

City of Gainesville Department of Doing Planning Division

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## CITY DEVELOPMENT REVIEW BOARD STAFF REPORT

PUBLIC HEARING DATE: July 31, 2018
ITEM NO: 1
PROJECT NAME AND NUMBER: Campus Circle (DB-18-62)
APPLICATION TYPE: Quasi-judicial
CITY PROJECT CONTACT: Andrew Persons


Figure 1: Location Map

## APPLICATION INFORMATION:

Agent/Applicant: CHW
Property Owner(s): Garrison SW 17 ${ }^{\text {th }}$ Avenue, LLC.
Related Petition(s): N/A
Legislative History: N/A
Neighborhood Workshop: May 8, 2018

## SITE INFORMATION:

Address: 1796 SW 38 ${ }^{\text {th }}$ Terr
Parcel Number(s): 06724-004-000
Acreage: 11.55 acres
Existing Use(s): Vacant land, Florida Gas Utility (FGU) transmission line corridor, Florida Power electric transmission line corridor, AT\&T fiber optic corridor.

Land Use Designation(s): Urban Mixed-Use High-Intensity (UMUH)
Zoning Designation(s): Urban Zone 9 (U-9)
Overlay District(s): N/A
Transportation Mobility Program
Area (TMPA): Zone M
Census Tract: 15.20
Water Management District: St. Johns River Water Management District
Special Feature(s): Utility easements, Hull Road extension
Annexed: 2009
Code Violations: N/A

ADJACENT PROPERTY CHARACTERISTICS:

|  | EXISTING USE(S) | LAND USE DESIGNATION(S) | ZONING DESIGNATION(S) |
| :---: | :---: | :---: | :---: |
| North | Vacant | CON | CON |
| South | Kensington North Condominiums | UMUH | U-9 |
| East | Varsity House Apartments, Aloft Hotel | UMUH | U-9 |
| West | Madison on $\mathbf{2 0}^{\text {th }}$ Apartments | UMUH | U-9 |

## PURPOSE AND DESCRIPTION:

This petition includes development plan review of a 156 unit multifamily development and a series of variance requests to various transect building form standards. The variance requests will facilitate urban development on a site that is severely constrained by multiple factors that significantly affect site design and limit strict adherence to the transect building form standards.

These factors include:

- $100^{\prime}$ wide Florida Power electric transmission corridor easement (East - West)
- $60^{\prime}$ wide Florida Gas Utility gas transmission corridor easement (North - South)
- $5^{\prime}$ wide public utility easement (Along SW $38^{\text {th }}$ Terr)
- $20^{\prime}$ wide AT\&T easement (Along SW $38^{\text {th }}$ Terr)
- $90^{\prime}$ wide Dedication and construction of Hull Road
- On-site wetlands and associated buffers


Figure 1: Constraints Map

The existing easements on the site prohibit the erection of buildings and placement of landscaping, this fact along with the extension of Hull Road constrain approximately $30 \%$ of the total site, essentially bisecting the subject property into 3 smaller sub-areas. Additionally, the site design includes several underground vaults to collect and store stormwater. The vaults are prohibited within the easements and due to design limitations, cannot be placed underneath the buildings.

## STAFF ANALYSIS AND RECOMMENDATION:

## ANALYSIS:

## Development data:

The development proposal includes four large multi-family buildings with approximately 492 bedrooms totaling approximately 224,500 square feet. Three of buildings are arranged along SW $38^{\text {th }}$ Terrace and Hull Road; the fourth is situated between the gas and electric easements along with the clubhouse and associated smaller support buildings. The buildings are 4 -stories ( 48 ' average) and meet or exceed the required minimum façade glazing and articulation standards for residential buildings within the transect zones. The project also includes approximately 419 parking spaces, 232 bicycle parking spaces, and 38 scooter spaces. Additional buildings include a clubhouse, fitness center, and amenity facilities.


Figure 2: Building rendering
Landscaping consists of approximately 128 new street and canopy trees and includes a mix of 65 gallon live oaks (street trees) and 30 gallon sycamores, magnolias, red maples, and live oaks. Additionally, 25 understory trees are proposed as part of the landscape buffers and 17 bald cypress are depicted within the surface basin along the Hull Road extension.

Full cut-off LED lighting fixtures will be provided for the vehicular use areas, pedestrian paths and sidewalks, and building entrances. Lighting levels at the property line also conform to the City's light trespass standards.


