# Legislative # 150370

1	<b>RESOLUTION NO.</b> <u>150370</u>
2	ADOPTED: October 15, 2015
3 4 5 6 7 8 9	A RESOLUTION AMENDING AND RESTATING IN ITS ENTIRETY THE RULES OF THE CITY COMMISSION BY REVISING THE AGENDA DEADLINES FOR THE REGULAR CITY COMMISSON MEETINGS; PROVIDING A REPEALING CLAUSE AND PROVIDING AN EFFECTIVE DATE.
10	WHEREAS, under the provisions of Section 2.06 Gainesville Charter, the City
11	Commission may determine its own rules of procedure; and
12	WHEREAS, the current rules of the City Commission were adopted by Resolution No.
13	140219 on October 2, 2014; and
14	WHEREAS, at its October 5, 2015 meeting, the City Commission approved moving the
15	agenda review meetings from Tuesdays to Wednesdays and likewise amending the agenda
16	deadlines for the regular City Commission meetings; and
17	WHEREAS, the rules are hereby amended and restated in their entirety to include the
18	desired amendments.
19	NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE
20	CITY OF GAINESVILLE:
21	SECTION 1. The following are hereby adopted as rules of procedure and to provide for
22	the time and place of meetings of the Commission until other such rules are adopted by the City
23	Commission:
24	RULE I. REGULAR MEETINGS
25	The Regular Meetings of the Commission shall be held the first and third Thursday of every
26	month commencing at 1:00 p.m., except when meeting as the Board of Trustees of the

1 Employees' Pension Plan which will precede the regular City Commission meeting which will 2 occur after adjournment of the Board meetings. If a meeting day shall fall on a legal holiday observed by the City, such meeting will not be held on the holiday but shall be cancelled or 3 4 rescheduled as determined by the Commission. It is the intent of the City Commission that the regular afternoon agenda of the regular meeting held on the first Thursday of each month will be 5 6 primarily devoted to Gainesville Regional Utilities business and the regular afternoon agenda of 7 the regular meeting held on the third Thursday of each month will be primarily devoted to General Government business. However, it is expressly recognized that the Mayor, any City 8 9 Commissioner or Charter Officer may place items of a time-sensitive or important nature 10 (regardless of whether they pertain to General Government or Gainesville Regional Utilities) on 11 either afternoon agenda, as they deem necessary or advisable. Items that pertain to both General 12 Government and Gainesville Regional Utilities may be placed on either agenda, at the discretion 13 of the person authorized to place the item on the agenda. The consent agenda and the regular evening agenda of each meeting will remain open for all agenda items (including both General 14 15 Government and Gainesville Regional Utilities items).

#### 16 RULE II. ORDER OF BUSINESS

The Business of the Commission shall be taken up for consideration and disposition in the
following order at the Regular Meetings except as changed by the Mayor in agenda review; or by
the Mayor or by the Commission during the Adoption of the Agenda to allow greater citizen
participation:

# A. AT THE AFTERNOON MEETING DEVOTED PRIMARILY TO GAINESVILLE REGIONAL UTILITIES BUSINESS

23 1:00 P.M.

1	1.	Invocation
2	2.	Adoption of the Consent Agenda (Including both General Government and
3		Gainesville Regional Utilities items)
4	3.	Adoption of the Utilities Regular Agenda (Read if any, each item added or
5		modified)
6	4.	Utility-related Citizen Comment (not to exceed 30 minutes in length)
7	5.	General Manager for Utilities
8	6.	Utility Committee Reports (Pulled from Consent)
9	7.	Utility Advisory Board/Committee Reports. Reports must be placed on the
10		agenda by Charter Officer, through staff liaison after approval by
11		Board/Committee.
12	8.	Utility-related items from outside Agencies. Must be submitted by a Charter
13		Officer. Update limited to ten (10) minutes.
14	9.	Utility-related items from Members of the City Commission
15	10.	Utility-related Commission Comments (if time permits)
16	11.	General Government items of a time-sensitive or important nature or pulled from
17		Consent. Must be submitted or pulled by the Mayor, a City Commissioner or a
18		Charter Officer.
19	B. AT TI	HE AFTERNOON MEETING DEVOTED PRIMARILY TO GENERAL
20	GOVE	ERNMENT BUSINESS
21	1:00 P	.м.
22	1.	Invocation

1	2.	Adoption of the Consent Agenda (Including both General Government and
2		Gainesville Regional Utilities items)
3	3.	Adoption of the General Government Regular Agenda (Read if any, each item
4		added or modified)
5	4.	General Government-related Citizen Comment (not to exceed 30 minutes in
6		length)
7	5.	Clerk of the Commission
8	6.	City Manager
9	7.	City Attorney
10	8.	City Auditor
11	9.	Equal Opportunity Director
12	10.	General Government Committee Reports (Pulled from Consent)
13	11.	General Government Advisory Board/Committee Reports. Reports must be
14		placed on the agenda by Charter Officer, through staff liaison after approval by
15		Board/Committee.
16	12.	General Government-related items from Outside Agencies. Must be submitted by
17		a Charter Officer. Update limited to ten (10) minutes.
18	13.	General Government-related items from Members of the City Commission
19	14.	General Government-related Commission Comments (if time permits)
20	15.	Gainesville Regional Utilities items of a time-sensitive or important nature or
21		pulled from Consent. Must be submitted or pulled by the Mayor, a City
22		Commissioner or a Charter Officer.
23		

