LEGISLATIVE # 120908

1 2	ORDINANCE NO. 120908
3 4 5 6 7 8 9	An ordinance of the City of Gainesville, Florida, amending the Land Development Code to regulate off-street unpaved parking, as further described in this ordinance, by amending Sections 30-328, 30-329, and 30-330 of Article IX. – Additional Development Standards, Division 2. – Off-Street Parking and Loading Regulations; providing directions to the codifier; providing a severability clause; providing a repealing clause; and providing an immediate effective date.
10 11	WHEREAS, notice was given as required by law that the text of the Land Development
12	Code of the City of Gainesville, Florida, be amended and public hearings were then held by the
13	City Plan Board on February 28, 2013, and by the City Commission on May 16, 2013; and
14	WHEREAS, at least ten (10) days' notice has been given once by publication in a
15	newspaper of general circulation notifying the public of this proposed ordinance and of public
16	hearings in the City of Gainesville City Hall Auditorium, located on the first floor of City Hall;
17	and
18	WHEREAS, public hearings were held pursuant to the notice described above at which
19	hearings the parties in interest and all others had an opportunity to be and were, in fact, heard.
20	NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE
21	CITY OF GAINESVILLE, FLORIDA:
22	Section 1. Section 30-328, Article IX. – <i>Additional Development Standards</i> , Division
23	2 Off-Street Parking and Loading Regulations of the City of Gainesville Land Development
24	Code is amended as follows.
25	Section 30-328. Purpose
26 27	The purpose of this article division is to provide for the general welfare and convenience of the public utilizing the various uses located within the city by providing establishing minimum

- 1 <u>standards for the development of for suitable</u> off-street parking facilities, to that ensure the safe
- 2 movement of traffic on the public streets, to , promote aesthetic qualities, and protect adjacent
- 3 residential and institutional uses from the adverse impacts of vehicular traffic and parking
- 4 congestion generated by various uses, and to establish minimum standards for the development
- 5 of parking areas.

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- 6 **Section 2.** Section 30-329, Article IX. *Additional Development Standards*, Division
- 7 2. Off-Street Parking and Loading Regulations of the City of Gainesville Land Development
- 8 Code is amended as follows. Except as amended herein, the remainder of Section 30-329
- 9 remains in full force and effect.

10 Sec. 30-329. Basic General regulations.

- (a) Applicability of requirements. Off-street parking facilities shall be including, but not limited to, those provided for any new building constructed and, for any new use established, for any addition or enlargement of an existing building, and for any change in the occupancy of any building or the manner in which any use is conducted that would result in additional required parking spaces being required, shall be subject to the provisions of this division chapter.
- 17 (b) *Nonconforming uses.* No use of land, lawfully existing on October 26, 1981, shall be deemed to be nonconforming solely because of the lack of off street parking facilities prescribed in this chapter.
 - (b)(e) Expansion of uses. For additions or enlargements of any existing building or use, or any change of occupancy or manner of operation of such building or use that would increase the number of parking spaces required, the additional parking shall be required only for such addition, enlargement or change and not for the entire building or use.
- 24 (c)(d) Requirements for uses not mentioned. In the case of a use not mentioned, the requirements for off-street parking shall be the same as for the most similar use specifically mentioned.
- 27 (d)(e) Compound uses (two or more uses on same site). Parking for compound uses shall be 28 based on the type of uses comprising the compound use. Where the uses comprising the 29 compound use are intended to operate or need the use of parking during the same time 30 period, parking shall be based on the requirements for each proposed use. Where the uses comprising the compound use do not have overlapping hours of operation or need the use of 31 32 parking during the same time period, parking shall be based on the use requiring the greatest 33 number of parking spaces. However, the uses requiring fewer spaces must provide a minimum of 25 percent of total required parking. 34

(e)(f) Location of parking area.

