Federal Bureau of Prisons  
CCC Contracting  
320 First Street N. W.  
Washington, DC 20534  
202-307-3070

Jackie Taylor  
Atlanta Management Center Administrator  
Federal Bureau of Prisons  
Community Corrections Office  
715 McDonough Blvd. S. E.  
Atlanta, GA 30315  
404-635-5680

Cheryl Dennings, Community Programs Regional Administrator  
Federal Bureau of Prisons  
3800 Camp Creek Parkway, Suite 100  
Atlanta, GA 30331  
678-686-1380

Financial: John Wingfield  
A. G. Edwards & Sons, Inc.  
One Oxmoor Place  
101 Bullitt Lane, Suite 110  
Louisville, KY 40222-9840  
800-477-1510

Dun & Bradstreet #11320925

Legal: Joseph Camardo, Jr.  
127 Genesee Street  
Auburn, NY 13021  
315-252-3845

Bannum was incorporated in 1984 for the purpose of contracting with Governmental agencies for the provision of residential Community Correction Center (CCC) Programs.

We are currently authorized to do business in the states of Alabama, Florida, North Carolina, West Virginia, Mississippi, Kentucky, Georgia, Texas, South Carolina and Nevada.

**Bannum, Inc.**  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

**David A. Lowry**  
Executive Director

Office: (727) 588-2594  
Fax: (727) 588-2689

During its previous seventeen-year history, Bannum has contracted with the United States Department of Justice, Bureau of Prisons, Florida Department of Corrections, United States Immigration and Naturalization Service, and through an affiliate company, with the Florida Department of Health and Rehabilitative Services. Under these contracts, Bannum has operated in excess of thirty residential contract programs, including work release, sanction center programs, transitional drug aftercare services, mothers and infant program, juvenile group home services and minimum security components for the various Governmental agencies providing accommodations for co-ed populations ranging from 15-70.

Previous operational experience also includes providing programs to the Immigration and Naturalization Service for detention and counseling services for Mariel Cubans coming from the Oakdale and Atlanta Penitentiaries as a result of the riots at those facilities.

**OPERATIONS:**

Bannum provides planning, development and management services in a wide range of corrections-related facilities and programs. The following programs provide services to mixed male and female populations under contract with the U. S. Department of Justice, Bureau of Prisons and the U. S. District Court refers and sentences offenders directly to these facilities.

Bannum Place of Wilmington, NC  
Bannum Place of Montgomery, AL  
Bannum Place of Charleston, WV  
Bannum Place of Fayetteville, NC  
Bannum Place of Clarksburg, WV  
Bannum Place of Tupelo, MS  
Bannum Place of Savannah, GA  
Bannum Place of Jackson, MS  
Bannum Place of Beaumont, TX  
Bannum Place of Laredo, TX  
Bannum Place of Corpus Christi, TX  
Bannum Place of Florence, SC  
Bannum Place of Reno, NV  
Bannum Place of Greensboro, NC  
Bannum Place of Tallahassee, FL  
Bannum Place of Orlando, FL

In all the facilities operated, a substantial programmatic system is required in addition to housing, twenty-four hour monitoring and supervision, and access to medical care and administration.

**Bannum, Inc.**  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

David A. Lowry  
Executive Director

Office: (727) 588-2594  
Fax: (727) 588-2689

ADMINISTRATIVE/FISCAL

The majority of the administrative and fiscal responsibilities for the contracts are performed at our central office location in Clearwater, Florida.