#### 1 C. EVENING PORTION OF EACH REGULAR MEETING

2	5:30p.m.			
3	1.	Pledge of Allegiance		
4	2.	Proclamations/Special Recognitions Placed on Agenda by Commissioner or Charter		
5		Officer		
6	6:(	00 P.M.		
7 8	3,	Citizen Comment (to end at a time certain of 6:30 p.m., or at such later time as allows for 30 minutes of citizen comment)		
9 10	4.	Public Hearings		
11		a. General Public Hearings		
12		b. Resolutions		
13		c. Ordinances		
14		d. Plan Board Petitions		
15		e. Development Review Board		
16	5.	Scheduled, Evening Agenda Items		
17	6.	Unfinished Business		
18	7.	Commission Comments		
19	8.	Citizen Comments (If Time Permits)		
20	Adjou	mment no later than 11:00 p.m. Mayor to schedule date and time to continue meeting.		
21	RULE	III. SPECIAL AND EMERGENCY MEETINGS		
22	А.	Special Meetings should, whenever possible, be approved at Regular City Commission		
23	Meetir	ngs. All Special Meetings should be requested using a form designed by the Clerk of the		
24	Commission. Special Meetings requested by Charter Officers must report the business to be			

transacted and indicate the time and date the agenda language and back-up will be available (no
 later than 48 hours prior to the meeting, if possible).

B. 3 Special meetings may be held at any time upon the request of the Mayor, either of his/her 4 own motion or upon written request of two members. These Special Meetings should be 5 requested using a form designed by the Clerk of the Commission. The request shall be served on 6 every member of the Commission by the Clerk of the Commission. Every reasonable measure 7 will be taken to notify members of the Commission regardless of where each member may be. 8 Also, every reasonable effort will be made to notify members of the local news media (print and 9 electronic) and the public. The notice may state the business to be transacted at such meeting, 10 and no other business than that so specified shall be transacted. Special meetings may not be 11 convened sooner than forty-eight (48) hours succeeding the time notice was served by the Clerk 12 of the Commission on the last Member of the Commission. Charter Officers should identify the 13 subject matter for the special meeting and should only address the same subject on the actual 14 agenda.

C. Emergency meetings may be held at any time upon the Call issued by the Mayor or upon written Call signed by three (3) members of the Commission. The emergency meeting shall occur no sooner than two (2) hours after the execution of the Call. Every reasonable measure will be taken to notify members of the local news media (print and electronic) and the public. The Call will state the business to be transacted at such meeting, and no other business than that so specified shall be transacted.

D. The Commission at any meeting may recess or adjourn to a time certain for the
transaction of any business or specified business only, as may be determined by the Commission
in taking such action.

E. All meetings of the City Commission shall be open to the public (except as authorized by
 law).

F. The Mayor, two City Commissioners, or a Charter Officer may call for an inspection trip. 3 4 Advance notice of inspection trips shall be given in the same manner as special meetings. Minutes of the inspection trip shall be made. Two Members may constitute a meeting for the 5 purposes of the Sunshine Law, and no action may be taken at these meetings. 6 City Commission workshops/informal meetings may be held at any time upon the written 7 G. request of the Mayor or upon the written request of two members, or at the direction of the City 8 9 Commission. Workshops/informal meetings can take place in any location as long as it meets the requirements of the Sunshine Law. Each workshop/informal meeting shall be properly 10 noticed to the public. A workshop/informal meeting should be requested using a form designed 11 12 by the Clerk of the Commission, and attaching the written request for the workshop/informal meeting, if applicable. The request shall be served on every member of the Commission by the 13 Clerk of the Commission. Every reasonable measure will be taken to notify members of the 14 15 Commission regardless of where each member may be. Also every reasonable effort will be made to notify members of the local news media (print and electronic) and the public. The 16 17 notice may state the subject matter to be discussed at such meeting, although any subject matter 18 may be discussed, except for pending matters where notice to affected parties is required, such as pending planning petitions and pending quasi-judicial matters. No policy or other action shall be 19 20 taken at these meetings. Workshops/informal meetings may not be convened sooner than fortyeight (48) hours succeeding the time notice was served by the Clerk of the Commission on the 21 last Member of the Commission. The Mayor and City Commissioners are expected to attend all 22