Figure 3: Site Plan

## Urban 9 zoning standards:

## Block perimeter:

New development in the U-9 zoning must comply with block perimeter requirements which stipulate resulting blocks created by development through the design and construction of new streets and urban
walkways shall not exceed 2,000 linear feet. The development proposes to meet the block perimeter standards through a combination of the Hull Road extension, new private streets along the project's property line, and an urban walkway connecting an extension of the existing archer braid trail located on the east side of SW $38^{\text {th }}$ Terrace, through the subject property, and stubbing at the southern property line. Additional street stubs have been provided at the western and southern property lines to accommodate cross access upon the future development of the adjoining properties.

Building frontage:
Building frontage means the total length in linear feet of a building façade(s) within a development that fronts directly on a required street or urban walkway. Building frontage is regulated as a required percentage of the total length of the development frontage along the street or urban walkway. Within U-9 zoning $70 \%$ of the frontage on primary streets requires building placement. On secondary streets that is reduced to $50 \%$. The project is requesting variances to reduce the required building frontage along SW $38^{\text {th }}$ Terrace as follows:

1. Northeast block: $70 \%$ to $40 \%$
2. Southeast block: $70 \%$ to $66 \%$


Figure 4: Building frontage figure

Similarly, the project is requesting a variance to reduce the building frontage along the internal (northsouth) private street as follows:
3. Southwest block North-South street: $70 \%$ to $52 \%$

The location of the major utility corridor through the site and the associated prohibition of building within the confines of the easements limit the amount of building area that can be placed between the minimum and maximum setback area thereby necessitating the variance requests.

Building placement and orientation:
Placement of buildings within the urban zones is prescribed by a combination of zoning and adjoining street designations. Both SW $38^{\text {th }}$ Terrace and Hull Road are designated Storefront streets within the form based code framework. Storefront streets are designed to encourage a high level of pedestrian activity. Higher intensity and density uses front this street type. Due to the level of pedestrian activity on this street type, minimum sidewalk widths are increased and building front entrances are oriented to this street type when there are multiple street frontages for the property.

Buildings shall be placed between $20^{\prime}-25^{\prime}$ from the back of curb along Storefront streets and $16^{\prime}$ ' $21^{\prime}$ along local streets. The proposed buildings 4,5 , and 6 provide front entrances that are oriented to SW $38^{\text {th }}$ Terrace and Hull Road. Building 3 which has frontage along two private streets in the development includes a primary entrance on both facades.

The project is requesting variances to building placement (setbacks) from the southernmost local street to reduce the minimum setback along the street from (1) $16^{\prime}$ to $11.5^{\prime}$ and increase the maximum setback from
(2) $21^{\prime}$ to $47.5^{\prime}$. Additional variances for building 4 in the northeast block of the site are requested along both Hull Road and SW $38^{\text {th }}$ Terrace to increase the maximum setbacks from (3) $25^{\prime}$ to $55^{\prime}$ (Hull Road) and from (4) $25^{\prime}$ to $32^{\prime}$ (SW $38^{\text {th }}$ Terr). A variance is requested to increase the setback maximum from (5) $25^{\prime}$ to $52^{\prime}$ along SW $38^{\text {th }}$ Terrace for building 5 in the southeastern block. Finally, the project is requesting variances to reduce the minimum setback from the westernmost local street from (6) $16^{\prime}$ to $11.5^{\prime}$ and to increase the maximum setback from (7) $21^{\prime}$ to $42^{\prime}$.
The requested variances are in order to facilitate development within the areas of the site constrained by easements. The AT\&T and public utility easements along both Hull Road and SW $38^{\text {th }}$ Terrace necessitate shifting the buildings slightly west to provide the necessary street trees, sidewalks, and building frontage zone required by the U-9 zoning. Similarly, the Hull Road extension and major gas and electric easements constrain the site from the north thereby shifting the buildings to the south.

Public realm standards:
Within the urban zones, the public realm is defined by three distinct areas that comprise the area between the building face and the back of the street curb. These areas include the landscape zone, sidewalk zone, and building frontage zone are depicted in Figure 3 below. Along Storefront streets the minimum public realm dimensions for the landscape, sidewalk, and building zones are $5^{\prime} / 10^{\prime} / 5^{\prime}$ and $5^{\prime} / 6^{\prime} / 5^{\prime}$ for local streets.


Figure 5: Public realm
The proposed development includes new public realm zones along Hull Road including a 10' sidewalk along the south side of the road and live oak street trees between the curb and sidewalk. The project is proposing to increase the width of the sidewalk zone along the local streets to 7'. In addition, the project will build a 12' wide urban walkway through the site (NE to SW) which will connect to the existing walkway east of the site on the opposite side of SW $38^{\text {th }}$ Terrace. The walkway, which is located within the gas easement will stub out to the southern property line in order to facilitate future extension during redevelopment of the abutting properties.

