

Department of Doing Planning Division PO Box 490, Station 11 Gainesville, FL 32602-0490

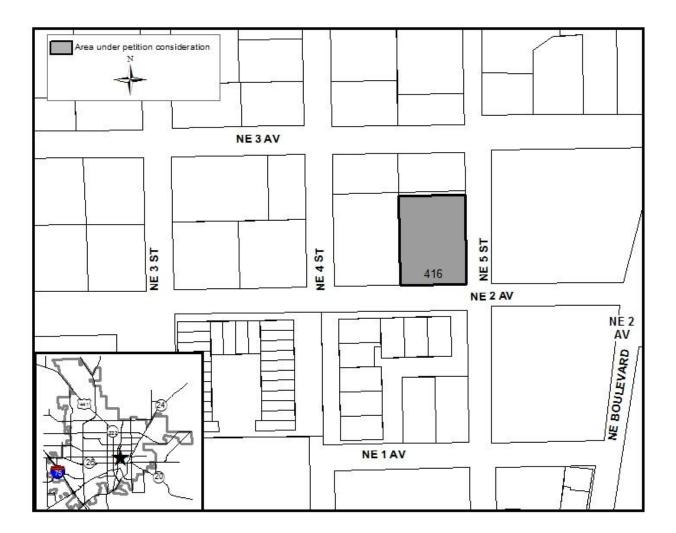
Item Number: 1

DATE: June 06, 2017

- TO: Historic Preservation Board
- FROM: Department of Doing, Planning Staff
- **SUBJECT:** <u>Petition HP-17-15b.</u> Stephen Roberts, owner. Application for Pt 1 Ad Valorem Tax Exemption for 416 NE 2<sup>nd</sup> Avenue. This building is contributing to the Northeast Residential Historic District.

# **Recommendation**

Staff recommends approval of Petition HP-17-15b.



# **Project Description**

The property is located at 416 NE 2<sup>nd</sup> Avenue on the corner of NE 2<sup>nd</sup> Avenue and NE 5<sup>th</sup> Street. The 0.31 acre parcel (14747-000-000) is zoned RMF-5. The house was built c. 1909 and is twoand-a-half story Colonial Revival style with a cross-gable roof and front porch. The house has a wood frame structure with wood drop siding and cornerboards and a brick chimney. The windows are a combination of original and replacement, including one-over-one double-hung sash and jalousies.

The house has been vacant for multiple years and has recently been purchased by Owners who intend to use the house for a single-family residence. Staff has approved a Certificate of Appropriateness (HP-17-15a) for a 48" wood picket fence along NE 2<sup>nd</sup> Avenue, NE 5<sup>th</sup> Street, and along the west side property line, and for a 6'-0" wood privacy fence along the north rear property line.

The Owner is also installing a central air conditioning system and rewiring the house to meet code. The Owner is seeking the Ad Valorem Tax Exemption for all improvements.

# **Project Review**

The Staff-approved Certificate of Appropriateness (Exhibit 1) was granted due to the fencing meeting the Design Guidelines for the historic district. (Exhibit 2) The new air conditioning unit will be installed in the backyard towards the rear side of the house, and will not be highly visible from the street. The new air conditioning registers and the electrical upgrade do not adversely affect the interior character of the house, as no significant historic material is lost or altered. (Exhibit 3)

# **Basis for Staff Recommendation**

- The property is eligible for the Ad Valorem Tax Exemption property because it is a contributing property to the Northeast Historic District.
- Section 25-65 et seq of the City Code of Ordinances (Exhibit 4) authorizes ad valorem tax exemptions for historic properties. The Historic Preservation Board must determine whether "the proposed improvement is consistent with the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings and is therefore an eligible improvement." (Exhibit 5)
- Staff finds the proposed improvements to be consistent with the SOIS and, as such, an eligible improvement.