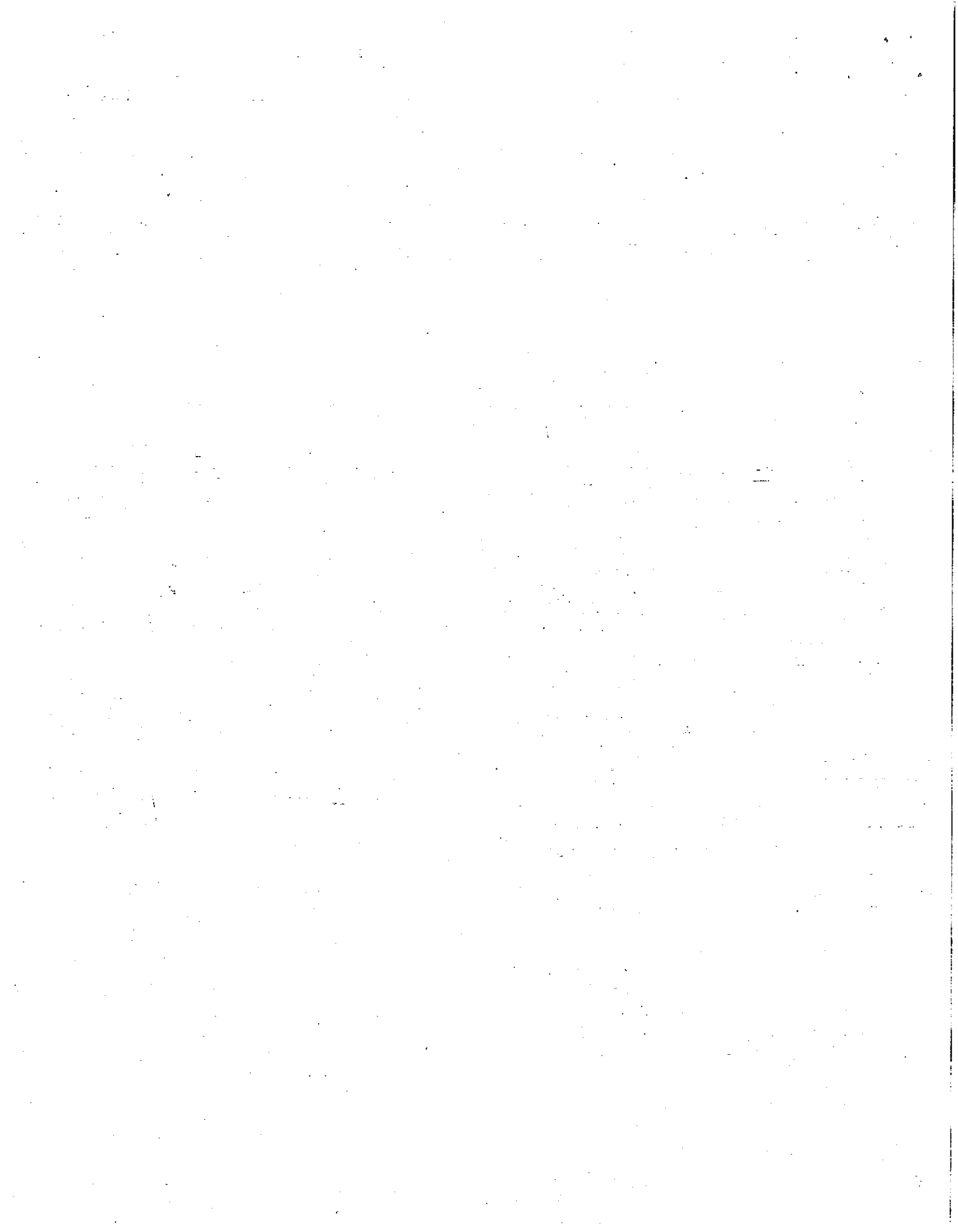
ROLE AND MISSION

Bannum, Inc. provides residential correctional rehabilitation services to individuals referred by appropriate committing authorities. Programs consist of assistance and counseling in the areas of:

Educational/Vocational  
Substance Abuse  
Financial Management  
Personal/Interpersonal Relationships  
Family Involvement

Individual accountability is achieved through a system of earned privileges, strict enforcement of rules and regulations, frequent monitoring of whereabouts, intensive supervision, and staff involvement. Program accountability is accomplished through a professional staff, and adherence to policies and procedures of the committing authority.

Each facility has a system for the provision of services and for referral to other agencies which are directed toward the specific needs and goals of each client. Services are advanced through support, guidance and individual accountability.





Bannum, Inc.  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

David A. Lowry  
Executive Director

Office: (727) 588-2594  
Fax: (727) 588-2689

June 3, 2002

Ralph Hilliard  
Planning Manager  
City of Gainesville  
306 NE 6<sup>th</sup> Avenue, Bldg. B  
Gainesville, FL 32602

Via facsimile and overnight mail

Re: Petition 95 SUP-98 PB.  
Residential Program located at 1604 SE 3<sup>rd</sup> Avenue

Dear Mr. Hilliard:

This letter is written as a result of our meeting on May 30, 2002 and your request for information concerning the above referenced property and use by Bannum, Inc.

As was discussed with you on May 30, Bannum Inc. is proposing to locate a social service home at 1604 SE 3<sup>rd</sup> Ave. Bannum has a lease with Bridges of America for use of the property which is conditioned on Bannum's award of a government contract. Bridges of America was previously issued a special use permit by the City of Gainesville to operate a seventy (70) bed residential social service home program at this same location. It is our understanding from Bridges' management that the City later approved an increased number of beds. Bridges operated its approved program at that location through December of 2001 (see attached confirmation letter). Therefore, according to our discussion of May 30, the special use permit has not been abandoned or lapsed and Bannum can operate its social service home at this location.

Accordingly, please consider this letter as our request to the City of Gainesville for positive written confirmation that Bannum's proposed use is still allowed at the property. In order to assist in your review of this request, we provide the following discussion.

The Bridges program, known as the Gainesville Bridge, received a state government contract to provide twenty-four hour, non-secure, work release, residential program services to offenders. Bannum is bidding on a federal government contract to provide twenty-four hour, non-secure, work release, residential program services to offenders. The Bridges program offered drug and alcohol counseling, development of social and job skills, life skills, managed client earnings, assistance in obtaining employment, referral to community agencies, assistance in obtaining housing once released, family involvement, and accountability of movement within the community. Bannum's program will provide all of these services as well. The Bridges program provided food service and twenty-four hour on site staff. Bannum's program will provide the same. The Bridges program

required frequent and mandatory substance abuse testing and adherence to a set of rules which protected the offender, other program participants and the community. Bannum's program requires the same. The Bridges state contract also required the offender to pay a part of the cost of residency as well as any restitution and/or fines and the balance of the costs were billed by Bridges to the state. Bannum's contract with the federal government requires the same. The Bridges program accepted into residency non-assaultive clients and excluded sexual predators. Bannum will do the same. Please see the attached Bridges of America brochure.

Attached is some additional information about our company and references. Please let us know if you require anything further. Respectfully, we are hopeful of a quick response given the deadlines with the U.S. Department of Justice, Bureau of Prisons solicitation. Thank you for your time and consideration.

Sincerely,

A handwritten signature in dark ink, appearing to read 'D. Lowry', with a long horizontal stroke extending to the right.

David A. Lowry

**Bannum, Inc.**  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

**David A. Lowry**  
Executive Director

Office: (727) 588-2594  
Fax: (727) 588-2639

**ORGANIZATION:**

Bannum, Inc.  
2165 Sunnydale Blvd., Suite C  
Clearwater, FL 33765  
727-588-2594 - Telephone  
727-588-2689 - Fax

**CONTACT PERSONS:**

David A. Lowry, Executive Director  
Bannum, Inc.  
2165 Sunnydale Blvd., Suite C  
Clearwater, FL 33765

John D. Rich, Corporate Counsel  
Bannum, Inc.  
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Cathy Bellew, Operations Director  
Charleston, WV  
304-768-6625 - Telephone  
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Department of Health and Rehabilitative Services. Under these contracts, Bannum has operated in excess of thirty residential contract programs, including work release, sanction center programs, transitional drug aftercare services, mothers and infant program, juvenile group home services and minimum security components for the various Governmental agencies providing accommodations for co-ed populations ranging from 15-70.

Previous operational experience also includes providing programs to the Immigration and Naturalization Service for detention and counseling services for Mariel Cubans coming from the Oakdale and Atlanta Penitentiaries as a result of the riots at those facilities.