## Variance review criteria:

As described in the staff report the project has requested several variances to facilitate the development of the subject property. The variances include:

1. Building frontage reductions ( 3 variance requests).
2. Reductions in minimum and increases to maximum street setbacks (7 variance requests).

The Development Review Board shall use the variance review criteria listed in Land Development Code Section 30.3.55 and included below in determining whether to grant the requested variances.

Review criteria. A variance from the terms of this chapter or building chapters shall not be granted unless the appropriate reviewing board affirmatively finds that each of the following criteria have been met:

1. Special conditions and circumstances exist that are peculiar to the land, structure, or building involved and that are not applicable to other lands, structures, or buildings in the same district.
2. The special conditions and circumstances do not result from the action of the applicant.
3. Granting the variance requested will not confer on the applicant any special privilege that is denied by this section to other lands, structures, or buildings in the same district.
4. Literal enforcement of the provisions of the Land Development Code or building chapters would deprive the applicant of rights commonly enjoyed by other properties in the same district under the terms of the Land Development Code or building chapters.
5. The variance requested is the minimum variance required to make possible the reasonable use of the land, building, or structure.
6. The variance is in harmony with the general intent and purpose of the regulation at issue and the Land Development Code, and such variance will not be injurious to the abutting lands or to the area involved or otherwise detrimental to the public welfare.

The Department of Doing worked extensively with the developer to determine the optimal building placement to meet the U-9 zoning standards while working within the unique confines of the site's constraints. The range of utility easements and the proposed Hull Road extension create a special circumstance where a literal enforcement of the U-9 code standards would significantly constrain the development rights of the applicant. The close collaboration between the City and the project's design team ensured that the requested variances are the minimum variances required to make possible the reasonable use of the land.

RECOMMENDATION: Approval of the development plan review and the requested variances to the transect building form standards.

LIST OF APPENDICES:

## Appendix A Comprehensive Plan Goals, Objectives and Policies

Appendix B Technical Review Committee (TRC) Conditions
Appendix C Development Plan

## Appendix A:

The proposed project is consistent with the goals, objectives, and policies contained within the Comprehensive Plan and referenced below:

Future Land Use Element:

GOAL 1: Improve the quality of life and achieve a superior, sustainable development pattern in the city by creating and maintaining choices in housing, offices, retail, and workplaces, and ensuring that a percentage of land uses are mixed, and within walking distance of important destinations.

Policy 1.2.3 The City should encourage mixed-use development, where appropriate.
Policy 1.2.5 The City should encourage creation of short-cuts for pedestrians and bicyclists with additional connections and cross access in order to create walking and bicycling connections between neighborhoods and neighborhood (activity) centers.

Policy 1.2.7 The City should strive, incrementally, and when the opportunity arises street by street to form an interconnected network of neighborhood streets and sidewalks supportive of car, bicycle, pedestrian, and transit routes within a neighborhood and between neighborhoods knitting neighborhoods together and not forming barriers between them. Dead ends and cul-de-sacs should be avoided or minimized. Multiple streets and sidewalks should connect into and out of a neighborhood.

GOAL 2: Redevelop areas within the city, as needed, in a manner that promotes quality of life, transportation choice, a healthy economy, and discourages sprawl.

Objective 2.1 Redevelopment should be encouraged to promote compact, vibrant urbanism, improve the condition of blighted areas, discourage urban sprawl, and foster compact development patterns that promote transportation choice.

## Urban Mixed-Use High Intensity (UMUH): 10-100 units per acre; and up to $\mathbf{2 5}$ additional units per acre by Special Use Permit

This land use category allows residential, office/research, retail, and service uses either as standalone uses or combined in a mixed-use development format. Light assembly, fabrication, and processing uses within fully enclosed structures shall be allowed as specially regulated by the Land Development Code. The Urban Mixed-Use High-Intensity category is distinguished from other mixed-use categories in that it is specifically established to support research and development in close proximity to the University of Florida main campus. An essential component of the category is orientation of structures to the street and the multi-modal character of the area. Developments located within this category shall be scaled to fit the character of the area. Residential density shall be limited to 10 to 100 units per acre with provisions to add up to 25 additional units per acre by Special Use Permit as specified in the land development regulations. Lots that existed on November 13,1991 and that are less than or equal to 0.5 acres in size shall be exempt from minimum density requirements. Unified developments that include a residential and non-residential component (either horizontally or vertically mixed) shall not be required to meet the minimum density
requirements. Building height shall be limited to 6 stories and up to 8 stories by a height bonus system as established in the Land Development Code. Land development regulations shall set the appropriate zoning densities: the types of uses; design criteria; landscaping, and pedestrian/vehicular access. Public and private schools, places of religious assembly and community facilities are appropriate within this category.

