# NW 43<sup>rd</sup> St & NW 23<sup>rd</sup> Ave Redevelopment

Small-scale Comprehensive Plan Amendment (Ss-CPA) and Rezoning (PB-20-141 LUC and PB-20-142 ZON)



City of Gainesville
City Commission
April 28, 2021

# REQUEST:

- Ss-CPA Application:
  - From: Office (O) and Conservation (CON)
  - To: Planned Use District (PUD) with Mixed-Use Low Intensity and Conservation uses
- **Rezoning** Application:
  - From: General Office (OF) and Conservation (CON)
  - To: Planned Development with a conservation easement





# INTENT:

Redevelop property with neighborhood-scale restaurant, retail, financial service, professional service, and conservation uses.





# Ss-CPA & REZONING TIMELINE





### PUBLIC NOTIFICATION

#### **NEIGHBORHOOD WORKSHOP NOTIFICATION**



17-0173.05

Neighbors of the NW 43rd Street and NW 23rd Avenue Intersection

From: Ryan Thompson, AICP, Planning Project Manager

Date: October 09, 2020

Neighborhood Workshop Public Notice

A virtual Neighborhood Workshop will be held to discuss proposed applications on ±7.1 acres in the City of Gainesville: a Small-scale Comprehensive Plan Amendment from Office (O) & Conservation (CON) to Planned Use District (PUD) incorporating limited Mixed-Use Low Intensity uses/Conservation and a companion Rezoning from General Office (OF) & Conservation (CON) to Planned Development (PD). Uses within the PUD and PD will include restaurant, retail, financial service, professional services, and Conservation. A proposed conservation easement will be in the southern portion of the site. The Workshop will also address the City Development Plan. The site is located at 4315 NW 23rd Avenue, Gainesville, FL. 32605 (Alachua County Tax Parcel 06371-003-000).

October 26, 2020 Date:

Time: 6:00 p.m.

bit.lv/WDG-NHWS Link:

Contact: Ryan Thompson, AICP

11801 Research Drive Alachua, FL 32615 (352) 331-1976 RvanT@CHW-inc.com

This is not a public hearing. The Neighborhood Workshop's purpose is to inform the public about the nature of the proposal and seek comments.

Directions to Attend Meeting: Using your web browser, visit the web address link above. Please note, the link is case-sensitive. For best performance, Google Chrome, Safari, Microsoft Edge, or Mozilla Firefox are recommended

If you are unable to attend the meeting, please contact CHW using the information above and we will provide materials after the virtual meeting is held. Comments may also be submitted in writing to the address or email above or by phone at the phone number above. Printed copies of all materials discussed at the meeting will be made available upon request

L:\2017\17-0173\Planning\Workshop\2020 Workshop\MAILOUT 201009 WDG NHWS.docx

t: (904) 619-6521 | 8465 Merchants Way, Suite 102, Jacksonville, EL 32222

t: (352) 331-1976 11801 Research Drive, Alachua, FL 32615 t: (352) 414-4621 101 NE 1st Avenue, Ocala, FL 34470

www.chw-inc.com

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**OCTOBER** 

**CLEARANCE** 

EARN UP TO \$200 IN DILLARD'S REWARDS

CERTIFICATES WITH YOUR PURCHASE SPENID \$2000 FARN \$200 SPEND \$1000 EARN \$100. SPEND \$500. EARN \$50. SPEND \$300. EARN \$30. SPENID \$200 FARN \$20.

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Link: bit.ly/WDG-NHWS

Instructions: Type the link into your web browser's address bar. If unable to participate in the meeting, please contact CHW for printed materials. Comments may also be submitted in writing to the address below, or by phone.

Contact: Ryan Thompson, AICP

Address: 11801 Research Drive, Alachua, FL, 32615

Phone Number: (352) 331-1976 Email: RyanT@CHW-inc.com





### COMMUNITY ENGAGEMENT

### TIMELINE

(Since the June 28, 2018 City Plan Board)