#### OPERATIONS:

Bannum provides planning, development and management services in a wide range of corrections-related facilities and programs. The following programs provide services to mixed male and female populations under contract with the U. S. Department of Justice, Bureau of Prisons and the U. S. District Court refers and sentences offenders directly to these facilities.

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- Bannum Place of Montgomery, AL
- Bannum Place of Charleston, WV
- Bannum Place of Fayetteville, NC
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- Bannum Place of Tupelo, MS
- Bannum Place of Savannah, GA
- Bannum Place of Jackson, MS
- Bannum Place of Beaumont, TX
- Bannum Place of Laredo, TX
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In all the facilities operated, a substantial programmatic system is required in addition to housing, twenty-four hour monitoring and supervision, and access to medical care and administration.

#### ADMINISTRATIVE/FISCAL:

The majority of the administrative and fiscal responsibilities for the contracts are performed at our central office location in Largo, Florida.

REFERENCES:

Program: Michelle Aceto, Contracting Officer  
Federal Bureau of Prisons  
CCC Contracting  
320 First Street N. W.  
Washington, DC 20534  
202-307-3070

Jackie Taylor  
Atlanta Management Center Administrator  
Federal Bureau of Prisons  
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715 McDonough Blvd. S. E.  
Atlanta, GA 30315  
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We are currently authorized to do business in the states of Alabama, Florida, North Carolina, West Virginia, Mississippi, Kentucky, Georgia, Texas, South Carolina and Nevada.

During its previous sixteen-year history, Bannum has contracted with the United States Department of Justice, Bureau of Prisons, Florida Department of Corrections, United States Immigration and Naturalization Service, and through an affiliate company, with the Florida





## CITY OF GAINESVILLE

*Department of Community Development*

June 4, 2002

David A. Lowry  
Executive Director  
Bannum, Inc.  
2165 Sunnydale Boulevard, Suite C  
Clearwater, Florida 33765

Re: Community Corrections Center

Dear Mr. Lowry:

I have reviewed the information regarding your request for confirmation about whether a Community Corrections Center would be allowed to use the Special Use Permit granted to the Bridges of America Organization. At this time, a determination has not been made as to whether the Community Corrections Center which is a federal program will be allowed to use the Bridges Of America Special Use Permit or be required to file for a new Special Use Permit for the specific use. Due to the temporary moratorium on the area, an application for a new Special Use Permit could not be submitted until March 11, 2003.

The difficulty in making a determination is the lack of information regarding the type of offenders that will be placed in the facility. The Bridges of America program was for substance abuse offenders only, which is what is stated in Bridges literature. The City needs confirmation from your organization that your program will only house offenders with substance abuse issues. Without this information the City will not be able to complete its review process.

Sincerely,

Ralph Hilliard  
Planning Manager



## CITY OF GAINESVILLE

*Department of Community Development*

June 4, 2002

David A. Lowry  
Executive Director  
Bannum, Inc.  
2165 Sunnydale Boulevard, Suite C  
Clearwater, Florida 33765

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Sincerely,

Ralph Hilliard  
Planning Manager



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2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

John D. Rich  
Corporate Counsel

Office: (727) 588-2594  
Fax: (727) 588-2689

June 6, 2002

Ralph Hilliard  
Planning Manager  
City of Gainesville  
P.O. Box 490  
Gainesville, FL 32602-0490

*Via facsimile (352) 334-2822 and First Class U.S. Mail*

Re: Proposed Social Service Home  
Address: 1604 South East 3<sup>rd</sup> Avenue, Gainesville, Florida

Mr. Hilliard:

We are in receipt of your request for request for additional information regarding Bannum, Inc.'s proposed program to be located at the above address in the City of Gainesville. We are in the process of compiling a response thereto. In the interim I would like to make some comments regarding this situation.

David Lowry and I met with you last week at the behest of the City Manager for the City of Gainesville. During that meeting you indicated that we would be able to operate our proposed facility under the Special Use Permit issued to Bridges of America at the same property as long as that use had not lapsed for a period of twelve (12) months and as long as our proposed use was the same type of use as Bridges. We discussed that the Special Use Permit was issued to Bridges for the operation of a "social service home." It is important to note that the special use was not for a "social service home solely for substance abuse offenders." The City now is taking the position that the permit did only encompass a use solely for program solely for substance abuse offenders. I believe that position is taken in error.

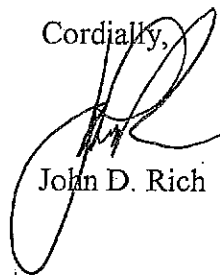
However, so that we are all operating with the same information, I hereby request that you provide me a copy of all files the City has on Bridges of America that relates to its application for a special use permit. Once I review that file, I believe we can clear up any confusion at this early stage and get this situation back on the right track. Also, I would appreciate your providing me with a copy of the Ordinances or Statutes, via overnight or second-day courier, upon which the City is relying in taking its present position, as well as a copy of the ordinance or documents relating to the recently issued moratorium on new development in the area of our proposed use. Bannum, Inc. will promptly reimburse the City for reasonable copying and shipping costs. Certainly, if these documents are not voluminous I would welcome them via facsimile at (727) 588-2689.

In the near future, we will provide you with our response to your request and I will include a discussion, based upon the fact and law, which demonstrates the similarity and likeness

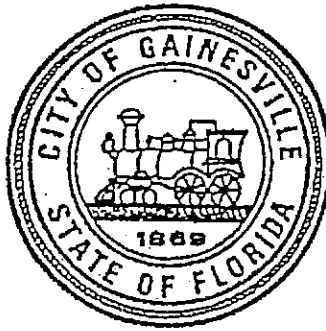
of Bannum's proposed use to that of Bridges, which are really one in the same. It is my hope that we can work this out amicably at an early date. Hopefully you and the City understand that Bannum, Inc. would like to become a good, contributing corporate citizen to the City of Gainesville and provide the community the services that this social service home will bring.

I look forward to the benefit of your earliest reply.