- (1) Required off-street vehicle parking areas shall be located on the same lot or parcel of land as the principal structure to be served, or on any lot or parcel of land within 300 feet of the principal structure to be served, or within 600 feet if the structure is located within the CCD central city district, as measured from the lot line to the nearest point of the off-street parking facility, provided that this provision shall not be interpreted to permit the location of off-street parking spaces within a zoning district where parking facilities are not otherwise permitted.
- (2) All bicycle parking facilities required by this chapter shall be located on the same lot or parcel of land as the use for which such facilities are required and as close to the building entrance as possible without interfering with the flow of pedestrian traffic.
- (f)(g) Joint use of parking area. The joint use of vehicle parking facilities of more than five spaces by two or more uses is permitted whenever such joint use is practicable and satisfactory to each of the uses intended to be served and when all requirements for location, design and construction can be satisfied. In computing capacities of any joint use, the offstreet vehicle parking requirement is the sum of the individual requirements that will occur at the same time, provided that the total of such off-street vehicle parking facilities required for joint or collective use may be reduced during site plan approval in accordance with the following criteria:
 - (1) That the uses which the joint off-street parking facilities serve do not normally or regularly operate during the same hours of the day or night may be considered; and
 - (2) Not more than 50 percent of off-street vehicle parking facilities required for theaters, places of religious assembly, bowling alleys, dancehalls and establishments for the sale and consumption of alcoholic beverages, food or refreshments may be supplied by off-street vehicle parking facilities which are provided for other buildings or uses.
- (g)(h) Joint use agreement. A copy of an agreement between joint uses shall be filed with the application for a building permit. The agreement shall include a guarantee for continued use and maintenance of the parking facility by each party to the joint use.
- (h)(i) Leased parking facilities. Required off-street vehicle parking areas may be leased (the "leased area") with boundaries clearly delineated in the lease by the owner or operator of the principal structure to be served, provided the owner or operator enters into a written lease agreement, which shall be subject to the approval of the city attorney, under the following terms and conditions:
 - (1) The leased area is within 300 feet of the main entrance of the principal structure measured to the nearest point of the leased area;
 - (2) The leased area shall be clearly marked with appropriate signage indicating that the area is for the exclusive use of the principal structure, except in the CCD central city district, wherein the leased area may be jointly used with another principal structure provided the uses in such principal structures do not normally or regularly operate during the

- same hours of the day or night and otherwise comply with the provisions of subsection (f) of this section;
 - (3) The leased area must comply with the provisions of article VIII of this chapter, the landscaping section and the design requirements of this chapter;
 - (4) The term of the lease for the leased area shall be a minimum of three years with a minimum one-year cancellation clause; and
 - (5) The lease shall expressly provide that the use of the principal structure is expressly contingent upon the parking facilities of the leased area, and if the lease is terminated for any reason the owner or operator of the principal structure shall immediately cease operations and terminate the use of the principal structure unless and until additional required off-street parking facilities are provided in accordance with provisions of this article.
 - (i)(j) Assessed parking. The required off-street vehicle parking for a particular use shall be reduced by its proportionate share of publicly owned public parking for which it has been specifically assessed. The applicant must acknowledge through an agreement or a statement in the development plan that the city retains the right to remove the on-street parking.
- 17 (i)(k) Enforcement. Off-street parking facilities shall be maintained and continued as an 18 accessory use as long as the principal use is continued. It shall be unlawful for an owner or operator of any building, structure or use controlled by this article to discontinue, change, 19 20 dispense with, sell or transfer any required parking facilities, including those leased or 21 jointly used, without establishing alternative vehicle parking facilities which meet the requirements of this article. It shall be unlawful for any person, firm or corporation to utilize 22 23 a building, structure or use without providing the off-street parking facilities to meet the 24 requirements of this article.
- 25 Section 3. Section 30-330, Article IX. Additional Development Standards, Division 2. –
- 26 Off-Street Parking and Loading Regulations of the City of Gainesville Land Development Code
- is amended as follows.

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28 Sec. 30-330. Design requirements for vehicle parking.

- 29 (a) *Off-street parking*. Off-street vehicle parking, including public parking facilities, shall be designed, constructed and maintained in accordance with the following standards and regulations:
- 32 (1) *Access*. Vehicular ingress and egress to off-street parking facilities shall be in accordance with the Driveway Ordinance, Chapter 23, Article V. et seq.
- 34 (2) *General requirements.* Parking areas shall be so designed and marked as to provide for orderly and safe movement and storage of vehicles.