## ProjectDox

Department Review Status Report
Project Name: DB-18-00062 Campus Circle Apartments
Workflow Started: $\quad$ 04/26/2018 2:15 PM
Report Generated: 07/27/2018 02:52 PM

| Cycle | Department | Reviewer | Email | Status | Reviewer Comments | Applicant Comments |
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|  |  |  |  |  |  |  |
| 2 | Environmental | Mark Brown | brownmm@cityofgainesville.org |  |  |  |
|  | Gainesville Fire Rescue Department | Tom Burgett | burgetta@cityofgainesville.org | Approved | Approvable |  |
|  | GRU New Services Department | Wendy Mercer | MercerWL@gru.com | Assign Only |  |  |
|  | Electric West | Johnny Muniz | munizjw@gru.com | Corrections Required |  |  |
|  | Gas | Darrell Swilley | swilleydb@gru.com | Approved |  |  |
|  | GRUCom | Curtis Spencer | spencercr@gru.com | Approved |  |  |
|  | Real Estate | Tiffany Davis | davista@gru.com | Corrections Required |  |  |
|  | Right of Way Permit GRU Real Estate | Jennifer Rushing | RushingJR@gru.com | Approved | Work is within City R/W, no Joint Utility Permit required. |  |
|  | Water-Waste Water | Russ Ingram | ingramrd@gru.com | Approved |  |  |
|  | Water-Waste Water | Barbara Misener | MISENERBJ@gru.com | Corrections Required |  |  |
|  | Planners | Andrew Persons | personsaw@cityofgainesville.org | Approved |  |  |
|  | Public Works - Design | Rick Melzer | melzerra@cityofgainesville.org | Corrections Required | See comments |  |
|  | Public Works Constructability | Matt Williams | williamsrm@cityofgainesville.org | Corrections Required | See comments, Retaining wall, sidewalk, grading, and utilities |  |
|  | Public Works Solid Waste | Steve Joplin | joplinsh@cityofgainesville.org | Approved |  |  |
|  | Public Works Stormwater | Mary Frieg | FriegMC@cityofgainesville.org | Corrections Required | Please coordinate a meeting with PW staff and Management to discuss terms and conditions of maintenance. This is a request per the Stormwater <br> Engineer and should include the PW Director. |  |
|  | Public Works Survey | Pat Durbin | durbinpr@cityofgainesville.org | Approved | requests from review dated 5/17/18 have been addressed |  |

## ProjectDox

## Department Review Status Report



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Appendix C

Appendix C

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Exterior elevations




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-(3) REAR ELEVATION


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| 11. ALL ATTACHMENT AND PENETRATION THRU THEEXTERIOR CLADDING SYSTEM MUST BE SEALEDAGAINST POTENTIAL WATER INTRUSION. REFER TO AGAINST POTENTIAL WATER INTR1/A7.42 FOR DETAIL LOCATIONS |  |
| 12. EXTERIOR WALLS TO BE COATED WITH PAINT DOWNSPOUTS, TYP |  |
| 13. LAP SIDING SHALL BE LAPPED A MINIMUM OF $1 \frac{1}{4}$INCHES AND SHALL HAVE THE ENDS SEALED WITHCAULKING. COVERED WITH A H-SECTION JOINTCOVER OR IOCATED OVER A STRIP OF FIASHING |  |
| 14. REFER TO SHEET A7.03 FOR BUILDING WRAPINSTALLATION PRACTICES AT DOORS AND INSTALLATIO |  |
| 15. PROVIDE SUFFICIENT BLOCKING AT ALL CANOPY,AWNINGS AND BRACKET ATTACHMENTS. CONFIRM WITH SHOP DRAWINGS OF ELEMENTS |  |
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Appendix C


## DEVELOPMENT PLANS

FOR:

## CAMPUS CIRCLE

GAINESVILLE, FLORIDA
SECTION 11, TOWNSHIP 10 SOUTH, RANGE 19 EAST SUBMITTED TO:
CITY OF GAINESVILLE
GAINESVILLE REGIONAL UTILITIES ST. JOHNS RIVER WATER MANAGMENT DISTRICT
 VICINITY MAP



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Appendix C