Suburban Heights Residents

Met at Holy Faith Catholic Church



Suburban Heights Residents

Met at Jeanne Repetto's house



Commissioner David Arreola

Met via Zoom

June 12, 2019

September 23, 2019

December 17, 2019

March 3, 2020

September 11, 2020

October 13, 2020



Suburban Heights Residents

Met at Motts Residence



Suburban Heights Residents

Met at Holy Faith Catholic Church

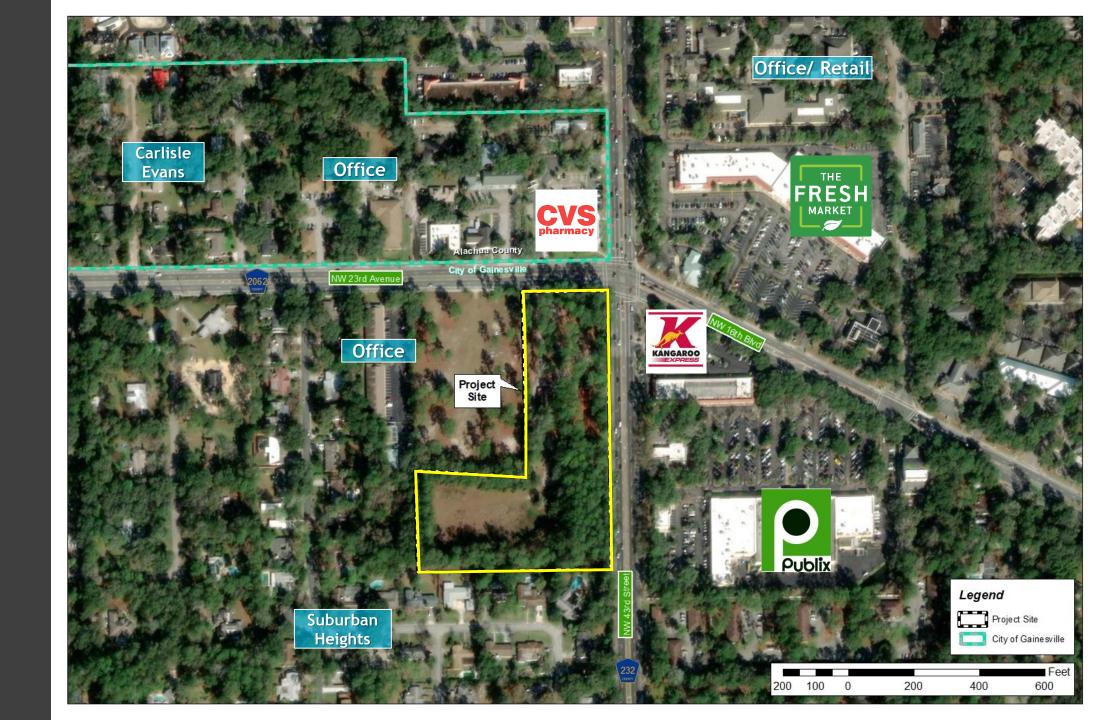


Suburban Heights Residents

Met via Zoom



**Context Map** 





Project Context





**Project Context** 





Aerial Map





## **Neighbor Concerns**

# Name	Address	43rd/23rd Traffic	Cut-Thru Traffic	Local Businesses	Vacant Space	On-site Trees	Wetlands*
1 Ronald H. Randles	4430 NW 20th Place	Χ	Χ				
2 Jennifer Sagan	4908 NW 13th Avenue	Χ	Χ				
3 Gerald and Ulla Benny	4511 NW 19th Avenue	Χ	Χ	X			
4 Robert and Susan Schackow	1900 NW 46th Street		Χ				
5 Eugene R., Barbara, Ryan Rusiecki	4410 NW 17th Place		Χ				
6 L. L. Denahan	4431 NW 18th Place		Χ			Χ	Χ
7 Ardagh and Futterknecht	1800 NW 46th Street	Х	Χ				
8 Joyce Koopman	1816 NW 57th Terrace	Х					
9 Elizabeth Keith	4908 NW 15th Place		Χ	X			
10 James P Nilon	4701 NW 16th Place		Χ		Χ		
11 Haban-Bouza Family	4310 NW 13th Avenue		Χ		Χ		
12 Jorge Mundulas	4520 NW 19th Avenue		Χ				
13 Juan A. Delamaza, Maria A. Marin	1925 NW 46th Street		Χ				
14 Cindy and Ken Campbell	2210 NW 46th Street		Χ				
15 Susan Mecholsky	4411 NW 13th Avenue	Х		X			
16 Ed Wolcott	4624 NW 17th Place		Χ				
17 Christine Burgett	4410 NW 19th Avenue		Χ				
18 Barbara Rassel	4908 NW 17th Place		Χ				
19 Carole Silverman	4721 NW 17th Place						
20 Patricia Rowe	4100 NW 13th Place	Χ	Χ				
21 Floyd and Betty Mather	2220 NW 46th Street		Χ				
22 Agnes Leslie	4914 NW 18th Place	Х	Х				



<sup>\*</sup>There are no wetlands on site.

## Response to Concerns

Issue	Response	PD Condition	Deed Restriction	Time of Implementation
43rd/23rd Traffic	The Applicant will continue to work with Alachua County Public Works Department to review operational and safety modifications	#'s 15, 16, 19, 22, 36	§1(d)i-vii	From Development Plan review through construction
Cut-Thru Traffic	The Applicant will continue to work with the City's Transportation & Mobility Department to review traffic calming methods for inclusion within the neighborhood	#'s 17, 20, 21, 35	§1(d)i-vii	From Development Plan review through construction
Local Businesses	Future tenants may include local businesses	-	-	Following construction
Vacant Space	Existing vacant commercial space is older and does not have good street visibility	-	-	N/A
On-site Trees	The buildings shall be designed and placed to minimize tree removal	-	§1(b)	During Development Plan review
Wetlands*	There are no wetlands or other natural features that warrant preservation	-	§1(b)	N/A



### **Proposed Conditions**

**36** Total Conditions

24 Conditions drafted by residents of the Suburban Heights neighborhood

### **PROPOSED CONDITIONS COVER:**

**DEVELOPMENT STANDARDS** 

**DESIGN STANDARDS** 

**TRANSPORTATION** 

**LANDSCAPING** 

**STORMWATER MANGEMENT FACILITY** 

**OPEN SPACE/CONSERVATION** 



### **Proposed Conditions - Uses**

# List of allowed <u>and</u> prohibited uses



### The development will allow the following uses:

- Conservation /w associated maintenance and stormwater
- Retail Sales and Services
- Professional Office Services
- Financial Institution
- Restaurant or Coffee Shop with an associated drive through (to be further defined in Condition 17)
- Wine and Cheese Shop
- Daycare / Childcare