Respectfully submitted,

Andrew Persons Interim Principal Planner

Prepared by:

In Cleany Larts

Cleary Larkin, AIA Planner

List of Exhibits

- Exhibit 1 Ad Valorem Tax Exemption Part 1 Application
- Exhibit 2 COA for fencing (HP-17-15a)
- Exhibit 3 Photos of New Work
- Exhibit 4 City of Gainesville Code of Ordinances Sec. 25-65
- Exhibit 5 Secretary of the Interior Standards for Rehabilitation (Design Guidelines, p. 9)



# HISTORIC PRESERVATION PROPERTY TAX EXEMPTION APPLICATION PART 1 -- PRECONSTRUCTION APPLICATION

**Instructions:** Read the attached instructions carefully before completing this application. Your application cannot be evaluated unless it is complete and all required supporting materials are provided. In the event of any discrepancy between the application for and other supplementary material submitted with it (such as architectural plans, drawings and specifications), the application form shall take precedence. Type or print clearly in black ink. This form needs to accompany a completed Certificate of Appropriateness (COA) form. If additional space is needed, attach additional sheets.

### A. GENERAL INFORMATION (To be completed by <u>all applicants)</u>

1. Property identification and location:
Property Identification Number (from tax records) 14747-000-000 (Attach legal description)
Address of property: Street 416 NE 2ND AVENUE
City GAINESVILLE County ALACHUA Zip Code 32601
<ul> <li>( ) Individually listed on the National Register of Historic Places ( In a National Register Historic District</li> <li>( ) Individually listed on the Local Register of Historic Places ( In a Local Register Historic District</li> </ul>
* For applications submitted to the Division of Historical Resources, attach a copy of the local designation report for the property and the official correspondence notifying the property owner of designation.
Name of Historic DISTRICT NORTHEAST RESIDENTIAL HISTORIC DISTRICT
For locally designated historic properties or landmarks, or properties located in locally designated historic districts, provide the following additional information:
Name of local historic preservation agency/office CITY OF GAINESVILLE, PLANNING & DEVELIPMENT Services
Mailing Address PO Box 490 - STATION 1
City GAINESVILLE State FL Zip Code 321027-0490
Telephone Number (352) 334 - 5022
2. Type of request:
<ul> <li>Exemption under 196.1997, F.S. (Standard exemption)</li> <li>Exemption under 196.1998, F.S. (Exemption for properties occupied by non-profit organizations or governmental agencies and regularly open to the public.) <i>If applying under 196.1998, F.S., complete Section D. SPECIAL EXEMPTION</i></li> </ul>
3. Owner Information:
Name of individual or organization owning the property STEPHEN ROBERTS
Mailing Address 414 NE 2ND AVENUE

Daytime Telephone Number (352 - 3) + 1210If the property is in multiple ownership, attach a list of all owners with their mailing addresses.

State FL ZipCode 32(00)

City GAINESVILLE

Property Identification Number 14747-000-000	
Property Address AIG NE 2ND AVENE	

4. **Owner Attestation:** I hereby attest that the information I have provided is, to the best of my knowledge correct, and that I own the property described above or that I am the authority in charge of the property. Further, by submission of this application, I agree to allow access to the property by representatives of the appropriate representatives of the local government form which the exemption is being requested, to the purpose of verification of information provided in the application. I also understand that, if the requested explaint is granted, I will be required to enter into a covenant with the local government grant the exemption in which I must agree to maintain the character of the property and the qualifying improvements for the term of the exemption.

Stephen Roberts	Sula	4/18/17
Name	Signature	Date

Complete the following if signing for an organization of multiple owners:

Title

Organization Name

### B. EVALUATION OF PROPERTY

(To be completed only for properties in historic or archaeological districts)

#### 5. Description of Physical Appearance:

2.5 Story Colonial Revival house
W/ Cross-gable Roof & Pront porch.
wood frame structure w/ wood drop siding #
CORNERboard SAND brick chimney. Windows are /1
Dits (wd & metal) & jalousie.
Date of Construction 1909 Date(s) of Alteration(s)
Has building been moved? ( ) Yes ( No If so, when?
6. Statement of Significance:
Building is a contributing structure within
the Northeast Residential Historic District. It is
Representative of a typical Gainesville dwelling
in the neighborhood in the early 1900s.

