

TO: Historic Preservation Board

Item Number: 4

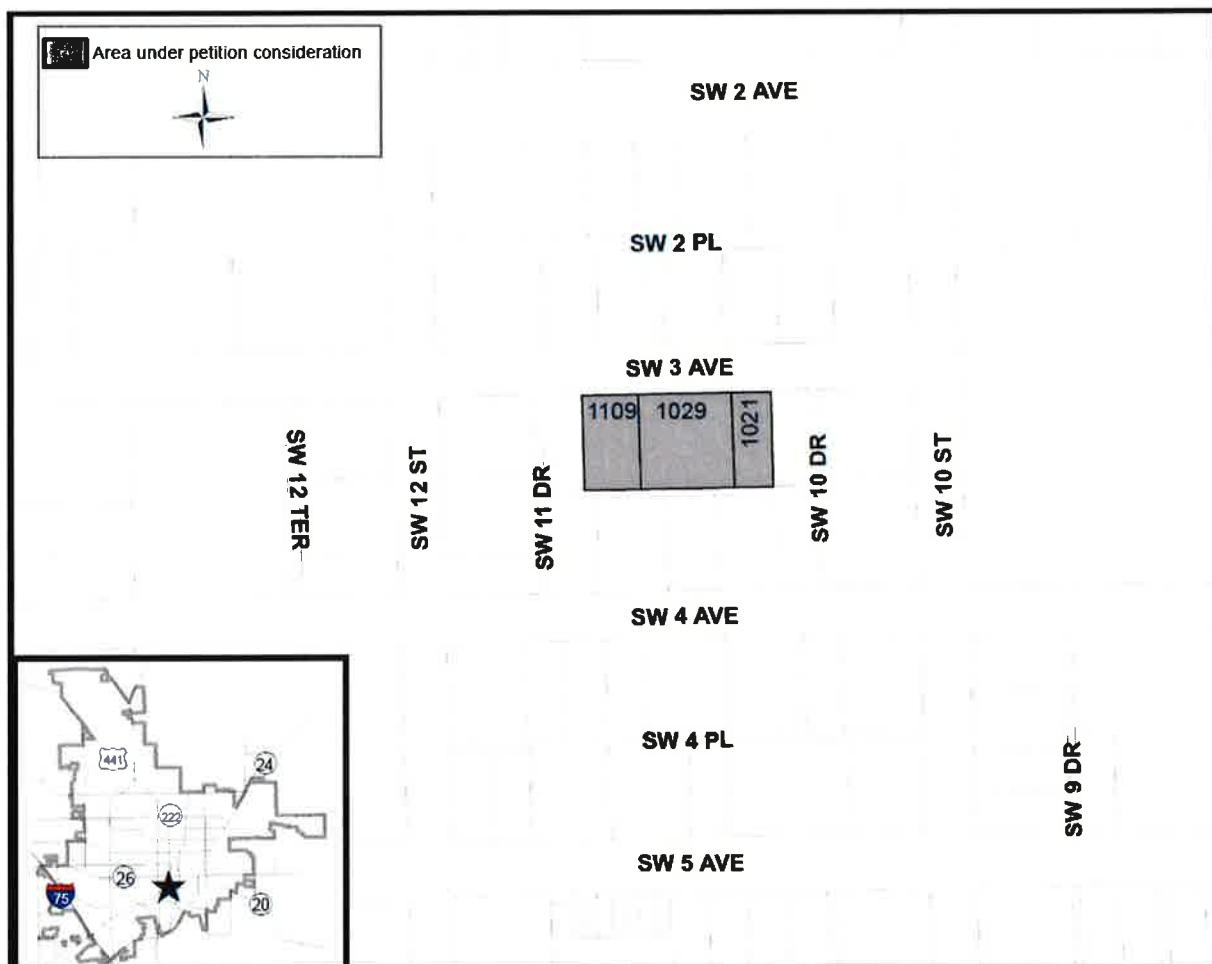
FROM: Planning & Development Services Department
Staff

DATE: Nov. 3, 2015

SUBJECT: Petition HP-15-70. Ricardo Cavallino, agent for SHD Development. New construction of four multi-family apartment buildings. Located at 1109, 1029, and 1021 SW 3rd Avenue. Related to HP-15-68, HP-15-69, and HP-15-72. These buildings will be non-contributing to the University Heights Historic District – South.