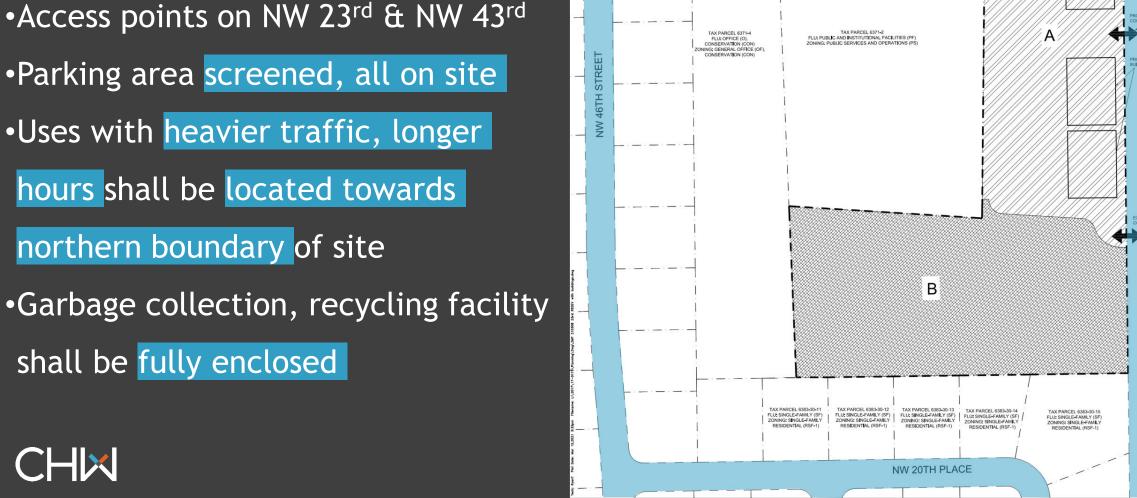
### Prohibited uses include:

- Flea markets
- Tattoo parlors
- Smoke/vape shops
- Head shops
- Massage parlors
- Escort services
- Adult entertainment businesses
- Laundromats and laundry services
- Crematories and funeral parlors
- Fuel stations
- Convenience stores
- Indoor or outdoor storage facilities
- Discount stores
- Repair shops, except electronic repair shops or bicycle repair shops
- Multi-family residences
- Medical emergency facilities
- Amusement services (arcades)
- Social service centers
- Halfway houses
- Substance abuse rehabilitation centers
- Residential housing; including apartments over retail
- o Grocer
- Food trucks
- o Liquor Store

### **Proposed Conditions -**Structure and Layout

- Code-compliant development plan
- •Access points on NW 23rd & NW 43rd

- shall be fully enclosed



FLU: COMMERCIAL ZONING: BUSINESS, RETAIL SALES,

NW 23RD AVENUE (COUNTY ROAD 2062)

FLU: MIXED-USE MEDIUM (MUM

U: MIXED-USE MEDIUM (MUM ZONING: MIXED USE MEDIUM INTENSITY (MU-2)

FLU: MIXED-USE MEDIUM (MUM) ZONING; MIXED USE

TAY PARCEL 6392-5-1

TAX PARCEL 6392-5 LU: MIXED-USE MEDIUM (MUM

# Proposed Conditions - Façade / Building Design

- •All buildings will adhere to City and proposed design standards
- •Max. height: one (1) story
- •Max. no. freestanding commercial buildings: five (5)
- Max. combined square footage:

32,000 sf





Proposed Conditions - Landscaping

# Sight and Sound Screening:

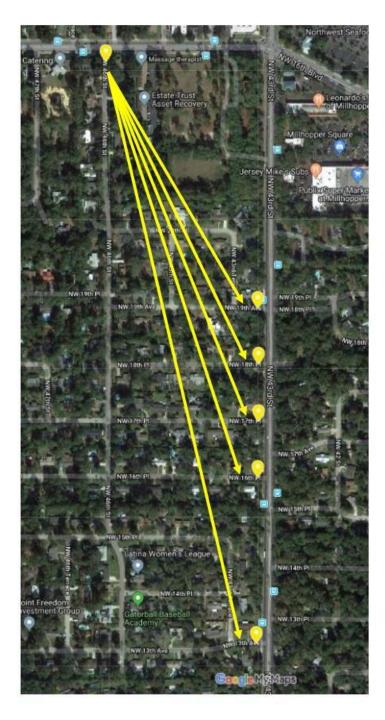
- Berm with shrub hedge and shade trees
- Masonry wall along portion of southern property boundary



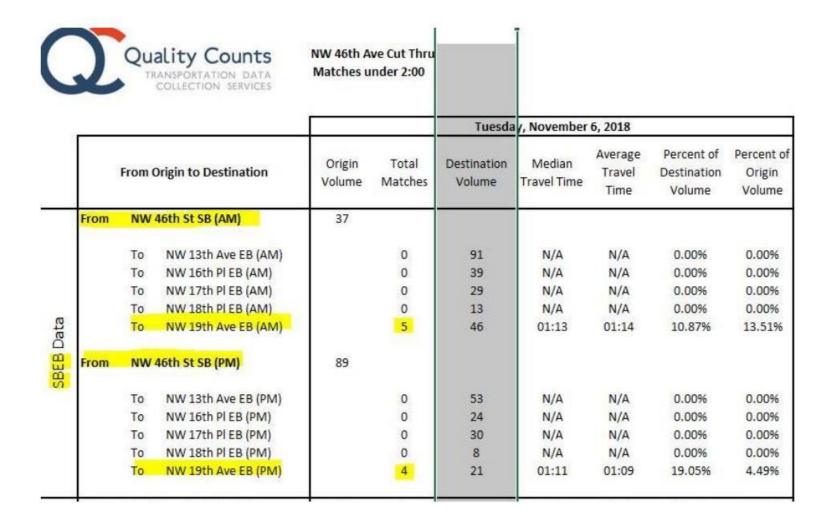
Conservation Area	Square footage			
Existing Total Conservation Area	±162,292 sf			
Amount Utilized for Access Drive	±1,683 sf			
Amount Gained for Conservation	±2,328 sf			
Net Gain	±645 sf			
New Total Conservation Area	±162,937 sf			