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Petition No. PB-12-19 TCH

CODE: Words stricken are deletions; words underlined are additions.

- a. All parking spaces shall contain some type of vehicle wheel stop or other approved barrier that prevents any part of a vehicle from overhanging onto the right-of-way of any public road, alley, walkway, utility or landscaped area.
 - b. All parking lots with two or more rows of interior parking shall contain grassed and/or landscaped medians at least eight feet in width unless an alternative landscape plan is approved pursuant to Section 30-252(c). Where it is determined by public works that the landscaped median(s) would obstruct the storm drainage, the planning and development services director may approve an alternative.
 - c. There shall be no off-street parking in the yards of any property in the context area that is in an RC, RSF-1, RSF-2, RSF-3 or RSF-4 district, or that contains single-family or two family dwellings on property zoned planned development (PD) except as specified in section 30 56 of this chapter, or in any residential parking overlay district.
 - Off-street parking on any property with RC, RSF-1, RSF-2, RSF-3, or RSF-4 zoning, or planned development (PD) zoning with single family or two-family dwellings, and that is located within either the University of Florida context area or a residential parking overlay district area shall be regulated in accordance with Section 30-56.
 - d. Maneuvering and access driveways for off-street parking areas, except those provided for single-family dwellings, shall be provided within the lot on which the parking is located so that any vehicle shall not be required to back into or maneuver within the public street right-of-way on entering or leaving any off-street parking space.
 - e. The minimum distance from the street right-of-way line at any major ingress or egress driveway to any interior service drive or parking space having direct access to such driveway shall be 100 feet. A major driveway is defined as the main ingress or egress point as approved by the city plan board, development review board or technical review committee.
 - f. The minimum distance from the street right-of-way line at any other ingress or egress driveway to any interior service drive or parking space with direct access from such driveway shall be 20 feet. However, the city manager or designee may allow a reduction of the 20-foot requirement, provided generally accepted traffic principles are maintained, under the following conditions:
 - 1. Where an existing vehicular use area would be impractical to meet the 20-foot requirement; or
 - 2. Where an existing vehicular use area proposed for improvement exists with less than the required 20 feet; or
 - 3. For any new development or redevelopment of a vehicular use area, except a vehicular use area with direct access to any roadway classified on the official

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<u>roadway</u> highway map or shown in the City of Gainesville 2000 2010 Comprehensive Plan as an arterial or collector, the minimum distance from the right-of-way line at any other ingress or egress driveway to any interior service drive or parking space with direct access from such driveway may be nine feet (which distance also meets landscape requirements) provided all of the following conditions are met for each type of use:

(i) Residential off-street parking:

Vehicular use area access	From alleys or local streets (streets designed for or carrying traffic volumes of under 1200 vehicles per day);
Available right-of-way from edge of pavement to the private property line:	10 feet minimum (not required for alleys);
Speed limit:	The posted speed limit is 30 mph or less;
Use:	Generates less than 300 trips per day.

(ii) Nonresidential off-street parking:

Vehicular use area access:	From alleys or local streets (streets) designed for traffic volumes under 1200 vehicles per day);	
Available right-of-way from edge of pavement to the private property line:	10 feet minimum (not required for alleys);	
Speed limit:	The posted speed limit is 35 m.p.h. or less;	
Size of parking lot:	25 or fewer nonresidential parking spaces; and	
Use:	Generates less than 100 trips per day.	

(3) Construction specifications.

a. *Hard-surfaced Paved parking facilities*. Except as provided in subsection (3)b. below, all off-street parking areas shall be <u>paved using hard-surfaced utilizing</u> asphaltic concrete, concrete, paving block or brick, and shall be designed and constructed in accordance with the standards and specifications adopted by resolution of the city commission and on file in the public works department.

b. Non-hard-surfaced <u>Unpaved</u> parking facilities. <u>Unpaved spaces shall be located on the periphery of any paved parking areas in locations that will receive less use than those paved and more remotely located to the use served. All gravel areas must be self-contained with curbing that is acceptable to the Public Works Department. The following enumerated parking facilities may be <u>unpaved non-hard-surfaced</u> (gravel or grass), provided such facilities are approved by the city plan board,</u>

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CODE: Words stricken are deletions; words underlined are additions.