Recommendation

Staff recommends approval of the application with the conditions listed on page 2.



Conditions of Approval

Staff's recommendation of approval for the petition is based on the following condition:

1. Historic Preservation Board concurrently approve *Application for Modification of Existing Zoning Requirements* reducing front setback to 6'3" and the side setback to 7'3".

Project Description

This project involves the construction of four new multi-family buildings on Parcels 13095-000-000, 13096-000-000, and 13098-000-000 (1109, 1029, and 1021 SW 3rd Ave.). Zoning for all parcels is RH2. Three of the buildings will be 3 stories in height, with the fourth building (south of the one-story contributing residence) being 2 ½ stories in accordance with the Special Area Plan's height regulation for new construction adjacent to contributing structures (see Exhibit 1). The new structures are designed to be complimentary to the contributing structures. They replicate elements found in the historic district such as front porches, and utilize historic materials such as the chert fieldstone.

A modification of existing zoning will be required since the buildings do not meet the front and side setbacks set forth in the University Heights Special Area Plan (see Exhibit 6). The front setback will require a modification from the required 15'-25' to the proposed 6'3". The eastern side setback will also require a modification from the required 8' to the proposed 7'3".

Background

This new development will utilize the two contributing structures by relocating them to the northeast corner of the development (HP-15-68 & HP-15-69) and building the four infill buildings around them. The non-contributing structure located at 1029 SW 3rd Avenue will be demolished.

Basis for Staff Recommendation

CITY OF GAINESVILLE, *HISTORIC PRESERVATION REHABILITATION AND DESIGN GUIDELINES – New Construction University Heights North & South*

MAINTAINING THE CHARACTER OF THE UNIVERSITY HEIGHTS HISTORIC DISTRICTS—NORTH & SOUTH

New construction should complement historic architecture. Through sound planning and design, it can respect and reinforce the existing patterns of a historic district. Good infill design does not have to imitate demolished or extant buildings to be successful. Rather, it utilizes significant patterns, such as height, materials, roof form, massing, setbacks and the rhythm of openings and materials to insure that a new building fits with the context.

While the Secretary of the Interior's Standards are oriented toward rehabilitation of existing historic buildings, Standards 2, 3, and 9 apply to new construction in historic districts and near individual land- marks. Under Standard 2, the setting of historic buildings should be preserved

when new construction is undertaken. The relationship of new construction to adjacent buildings, landscape and streetscape features, and open spaces should also be considered. New construction adjacent to historic buildings can dramatically alter the historic setting of neighboring buildings or the district. Such construction should not create a false sense of historical development through the use of conjectural features or stylistic elements drawn from other buildings under Standard 3. Under Standard 9, new construction is appropriate as long as it does not destroy significant historic features, including designed landscapes, and complements the size, color, material, and character of adjacent buildings and their historic setting. This allows for considerable interpretation in the design of new structures.

Part of the delight of the Gainesville historic districts is their diversity, which can vary considerably along streets and blocks. This diversity makes the design of new structures a challenge for designers, builders, staff and the review board. Since almost every street in the University Heights Historic Districts has a different pattern of building, it is impossible to have a single standard for new construction that will apply the same way in every location. To encourage diversity, the design guidelines set up a way of thinking about compatibility rather than a set of stylistic recipes.

SPECIAL AREA PLAN

The University Heights Special Area Plan overlay encompasses the area of the University Heights Historic Districts. As was discussed under HISTORIC CONTEXT, the goal is to encourage new development in University Heights and to create a pedestrian friendly public realm, goals that will clearly impact the historic character of the neighborhoods that make up the historic districts. New infill construction and some new patterns of land use are expected in this area as market forces spur new development.