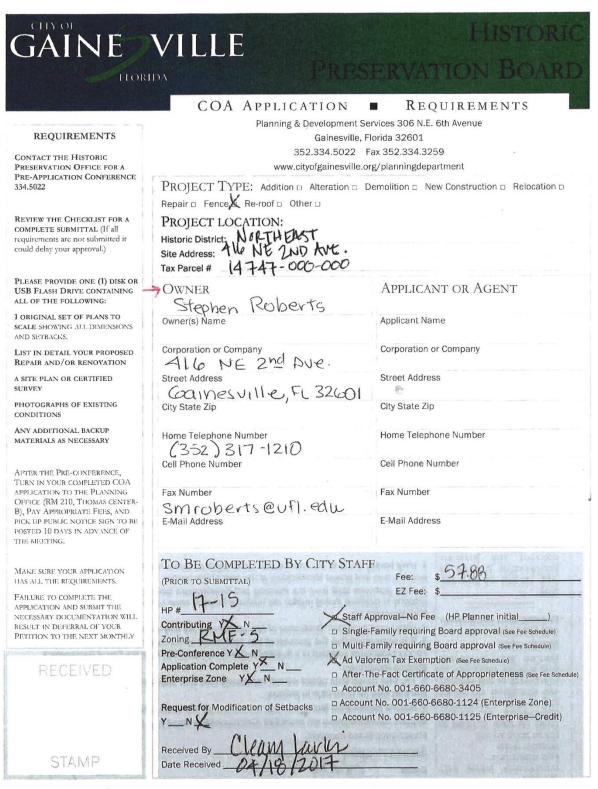
#### 7. Photographs and Maps:

Attach Photographs and Maps to Application

NA

# Exhibit 1 Ad Valorem Tax Exemption Part 1 Application

Prope	rty Identification Number 14747-000-000
Prope	rty Address 414 NE 2ND AVENUE
C.	PROPERTY USE (To be completed by all applicants)
1.	Use(s) before improvement: RESIDENCE (VACANT)
2.	Proposed use(s): <u>RESIDENCE</u>
NOTE	<b>SPECIAL EXEMPTION</b> (complete only if applying for exemption under s. 196.1998, F.S., property ied by non-profit organization or government agency and regularly open to the public) :: Applicants should check with local officials to determine whether or not the exemption program offered by nuncipal government and/or county allows the special exemption provided by s. 196.1998, F.S. Identify the governmental agency or non-profit organization that occupies the building or archaeological site.
2.	How often does this organization or agency use the building or archaeological site?
3.	For buildings, indicate the total usable area of the building in square feet. (For archaeological sites, indicated the total area of the upland component in acres) square feet ( ) acres ( ).
4.	How much areas does the organization or agency use?%.
5.	What percentage of the usable area does the organization or agency use?%.
6.	Is the property open to the public? ( ) Yes ( ) No. If so, when?
7.	Are there regular hours? ( ) Yes ( ) No. If so, what are they?
8.	Is the property open by appointment? ( ) Yes ( ) No
9	Is the property open <u>only</u> by appointment? ( ) Yes ( ) No