DRAFT development review board or the city manager or designee director of planning and 1 2 development services and public works departments in accordance with the provisions of article IX, division 2, of this chapter, and provided, further, that such 3 4 facilities are designed and constructed in accordance with the standards and 5 specifications adopted by resolution of the city commission and on file in the office 6 of the public works department to be in compliance with this section and other 7 applicable requirements of the Land Development Code: 8 1. Up to 70 percent of the required vehicle parking spaces for places of religious 9 assembly provided that such non-hard-surfaced unpaved parking spaces shall not be used as joint parking with any uses other than places of religious 10 assembly. by any non-place of religious assembly use. 11 12 2. Parking spaces provided in excess of the minimum number required by this article, or for uses not required by this article to provide parking spaces. 13 14 Parking lots located in the residential districts enumerated in Section 30-41 of 15 this chapter when said lots contain ten or fewer parking spaces, and parking lots in the OR and, office districts when such lots contain less than seven 16 parking spaces. 17 18 19 accordance with subsSection 30-330(a)(3)c. below. of this section. 20 21 22

- 4. Up to 20 percent of the total required spaces for multifamily dwellings, in
- 5. A portion of the parking spaces in NSC, neighborhood shopping centers, and SC, shopping centers, in accordance with subsSection 30-330(a)(3)d. below. of this section.
- 6. College Park/University Heights areas in accordance with Section 30-330(a)(4) below. Unpaved spaces shall be located on the periphery of any paved parking areas in locations that will receive less use than those paved and more remotely located to the use served. All gravel areas must be self-contained with curbing that is acceptable to the public works department. All unpaved spaces will be subject to the provisions of section 30-330(a)(3)c.4. and 5. below.
- Supplemental provisions for multiple-family dwellings with more than six parking spaces.
 - If approved in site plan review, up to 20 percent of the total required vehicle parking spaces for multifamily dwellings may be provided by stabilized unpaved parking.
 - 2. Six months after a final certificate of occupancy is issued, or, if phased, upon installation of all parking facilities required, an inspection will be made by the city manager or designee. If findings indicate that the unpaved spaces are in good condition or infrequently used, such unpaved spaces may remain unpaved. If findings show that the spaces receive as much use as the paved

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spaces, or have deteriorated, such unpaved spaces shall be paved within 90 1 2 days of written notice to the owner of the property. 3 3. Unpaved spaces shall be located on the periphery of any unpaved parking 4 areas, in locations that will receive less use than those paved and more 5 remotely located to the use served. Parking spaces provided pursuant to this 6 subsection shall not be used for joint parking by any other use. 7 4. Stormwater management facilities shall be provided for all vehicle use areas, 8 whether paved or unpaved, at the time of construction unless the owner 9 demonstrates that stormwater management facilities can be expanded to 10 accommodate future required paving and upon recommendation of the public 11 works department. 12 5. A violation of the Code of Ordinances occurs if the unpaved parking area 13 deteriorates so that nearby properties, rights-of-way or easements are adversely impacted or if the unpaved parking area has deteriorated so that it may no 14 15 longer be used for parking. Evidence of deterioration includes but is not limited to: 16 17 are redirected onto off-site properties rather than the intended stormwater 18 19 management facilities.

- The settlement of the unpaved parking area(s) such that drainage patterns
 - ii. Absence or failed condition of the approved unpaved parking surface.
 - iii. Introduction of sediment and debris from the unpaved parking area onto city rights-of-way and easements.

To remedy this violation, the city may require the property owner to pave the area, or, at the city's option, to stabilize the area in another manner. If paving is deemed necessary by the city, the property owner may be required to expand the stormwater management facilities as provided in subsection (3)c.4. of this section. Failure to remedy the violation is subject to penalties provided by Section 1-9 of Chapter 1, General Provisions of the Code of Ordinances.