The Special Area Plan, which encourages historically compatible new design, has established specific design requirements for landscape design, building placement, parking, signage, and architectural design criteria for a number of building types. The Historic Preservation Design Guidelines for New Construction do not seek to supplant the existing regulations. Rather, they attempt to work with the existing regulatory structure to ameliorate the impact of new construction on existing historic properties, and through the Rehabilitation Guidelines to protect the identified historic resources of the districts.

Building additions are regulated by the Special Area Plan. Contributing structures in the historic districts also must comply with the Rehabilitation Guidelines, which address similar issues but are more specific concerning the various strategies for placing and designing additions. The Design Guidelines for New Construction provide specific recommendations for design compatibility, and use amelioration strategies to reduce the impact of new larger-scale development on historic structures.

DEFINING THE CRITERIA

Without careful attention to overall design, materials, scale, massing, and set-backs, contemporary construction in an Historic District can threaten the coherence of the historic context. As often the case, context has been sacrificed through ignorance, indifference, and the effort to make new projects absolutely cost efficient.

The following criteria are used to evaluate the compatibility of new construction proposed for the historic districts. These criteria should be considered during the design process to ensure compatibility and avoid unnecessary conflicts in the review process. The terms are adapted from the eleven standards of visual compatibility found in the City's Land Development Code. Note that "Scale" is broken up into two parts, Scale of the Street and Scale of Buildings, emphasizing the importance of these two related but very different scale.

1. *Rhythm of the Street*. The relationship of the buildings, structures and open spaces along a street that creates a discernible visual and spatial pattern.
2. *Setbacks*. The size of buildings, structures and open spaces and their placement on a lot relative to the street and block.
3. *Height*. The overall height of buildings and structures related to those sharing the same street or block.
4. *Roof Forms*. The shape of a building or structure roof system in relationship to its neighbors.
5. *Rhythm of Entrances and Porches*. The relationship of entrance elements and porch projections to the street.
6. *Walls of Continuity*. Appurtenances of a building or structure such as walls, fences, landscape elements that form linked walls of enclosure along a street and serve to make a street into a cohesive whole.
7. *Scale of Building*. Relative size and composition of openings, roof forms and details to the building mass and its configuration.
8. *Directional Expression*. The major orientation of the principle facade of a building or structure to the street.
9. *Proportion of the Front Facade*. The width of the building, structure, or object to the height of the front elevation in relationship to its immediate context.
10. *Proportion of Openings*. The width and height relationship of the windows and doors in a building or structure to the principle facade.
11. *Rhythm of Solids to Voids*. The pattern and overall composition of openings such as windows and doors in the front facade.
12. *Details and Materials*. The relationship of details, materials, texture and color of building facades, structures, objects and landscaped areas to the existing context.

RECOMMENDED

1. Encourage rehabilitation and adaptive use of existing structures and landscapes.
2. Design new buildings to be compatible in scale, size, materials, color, and texture with the surrounding buildings.
3. Employ contemporary design that is compatible with the character and feel of the historic district.
4. Employ amelioration strategies with new larger scale infill construction to protect adjacent historic structures.
5. Employ design strategies that use proportional relationships of facades, shapes of openings, solid/void ratios and the directional typology of historic structures to link new buildings with the historic context.
6. Use of fences, walls or landscape materials to reinforce the continuity of the street edge in a neighborhood.

NOT RECOMMENDED

1. Designing new buildings whose massing and scale is inappropriate and whose materials and texture are not compatible with the character of the district.
2. Imitating an earlier style or period of architecture in new construction, except in rare cases where a contemporary design would detract from the architectural unity of an ensemble or group.

Respectfully submitted,



Ralph Hilliard
Planning Manager

Prepared by:


Salvatore J. Cumella

List of Exhibits

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| Exhibit 1 | City Of Gainesville, <i>Historic Preservation Rehabilitation and Design Guidelines: New Construction University Heights North & South</i> |
| Exhibit 2 | Site Plan |
| Exhibit 3 | Photos |
| Exhibit 4 | Application |
| Exhibit 5 | Florida Master Site File 8AL1136 (1021 SW 3rd Ave) |