Revised February 24, 2016

	OVERVIEW
DID YOU REMEMBER?	The Historic Preservation Board (HPB) is an advisory board to the City of Gainesville's Comm
CHECK YOUR ZONING AND SETBACKS FOR	composed of citizens who voluntarily, without compensation commit their time and expertise stewardship of historic resources in our community.
COMPLIANCE	The HPB approval is a procedure which occurs for alterations, construction, restorations, or significant changes to the appearance of an structure in Gainesville's Historic Districts which ha
REVIEW THE HISTORIC PRESERVATION	impact on the significant historical, architectural, or cultural materials of the structure and/or district. The City's historic review guidelines are available online at www.cityofgainesville
REHABILITATION AND	planningdepartment and within the Land Development Code, Section 30-112.
DESIGN GUIDELINES	After submission of an application, the Historic Preservation Planner prepares a w recommendation for the board meeting which addresses whether the proposed change compatible with the criteria of the SECRETARY OF INTERIOR'S STANDARDS FOR REHABILITY
REVIEW THE SECRETARY OF INTERIOR'S STANDARDS FOR REHABILITATION	and the City of Gainesville's HISTORIC PRESERVATION REHABILITATION AND DI GUIDELINES. Once staff has prepared and completed the staff report, an Agenda of the proj meeting and the staff report will be posted online approximately 5 to 7 days prior to the HPB me and can be found at www.cityofgainesville.org/planningdepartment — Citizen Advisory Board
CHECK TO SEE IF YOU	Historic Preservation Board.
WOULD BE ELIGIBLE FOR A TAX EXEMPTION FOR	Public notice signage is required to be posted at the property by the applicant no later than 10 prior to the scheduled Historic Preservation Board meeting. The notarized Public Notice Sig
REHABILITATION OF A HISTORIC PROPERTY	Affidavit must be submitted once the sign is posted.
HISTORIC PROPERTY	The applicant and/or owner of the property should be present at the Historic Preservation I meeting and be prepared to address inquiries from the board members and/or the general p
THE HPB MEETINGS ARE HELD MONTHLY AT CITY HALL, 200 EAST	The HPB meeting is a quasi-judicial public hearing with procedural requirements. The review may approve, approve with conditions, or deny projects. It is not necessary for owners to be pr at the HPB meeting if your COA has been staff approved.
UNIVERSITY AVE, GAINESVILLE, FL 32601, CITY HALL AUDITORIUM AT 5:30PM. THE SCHEDULE OF MEETINGS IS AVAILABLE ON THE UNIVERSE DEPARTMENT.	In addition to a Certificate of Appropriateness (COA), a building permit may be require construction from the Building Department. This is a separate process with submittal requiren Building permits will not be issued without proof of a COA and the Historic Preservation PI signing the building permit. After the application approval, the COA is valid for one year.
PLANNING DEPARTMENT WEBSITE.	Please post the CERTIFICATE OF APPROPRIATENESS at or near the front of the building.
	CERTIFICATION
THE HISTORIC PRESERVATION OFFICE STAFF CAN PROVIDE ASSISTANCE AND GUIDANCE	By signing below, I certify that the information contained in this application true and correct to the best of my knowledge at the time of the application acknowledge that I understand and have complied with all of the submittal $\$
ON THE HP BOARD'S REVIEW PROCESS, AND ARE AVAILABLE TO MEET WITH PROPERTY	REQUIREMENTS AND PROCEDURES AND THAT THIS APPLICATION IS A COMPLETE SUBMITI FURTHER UNDERSTAND THAT AN INCOMPLETE APPLICATION SUBMITTAL MAY CAUSE MY
OWNERS OR AGENTS. IF YOU NEED ASSISTANCE, PLEASE	APPLICATION TO BE DEFERRED TO THE NEXT POSED DEADLINE DATE.
CONTACT THE HISTORIC PRESERVATION PLANNER AT (352) 334-5022 OR (352) 334-	1. I/We hereby attest to the fact that the above supplied parcel number(s) and legal description (are) the true and proper identification of the area of this petition.
5023.	<ol> <li>I/We authorize staff from the Planning and Development Services Department to enter ont property in question during regular city business hours in order to take photos which will be place the permanent file.</li> </ol>
PERSONS WITH DISABILITIES AND CONTACT	3. I/We understand that Certificates of Appropriateness are only valid for one year from issuance
INFORMATION PERSONS WITH DISABILITIES	4. It is understood that the approval of this application by the Historic Preservation Board or st no way constitutes approval of a Building Permit for construction from the City of Gainesville's
WHO REQUIRE ASSISTANCE TO PARTICIPATE IN THE MEETING ARE REQUESTED TO NOTIFY	Building Department. 5. The COA review time period will not commence until your application is deemed complete by and may take up to 10 days to process.
THE EQUAL OPPORTUNITY	and may take up to 10 days to process. 6. Historic Preservation Board meetings are conducted in a quasi-judicial hearing and as such
DEPARTMENT AT 334-5051 (TDD 334-2069) AT LEAST 48	ex-parte communications are prohibited (Communication about your project with a Historic
HOURS PRIOR TO THE	Preservation Board member).
MEETING DATE. FOR ADDITIONAL	SIGNATURES
INFORMATION, PLEASE CALL 334-5022.	Owner South Date 4/18/17
JJ7-3U22.	Applicant or Agent Date