1	scheduled workshops/informal meetings, although the Mayor and one (1) Commissioner or two
2	(2) Commissioners will constitute a meeting for the purposes of the Sunshine Law.
3	RULE IV. AGENDA
4	The Clerk of the Commission shall prepare an agenda for each regular meeting of the
5	Commission. All requests to address the Commission on subjects not then under discussion by
6	the Commission, together with a notice of items to be presented at the Commission at the next
7	regular meeting by any Committee, Board, or Administrative Official, shall be delivered to the
8	Clerk of the Commission on or before 6:00 P.M. on the Wednesday of the week prior to each
9	Regular Meeting. The Clerk of the Commission shall arrange a list of such matters according to
10	the order of business, and furnish each Commissioner and Charter Officer with a copy as far in
11	advance of the meeting as time for preparation will permit. The Clerk of the Commission will
12	prepare copies of the agenda for the news media and the public.
13	RULE V. <u>QUORUM</u>
14	Four (4) members of the Commission shall constitute a quorum for the transaction of business,
15	but a smaller number may adjourn the meeting.

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#### 16 RULE VI. PRESIDING OFFICER-ELECTION AND DUTIES

A. The Mayor shall be the presiding officer and Chair of the Commission. At the meeting
held on the Thursday following the first (1st) Tuesday in May unless there is a runoff election in
which event, the Thursday following the third (3rd) Tuesday in May, the Commission shall elect
one of its members as Chair Pro tempore.

B. The Mayor, or in his/her absence the Chair Pro tempore, shall take the chair at the hour

22 affixed for the meeting and call the members of the Commission to order. The presiding officer

23 shall preserve order and decorum at all meetings of the Commission. He/she shall sign all

1	ordinances or resolutions adopted by the Commission.	The Mayor shall designate the seating
2	arrangement at meetings of the Commission.	

C. In the absence of the Mayor and the Chair Pro tempore, the Clerk of the Commission
shall call the Commission to order; whereupon a temporary Chair shall be elected by the
members of the Commission present. Upon arrival of the Mayor or Chair Pro tempore, the
temporary Chair shall relinquish the chair upon the completion of the business immediately
before the Commission.

B. In the absence of the Chair Pro tempore, the Mayor shall designate a member of the
Commission as a temporary Chair Pro tempore. Upon arrival of the Chair Pro tempore, the

10 temporary Chair Pro tempore shall relinquish the designation.

### 11 RULE VII. COMMITTEES-APPOINTMENT-PROCEDURE-REFERRALS

12 A. The following standing committees, consisting of at least two Commissioners each, shall

13 be appointed by the Mayor, with the concurrence of the City Commission at the organizational

14 meeting of the Commission or as soon thereafter as may be heard:

# Audit and Finance Committee;

Community Development Committee;

Economic Development/University Community Committee;

- 18 Equal Opportunity Committee;
- Legislative and Organizational Policy Committee;
- 20 Public Safety Committee;
- 21 Recreation, Cultural Affairs and Public Works Committee; and
- 22 Regional Utilities Committee. The Regional Utilities Committee may also include a
- 23 current member of the Board of County Commissioners of Alachua County, Florida. The

County Commission shall determine whether it desires to appoint a member to the 1 2 Committee. The County Commission shall be the sole judge of the qualifications of its 3 appointed member and may remove its member and re-appoint a new member at any 4 time. The County Commission member shall have the same rights of committee participation as the City Commission members, except that the County Commission 5 6 member may not serve as the Chair of the Committee. The first named member of each Committee shall be the Chair of the Committee. The personnel 7 8 of the foregoing Committees, including change in the chairship thereof, may be affected at any 9 time at the pleasure of the Mayor with the concurrence of a majority of the Commission. 10 Β. The following standing committee shall consist of the Mayor and all Commissioners: 11 General Policy Committee. Except as specified in this paragraph B, the General Policy 12 Committee shall function as all other Standing Committees. The Mayor, or in his/her absence 13 the Chair Pro tempore, shall be the Chair of this Committee. Four (4) members of the 14 Committee shall constitute a quorum for the transaction of business, but a smaller number may adjourn the meeting. The purpose and intent of this Committee is to allow the Mayor and 15 16 Commissioners, as an entire deliberative body, to discuss general policy matters that are referred 17 to this Committee during a Regular City Commission Meeting. The Committee may take action on the matters referred (such as, but not limited to, directing the Mayor to send a letter, directing 18 19 staff to conduct further research, or directing the City Attorney to draft an ordinance.) However, this Committee may not: 20

discuss or take action on: any quasi-judicial matters, matters that are required by law to
 be publicly advertised or conducted during a Regular or Special City Commission
 Meeting;

1		hold any	public he	earings re	equired by	law; or
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adopt any resolutions or ordinances.

3 C. The Mayor may appoint such Special Committees as he/she may deem necessary or as
authorized by the Commission.

5 D. Standing and Special Committees shall consider matters referred to such Committees by

6 the Commission, or if not so referred, if the subject is germane to the purposes for which the

7 Committee exists, the fact that the Committee has such other matters or matters under

8 consideration shall be promptly reported to the Commission at its next meeting in order that the

9 Commission be generally aware of the matters under consideration by each of several

10 Committees.

11 E. Each Committee shall call upon, advise with, and seek the recommendation of the

12 administrative staff and shall keep the appropriate staff personnel of the City advised of the

13 matters under consideration by the Committee.