Cordially,

A handwritten signature in black ink, appearing to be "JDR", written over the printed name.

John D. Rich



## FAX COVER

City of Gainesville  
Community Development Department  
P.O. Box 490, Station 11  
Gainesville, FL 32601  
Phone (352) 334-5022  
Fax (352) 334-2282

DATE: 6/10/02  
TIME: 4:50  
TO: John Rich  
FROM: Ralph Hilliard  
RE: Community Correction Center

Number of pages including cover sheet:

8

### Message:

Attached you will find a letter responding  
to comments of your June 6, 2002 letter and  
your public records request (Bridges use  
description and SUP code). Also you will find  
a zoning compliance permit form that ~~will be~~ Bannur  
will need to complete and return to the City for  
processing





## CITY OF GAINESVILLE

*Department of Community Development*

June 11, 2002

Mr. John D. Rich  
Corporate Counsel  
Bannum, Inc.  
2165 Sunnydale Boulevard, Suite C  
Clearwater, FL 33765

Re: Proposed Social Service Home  
1604 Southeast 3<sup>rd</sup> Avenue  
Gainesville, Florida

Dear Mr. Rich:

I have reviewed your letter dated June 6, 2002. Your letter states that I indicated that Bannum would be able to operate the proposed facility under the Special Use Permit issued to Bridges of America. It is my recollection that I stated that it appears that you would be able to operate under that same permit if you were conducting the same use as Bridges of America. I discussed with David Lowry what type of offenders would be allowed in the facility based on the brochure he showed me indicating that "the Gainesville Bridge is an effective sentencing alternative for offenders who have substance abuse issues." I indicated at that time that, as long as the proposed facility were serving substance abuse clients only, that there should be no problem with zoning. I also indicated that I would need a statement from Bridges of America indicating that they were in operation within the last 12 months. Mr. Lowry, at that point, indicated that he thought Bridges of America served other clients. At no time during our conversation did I grant any type of approval of the proposed Community Corrections Center. At this time, no decision has been made as to whether your use will be allowed due to the lack of information regarding the number and types of clients you will serve.

In your letter you have also made a public records request for all city files the City has on Bridges of America that relates to its application for a special use permit. Additionally, you have asked for a copy of any other Ordinance and/or Statutes that we are using to base a decision on related to this issue. The information is too voluminous and the site plan drawings are too large to be faxed. I will fax you a copy of the Special Use Permit Code and the Special Use Permit description that Mental Health Services, Inc. provided on behalf of Bridges of America. I will call your office on June 11, 2002, to determine how to get you a copy of the complete file.

Sincerely,

Ralph Hilliard  
Planning Manager

cc: Thomas Saunders, Community Development Director  
David Lowry

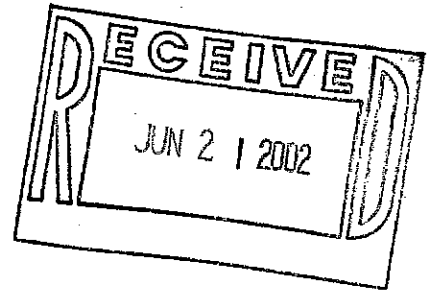


1-2-2002



# CITY OF GAINESVILLE

THOMAS D. BUSSING  
MAYOR



June 19, 2002 \*

Ms. Shelia Thompson  
Contracting Officer  
Federal Bureau of Prisons  
320 First Street NW  
Washington, D.C. 20534

Mr. Howard L. Johnson  
Contracting Officer  
Federal Bureau of Prisons  
320 First Street, NW  
Washington, D.C. 20534

re: RFP 200-751-SE

re: RFP 200-0739-SE

Dear Ms. Thompson and Mr. Johnson:

I have in hand two letters from Bannum, Inc. concerning Bannum's proposal to the Federal Bureau of Prisons to locate a community corrections center (CCC) or "halfway house" in Gainesville. These two letters bear two different signatures and cite two different RFP numbers and refer to two different Federal Bureau of Prisons' contracting officers.

The first letter is dated May 16, 2002 from Cathy Bellew, Bannum, Inc. Senior Operations Director referencing RFP 200-751-SE and stating any comments may be directed to Shelia Thompson, Contracting Officer, Federal Bureau of Prisons.

The second letter is dated May 28, 2002 from Kimberly L. Miller, (no title), Bannum, Inc. referencing RFP 200-0739-SE and stating any comments may be directed to Howard L. Johnson, Contracting Officer, Federal Bureau of Prisons.

These parallel letters bring a sense of confusion to the matter. Please clarify.

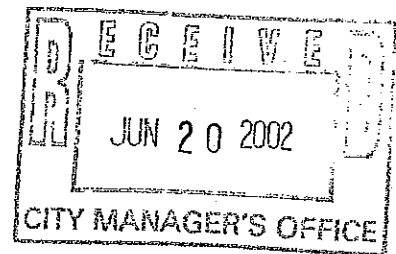
Furthermore, both letters state that the "proposed property is already zoned for a work release program." In fact, our city staff has not been able to determine if the proposed facility has the proper zoning for the proposed use. Additional information from Bannum is needed for our staff to make that determination.

COMPOSITE EXHIBIT B-8



## **CITY OF GAINESVILLE**

**THOMAS D. BUSSING  
MAYOR**



June 19, 2002

Ms. Shelia Thompson  
Contracting Officer  
Federal Bureau of Prisons  
320 First Street NW  
Washington, D.C. 20534

Mr. Howard L. Johnson  
Contracting Officer  
Federal Bureau of Prisons  
320 First Street, NW  
Washington, D.C. 20534

re: RFP 200-751-SE

re: RFP 200-0739-SE

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Furthermore, both letters state that the "proposed property is already zoned for a work release program." In fact, our city staff has not been able to determine if the proposed facility has the proper zoning for the proposed use. Additional information from Bannum is needed for our staff to make that determination.