- Supplemental provisions for neighborhood shopping centers and (community) shopping centers. If approved by the city plan board, development review board and/or city manager or designee, the following provisions shall be exercised:
 - 1. Centers containing (i) a food store and/or a drugstore anchor, and (ii) having 25,000 to 60,000 square feet gross leasable area (total) for the entire center shall construct approximately 20 percent of the total required parking spaces utilizing stabilized unpaved parking.
 - 2. Community and regional shopping centers containing (i) a department store or other large anchor, and (ii) having more than 60,000 square feet gross leasable area for the entire center shall construct approximately 30 percent of the total required parking spaces utilizing stabilized unpaved parking.

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1 2 3 4 5		3.	Unpaved spaces shall be located on the periphery of any paved parking areas and as far away from the primary structure(s) as practicable. Parking spaces provided pursuant to this subsection shall not be used for joint parking by any other use. Additionally, aisles for unpaved parking spaces shall be paved and wheel stops shall be installed.
6	e.	Sup	plemental provisions for vehicles and equipment display and storage areas.
7 8		1.	When allowed as a permitted use, parking, storage or display of automobiles for sale or lease must be conducted on a paved hard surface.
9 10		2.	All mechanical equipment and merchandise must be installed or displayed on a paved hard surface.
11 12 13		3.	Temporary parking and storage may be allowed by the city manager or designee for up to 60 days in areas outside of the wellfield protection zones. The city shall make a determination that:
14 15			a. The location of the facility will not be harmful to, nor impact surface waters, wetlands or other environmentally sensitive areas;
16 17			b. The nature, extent and duration of the proposed storage area will not create a nuisance or safety hazard;
18 19			c. That the storage use will be of an intensity that will maintain sod or some other vegetative cover; and
20 21			d. That the applicant has a plan to return the site to an original or improved condition.
22 (4) 23 24 25	any with	prop in th	d. College Park/University Heights unpaved parking. With the exception of perties that are regulated by Section 30-56(c)(4), off-street unpaved parking the College Park and University Heights areas as depicted in Figures 1 and 2 hall be subject to the following regulations.

Figure 1. – College Park

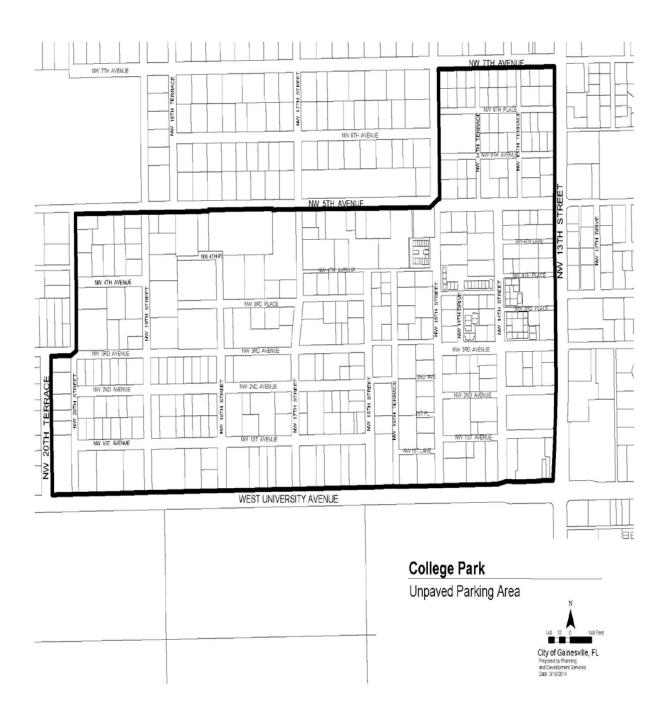
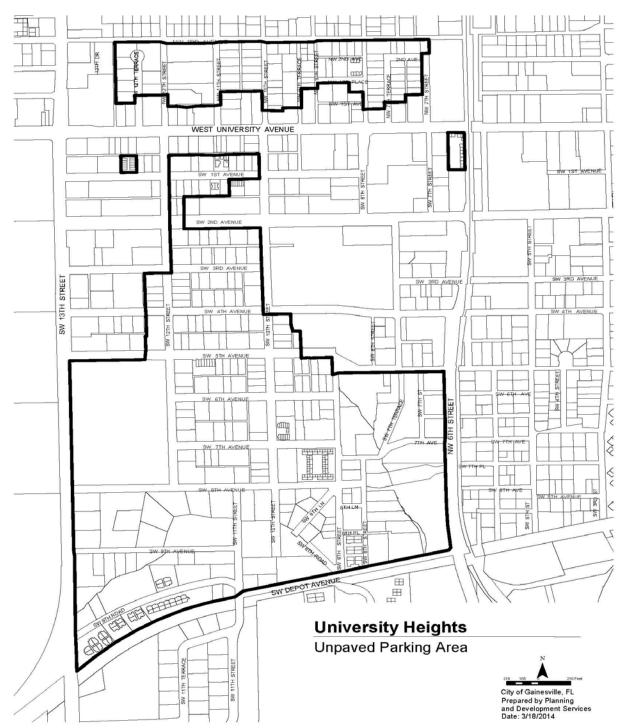