14 F. Committees shall meet in a public building within the City limits at the Call of the Chair

at such time and place as is convenient to the members of the Committee and others involved in
 matters to be considered by the Committee.

17 All meetings of the Committees shall be open to the public. All Committee meetings shall be

18 included on the weekly notice of meetings prepared by the Clerk of the Commission.

19 G. All Committees shall meet at least quarterly.

20 H. All referrals should be completed in six months unless otherwise directed.

21 All referrals not completed in six (6) months must seek re-authorization or removal from the

22 referral list by the City Commission prior to the six month due date.

I. All Standing Committee Agendas should include the list of all outstanding referrals with
 due dates listed.

3 All Standing Committee Liaisons should update the referral list with intermediate updates.

4 The Clerk of the Commission shall include each Standing Committee referral list on a City

5 Commission Agenda two times a year and maintain a referral list on the City's Intranet and

6 Internet.

7 J. Each Committee Liaison shall prepare an agenda for each Committee meeting. Each

8 Committee Chair shall review his/her respective Committee meeting agendas and agenda items.

9 Upon review by the Committee Chair, the agenda shall be available on the City's website.

10 K. Each Committee Liaison shall prepare minutes after each Committee meeting. After

11 approval by the Committee, the minutes shall be available on the City's website.

12 L. The Committee Chair, or appointed designee, shall be the sponsor of any committee item

13 brought forward for discussion before the City Commission.

# 14 RULE VIII. ADVISORY BOARDS AND COMMITTEES

15 Residents appointed to advisory boards and committees of the City shall generally serve a

16 maximum of two (2) terms. When filling a vacancy of an unexpired term, an appointee who fills

17 a vacancy is still eligible for two full terms.

Board members who have served their limit, but have not been replaced or reappointed
 remain on the board/committee until new members are appointed.

20 2. All Board and Committee Referrals not completed in six months must seek re-

21 authorization prior to the six month due date.

3. All Board Committee Agendas should include a list of all outstanding referrals with due
dates listed.

All Board and Committee Liaisons should update the referrals with intermediate updates.
 All Boards and Committees shall submit an annual workplan and accomplishment report
 to the City Commission. The details associated with the workplan will be dependent upon the
 mission of the board or committee. The annual workplan and accomplishment report will be
 submitted to the City Commission during the annual budget process.

#### 6 RULE IX. VOTING

7 The Yeas and Nays on any question before the Commission shall be taken at the Call of any

8 Commissioner. Each member of the Commission will vote first every sixth time only, with the

9 Mayor (Chair) always voting last. Commissioners will vote "yea" for support of a motion and

10 vote "no" when voting not to support a motion. Except in a Roll Call, silence by a member shall

11 be recorded as an affirmative vote.

#### 12 RULE X. PROCEDURES

A. The presiding officer shall decide all questions regarding the priority of business without
 debate.

B. All ordinances and resolutions shall be introduced in writing.

C. All motions or amendments thereto shall be reduced to writing if the presiding officer or
 a member desires.

18 D. Every petition, communication, or other paper addressed to the Commission or presented

19 in writing to the Commission at any meeting shall be retained (or a copy thereof) by the Clerk of

20 the City Commission with appropriate reference made in the minutes if presented at a

21 Commission meeting together with the identification of the sender or writer.

22 E. No motion shall be debated or put to a vote unless seconded. No member of the

23 Commission may reserve the priority to make a motion.

#### Page 13 of 28

F. If a motion is made to vote immediately (or move the previous question), it shall be put in
 this form: "I move that we vote immediately"; or "I move the previous question(s)."

3 This motion can apply to any immediately (or series of) pending debatable or amendable

4 motion(s). Further, any motion to vote immediately: (1) must be seconded; (2) is not debatable;

5 (3) cannot interrupt a speaker; (4) requires a two-thirds vote (because it prevents or cuts off

6 debate); (5) takes precedence over all subsidiary motions except one postponed temporarily; and

7 (6) can have no motion applied to it except withdraw.

G. The tape recordings made by the Clerk of the City Commission meetings are for
exclusive benefit and use of the Clerk in making and keeping minutes and records of the
Commission. In order that there be no possibility of altering, damaging, losing or tampering
with such tapes and matters contained thereon, the tape recordings of the Commission meetings
shall be used only by the Clerk. A copy of such tape recordings may be made by the Clerk and
then by him/her made available to the press and public.