19  
Letter to Federal Bureau of Prisons  
May 17 2002  
Page Two

The City of Gainesville and Alachua County have jointly funded and are in the process of creating a master plan, the Plan East Gainesville project. A comprehensive community vision is being developed with the assistance of the State of Florida and the services of a major planning and consulting firm. Land use and zoning changes are anticipated, to implement the special area plan that emerges from this process.

There is much hard work being put forward by the residents of this area, to stabilize and recover their neighborhoods. They are concerned about the establishment of a CCC facility in close proximity to their homes, schools and children's daycare centers.

We as a city are putting up significant resources, in partnership with the state and county governments, to bring about a well-planned vision of a better future for this long-needed part of our city. The efforts to make this happen will require a long commitment and dedicated effort.

I am sure that Bannum Inc. is committed to operating a quality facility, and the goals of this Department of Justice program are surely laudable. But the proposed CCC would not be a good fit with the surrounding residential neighborhoods, nor with this critical planning juncture, as we are committed to a new and different future for the east side of Gainesville.

Sincerely,

Thomas D. Bussing  
Mayor

June 19, 2002

DRAFT

Ms. Shelia Thompson  
Contracting Officer  
Federal Bureau of Prisons  
320 First Street NW  
Washington, D.C. 20534

Mr. Howard L. Johnson  
Contracting Officer  
Federal Bureau of Prisons  
320 First Street, NW  
Washington, D.C. 20534

re: RFP 200-751-SE

re: RFP 200-0739-SE

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These parallel letters bring a sense of confusion to the matter. Please clarify.

Furthermore, both letters state that the "proposed property is already zoned for a work release program." In fact, our city staff has not been able to determine if the proposed facility has the proper zoning for the proposed use. Additional information from Bannum is needed for our staff to make that determination.

Meanwhile, I am writing to let you know of our city's concerns about the impact of the proposed facility on the surrounding neighborhoods. The property involved, 1604 Southeast 3<sup>rd</sup> Avenue, is in the heart of east Gainesville. This area of our city is recognized for its need of redevelopment, and we are committed to its recovery from economic blight.



## CITY OF GAINESVILLE

*Department of Community Development*

August 26, 2002

David A. Lowry  
Bannum, Inc.—Suite C  
2165 Sunnydale Boulevard  
Clearwater, FL 33765

Re: Zoning Compliance Permit Request

Dear Mr. Lowry:

The City of Gainesville received your request for a Zoning Compliance Permit for a "Residential Community Program under Government Contract." The application was incomplete in that it did not list the name of the business and did not provide the number of striped parking spaces on the site, as required by the application. Please provide this information on the enclosed form.

Additionally, please confirm whether Bannum, Inc., or anyone acting on behalf of Bannum, Inc., filed a response to the Federal Bureau of Prisons' request for proposals identified as RFP 200-751-SE and RFP 200-0739-SE. If the answer to this question is yes, please respond whether Bannum, Inc., or anyone acting on behalf of Bannum, Inc., intends to operate the facilities described in these requests for proposals at 1604 S.E. 3<sup>rd</sup> Avenue and 1530 S.E. Hawthorne Road, Gainesville, Florida. Please respond to this request in writing.

Sincerely,

Ralph Hilliard  
Planning Manager

Physical address: 306 NE 6<sup>th</sup> Avenue, Bldg. B, Room 158.

Do not write in this space

Revised 4/02

Bannum, Inc.  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

John D. Rich  
Corporate Counsel

Office: (727) 588-2594  
Fax: (727) 588-2689

Via facsimile (352-334-2282) & First Class U.S. Mail

September 17, 2002

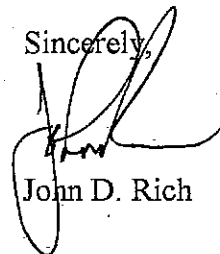
Ralph Hilliard  
Planning Manager  
City of Gainesville  
P.O. Box 490  
Gainesville, FL 32602-0490

Re: Zoning Compliance Permit Request

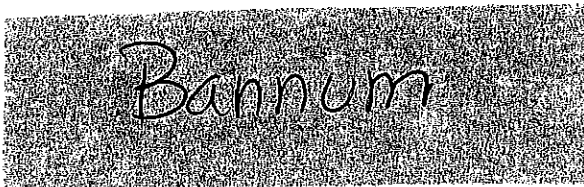
Dear Mr. Hilliard:

On behalf of Bannum, Inc. I write in response to your letter dated August 26, 2002 in which you state that Bannum's Zoning Compliance Permit "did not list the name of the business and did not provide the number of striped parking spaces on the site." The name of the business, as is evident from the application filed by Bannum, Inc. is "Bannum, Inc." The number of parking spaces is forty-five (45) with room for more. Should you need any further information, please contact me at your convenience.

Sincerely,



John D. Rich

The logo for Bannum, Inc. features the word "Bannum" in a stylized, cursive script font. The text is white and is set against a dark, rectangular background that has a grainy, textured appearance.



Bannum, Inc.  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

John D. Rich  
Corporate Counsel

Office: (727) 588-2594  
Fax: (727) 588-2689

Via facsimile (352-334-2282) & First Class U.S. Mail

September 17, 2002

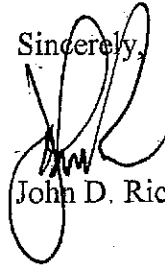
Ralph Hilliard  
Planning Manager  
City of Gainesville  
P.O. Box 490  
Gainesville, FL 32602-0490

Re: Zoning Compliance Permit Request

Dear Mr. Hilliard:

Following our conversation today, and to answer your inquiry as to whether or not Bannum, Inc. filed a response to the Federal Bureau of Prisons request for proposals numbered RFP 200-751-SE and RFP 200-0739-SE, respectively. The answer is affirmative that Bannum, Inc. responded to both, however, I am not at liberty to discuss any of the details of an outstanding bid. At the same time, I am perplexed by this request inasmuch as Bannum, Inc. has already given the City of Gainesville notification of this fact in letters dated May 16, 2002 to Mayor Bussing, Chuck Chestnut, City Commissioner, and Norman Botsford, Chief of Police. The facts about which we are obligated to inform the City regarding our proposal are discussed in detail in those letters, copies of which are attached hereto for your reference. Bannum, Inc. does not intend to use the property located at 1604 S.E. 3<sup>rd</sup> Avenue and 1530 S.E. Hawthorne Road, Gainesville, Florida in anyway as it relates to Federal BOP RFP 200-0739-SE (Ocala, Florida area).

