180909(A)

- 1 2 3 4 5 6 7 AGREEMENT BETWEEN THE CITY OF GAINESVILLE AND ALACHUA COUNTY 8 9 regarding Community Redevelopment 10 This Agreement ("Agreement") is made effective this _____ day of April, 11 2019, by and between the CITY OF GAINESVILLE, a Florida municipal corporation, 12 ("City) and ALACHUA COUNTY, a charter county and political subdivision of the 13 14 State of Florida ("County"). The City and County are collectively referred to as the "Parties" and individually referred to as each "Party." 15 WHEREAS, the City and County are authorized by Section 163.400, Florida 16
- Statutes, to "enter into agreements, which may extend over any period, notwithstanding any provision or rule of law to the contrary . . . respecting action to be taken pursuant to any of the powers granted by this part, including the furnishing of funds or other assistance in connection with community redevelopment and related activities;"
- WHEREAS, in 1979, the City first created a Downtown Community Redevelopment Area ("Downtown") and the Downtown Redevelopment Agency, which later became the Gainesville Community Redevelopment Agency (the "Agency") and named the City Commission as the Agency board members;

WHEREAS, in 1994, the City created the College Park University Heights Redevelopment Area ("CPUH"); in 1996, the City created the Fifth Avenue Pleasant Street Redevelopment Area ("FAPS"); and in 2000, the City created the Eastside Redevelopment Area ("Eastside");

WHEREAS, the County was not chartered at the time of creation of the Agency and thus has been obligated pursuant to State Statute to provide 95% of its tax increment (calculated per the Statute at the County's millage rate) over the base year;

- WHEREAS, the Parties have discussed reducing tax increment contributions to the Agency in order to utilize that tax revenue for other purposes;
- WHEREAS, the Parties entered into an Interlocal Agreement on May 22, 2018, in which the City agreed to consider an ordinance to reduce the County's tax increment contribution to CPUH commencing in January 2019;

37 **WHEREAS**, the City adopted the ordinance reducing the County's contribution to 38 CPUH on October 18, 2018;

WHEREAS, the Parties agree the Agency has been very successful in catalyzing
 redevelopment and increasing the tax assessed value of properties to the benefit of the
 City and County;

42 **WHEREAS**, the Parties agree there is a need to focus the work of the Agency, 43 eliminate the boundaries that currently separate the redevelopment areas, cap the 44 annual funding provided by the City and County, and set an end date for the community 45 redevelopment work; and

46 **WHEREAS**, the Parties agree there is also a need for the County to undertake 47 community redevelopment in the Gainesville Metropolitan Area (defined in Section 3 48 below); and

49 **WHEREAS**, the Parties find that the financial contributions made for Community 50 Redevelopment purposes pursuant to Sections 2 and 3 of this Agreement serve a valid 51 public purpose.

52 **NOW THEREFORE**, in consideration of the foregoing premises and covenants 53 contained herein, the Parties agree as follows:

54 Section 1. Definitions

55 The following terms, wherever used or referred to in this Agreement, have the following 56 meanings:

57 "Community redevelopment" means undertakings, activities, or projects for the elimination and prevention of the development or spread of Slum and Blight (as defined 58 below), or for the reduction or prevention of crime, or for the provision of affordable 59 housing, whether for rent or for sale, to residents of low or moderate income, including 60 61 the elderly, and may include slum clearance or rehabilitation and revitalization of tourist areas that are deteriorating and economically distressed, or rehabilitation or 62 conservation, or any combination or part thereof, including the preparation of any plans 63 64 for such Community Redevelopment.

65 **"Slum"** means an area having physical or economic conditions conducive to disease,

- 66 infant mortality, juvenile delinquency, poverty, or crime because there is a
- 67 predominance of buildings or improvements, whether residential or nonresidential,
- 68 which are impaired by reason of dilapidation, deterioration, age, or obsolescence, and
- 69 exhibiting one or more of the following factors:
- 70

71 72	(a) Inadequate provision for ventilation, light, air, sanitation, or open spaces.
73	(b) High density of population, compared to the population density of adjacent areas
74	within the county or municipality; and overcrowding, as indicated by government-
75	maintained statistics or other studies and the requirements of the Florida Building Code.
76	
77 78	(c) The existence of conditions that endanger life or property by fire or other causes.
79	"Blight" means an area in which there are a substantial number of deteriorated or
80	deteriorating structures; in which conditions, as indicated by government-maintained
81	statistics or other studies, endanger life or property or are leading to economic distress;
82	and in which two or more of the following factors are present:
83	
84	(a) Predominance of defective or inadequate street layout, parking facilities, roadways,
85	bridges, or public transportation facilities.
86	
87	(b) Aggregate assessed values of real property in the area for ad valorem tax purposes
88	have failed to show any appreciable increase over the 5 years prior to the finding of
89	such conditions.
90	
91	(c) Faulty lot layout in relation to size, adequacy, accessibility, or usefulness.
92	
93	(d) Unsanitary or unsafe conditions.
94	
95	(e) Deterioration of site or other improvements.
96	
97	(f) Inadequate and outdated building density patterns.
98	
99	(g) Falling lease rates per square foot of office, commercial, or industrial space
100	compared to the remainder of the county or municipality.
101	
102	(h) Tax or special assessment delinquency exceeding the fair value of the land.
103	
104	(i) Residential and commercial vacancy rates higher in the area than in the remainder of
105	the county or municipality.
106	

107	(j) Incidence of crime in the area higher than in the remainder of the county or
108	municipality.