Figure 2 – University Heights



1 2	<u>a.</u>	<u>Exemptions</u> . The City Manager or designee may exempt a property from this subsection upon a finding that each of the following conditions are met:
3		1. The parking area is clearly defined;
4		2. The parking area is maintained in a safe and neat condition;
5 6		3. The parking area does not contribute to soil erosion or run-off of materials that would negatively impact the stormwater system; and
7 8		4. The requirements of this subsection would impose an inordinate burden on the property owner due to significant design constraints.
9 10	<u>b.</u>	Parking plan. Each owner of property regulated by this section shall submit to the Code Enforcement Division, at no fee, a parking plan that clearly depicts:
11		1. The location and extent of the proposed parking area;
12 13		2. A general circulation plan showing how vehicles will safely access the parking area from a legal driveway connection; and
14 15		3. The location and type of borders and parking area coverage materials to be used.
16 17 18 19 20		The City Manager or designee shall approve a parking plan if it meets the requirements of this section and other applicable requirements of the Land Development Code. Within 90 days of approval by the city manager or designee, the parking plan shall be implemented and the City Manager or designee shall inspect the parking area for compliance.
21 22 23 24	<u>c.</u>	Borders. All unpaved parking areas shall be bordered with plants, pressure-treated landscape timbers, railroad ties, pressure-treated wood, composite "plastic wood," brick, concrete or similar materials that provide a clear delineation of the parking area and that inhibit runoff of the parking area coverage material.
25 26 27		1. Plant borders at the time of planting shall be at least one-gallon in size, at least 12 inches in height, and spaced no greater than 36 inches apart. Any plant borders shall be maintained at a height of at least 12 inches.
28 29 30		2. Wood, composite, or brick borders shall be at least 3 ½ inches high by 3 ½ inches wide and shall be securely affixed to the ground. Wood borders shall be pressure-treated or otherwise treated to inhibit decomposition.
31 32 33 34	<u>d.</u>	Parking area coverage material. All unpaved parking areas shall be covered and maintained with gravel, wood chips, mulch, leaves, or similar materials as further specified below:

Allowable parking area coverage material

of parking spaces

1-4	 mulch, wood chips, leaves, pine needles, gravel, or pervious pavement materials (e.g., pavers) approved by the Public Works Department
5 or more	 gravel, or pervious pavement materials (e.g., pavers) approved by the Public Works Department.

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1. Coverage material shall be distributed evenly to cover the entire unpaved parking area with a depth of at least one inch and shall contain no bare spots and/or vegetation.