Sincerely,



John D. Rich

Bannum, Inc.  
5904 MacCorkle Ave., SW  
St. Albans, WV 25177  
Phone 304- 768-6625  
Fax 304- 768-6467

Cathy Bellew, Operations Director

May 16, 2002

The Honorable Thomas Bussing, Mayor  
City of Gainesville  
200 East University Avenue  
Gainesville, FL 32601

Dear Mayor Bussing:

CERTIFIED MAIL

Bannum has submitted an offer for a community corrections center (CCC) or "halfway house", program for federal offenders releasing to the Gainesville, FL area as a response to a request for proposal, RFP 200-751-SE, issued by the Department of Justice, Federal Bureau of Prisons. The BOP encourages full and open competition in the procurement of these services; consequently, other offerors may also be responding to this RFP.

As part of the CCC contracting process, the BOP requires that all offerors notify and seek input from the local law enforcement authority and two levels of locally elected government officials. This letter will serve as documentation of partial satisfaction of this requirement.

Bannum has submitted a proposal to the Federal Bureau of Prisons to locate this Federal program at 1604 Southeast 3<sup>rd</sup> Avenue, Gainesville, FL. The proposed property is already zoned for a work release program. Therefore, the building will only require minor renovations to meet Federal Bureau of Prisons safety requirements by the contract performance date of December 1, 2002. These renovations are scheduled to be completed by December 1, 2002.

The total term of the proposed contract is five years. The estimated requirement specifies 32 beds for males and 11 beds for females. These numbers reflect the BOP's best estimates of bed space needs at this time. The BOP may exceed its original estimates if there is an unanticipated need for additional bed space in this area. Performance is to begin on December 1, 2002 with contract award by August 1, 2002.

The BOP has a long history of transferring individuals who are within a few months of release to a contractor-operated CCC for transitional programming. These individuals have often been removed from the community for an extended period of time. Sound correctional practice suggests that CCCs enhance public safety by offering these individuals the opportunity to find



**SENDING THIS SECTION**

**Completed** Enter 1, 2, and 3, also complete:

- ☐ 1. Your name and address as on this year's return and indicating on the envelope how you will return the card to you.
- ☐ 2. Approx. date card to this bank or the publisher, or on no time if space permits.
- ☐ 3. Address mentioned in question.

**Consistent** *Chastrow*

*Professor*

*City of Concordia*

*200 West University Ave*

*Concordia, Mo 63301*

**COMPLETE THIS SECTION ON RETURN**

**A. Received by Postal Free Card?** **E. Date of Delivery**

**C. Signature** ☐ Agent ☐ Other

**X** ☐ Agent ☐ Other

**B. Is delivery address different from 1?** ☐ Yes ☐ No

**Y. If Yes, enter delivery address noted** ☐ Yes ☐ No

**2. Special Mail** ☐ Express Mail ☐ Registered ☐ Insured Mail ☐ COD

**3. Additional Delivery Item Fee** ☐ Yes ☐ No

<b>SENDER: COMPLETE THIS SECTION</b>	<b>COMPLETE THIS SECTION ON DELIVERY</b>
<p>■ Complete Items 1, 2, and 3. Also complete Item 4 if Registered Delivery is desired.</p> <p>■ Print your name and address on the reverse so that we can return the card to you.</p> <p>■ Attach this card to the back of the envelope, or on the front if space permits.</p> <p>1. Article Addressed to:</p> <p><i>Chief Lefebvre</i>  <i>City of Gainesville</i>  <i>701 N.W. 6th St.</i>  <i>Gainesville, FL</i>  <i>32601</i></p> <p>2. Article Number (Copy from envelope label)  <i># 7203 1670 440 7166 78106</i></p> <p>PS Form 3811, July 1990</p>	<p>A. Received by (Please Print Clearly) _____</p> <p>D. Date of Delivery _____</p> <p>3. Signature _____ <input type="checkbox"/> Agent <input type="checkbox"/> Addressee</p> <p><i>X</i></p> <p>4. Is delivery address different from item 1? <input type="checkbox"/> Yes <input type="checkbox"/> No</p> <p><i>11 YS31, other delivery address below</i></p> <p>5. Service Type _____ <input type="checkbox"/> Express Mail <input type="checkbox"/> Registered Mail <input type="checkbox"/> Signature Required for Mailpiece <input type="checkbox"/> Insured Mail <input type="checkbox"/> C.O.D.</p> <p>6. Restricted Delivery? (Extra Fee) _____ <input type="checkbox"/> Yes <input type="checkbox"/> No</p>



**City of**  
**Gainesville**

**Inter-Office Communication**

**Planning Division**  
**X5022, FAX x2282, Station 11**

**TO: Tom Saunders**  
**Director, Community Development**

**DATE: September 17, 2002**

**FROM: Ralph Hilliard**  
**Planning Manager**

**SUBJECT: Proposed Community Corrections Facility located at 1604 Southeast 3<sup>rd</sup> Avenue**

This letter is in response to your inquiry regarding the zoning and codes issues related to the permissibility of locating a halfway house at 1604 Southeast 3<sup>rd</sup> Avenue. On May 15, 1998 Mental Health Services, Inc., applied for a Special Use Permit for a Social Service Home/Halfway House. The property located at 1604 Southeast 3<sup>rd</sup> Avenue is zoned MU-1 (Mixed-Use Low Intensity). Social Service Homes/Halfway Houses are allowed in the MU-1 district by Special Use Permit. The City's Land Development Code defines a social service home or halfway house to mean "a facility providing professional care, resident or nonresident, for those requiring therapy, counseling or other rehabilitative services related to drug abuse, alcohol abuse, social disorders, physical disabilities, mental retardation or similar problems." On June 25, 1998 the City Plan Board approved the Special Use Permit for the facility.