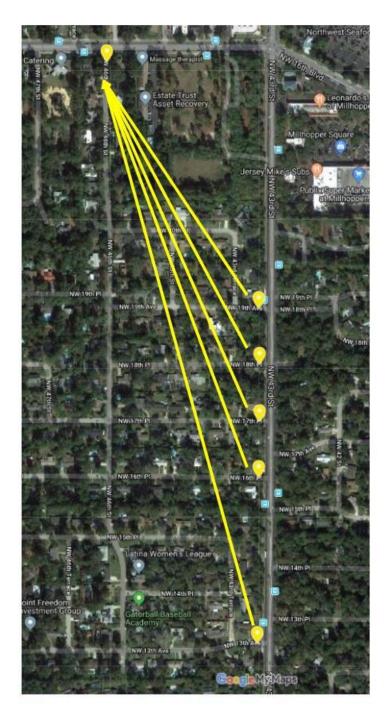






This part of the chart is summarizing the traffic that began at NW 46<sup>th</sup> St, heading SB. We were asked to monitor 5 possible destinations. We observed 37 cars enter NW 46<sup>th</sup> St (during the AM peak hours) and, of those 37, only 5 exited at any of the destinations. In this case, all were at the NW 19<sup>th</sup> St destination. Similar data is shown for the PM peak hours.





This part of the chart is summarizing the traffic that ended at NW 46<sup>th</sup> St, heading NB. We were asked to monitor 5 possible origins. We observed 86 cars exiting NW 46<sup>th</sup> St (during the AM peak hours) and, of those 86, only 2 originated at any of the origins. In this case, all were at the NW 19<sup>th</sup> St destination. Similar data is shown for the PM peak hours.

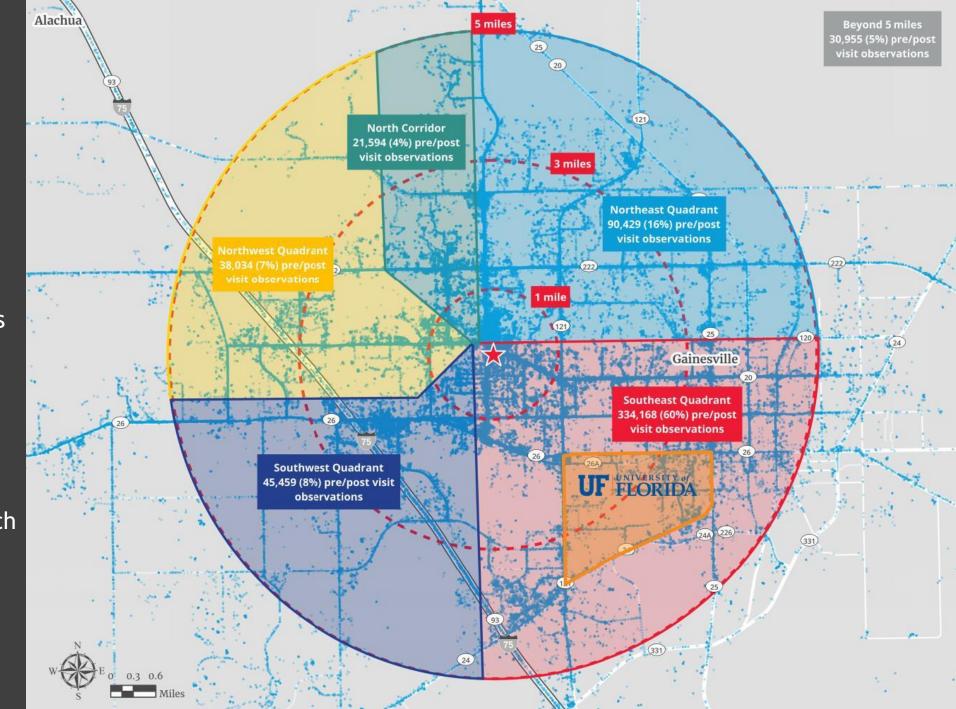
From	NW 13th Ave WB (AM)	45	0		N/A	N/A	0.00%	0.00%
From	NW 16th PI WB (AM)	16	0		N/A	N/A	0.00%	0.00%
From	NW 17th PI WB (AM)	13	0		N/A	N/A	0.00%	0.00%
From	NW 18th PI WB (AM)	7	0		N/A	N/A	0.00%	0.00%
From	NW 19th Ave WB (AM)	26	2		01:29	01:29	7.69%	2.33%
	To NW 46th St NB (AM)			86				
From	NW 13th Ave WB (PM)	95	0		N/A	N/A	0.00%	0.00%
From	NW 16th PI WB (PM)	40	3		01:17	01:19	7.50%	3.57%
From	NW 17th PI WB (PM)	36	0		N/A	N/A	0.00%	0.00%
From	NW 18th PI WB (PM)	16	0		N/A	N/A	0.00%	0.00%
From	NW 19th Ave WB (PM)	27	2		01:15	01:15	7.41%	2.38%