# HP-17-15 Fencing

<b>CERTIFICATE OF APPROPRIATENESS</b>
(TO BE COMPLETED BY CITY STAFF)
IF STAFF APPROVAL ALLOWS THE ISSUANCE OF THE CERTIFICATE OF APPROPRIATENESS, THE
BASIS FOR THE DECISION WAS:
This meets the Secretary of Interior's Standards for Rehabilitation and the City of Gainesville's Historic Preservation Rehabilitation and Design Guidelines.
Alexandre de la companya de la compa
HISTORIC PRESERVATION PLANNER CLUM LUVI DATE 4/10/2017
THE HISTORIC PRESERVATION BOARD CONSIDERED THE APPLICATION OF HPATATATATATAT
THE APPLICATION WAS $\Box$ APPROVED $\Box$ DENIED by a VOTE, SUBJECT TO THE FOLLOWING CONDITIONS:
The basis for this decision was:
This meets the Secretary of Interior's Standards for Rehabilitation and the City of Gainesville's Historic Preservation Rehabilitation and Design Guidelines.
CHAIRPERSON DATE It is understood that the approval of this application by the Historic Preservation Board or staff in no way constitutes approval
of a Building Permit for construction from the City of Gainesville's Building Department. After the application approval, the COA is valid for one year.
Please post the CERTIFICATE OF APPROPRIATENESS at or near the front of the building.

# style example - will be painted white





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# Note: approximate location of a/c unit shown in red

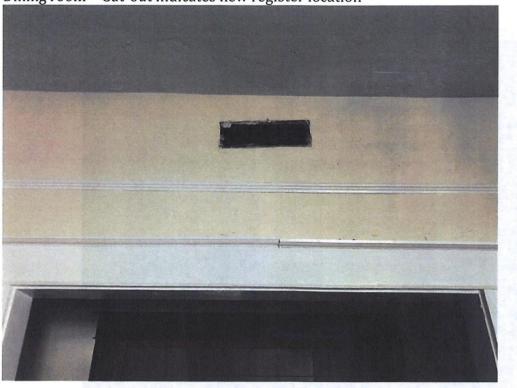
# New Register Locations – 416 NE 2<sup>nd</sup> Avenue



Enclosed porch/sun room - Mini-split AC will be located below window

Living room – Cut-out indicates new register location





Dining room – Cut-out indicates new register location

Foyer - New AC register will be placed at same location as old forced air vent





# Parlor – Cut-out indicates new register location over doorway

Kitchen - Cut-out indicates new register location





First floor bathroom - New register location over door

Laundry room - Cut-out indicates new register location





Rear entrance - Cut-out for return for first floor unit

Second floor front hallway - Cut-outs indicate locations for two new registers





Second floor bedroom 1 - Cut-outs for new register (left) and return (right)

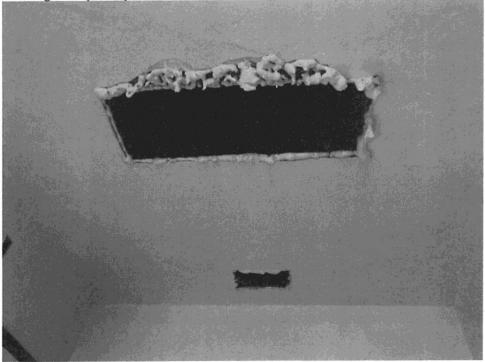
Second floor bedroom 2 – Cut-outs for new register (left) and return (right)

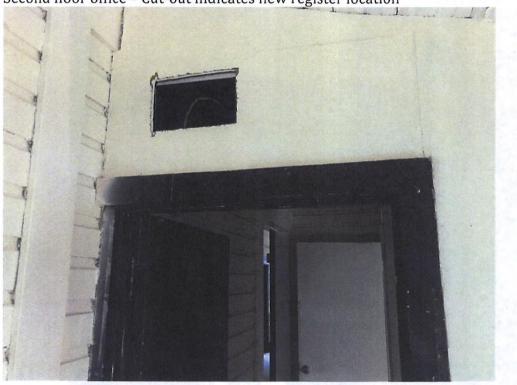




Second floor bedroom 3 - Cutouts for new register (right) and return (left)