#### 14 RULE XI. <u>RULES OF DEBATE</u>

15 The presiding officer may move, second and debate, subject only to such limitations of debate as 16 are enforced by these rules on all members, and shall not be deprived of any of the rights and 17 privileges as commissioners by reason of his/her action as presiding officer. If the presiding 18 officer desires to make a motion or second a motion, the officer shall relinquish the chair to a 19 member as the officer shall designate until he/she has finished his/her debate on said question or 20 matter. Every member desiring to speak shall address the chair and, upon recognition by the 21 presiding officer, shall be confined to the question under debate, avoiding all personalities and 22 indecorous language. A member, once recognized, shall not be interrupted when speaking unless it be to call said member to order, then the member shall cease speaking until the question or 23

1 order is determined by the presiding officer without debate and, if in order, said member shall be 2 at liberty to proceed. After the decision of any question, it shall be in order for a member voting 3 on the prevailing side to move a reconsideration at the same meeting or at the next succeeding 4 regular meeting, but not thereafter without unanimous consent. It shall likewise be in order for a 5 member voting on the prevailing side to move reconsideration at a special meeting occurring 6 between the time of original consideration and the next succeeding regular meeting. In the case 7 of a tie vote on any question, any member may move for a reconsideration at the time or times 8 herein stated for reconsideration on motion by one voting on the prevailing side. If a motion to 9 reconsider be lost, it shall not be renewed without the unanimous consent of the Commission; 10 and no decision shall be a second time reconsidered without a like leave. A Commissioner may 11 request, through the presiding officer, the privilege of having his/her written statement on any 12 subject under the consideration by and presented to the Commission entered in the minutes. If 13 the Commission consents thereto, such statement shall be entered in the minutes. The following Statement will be required on all City Commission Agendas: "Citizens are encouraged to 14 15 participate in City of Gainesville meetings. In general, speakers will be limited to 3 (three) 16 minutes per agenda item. Additional time may be granted by the Mayor or by the City 17 Commission as directed. The City of Gainesville encourages civility in public discourse and 18 requests that speakers limit their comments to specific motions and direct their comments to the 19 Chair. Signs, Props, and posters are not permitted in the meeting room except provided in Rule 20 XIII. Citizens are encouraged to provide comments in writing to the Clerk of the Commission 21 before meetings and/or during meetings for inclusion into the public record. Citizens may also 22 provide input to individual commissioners via office visits, phone calls, letters and e-mail, that

1	will b	ecome p	public record. (In some instances, i.e., Quasi-Judicial Hearings, these particular	
2	contacts may be prohibited.)"			
3	RULE XII. APPROVAL OF COMMISSION MINUTES			
4	The C	lerk of	the Commission shall submit minutes of meetings for approval as timely as	
5	possil	ble. Unl	less a reading of the Commission meeting minutes is requested by a majority of the	
6	Com	nission,	such minutes may be approved without reading, if the Clerk of the Commission has	
7	previo	ously fu	mished each member with a copy thereof.	
8	RUL	E XIII.	PERSONS APPEARING BEFORE THE COMMISSION	
9	I.	Citize	a Comment	
10		Α.	Citizen Comment is limited to issues not located on other portions of the printed	
11		agend	a.	
12		В.	Time Limits will be established by the Mayor based on the number of	
13		partic	pants.	
14		С.	A citizen who has addressed the Commission during one period of citizen	
15		comm	ent in a meeting will be recognized by the presiding officer to speak after other	
16		citizer	as who have not spoken are given the opportunity to address the Commission, time	
17		permi	tting.	
18	П.	Gene	rally Speaking	
19		А.	Any person desiring to address the Commission on any matter pending before it	
20		shall f	irst request recognition by the presiding officer. After being recognized, the person	
21		(1) sha	all give his/her name in an audible tone of voice; (2) shall limit the address to any	
22		time li	imitation established by the Mayor, (3) shall address all remarks to the Commission	

as a body and not to any member thereof; and (4) shall address the motion being
 considered.

B. No person other than a member of the Commission and the person having the
floor shall be permitted to enter into any discussion, either directly or through a member
of the Commission, without permission of the presiding officer. No question shall be
asked except through the presiding officer.

C. If any person in any way interferes with or interrupts the orderly procedure of the
 Commission, or any Commissioner, or the person speaking who has been properly
 recognized by the presiding officer, the person shall be subject to removal from the
 Commission room.

11 D. The Commission or the Chair may adopt a time limitation relating to opponents 12 and proponents speaking to any particular issue.

13 IIL Public Hearings

14 A. Citizens wishing to speak on public hearing items may be required to fill out a card and

15 forward it to the Clerk of the Commission. Should more than ten (10) speakers want to

16 participate on any particular item, registration cards will be strongly considered.