# Patron Geofencing

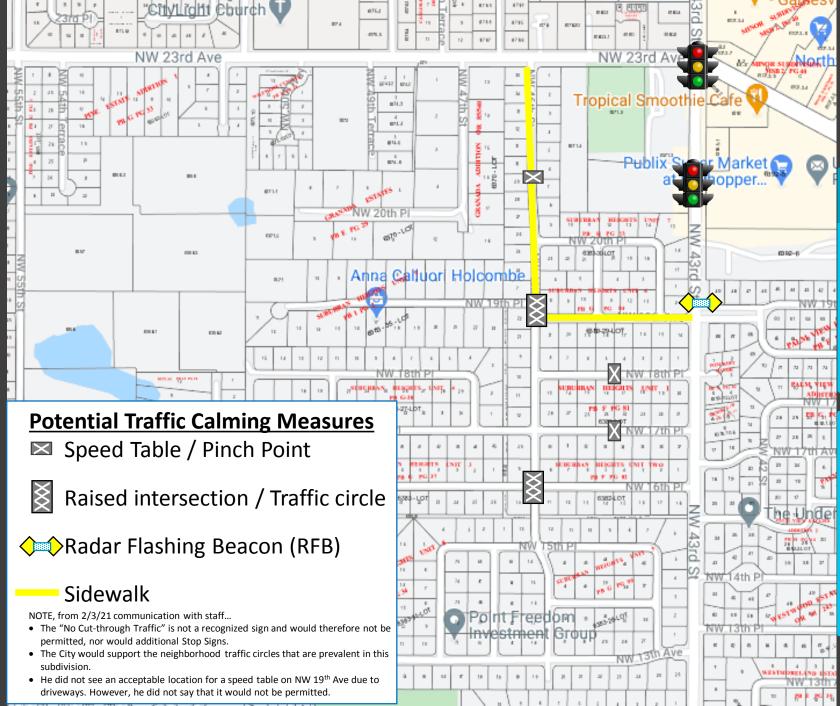
Over a one-year period, Millhopper shopping center patrons were geotagged 30 minutes before to 30 minutes after

93% of all traffic generated came from the east, northeast, and south

7% came from the west, which equated to 100 visits per day







# Suburban Heights Traffic Calming Alternatives





# Drive-Thru Benefits

- Buying patterns have changed for restaurants & retail
- Safer than indoor dining for immunecompromised or their caretakers
- Low contact
- More sanitary
- Allows continued service to community during pandemic lockdowns

# The Necessity of Drive-Thrus / Pick-up Windows







100,000 RESTAURANTS
HAVE CLOSED IN THE PAST
12 MONTHS DUE TO THE
IMPACTS OF COVID-19 –
SPECIFICALLY THE
CLOSURE OF INDOOR
DINING ROOMS & LACK OF
A MEANS TO PROVIDE
SERVICE TO CUSTOMERS
WITH DRIVE-THRUS
AND/OR PICK-UP WINDOWS

15% OF ALL EATING &
DRINKING ESTABLISHMENTS IN
THE UNITED STATES HAVE
CLOSED PERMANENTLY –
PRIMARILY COMPRISED OF
NON-DRIVE THRU/PICK UP
WINDOW USERS AMOUNTING
TO A \$240 BILLION DOLLAR
LOSS IN SALES REVENUE & TAX
REVENUE

BRANDS THAT
HISTORICALLY HAVE NOT
OPERATED WITH DRIVETHRUS NOW REQUIRE
THEM IN ORDER FOR
CORPORATE APPROVAL --EX CHIPOTLE, JERSEY
MIKES SUBS, FIVE GUYS
BURGERS & FRIES,
CHICKEN SALAD CHICK



### **Deed Restrictions**

Wilson Development Group is voluntarily placing deed restrictions on the subject property that ensure commitments not regulated by Land Use or Zoning are binding.

This ins Denise Salter F 3940 N Gainesy

Gaines 352-37

Tax Pa



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### Conservation Easement

Wilson Development Group is voluntarily placing a Conservation Easement on the southern ±3.74 acres to ensure it is retained in perpetuity.

This instrum Denise L. Hu Salter Feiber 3940 NW 16 Gainesville, 352-376-820 File No.: 20