Second floor back hallway – Cut-outs for second floor unit return (large opening) and register (small)





Second floor office – Cut-out indicates new register location

Second floor bedroom - Cut-out (on right) indicates new register location



Second floor bedroom - Cut-out indicates return

Second floor bathroom – Cut-out indicates location of new register



# Exhibit 4 City of Gainesville Code of Ordinances Sec. 25-65

# Sec. 25-65. - Procedure for obtaining tax exemption.

- (a) Application. An applicant (owner of record or authorized agent) seeking an ad valorem tax exemption for historic properties must file with the city manager or designee the two-part Historic Preservation Property Tax Exemption Application with "Part 1: Preconstruction Application" (Part 1) completed. In addition, the applicant shall submit the following:
  - (1) A completed application for a Certificate of Appropriateness for the qualifying restoration, renovation, or rehabilitation.
  - (2) An application fee of not more than five hundred dollars (\$500.00) to be determined by the city manager or designee based on the estimated cost of the work to be performed and the administrative costs to be incurred by the city in processing the application and monitoring compliance.
- (b) Review by property appraisers office. Upon receipt of the preconstruction application, the city manager or designee will transmit the application to the Alachua County Property Appraiser's office, which will review and provide an estimate of the probable increase in the appraisal of the property to the applicant and the City. The applicant can withdraw the application within forty-five (45) days of receiving the estimate and be reimbursed for the filing fee.
- (c) Review by historic preservation board.
  - (1) The City of Gainesville Historic Preservation Board (HPB) shall review Part 1 applications for exemptions. The HPB shall determine whether the property is an eligible property and whether the Part 1 proposed improvement is consistent with the Secretary of Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings and is therefore an eligible improvement.
  - (2) For improvements intended to protect or stabilize severely deteriorated historic properties or archaeological sites, the HPB shall apply the following additional standards:
    - a. Before applying protective measures that are generally of a temporary nature and imply future historic preservation work, an analysis of the actual or anticipated threats to the property shall be made.
    - b. Protective measures shall safeguard the physical condition or environment of a property or archaeological site from further deterioration or damage caused by weather or other natural, animal or human intrusions.
    - c. If any historic material or architectural features are removed, they shall be properly recorded and, is possible, stored for future study or reuse.
    - d. Stabilization shall reestablish the structural stability of a property through the reinforcement of loadbearing members or by arresting material deterioration leading to structural failure. Stabilization shall also reestablish weather resistant conditions for a property.
    - e. Stabilization shall be accomplished in such a manner that it detracts as little as possible from the property's appearance. When reinforcement is required to reestablish structural stability, such work shall be concealed wherever possible so as to not intrude upon or detract from the aesthetic and historical quality of the property, except where concealment would result in the alteration or destruction of historically significant material or spaces.