17 B. Citizens should follow all of the guidelines in Section II above, where appropriate.

18 IV. Decorum

19 Order must be preserved. Members of the public are not permitted to possess food, drink, props,

20 signs, posters, or other similar material in the meeting room. Speakers at the podium addressing

21 the Commission may use Power Point as part of their presentation provided the Clerk of the

22 Commission is provided a copy at least seven hours prior to the presentation. Speakers may also

23 use the City's overhead system or use displays or props (hereinafter "demonstrative exhibits") as

1 part of a presentation as long as the demonstrative exhibits, including PowerPoint, are not

- 2 obsccnc and do not otherwise disrupt, delay, or interrupt the proceeding. Outbursts of approval
- 3 or disapproval, jeers or heckling are not permitted. In the event of a disturbance or violation of
- 4 this rule, the violator may, after warning, be ordered removed from the room as provided in Rule
- 5 XVII Rules of the Commission, City of Gainesville.

#### 6 RULE XIV. UNFINISHED BUSINESS

- 7 The Clerk of the Commission shall have, at every regular meeting of the Commission, a list of
- 8 unfinished business in order of its introduction, which may be read at the request of the

#### 9 Commissioner.

#### 10 RULE XV. COMMUNICATIONS

- 11 Each Commissioner shall be furnished a copy of all communications addressed to the
- 12 Commission by the Plan Board and appropriate city staff with the original and attachments filed

13 with the Clerk of the Commission. Also, copies of proposed ordinances and resolutions prepared

14 or approved by the City Attorney shall be furnished each Commissioner.

#### 15 RULE XVI. ORDINANCES

- 16 A. All ordinances shall be prepared, or approved as to form and legality, by the City
- 17 Attorney prior to being introduced at a City Commission meeting.
- 18 B. No ordinance shall be adopted on a second and final reading until notice as required by
- 19 law has been published.
- 20 C. All ordinances shall be signed by the presiding officer and attested by the Clerk of the
- 21 Commission.
- 22 RULE XVII. SERGEANT-AT-ARMS

1	The City Manager or the City Manager's designee shall be sergeant-at-arms of the Commission				
2	meetings. The City Manager shall carry out all orders and instructions given by the presiding				
3	officer for the purpose of maintaining order and decorum at the Commission meeting and the				
4	following policy will provide guidance in handling disruptions:				
5	Procedure:				
6	1. Individual refuses to relinquish the podium after being allowed to address the				
7	Commission: The Mayor will inform the individual that their time to address the Commission				
8	has expired and the Mayor will direct the individual to leave the podium.				
9	2. Individual causes disruption in the Commission meeting site: The Mayor will inform the				
10	individual causing the disruption to cease disruptive activity. If the disruption fails to stop:				
11	A. The Mayor will inform the individual causing the disruption that their actions are				
12	contrary to the orderly running of the meeting and that the individual is to cease such				
13	action or the Sergeant-at-Arms (City Manager/designee) will be instructed to remove the				
14	individual from the meeting site.				
15	B. The Mayor will revoke the individual's participation to attend the meeting and direct that				
16	the individual leave the meeting site. The Mayor will inform the individual that if the				
17	individual is directed to leave and fails to do so, the individual will be subject to arrest for				
18	trespass.				
19	Final Action: In substantially the following words: As the Mayor, I inform you that your actions				
20	are inconsistent with the orderly function of this meeting and fails to comply with the lawful				
21	order of the Chair. I am instructing the Sergeant-at-Arms (City Manager/designee) to have you				
22	removed from this meeting site, and if deemed necessary by the Sergeant-at-Arms, to remove				
23	you from this building.				

## 1 RULE XVIII. <u>REPORTS AND RESOLUTIONS</u>

2	Most all reports and resolutions shall be filed with the Clerk of the Commission and made part of
3	the minutes. Some lengthy and oversized documents may be stored at individual administrative
4	areas.
5	RULE XIX. DOCUMENTS FOR EXECUTION
6	All documents to be executed by the Mayor and Clerk of the Commission shall have first been
7	submitted to the City Attorney's Office for approval as to form and legality before placing on the
8	agenda and should be formatted for immediate signature after authorization of the execution.
9	RULE XX. <u>ROBERT'S RULES OF ORDER</u>
10	Robert's Rules of Order, Newly Revised (Tenth Edition), so far as they are applicable and do not
11	conflict with these Rules or the Ordinances or Charter of the City, shall guide the City
12	Commission as needed.
13	RULE XXI. QUASI-JUDICIAL ACTIONS
14	Part I. Request for Hearing
15	(A) Quasi-Judicial Hearings before the Commission
16	The quasi-judicial hearings before the City Commission shall be either formal or informal
17	hearings. A formal quasi-judicial hearing is a hearing where applicants and affected parties
18	have the rights and responsibilities of a party as set forth in Sections (B)-(D) of the rules of
19	formal quasi-judicial procedure. An informal hearing is a hearing where the applicant and
20	public may present testimony for or against a proposal before the Board without the procedures
21	of a formal hearing.
22	(B) Scope of Quasi-Judicial Proceedings
23	A quasi-judicial proceeding, either formal or informal, shall occur as provided by law.