Tax Parcel #

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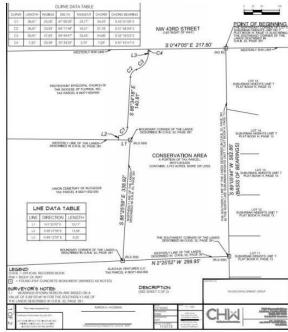
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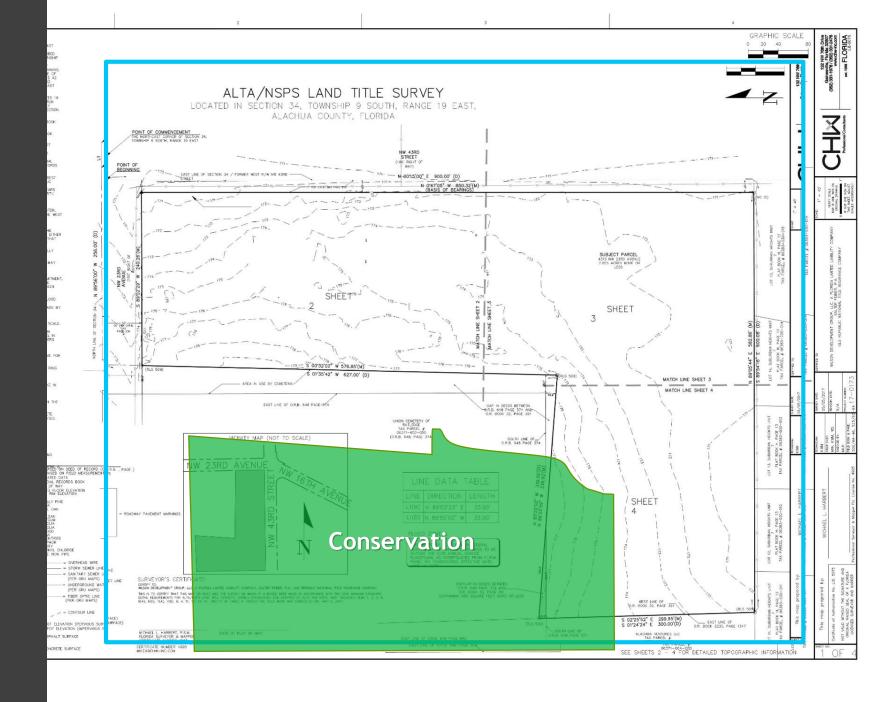






### Conservation Easement

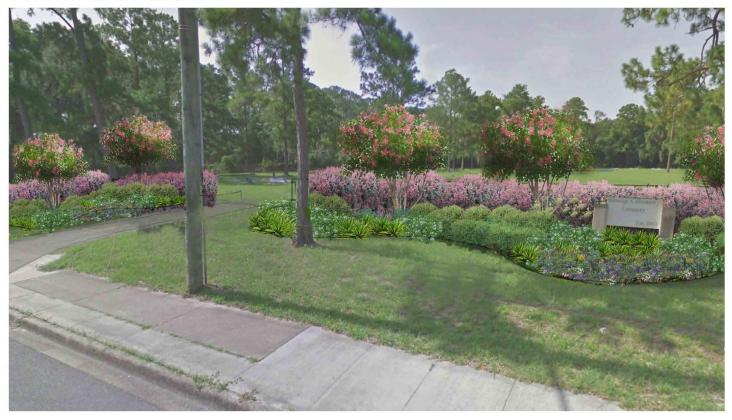
- •No commercial or residential tenant-occupied structures, parking, or equipment storage may be placed within easement
- •Stormwater management facilities, privacy walls, landscape berms, related access points permissible





### Rutledge Cemetery Enhancements

PERSPECTIVE SKETCH - CONCEPT 'A'





RUTLEDGE CEMETERY | CONCEPTUAL LANDSCAPE |





CHM

RUTLEDGE CEMETERY | CONCEPTUAL LANDSCAPE |

ENCE & SIGN OPTIONS







Existing
Future Land
Use Map

FLU:
Office and
Conservation





Proposed Future Land Use Map

Planned Use
District (PUD)
incorporating
limited
Mixed-Use
Low Intensity
uses and
conservation





Existing Zoning Map

Zoning:
General
Office (OF)
and
Conservation
(CON)





Proposed Zoning Map

Zoning:
Planned
Development
(PD) with
conservation
easement





## Proposed PD Layout Plan

- Developable Area (47%)
  - 32,000 GFA
  - Max 5 buildings
  - Max one (1) story
  - 20'-25' Build-to Line on NW 43<sup>rd</sup> Street
  - Use location restrictions
- Conservation (53%)

### NW 23RD AVENUE (COUNTY ROAD 2062) PROPOSE, BUILDINGS TAX PARCEL 6392-2 FLU: MIXED-USE MEDIUM (MUM) ZONING: MIXED USE MEDIUM INTENSITY (MU-2) TAX PARCEL 6371-2 FLU: PUBLIC AND INSTITUTIONAL FACILITIES (PF) ZONING: PUBLIC SERVICES AND OPERATIONS (PS) TAX PARCEL 6371-4 TAY PARCEL 6302 FLU: OFFICE (O). FLU: MIXED-USE MEDIUM (MUM) ZONING: MIXED USE CONSERVATION (CON) NW 43RD STREET COUNTY ROAD 232) TAY PARCEL 6392-5-1 FLU: MIXED-USE MEDIUM (MUM) ZONING: MIXED USE TAX PARCEL 6392-5 Conservation Easement TAX PARCEL 6383-30-14 FLU: SINGLE-FAMILY (SF) FLU: SINGLE-FAMILY (SF) FLU: SINGLE-FAMILY (SF) FLU: SINGLE-FAMILY (SF) ZONING: SINGLE-FAMILY FLU: SINGLE-FAMILY (SF) ZONING SINGLE FAMILY ZONING: SINGLE-FAMILY ZONING: SINGLE-FAMILY ZONING: SINGLE-FAMILY RESIDENTIAL (RSF-1 NW 20TH PLACE

FLU; COMMERCIAL ZONING: BUSINESS, RETAIL SALES,

TAX PARCEL 6107-3-

FLU: MIXED-USE MEDIUM (MUM)

### 43rd STREET / 23rd AVENUE REDEVELOPMENT PD LAYOUT PLAN

GENERAL NOTES

- THE LAND USE AREA 'B' BOUNDARY SHALL BE CONSISTENT WITH THE ASSOCIATED CONSERVATION EASEMENT'S SKETCH AND LEGAL DESCRIPTION.
- PROPOSED BUILDINGS ILLUSTRATE APPROXIMATE SIZE, SCALE, AND LOCATION AND MAY BI ADJUSTED DURING DEVELOPMENT PLAN APPROVAL.
- STORMWATER MANAGEMENT FACILITIES CAN BE LOCATED WITHIN ANY LAND USE AREA. THE EXISTING ONSITE FACILITY WAS DESIGNED TO SERVE ONSITE IMPROVEMENTS. THIS PLAN DOES NOT SPECIFY ACTUAL SIZE AND LOCATION OF THE EXISTING FACILITY.
- VEHICULAR PARKING AND CIRCULATION SHALL BE LOCATED WITHIN LAND USE AREA 'A'.
   OPEN SPACE MAY BE LOCATED IN ANY LAND USE AREA.