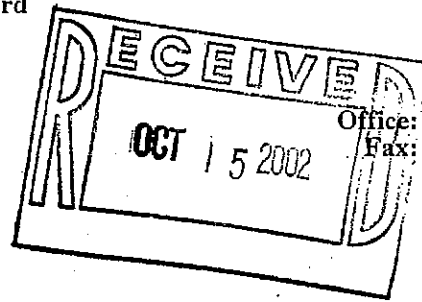
During the review of the Special Use Permit, it was determined that Mental Health Services, Inc., was the agent for Bridges of America, a statewide vendor for the Department of Corrections (DOC), at the time of the application. The program was referenced as the Cross Creek Bridge Facility. During the hearing for the Special Use Permit, it was stated that the program would provide services for clients in the Aftercare/Medium Intensity Residential Program only. It was further stated that this program was for substance abusers. The Cross Creek Bridge Facility operated at the site until December of 2001. The Special Use Permit will become void if the use ceases for a continuous period of 12 months.

On August 21, 2002, the City received a request from Bannum, Inc. for a Zoning Compliance Permit. On August 26, 2002, the City sent a letter to Bannum, Inc., requesting additional information related to their request for a Zoning Compliance Permit. As of September 17, 2002, the City has not received a response from Bannum, Inc. The City will not be able to make a determination about the use until the additional information has been received.



Bannum, Inc.  
2165 Sunnydale Boulevard  
Suite C  
Clearwater, FL 33765

David A. Lowry  
Executive Director



October 8, 2002

Thomas Saunders  
Community Development Director  
City of Gainesville  
P.O. Box 490  
Gainesville, FL 32602

BY FAX

Dear Mr. Saunders:

On October 4, 2002, I had a telephone conversation with you and Mr. Hilliard regarding your letter of September 26, 2002, wherein you determined that Bannum's proposed Community Correction Center to be located at 1604 S.E. 3<sup>rd</sup> Ave., Gainesville, FL was a "penal or correctional facility". In that letter you state that your determination was based on a review of the November 2001, as amended, March 2002 "Statement of Work, including Explanation of Terms".

In our telephone conversation, I explained to you and Mr. Hilliard in great detail that our program participants (residents) are not confined, physically restrained or otherwise detained in any manner. This, too, is based on the very SOW upon which the City relied in attempting to classify this program as a "penal or correctional facility". For verification, I also referred you to Chapter 10 of that Statement of Work which discusses movement in the community, mandatory employment, sign in/sign out, curfew of 9:00 pm, weekend passes, trips to the supermarket, etc. We also discussed the use of certain terms in the Statement of Work such as the word "inmate" and "confined". I explained that the use of those type of terms were not to be taken literally but should be interpreted pursuant to the entire document and absolutely cannot be a justification to determine that our proposed facility is a jail, prison or detention center. In addition, I pointed out to you that the Statement of Work also discusses the fact that our program would accept many referrals from the Federal Court who have not previously been institutionalized such as those persons under the supervision of a U.S. Probation Officer. Further, I explained that all our residents who are referred to us by the BOP are determined to be "Community Release" and voluntarily choose to participate in our program. From our discussion and the City's reliance solely on the November 2001 SOW as amended March 2002, to deny the zoning permit, it seems evident that said denial is misplaced.

After receiving all the information I offered, you stated that you would have to get back to me because I was providing information of which you were not previously aware. Accordingly, I look forward to the benefit of your earliest reply.

Sincerely,





## CITY OF GAINESVILLE

*Department of Community Development*

November 8, 2002

Mr. David Lowry  
Executive Director  
Bannum, Inc.  
2165 Sunnysdale Boulevard, Suite C  
Clearwater, Florida 33765

Dear Mr. Lowry:

I am writing in response to your recent letter to me regarding your proposed use at 1604 S.E. 3<sup>rd</sup> Avenue in Gainesville. We appreciate the additional information you have provided. However, it is our understanding that if you are doing those uses described in your proposal to the Bureau of Prisons, in the March 2002 Statement of Work (which it is our understanding is your proposal to the Bureau of Prisons) your proposed use is a Correctional Facility.

Sincerely yours,

Thomas D. Saunders  
Community Development Director

cc: Wayne Bowers, City Manager  
Ralph Hilliard, Planning Manager ✓

COMPOSITE EXHIBIT B-14

*Planning Division*

P.O. Box 490 • Gainesville, FL 32602-0490  
(352) 334-5023 • FAX (352) 334-3259





# ZONING COMPLIANCE PERMIT

Mailing address: City of Gainesville, Station 12  
P.O. Box 490, Gainesville, FL 32602

phone: 352/334-5023 fax: 352/334-3259

Physical address: 306 NE 6<sup>th</sup> Avenue, Bldg. B, Room 158

ZCP No. \_\_\_\_\_ / /

☐ Approved ☐ Denied ☐ Approved w/conditions

Do not write in this space

Applicant Name: Bannum, Inc. by David A. Lowry & Bridges of America

Mailing Address: 2165 Sunnydale Boulevard (suite C) City/State: Clearwater Zip: 33765

Daytime Phone Number: (727) 588-2594 Date: 8.16.02

Name of Business: \_\_\_\_\_

Address of Business: 1604 SE 3<sup>rd</sup> Ave : 1530 SE Hawthorne Rd  
(Location for which Zoning Compliance determination is requested)

Previous use of building or unit: Residential Community Program under Government Contract

Proposed use of building or unit (BE SPECIFIC): Residential Community Program under Government Contract  
(see Pk)

Number of striped parking spaces on site: \_\_\_\_\_

Gross square footage of building: 24,000 sq. ft Unit/Suite square footage: N/A

The information that I have supplied is true and correct. I understand I must obtain an occupational license from the Finance Department of the City of Gainesville, and meet all requirements of the Florida Building Code 2001 through the Building Department prior to operating the business.

