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**General Policy Committee** 

Response to Requests from Gainesville Housing Authority

December 13, 2018

### **Introduction**

- Joint meeting (September 18, 2018)
  - City Commission
  - Gainesville Housing Authority (GHA)
- GHA presented information about activities and accomplishments
- GHA presented 9 requests
- Potential City responses discussed below

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 Recognize GHA as the City of Gainesville's true partner in addressing the affordable housing issues in our community

- Effectively addressing affordable housing requires coordination between many sectors including:
  - government (federal, state and local)
  - educational institutions
  - healthcare institutions
  - nonprofit entities
  - for-profit entities.
- Recognize GHA and other community organizations as true partners in this concerted effort

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Create a Cooperative Agreement as required by HUD with the establishment of a PHA

- According to HUD, "Grants and cooperative agreements both are financial assistance support mechanisms. Under both mechanisms, money and/or other direct assistance are provided to an eligible entity to carry out an approved project or activity in support of a public purpose and not for the direct benefit of the government."
- HUD allows, but does not require, Cities and Counties to enter into Cooperative Agreements with their PHA's
- Cooperative Agreements require substantial involvement from the City
- The City has a competitive process whereby the City uses CDBG and HOME funds to provide grants to nonprofit organizations
- The City oversees and monitors those programs
- The Gainesville Housing Development and Management Corporation, which is associated with GHA, has been awarded FY 2018-2019 HOME funds to develop an affordable rental housing project

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 Provide GHA First Right of Refusal for any available donated or conveyed land for affordable housing

#### Response:

- This would limit the City's ability to work with other organizations
- Several qualified organizations work to provide affordable housing
- City Commission values each of these organizations and desires to maintain equitable consideration in the disposition of land
- City policy for disposing of surplus/escheated land allows many non-profit organizations to participate
- If City Commission desires to provide right of refusal this would requires the City to revise Real Estate Policy

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 Identify programs or funding that are not meeting their goals and reallocating towards affordable housing

- Historically, the City elects to allocate CDBG & HOME funds to nonprofit organizations to support housing, community development and public services initiatives to benefit low income households
- These organizations go through an extensive competitive application process
- Conducted by the Citizens Advisory Committee for Community Development (CACCD)
- Appointed by the City Commission
- Organizations provide specific activity and beneficiary goals which are monitored by the City
- The CACCD makes annual funding recommendations to the City Commission
- City Commission makes the final funding determinations
- City monitors and approves agency reimbursement requests and funding disbursements
- Agencies cannot carry forward any unused funds
  - An incentive to encourage full utilization of funds
- Agencies typically use all of their funding during the fiscal year

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 Develop a pilot program to incentivize landlords to make their properties energy efficient

- Further research is required to develop an incentive program for landlords
- Being discussed by the Rental Housing Subcommittee
- Also being discussed by the Board of County
   Commissioners & the CoC Housing Subcommittee

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 Develop a City ordinance that makes it illegal to discriminate based upon lawful source of income

- Housing Choice Vouchers (HCV) are essentially, a lawful source of income.
  - Formerly, Section 8 Vouchers
- Some landlords do not rent to persons paying rent with HCVs
- The proposed ordinance makes it illegal for landlords to refuse to accept HCVs
- The proposed ordinance could increase the number and locations of housing options available to persons with HCVs
- The City Attorney has determined that such an ordinance is legal
- Can develop one for City Commission consideration
  - Requires formal action by the City Commission
- Similar ordinances in Broward County and in Miami-Dade County
- Appear to be the only ones in Florida.

- Support the Community Land Trust program
- RESPONSE:
  - Community Land Trusts (CLTs) are private organizations
  - May help maintain affordability of existing housing
    - particularly in areas with rising property values
  - Usually supported, at least initially, by governments
  - If Commission desires to support a local CLT, this item needs to be discussed during budget process
  - Important to understand and consider long-term legal requirements of CLTs
  - As with any private organization that receives public funds, a CLT's management and financial stability should be properly vetted

- Identify a dedicated source of funding for affordable housing
- RESPONSE:
  - Several options, including but not limited to, the following:
    - A countywide sales tax similar to Wild Spaces and Public Places.
    - An annual set aside of a portion of the property tax revenue. For more certainty, the City might issue a bond guaranteed by a portion of the property tax revenue.
    - A Commercial Linkage Fee which requires new development for businesses that generate low and moderate income employees, pay a fee that is used to generate nearby housing that is affordable to those employees. This option requires a nexus study to determine the amount of such a fee.
  - Many dedicated funding source options have been discussed previously
  - Issues are complex and often need a high level of coordination and communication involving several stakeholder groups and several levels of government
  - More study and research is required
  - City Commission funded Affordable Housing Plan may be completed in FY2019

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Advocate to fully fund the Sadowski Trust
 Fund and include in the City legislative agenda

#### RESPONSE:

 The City vigorously supports fully funding the Sadowski Trust Fund and includes that support in the City's Legislative Agenda

### **Recommendation**

- Hear a staff presentation
- Provide staff with guidance regarding
   Gainesville Housing Authority's requests