- 2. Pervious and/or permeable pavement materials shall be allowable subject to the review and approval by the Public Works Department.
- 3. Grass clippings, canvas, plastic sheets, poly sheets, or other similar rolled sheeting shall not be used as a parking area coverage material.
- e. Parking area lease prohibition. No parking area regulated by this section may be leased, rented or otherwise provided for consideration, except as consistent with Section 30-329(h). This prohibition shall not apply to leasing to tenants that occupy the same development where the parking spaces are located.
- (5) Dimensional requirements. Except as noted in subsection (7) of this section, a All standard vehicle parking spaces (stalls) shall be a minimum of 8.5 feet in width; the location of such spaces, the width of interior driveways (driving aisles) and the width of a row of such stalls to be designed and constructed in accordance with eurrent engineering practices and design and construction specifications for off-street parking and driveways on file in the <u>public works</u> traffic engineering department. And approved by resolution of the city commission.

A petitioner may request the establishment of universal stall widths in connection with the placement of specially designated parking "For Employees Only." Universal stalls shall have a minimum width of eight feet and a minimum depth of 17.5 feet. Universal stalls may be approved by the development review board or the development review coordinator as applicable.

(6) Compact car spacing. A development which requires 20 or fewer parking spaces may have a maximum of 25 percent of its total required parking as compact spaces. A development which requires more than 20 parking spaces may have a maximum of 50 percent of its total required parking as compact spaces. All compact spaces shall be

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marked with a distinct and obvious sign limiting their use to compact cars only. Such parking stalls may be a minimum of 7.5 feet in width, with the location of such spaces, the minimum width of adjoining driveways, and the minimum width of a row of such stalls is to be approved by the city traffic engineer, based on a safe and efficient ingress and egress to such spaces and nearby conventional spaces. Such compact car spaces shall only be approved to the extent that they can be safely and efficiently designed and used, considering lot size and shape and other site development requirements.

(6)(7) Handicapped parking. Accessible handicapped parking spaces shall comply with the state accessibility requirements manual on file at the building safety offices.

Tandem parking. When administered as a valet parking service, required off-street (7)(8)parking may be placed in a tandem configuration upon approval by the development review board, the plan board, or the city manager or designee where development plan review before the plan board or development review board is not required. The area used for tandem parking must be clearly designated on a development plan and must meet all landscaping requirements, except that the location of required interior landscaping shall be determined at the time of development review. Approval of tandem parking configuration shall be based on continued maintenance of the administered parking service. If and when the service is discontinued, the regular off-street parking configuration of aisle and spaces shall be reinstituted and the minimum parking spaces required shall be provided in accordance with article IX. When using this option the property owner must demonstrate that private streets, vehicular maneuvering areas, service areas, loading and unloading area, queuing areas and any regular parking space can function efficiently and will not obstruct the efficient flow of traffic, service, utility and vehicles on the site.

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Section 4. It is the intention of the City Commission that the provisions of Sections 1 through 3 of this ordinance shall become and be made a part of the Code of Ordinances of the City of Gainesville, Florida, and that the sections and paragraphs of this ordinance may be renumbered or relettered in order to accomplish such intentions.

Section 5. If any word, phrase, clause, paragraph, section or provision of this ordinance or the application hereof to any person or circumstance is held invalid or unconstitutional, such finding shall not affect the other provisions or applications of this ordinance that can be given effect without the invalid or unconstitutional provision or application, and to this end the provisions of this ordinance are declared severable.

1	Section 6. All ordinances or parts of ordinances in conflict herewith are to the extent of						
2	such conflict hereby repealed.						
3	Section 7. This ordinance shall become effective immediately upon adoption; however,						
4	properties subject to the regulations regarding College Park/University Heights unpaved parking						
5	provided by this ordinance shall have until August 1, 2014, to submit a parking plan as required						
6	by Section 30-330(a)(4)b.						
7							
8	PASSED AND ADOPTED this	day of	, 2014.				
9 10 11 12		EDWARD B. BRADDY					
13 14		MAYOR					
15 16 17 18	Attest:	Approved as to form and leg	gality:				
19 20	KURT M. LANNON CLERK OF THE COMMISSION	NICOLLE M. SHALLEY CITY ATTORNEY	_				
21							
22 23	This ordinance passed on first reading this	day of	_, 2014.				
24	This ordinance passed on second reading this	day of	, 2014.				