# 1 (C) Selection of Hearing

2	All persons entitled to actual written notice of a matter before the City C	ommission, that is
3	quasi-judicial may request a formal hearing before the City Commission	by filing with the Clerk
4	of the Commission the written request before the close of business at lea	st seven (7) days prior
5	to the City Commission meeting when the matter is scheduled to be hear	d. Persons who are not
6	entitled to actual written notice but believe they are an "affected party", a	s defined in this rule,
7	may request a formal hearing and determination of affected party status l	by filing with the Clerk
8	of the Commission the written request for a formal hearing and an applic	ation for affected party
9	status as provided in Part II of this rule, before the close of business at le	ast seven (7) days prior
10	to the City Commission meeting when the matter is scheduled to be hear	d. Failure to timely file
11	such requests for a formal hearing shall set the matter for an informal qua	asi-judicial hearing.
12		
13	Part II. Formal Quasi-Judicial Hearings	
14	(A) Order of Presentation; Time Limits	
15	(1) The order of presentation, with corresponding time limits for	each presentation, are
16	as follows:	
17	Order Maximum Ti	me Limit (minutes)
18	1) Introduction of the matter by staff	3
19	*2) Petitioner	20
19 20	<ul><li>*2) Petitioner</li><li>*3) Staff presentation</li></ul>	20 10
20	*3) Staff presentation	10
20 21	<ul><li>*3) Staff presentation</li><li>*4) Affected Party (if any) for (per person)</li></ul>	10 10

1	8) Public hearing (per person) 5	
2	9) Deliberation and vote of the Commission	
3	(2) Cross examination is limited to ten (10) minutes per witness.	
4	(3) The time limits set forth in Section (1) may be modified by the City Commission on	
5	its own motion or upon request of a party to the proceedings. Said request shall	
6	detail the modified time desired and the subjects to be discussed during the additional	1
7	time. A request for a modification of time should be considered by the City	
8	Commission to assure all parties have an opportunity to participate without undue	
9	repetition and delay.	
10	* Witnesses may be presented during parts 2-6 of the presentation with cross-examination.	
11	(B) Affected Party Defined; Determination	
12	(1) An affected party is any person who is entitled to actual written notice of a matter	
13	before the Commission.	
14	(2) An affected party who is not entitled to actual written notice but who believes that	
15	they have a special interest or would suffer an injury distinct in kind and degree from	L
16	that shared by the public at large may request affected party status by filing an	
17	application, as provided in Part I of this rule. The Commission will consider an	
18	application for affected party status prior to the commencement of the hearing. The	
19	decision of the Commission shall be final.	
20	(C) Registration of Affected Parties	
21	In order to participate in the formal quasi-judicial hearing, all affected patties shall	
22	complete the form prescribed by the Clerk of the Commission, stating their name and	
23	address and other pertinent information, and whether they support or oppose the matter or	

1		matter before the City Commission. The form shall be delivered to the City Commission's			
2		secretary at the commencement of the hearing.			
3	<b>(D)</b>	Representation of Parties			
4		Any party may be represented by an attorney. If an attorney represents a party or several			
5		parties, the attorney shall complete the form prescribed by the City Commission and			
6		ident	identify the person or persons they represent and whether their client supports or opposes		
7		the matter before the City Commission. The form shall be delivered to the Clerk of the			
8		Commission at the commencement of the hearing proceeding.			
9	<b>(E)</b>	The Hearing			
10		1)	The introduction of the case shall be presented by the Clerk of the Commission and		
11			include a brief description of the matter. This introduction shall not be considered		
12			evidence in the proceeding, and the Clerk of the Commission presenting the		
13			introduction shall not be subject to cross-examination by any party to the		
14			proceeding.		
15		2)	The City Commissioners shall disclose any ex parte communications that may have		
16			occurred.		
17		3)	All parties may be collectively sworn by the Clerk of the Commission in the interest		
18			of time.		
19		4)	The City Manager or designee shall present any staff, board or other report on the		
20			matter. Evidence before the Commission shall include, but not be limited to, an		
21			analysis which includes the consistency with the City's adopted codes, rules, policies		
22			or plans, as applicable, and how the matter does or does not meet the requirements of		
23			such codes, rules, policies and plans and other applicable laws. Written reports and		

1 any other documentary evidence shall become a part of the record. Evidence may be 2 presented through oral testimony of witnesses or documentary evidence or both. 5) The City Commission may call any witness it deems necessary to reach a complete 3 and informed decision. 4 The examination of witnesses shall be conducted under oath by direct examination 6) 5 on matters which are relevant and material to the issue or issues before the City 6 7 Commission. After the conclusion of direct examination, the witness may be crossexamined by another party, or a City Commissioner. All questions shall be directed 8 9 through the Mayor and the witness shall answer the question unless the Mayor 10 deems the question to be irrelevant or immaterial. Any commissioner or party may raise evidentiary objections. The inquiry under cross-examination shall be limited to 11 matters raised in the direct examination of the witness. No re-direct shall be allowed 12 unless requested by a party stating the desired area of inquiry and that request is 13 approved by the Mayor. If re-direct is allowed, it shall be limited to questions of the 14 witness on issues raised in the cross-examination. This provision shall not limit a 15 16 City Commissioner from questioning any person on matters relevant to the matter or petition. The Mayor or any City Commissioner may seek advice from the City 17 Attorney on questions of evidence. During the presentation by the opponents or 18 19 proponents of an issue before the City Commission, no one may present testimony or evidence which is unduly cumulative or repetitious of previously presented 20 testimony or evidence by a fellow opponent or proponent. 21 (F) Public Hearing 22