- 109
- (k) Fire and emergency medical service calls to the area proportionately higher than in
- 111 the remainder of the county or municipality.
- 112
- (*I*) A greater number of violations of the Florida Building Code in the area than the
- number of violations recorded in the remainder of the county or municipality.
- 115
- (m) Diversity of ownership or defective or unusual conditions of title which prevent the
- 117 free alienability of land within the deteriorated or hazardous area.
- 118
- (n) Governmentally owned property with adverse environmental conditions caused by apublic or private entity.
- 121
- (0) A substantial number or percentage of properties damaged by sinkhole activity
- 123 which have not been adequately repaired or stabilized.
- 124

125Section 2. Financial Contributions for Community Redevelopment in the126Consolidated Gainesville Community Redevelopment Area

The City and County agree that each is obligated to annually remit, no later than the due date specified, the below listed contributions to the Agency (as same may be renamed by the Ordinance described in Section 3 below) to be accounted for separately by the City and its use restricted to Community Redevelopment within the boundary of the consolidated redevelopment area described in the Ordinance.

Due Date	County contribution	City Contribution
January 1, 2020	\$4,191,460.39	\$3,325,657.89
January 1, 2021	\$4,091,460.39	\$3,325,657.89
January 1, 2022	\$3,991,460.39	\$3,325,657.89
January 1, 2023	\$3,891,460.39	\$3,325,657.89
January 1, 2024	\$3,791,460.39	\$3,325,657.89
January 1, 2025	\$3,691,460.39	\$3,325,657.89
January 1, 2026	\$3,591,460.39	\$3,325,657.89
January 1, 2027	\$3,491,460.39	\$3,325,657.89
January 1, 2028	\$3,391,460.39	\$3,325,657.89
January 1, 2029	\$3,325,657.89	\$3,325,657.89

132 Section 3. Financial Contributions for Community Redevelopment in the 133 Gainesville Metropolitan Area

The County agrees that it is obligated to annually allocate, no later than the due date specified, the below listed contributions to be accounted for separately by the County and its use restricted to Community Redevelopment within the boundary of the Gainesville Metropolitan Area, as depicted on the map attached as **Exhibit A** to this

138 Agreement and made a part hereof.

Due Date	County contribution	
January 1, 2020	\$100,000	
January 1, 2021	\$200,000	
January 1, 2022	\$300,000	
January 1, 2023	\$400,000	
January 1, 2024	\$500,000	
January 1, 2025	\$600,000	
January 1, 2026	\$700,000	
January 1, 2027	\$800,000	
January 1, 2028	\$900,000	
January 1, 2029	\$965,802.50	

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140 Section 4. Annual Work Plans

On or before April 1st of each year (commencing by April 1, 2020), the parties agree to hold a Joint Meeting at which each Party (or, in the case of the City, its Redevelopment Agency) will present an Annual (or longer duration) Work Plan that describes the Community Redevelopment that is planned to be undertaken to expend the restricted funds held pursuant to Sections 2 and 3 above.

146 Section 5. Ordinance

147 The City Commission will hold public hearings to consider adoption of an ordinance (the 148 "Ordinance") amending Chapter 2, Article V, Division 9 titled "Community

149 Redevelopment Agency" of the City Code of Ordinances to, at a minimum, address the 150 following:

- Rename the existing Agency to better reflect its new focus and direction;
- 152

Consolidate the four existing Agency areas (Downtown, CPUH, FAPS and Eastside) into one redevelopment area that retains the existing external boundary;

156

- Establish a consolidated restricted fund to properly account for the contributions received by the City and County (pursuant to Section 2 above), as well as contributions received from other sources and to make provision for the satisfaction of the outstanding financial obligations of the four existing Agency areas;
- 162
- Provide a public process to review and revise the four existing Agency area
 redevelopment plans into one consolidated plan and provide for periodic updates
 and modifications thereafter; and
- 166
- Address all other governance, management, fiscal and administrative matters
 necessary to accomplish Community Redevelopment.

169 Section 6. Failure to adopt Ordinance

170 In the event the City fails to finally adopt the Ordinance described in Section 5 before 171 September 30, 2019, this Agreement shall be deemed null and void ab initio, and the 172 Parties will remain in the same position as if the Parties had not entered into this 173 Agreement.

174 Section 7. Indemnification

Each Party shall be solely responsible for the negligent or wrongful acts of its officials,agents and employees.