- (3) For applications submitted under the provisions of section 25-64, the HPB shall also determine that the property meets the standards set forth in that section.
- (4) The HPB shall notify the applicant and the city commission in writing of the results of its review and shall make recommendations for correction of any planned work deemed to be inconsistent with the requirements for an eligible improvement.
- (5) When an applicant is applying jointly for the ad valorem tax exemption and for federal historic preservation tax credits, the applicant will complete the National Park Service's (NPS) federal tax credit application and Part 1 of the historic preservation property tax exemption application and submit both to the city manager or designee. The HPB shall defer action on the applications until the NPS has rendered a determination. In the event the NPS approves the federal tax credit application, the Part 1 application shall be amended to reflect any conditions issued by the NPS. The HPB shall then approve the tax exemption application and forward it to the city commission to be handled as part of the normal approval process set forth below. A denial by the NPS shall cause the HPB to deny the ad valorem tax exemption.
- (d) Request for review of completed work application.
  - (1) Upon completion of work specified in the "Part 1" application, the applicant shall submit a "Part 2: Final Application for Review of Completed Work" (Part 2). The HPB shall conduct an inspection of the subject property to determine whether or not the completed improvements are in compliance with the work described and conditions imposed in the approved Part 1 application. Appropriate documentation may include paid contractor's bills and canceled checks, as well as an inspection request by the applicant within two (2) years following approval of the Part 1 application.
  - (2) On completion of review of the Part 2 application, the HPB shall recommend that the city commission grant or deny the exemption. The recommendation and reasons therefor, shall be provided in writing to the applicant and to the city commission. The applicant shall be given at least ten (10) days notice of the date of the public hearing of the city commission on the requested exemption. If a denial is recommended, and the applicant submits elevations and plans which indicate that the applicant intends to undertake the work necessary to comply with the recommendations of the HPB, the denial of the application may be continued by the city manager or designee for a period of time not to exceed sixty (60) days, while the applicant makes a good faith effort to comply with the recommendations. The applicant may resubmit documents indicating that the reasons for recommendation of denial of the applicant may be en remedied and the city manager or designee will reinspect the work.
- (e) Approval by city commission. A majority vote of the city commission shall be required to approve a Part 2 application and authorize the ad valorem tax exemption. The commission, in overturning or modifying the recommendation of the historic preservation board shall utilize the same standards as used by the historic preservation board in reaching its decision. If the exemption is granted, the city commission shall adopt an ordinance that includes the following:
  - (1) The name of the owner and the address of the historic property for which the exemptions granted.
  - (2) The date on which the ten-year exemption will expire.
  - (3) A finding that the historic property meets the requirements of this article.
  - (4) A copy of the historic preservation exemption covenant, as provided in section 25-66, signed by the applicant and the mayor-commissioner or designated successor.

- (f) Notice to property appraiser. The property owner shall have the historic preservation exemption covenant recorded in the official records of Alachua County, and shall provide a certified copy of the recorded historic preservation exemption covenant to the city manager or designee. Within fifteen (15) days of receipt of the certified copy, the city manager designee shall transmit a copy of the approved "Part 2: Final Application", as well as the historic preservation exemption covenant to the Alachua County Property Appraiser with instructions that the property appraiser provide the ad valorem tax exemption to the applicant. Responsibility for paying the recording costs lie with the applicant.
- (g) Effective date of exemption. The effective date of the ad valorem tax exemption shall be January 1 of the year following the year in which the application is approved by the city commission and a historic preservation exemption covenant has been transmitted to the Alachua County Appraiser.
- (h) An applicant previously granted a historic rehabilitation tax exemption by the historic preservation board may undertake additional improvement projects during the exemption period, or following its expiration, and reapply for an additional historic rehabilitation tax exemption for such work. An additional ten-year exemption shall apply only to the additional improvement.

(Ord. No. 950480, § 1, 8-28-95)

# Exhibit 5 Summary of the Secretary of the Interior's Standards for Rehabilitation

The Secretary of the Interior has adopted a set of standards for rehabilitation of historic structures under federal pro- grams, including the tax incentive program for rehabilitation. The following standards are general principles that the Department of the Interior recommends for consideration in the planning stage of rehabilitation.

1. A property shall be used for its historic purpose or be placed in a new use that requires minimal change to the defining characteristics of the building and its site and environment.

2. The historic character of a property shall be retained and preserved. The removal of historic materials or alteration of features and spaces that characterize a property shall be avoided.

3. Each property shall be recognized as a physical record of its time, place and use. Changes that create a false sense of historical development, such as adding conjectural features or architectural elements from other buildings, shall not be undertaken.

4. Most properties change over time; those changes that have acquired historic significance in their own right shall be retained and preserved.

5. Distinctive features, finishes and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved.

6. Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires re- placement of a distinctive feature, the new feature shall match the old in design, color, texture and other visual qualities and, where possible, materials. Re- placement of missing features shall be substantiated by documentary, physical or pictorial evidence.

7. Chemical or physical treatments, such as sandblasting, that cause damage to historic materials shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible.

8. Significant archaeological resources affected by a project shall be protected and preserved. If such resources must be disturbed, mitigation measures shall be undertaken.

9. New additions, exterior alterations or related new construction shall not destroy historic materials that characterize the property. The new work shall be differentiated from the old and shall be compatible with the massing, size, scale and architectural features to protect the historic integrity of the property and its environment.

10. New additions and adjacent or related new construction shall be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.