1		After the quasi-judicial hearing is completed, those members of the public who were not a	
2		party to the quasi-judicial hearing may be permitted to speak up to five (5) minutes per	
3		person and present their testimony and evidence to the City Commission. No party or	
4		witness shall be allowed to speak during the public hearing portion of the proceedings.	
5	(G)	Continuances	
6		The City Commission may, in its discretion, at any time during the hearing, continue the	
7		hearing, and may request further information from any party.	
8	(H)	City Commission Deliberation	
9		The City Commission shall then further deliberate a motion, if necessary, and reach a	
10		decision by voting on the motion. In reaching its decision the City Commission may only	
11		consider evidence presented at the hearing and base its decision on the competent,	
12		substantial evidence of record.	
13	(1)	City Commission Oral Order	
14		The City Commission shall orally issue an order.	
15	(J)	City Commission Written Order	
16		The order shall be reduced to writing and shall state whether the petition is granted or	
17		denied or granted with conditions. The order shall also specify any conditions, requirements	
18		or limitations on the approval of the matter. The written order shall be presented to the City	
19		Commission for approval at a special meeting or at the next regular meeting of the City	
20		Commission. The Mayor and the Clerk of the City Commission shall execute the order.	
21		Executed copies of the order shall be hand delivered or mailed to the parties.	
22		Part III. Informal Quasi-Judicial Hearings	

23 (A) Informal Quasi-Judicial Hearing Procedure

1	1) If no person files a timely request for a formal quasi -judicial hearing, the matter shall be	
2	set for an informal quasi-judicial hearing.	
3	2) An informal hearing shall be presented to the City Commission in the following order:	
4	a) Staff presentation	
5	b) Petitioner or Applicant	
6	c) Public hearing	
7	d) Deliberation and vote of the City Commission	
8	3) Cross-examination of the witnesses is not permitted and deemed waived by all persons or	
9	parties. This provision does not prohibit a City Commission member from questioning	
10	any person relevant to the matter.	
11	4) The City Manager or designee shall present any staff, board or other report on the matter.	
12	Evidence before the Commission shall include, but not be limited to, an analysis which	
13	includes the consistency with the City's adopted codes, rules, policies or plans, as	
14	applicable, and how the matter or Petition does or does not meet the requirements of such	
15	codes, rules, policies, plans and other applicable laws; written reports and any other	
16	documentary evidence shall become a part of the record. Evidence may be presented	
17	through oral testimony of witnesses or documentary evidence or both.	
18	5) Any person may speak for or against the matter if they complete a registration card at the	
19	meeting as provided by the Clerk of the Commission. The Mayor may limit the time of	
20	any portion of an informal heating to avoid unnecessary repetition and delay.	
21	6) After the public hearing portion, the City Commission shall deliberate and vote, which	
22	shall constitute the oral order.	
23	Part IV. Ex Parte Communications	

1	(A)	General

Ex parte communications are prohibited in connection with any quasi-judicial hearing under
Florida case law.

4	<b>(B)</b>	Procedures.	
5	Should an ex parte communication be received by an individual commissioner the following		
6	shall take place:		
7		A) Written Communications - If a Commissioner receives a written "ex parte"	
8	communication relating to a matter coming before the Commission, the member should		
9	transmit the item to the Clerk of the Commission for inclusion in the official records.		
10	These communications shall be forwarded to the parties as soon as practicable before the		
11	hearing.		
12		B) Oral Communications - As soon as it becomes apparent that an inadvertent oral	
13		communication pertains to a matter coming before the Commission, the Commissioner	
14		should explain to the person that the communication is improper and that he or she is	
15	required to end the communication on that subject. At the time the item comes up for		
16	discussion at the Commission meeting, the Commissioner should report any attempted		
17	"ex parte" communication.		
18	(C) Party inquiry.		
19	Any party may ask questions to a Commissioner about any ex parte communications		
20	directed through the Mayor.		
21	RUI	LE XXII. WAIVER OF THESE RULES	
22	The	se rules may be waived by a 2/3rds vote of the members present.	
23		SECTION 2. All resolutions in conflict herewith are repealed. This resolution shall	

- 1 become effective immediately upon adoption and will remain in effect until amended or
- 2 repealed.

Dated this 15th day of October, 2015.		
	Edward B. Braddy, Mayor	
ATTEST:	APPROVED AS TO FORM AND LEGALITY:	
Kurt M. Lannon,	Nicolle M. Shalley, City Attorney	
Clerk of the Commission		