CONDITIONS

**DEVELOPMENT STANDARDS** MINIMUM LOT DIMENSIONS (SF): 20,000 SETBACKS: FRONT (43RD ST), MIN.-MAX. (FT) 20-25 REAR, MIN. (FT)2 10 INTERIOR SIDE, MIN. (FT)2 10 STREET SIDE (23RD AVE), MIN. (FT)2 15 BUILDING STANDARDS<sup>3</sup>: **BUILDING HEIGHT, MAX. (STORIES)** GROSS FLOOR AREA, MAX. (SF) 32.000

<sup>1</sup> BASED ON STOREFRONT STREET STANDARDS WITHIN THE LAND DEVELOPMENT CODE (LDC) TABLE V-2; BUILDING FORM STANDARDS WITHIN TRANSECT ZONES.

<sup>2</sup> BASED ON MU-1 DEVELOPMENT STANDARDS

3 BASED ON PD CONDITIONS

LAND USE DATA					
HATCH	CH LAND USE AREA				
PATTERN	AREA	(AC)	(%)		
	PROJECT SITE	7.055	100%		
(A)	DEVELOPABLE AREA	3.312	47%		
В	CONSERVATION	3.743	53%		

DEVELOPMENT STANDARDS				
MINIMUM LOT DIMENSIONS (SF):	20,000			
SETBACKS:				
FRONT (43RD ST), MINMAX. (FT)1	20-25			
REAR, MIN. (FT) <sup>2</sup>	10			
INTERIOR SIDE, MIN. (FT)2	10			
STREET SIDE (23RD AVE), MIN. (FT)2	15			
BUILDING STANDARDS <sup>3</sup> :				
BUILDING HEIGHT, MAX. (STORIES)	1			
GROSS FLOOR AREA, MAX. (SF)	32,000			
1 DACED ON CTORESPONT CTREET CTANDADDS WITHIN THE LAND				

<sup>1</sup> BASED ON STOREFRONT STREET STANDARDS WITHIN THI DEVELOPMENT CODE (LDC) TABLE V-2; BUILDING FORM STANDARDS WITHIN TRANSECT ZONES. <sup>2</sup> BASED ON MU-1 DEVELOPMENT STANDARDS <sup>3</sup> BASED ON PD CONDITIONS



# City Staff Recommendations

#### RECOMMENDATION

Staff has evaluated the land use change according to the criteria outlined in the Land Development Code and recommends approval.

#### CONCLUSION AND RECOMMENDATION

Staff has evaluated the rezoning according to the criteria outlined in the Land Development Code and recommends approval of Petition PB-20-02 ZON with the following conditions:

- 1. The Applicant shall continue to work with the City's Transportation & Mobility Department to review traffic calming methods for inclusion within the neighborhood during the project's construction. Item such as, but not limited to, speed tables, pinch points, and signage shall all be considered during the full operational analysis at the expense of the applicant; and
- 2. The Applicant shall continue to work with the Alachua County Public Works Department to review operational and safety modifications that may be constructed on NW 23rd Avenue and NW 43rd Street in conjunction with the final Development Plan. Item such as, but not limited to, turn lane modifications, signage retiming, median extensions, intersection striping, and Radar Flashing Beacons (RFBs) shall all be considered during the full operational analysis at the expense of the applicant.
- 3. The PD shall be subject to conditions submitted by the applicant (see attached NW 43rd / 23rd Redevelopment - Proposed PD Conditions).



City.

City of Gainesville Department of Sustainable Development **Planning Division** 

y); PB 20-142 ZON

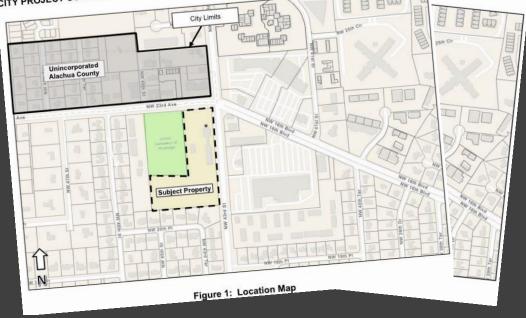
PO Box 490, Station 11 Gainesville, FL 32627-0490 306 NE 6th Avenue P: (352) 334-5022 F: (352) 334-2648

### CITY PLAN BOARD STAFF REPORT

PROJECT NAME AND NUMBER: Wilson Rezoning (St. Michael's Church Property); PB-20-141 LUC

APPLICATION TYPE: Land Use Change (Legislative)

RECOMMENDATION: Approve CITY PROJECT CONTACT: Brittany McMullen, AICP





### **Proposed Motions**

### Ss-CPA:

Recommend approval of PB-20-141 LUC based on the **competent and substantial evidence** presented in the applications, staff's report, and staffs' and the applicant's presentations this evening.