177 Section 8. Sovereign Immunity

178 Nothing in this Agreement shall be interpreted as a waiver of the Parties sovereign 179 immunity as granted under Section 768.28, Florida Statutes.

180 Section 9. Termination

This Agreement shall terminate on December 31, 2029, unless: (a) it is deemed null and void pursuant to Section 6, or (b) it is terminated by mutual written agreement of the Parties. Upon termination of this Agreement, any remaining restricted funds held pursuant to Sections 2 and 3 of this Agreement shall be promptly expended to complete any outstanding Community Redevelopment.

186 Section 10. Public Records

Each Party shall meet the requirements of Chapter 119, Florida Statutes, for retaining public records and transfer, at no cost, to the other Party, copies of all public records regarding the subject of this Agreement which are in the possession of the Party. All

Page 6 of 9

- records stored electronically shall be provided to the requesting Party in a format that is
- compatible with the information technology systems of the requesting Party.

192 Section 11. Applicable Law and Venue

This Agreement shall be governed by and construed in accordance with the laws of the State of Florida, notwithstanding any Florida conflict of law provision to the contrary. In the event of any legal action under this Agreement, venue shall be in Alachua County, Florida.

197 Section 12. Notices

- Any notices from either Party to the other Party must be in writing and sent by certified
- 199 mail, return requested, overnight courier service or delivered in person with receipt to
- 200 the following:

201 202 203 204 205 206 207	City of Gainesville Attn: City Manager 200 E. University Ave, Suite 408 Gainesville, FL 32601	With copy to: CRA Director 802 NW 5 th Ave, Suite 200 Gainesville, FL 32601 And to: City Finance Director 200 E. University Ave, Suite 231 Gainesville, FL 32601
208	Alachua County Attn: County Manager 12 SE 1st Street Gainesville, FL 32601	With copy to: Clerk of the Court Attn: Finance & Accounting 12 SE 1st Street, 3rd Floor Gainesville, FL 32601 And to: Office of Management and Budget Attn: Contracts 12 SE 1st Street, 2nd Floor Gainesville, FL 32601

209 Section 13. Intent

- 210 It is the intent of the Parties that:
- (a) As permitted by Section 163.400, Florida Statutes, this Agreement shall control
 over any contrary or conflicting provisions of law, including without limitation, the
 Community Redevelopment Act of 1969, as amended from time to time.

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- (b) In the event the Community Redevelopment Act of 1969 is repealed or amended
 by the State Legislature, such act will have no effect on this Agreement and it
 shall survive as it represents an agreement between two local governments with
 home rule authority as to how they desire to fund and accomplish Community
 Redevelopment within their respective jurisdictions.
- 220

(c) For substantive matters not contemplated by this Agreement (for example, an
 expansion of the consolidated area or requiring a County Commissioner to serve
 on the governing body of the Agency and other issues that come to the Parties
 attention during the preparation of the Ordinance), it is the intent of the Parties
 that same will require their discussion and mutual agreement to amend this
 Agreement to address such matters.

227 Section 14. Integration/Merger

This Agreement contains the entire agreement and understanding of the Parties regarding the matters set forth herein and supersedes all previous negotiations, discussions, and understandings, whether oral or written, regarding such matters. The Parties acknowledge that they have not relied on any promise, inducement, representation, or other statement made in connection with this agreement that is not expressly contained in this Agreement. The terms of this Agreement are contractual and not merely recital.

235 Section 15. Modification and Waiver

The provisions of this Agreement may only be modified or waived in writing signed by both of the Parties. No course of dealing shall be deemed a waiver of rights or a modification of this Agreement. The failure of any Party to exercise any right in this Agreement shall not be considered a waiver of such right. No waiver of a provision of the Agreement shall apply to any other portion of the Agreement. A waiver on one occasion shall not be deemed to be a waiver on other occasions.

242 Section 16. Captions and Section Headings

Captions and section headings used herein are for convenience only and shall not be used in construing this Agreement.

245 Section 17. Successors and Assigns

The Parties each bind the other and their respective successors and assigns in all respects to all the terms, conditions, covenants, and provisions of this Agreement.

248 Section 18. Third Party Beneficiaries

This Agreement does not create any relationship with, or any rights in favor of, any third party.

251 Section 19. Construction

This Agreement shall not be construed more strictly against one Party than against the other merely by virtue of the fact that it may have been prepared by one of the Parties. It is recognized that both Parties have substantially contributed to the preparation of this Agreement.

256 Section 20. Counterparts

This Agreement may be executed in any number of and by the Parties hereto on separate counterparts, each of which when so executed shall be deemed to be an original, and such counterparts shall together constitute but one and the same instrument.

In witness whereof, the Parties have executed this Agreement effective on the date stated on Page 1.

CITY OF GAINESVILLE

By:_

Lauren Poe Mayor

Approved as to form and legality:

Nicolle Shalley, City Attorney

ALACHUA COUNTY, FLORIDA

By:_

Charles "Chuck" Chestnut IV Chairman Board of County Commissioners

Approved as to form and legality:

Sylvia Torres, County Attorney