I CERTIFY THAT I AM (AM NOT) CURRENTLY OCCUPYING THE SPACE FOR WHICH ZONING COMPLIANCE IS REQUESTED. (circle one)

SIGNATURE OF APPLICANT: \_\_\_\_\_

Pick up ☐ Mail ☒  
(check one)

CO-Applicant: Lori Costantino-Brown, VP, COO

PRINT APPLICANT NAME: DAVID A. LOWRY FOR BANNUM, INC.

Co-Applicant: Lori Costantino-Brown, VP, COO

NOTE: If your business is in a building with multiple uses where the parking is shared by all businesses, you may or may not be required to provide data on type of use and square footage of each business. Please ask Planning Staff for further information. An incomplete application will not be processed and will be returned to you.

SUITE/UNIT #	SQ. FOOTAGE	TYPE OF USE (BE SPECIFIC)	FOR STAFF USE ONLY:	
			Required Parking	

### Attachment to Application for Zoning Compliance Permit

Location Address: 1604 SE 3<sup>rd</sup> Avenue, Gainesville, Florida

Tax Parcel No.: 11627-001-000 & 11627

Zoning: MU1

Lot Size: 1.47 Acres

Building Size: 24,000 sq. ft.

#### Economic Impact:

Estimated Annual Salaries, Benefits, etc.: \$250,000.00

Thirteen new employees in the area.

Local food service purchasing, office supplies, and other goods and services estimated annual expenditures of \$200,000.00.

#### Programs:

The above-described property was formerly used by Bridges of America, Cross Creek Bridge Facility ("Bridges") to house a residential community program. Bridges ceased operation at the facility in December, 2001. The property is zoned and properly permitted to house a program for up to seventy (70) individuals. On June 25, 1998 the City of Gainesville approved Bridges request for a Special Use Permit (Petition 95SUP-98PB)(See attached letter of July 27, 1998). Thereafter, and until December, 2001, Bridges used the property in the operation of a residential facility to accommodate a government contract for a residential program that had several residential components. The individuals in the program lived at the facility leaving only to go to work and to purchase incidentals and personal necessities. Bridges employed staff to supervise the residents twenty-four (24) hours a day. Meals were provided to the residents. Program components included: drug counseling and treatment, life skills education, individual/group counseling. Bridges staffed an employment advisor to assist the individuals participating in the program in finding employment. Once employment had been attained, weekly job checks were performed by Bridges staff to ensure the residents were working. The residents' paydays were tracked and their money accounted for. They were drug tested weekly and had a daily curfew. Bridges staff performed after hours bed checks every 1-2 hours and were required to inform law enforcement of any resident not accounted for. The average stay of each resident in the program was six (6) months.

Bannum, Inc. proposes to use the aforementioned property in the same manner and under the same special use permit as Bridges. Bridges use has not lapsed for more than twelve months and Bannum, Inc. will lease the property directly from Bridges. Bannum, Inc. proposes to house a residential community program at the property for approximately forty to seventy individuals. Bannum, Inc. will use the property in the operation of a residential facility to accommodate a government contract for a residential program that has several residential components. The individuals in the program will live at the facility, leaving during the day to go to work and to purchase incidentals and personal necessities, and for weekend passes to one (1) disclosed location. Bannum, Inc. will employ staff to supervise the residents twenty-four (24) hours a day.

Bannum staff will also, by contract be required to account for the residents whereabouts throughout the day on a periodic basis. Meals will be provided to the residents. Program components will include: drug counseling and treatment if appropriate, life skills education, individual/group counseling. Bannum, Inc. will staffed an employment advisor to assist the individuals participating in the program in finding employment. Each resident must find employment within fifteen (15) days of arrival. Once employment has been attained, weekly job checks are to be performed by Bannum, Inc. staff to ensure the residents are working and to maintain accountability. The residents' paydays will be tracked and their money accounted for. Each resident will pay subsistence during their stay. They will be randomly drug tested weekly and have a daily curfew. Bannum, Inc. staff shall perform after-hours bed checks every 1-2 hours and will be required to inform appropriate law enforcement and government officials of any resident not accounted for. The average stay of each resident in the program will be approximately four (4) months.

The parties signing the zoning compliance permit submit that Bridges' Special Use Permit has not expired nor has it been abandoned, nor has the use ceased for a continuous period of 12 months (see Gainesville Code § 30-236(c)). Bannum, Inc.'s (Bridges Lessee) use of the property will be the same as Bridges. Bridges does not, by signing this zoning compliance permit or any other act, waive any right to use the property as it has in the past and under the Special Use Permit that is current and valid. Further, Bridges does not, by signing this zoning compliance permit or any other act, abandon the aforesaid Special Use Permit or Bridges ability to use the property as it has in the past. Bridges is simply leasing the property to Bannum, Inc. who, the parties submit, will use the property for the same purpose and use as Bridges, therefore Bannum, Inc. is entitled to have this permit granted.



**Attachment to Application for Zoning Compliance Permit**

Location Address: 1604 SE 3<sup>rd</sup> Avenue, Gainesville, Florida

Tax Parcel No.: 11627-001-000 & 11627

Zoning: MU1

Lot Size: 1.47 Acres

Building Size: 24,000 sq. ft.

**Economic Impact:**

Estimated Annual Salaries, Benefits, etc.: \$250,000.00

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**Programs:**

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The parties signing the zoning compliance permit submit that Bridges' Special Use Permit has not expired nor has it been abandoned, nor has the use ceased for a continuous period of 12 months (see Gainesville Code § 30-236(c)). Bannum, Inc.'s (Bridges Lessee) use of the property will be the same as Bridges. Bridges does not, by signing this zoning compliance permit or any other act, waive any right to use the property as it has in the past and under the Special Use Permit that is current and valid. Further, Bridges does not, by signing this zoning compliance permit or any other act, abandon the aforesaid Special Use Permit or Bridges ability to use the property as it has in the past. Bridges is simply leasing the property to Bannum, Inc. who, the parties submit, will use the property for the same purpose and use as Bridges, therefore Bannum, Inc. is entitled to have this permit granted.