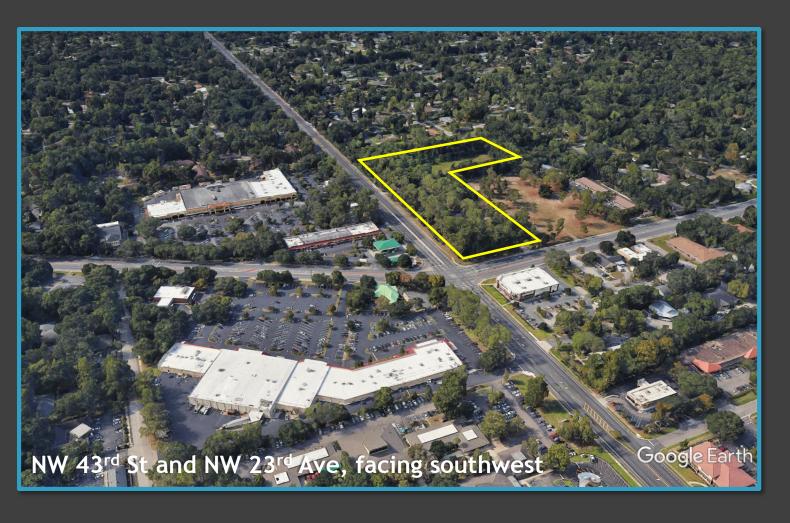
### Rezoning:

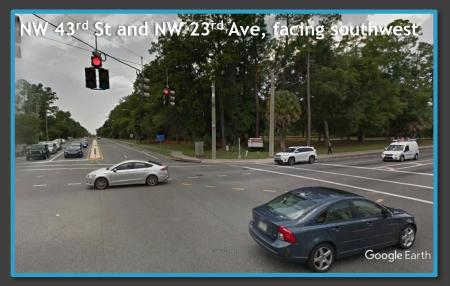
Recommend approval of PB-20-142 ZON with conditions as outlined in the Staff Report based on the **competent and substantial evidence** presented in the applications, staff's report, and staffs' and the applicant's presentations this evening.





### **Street Frontages**







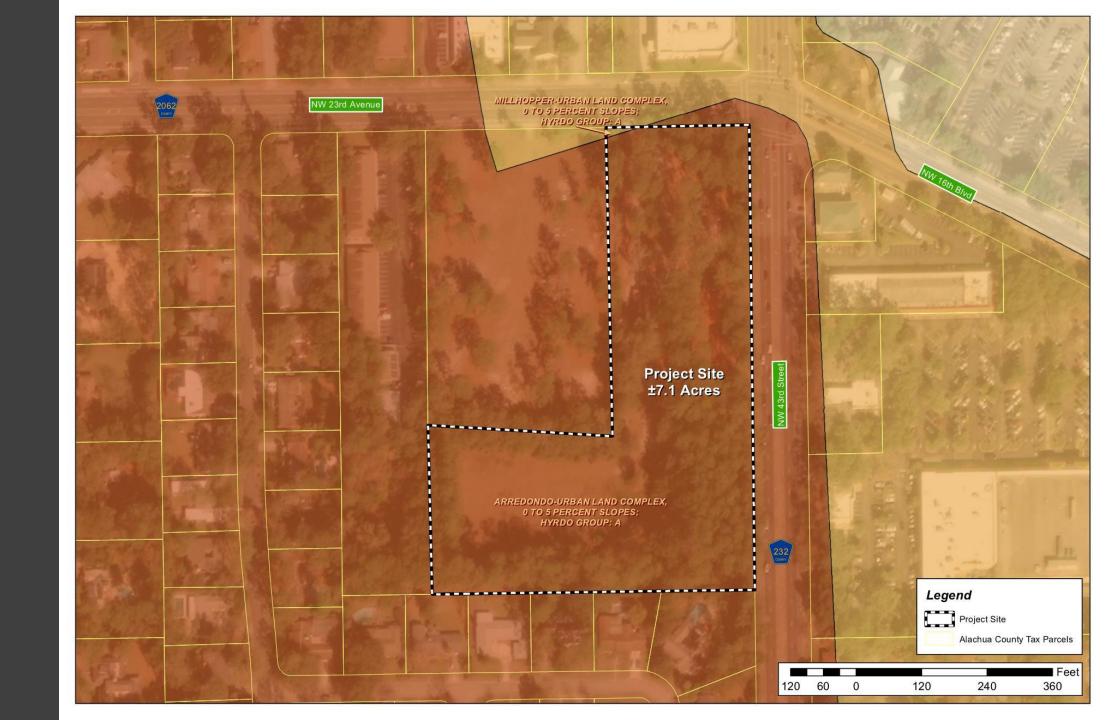


Environmental Map





Soils Map





# Land Use Trip Generation Comparison

		AM	PM
Land Uses	Daily	Peak	Peak
Coffee/Donut Shop without Drive-thru Window	2,033	253	91
Coffee/Donut Shop with Drive-thru Window	2,051	222	108



# Land Use Trip Generation Comparison

		AM	PM
Land Uses	Daily	Peak	Peak
Coffee/Donut Shop without Drive-thru Window	2,033	253	91
Coffee/Donut Shop with Drive-thru Window	2,051	222	108
Coffee/Donut Shop with Drive-thru Window and No Indoor Seating	5,000	843	208

<sup>\*</sup> Trips based on 2,500 SF GLA

