

City of Gainesville Department of Sustainable Development Planning Division

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CITY PLAN BOARD STAFF REPORT

PUBLIC HEARING DATE: January 28, 2021

ITEM NO: 200724

PROJECT NAME AND NUMBER: Oak Hall School Rezoning (PB-20-02 ZON)

APPLICATION TYPE: Rezoning (Quasi-Judicial)

RECOMMENDATION: Staff recommends approval of Petition PB-20-02 ZON.

CITY PROJECT CONTACT: Brittany McMullen

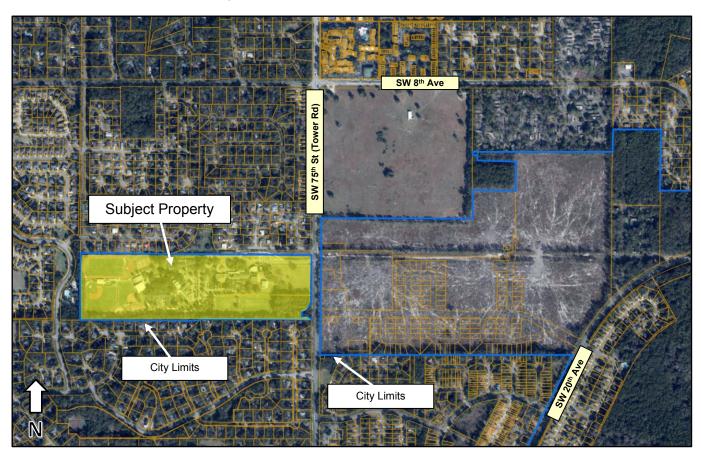


Figure 1: Location Map

March 26, 2020

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APPLICATION INFORMATION:

Agent/Applicant: City of Gainesville

Property Owner(s): Oak Hall Private School

Related Petition(s): PB-20-01 LUC

Legislative History: Annexation Ord. 190420

Neighborhood Workshop: N/A (City initiated due to annexation)

SITE INFORMATION:

Address: 1700 SW 75th St

Parcel Number(s): 06668-002-003, 06668-002-005

Acreage: ± 43 acres

Existing Use(s): Private School

Land Use Designation(s): Alachua County Institutional

Zoning Designation(s): Alachua County Planned Development (PD)

Overlay District(s): None

Transportation Mobility Program Area (TMPA): D

Census Tract: 0022.07

Water Management District: St. Johns River Water Management District

Special Feature(s): N/A Annexed: 2/20/2020 Code Violations: N/A

ADJACENT PROPERTY CHARACTERISTICS:

	EXISTING USE(S)	LAND USE DESIGNATION(S)	ZONING DESIGNATION(S)
North	Single-Family Residential	Alachua County Low Density Residential (1-4 du/acre)	Alachua County Planned Development (PD)
South	Single-Family Residential	Alachua County Low Density Residential (1-4 du/acre)	Alachua County Planned Development (PD)
East	Mixed-Use Commercial	City of Gainesville Mixed- Use Medium-Intensity: 12-30 du/acre (City)	City of Gainesville Mixed-Use Medium Intensity (MU-2)
West	Single-Family Residential	Alachua County Low Density Residential (1-4 du/acre)	Alachua County Planned Development (PD)

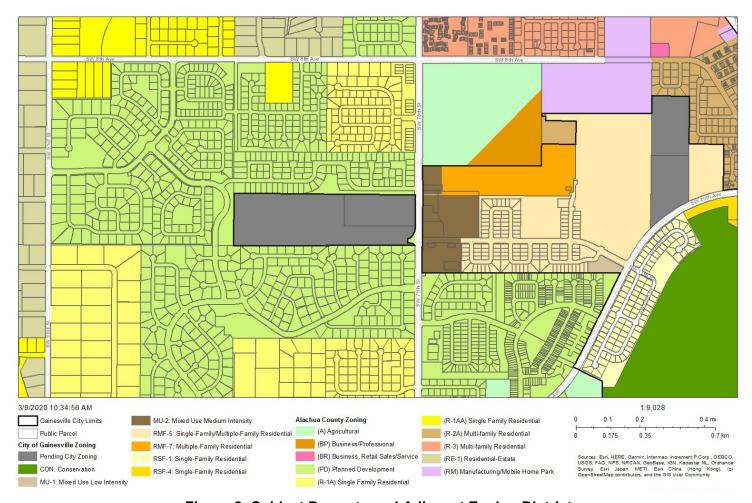


Figure 2: Subject Property and Adjacent Zoning Districts

PURPOSE AND DESCRIPTION:

This petition is a result of the pending annexation of the subject property into the City of Gainesville. In accordance with Comprehensive Plan Policy 4.4.1 of the Future Land Use Element, the City shall facilitate incorporation of an annexed property by establishing City land use designations and implementing zoning subsequent to annexation. The property is subject to a related large scale land use amendment request (PB-20-01 LUC). The petition serves to designate the subject property with a City of Gainesville zoning district

STAFF ANALYSIS AND RECOMMENDATION:

The City of Gainesville Land Development Code outlines criteria for reviewing rezoning requests. This petition has been reviewed according to this criteria.

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A. Compatibility of permitted uses and allowed intensity and density with surrounding existing development.

The proposed PD zoning will allow for the continuation of the existing use at the property for private school purposes which is compatible with surrounding residential development.

B. The character of the district and its suitability for particular uses.

The proposed PD zoning allows for the continuation of a private educational facility which is consistent with the historical use at the site and compatible with the area which consists largely of single-family residential development and also includes a developing mixed-use commercial center to the east.

C. The proposed zoning district of the property in relation to surrounding properties and other similar properties.

The proposed PD zoning will allow for the continuation of the historical use at the site which supports surrounding residential neighborhoods.

D. Conservation of the value of buildings and encouraging the most appropriate use of land throughout the city.

Existing buildings on the property are proposed to remain and the designation of City of Gainesville PD Zoning at the property will not impact the conservation of buildings and allows for the continuation of the use which is appropriate for the location of the property within the City.

E. The applicable portions of any current city plans and programs such as land use, traffic ways, recreation, schools, neighborhoods, storm water management and housing.

This application has been analyzed in consideration of applicable portions of the City's Land Development Code and Comprehensive Plan, as noted in this staff report. Any future development will be required to meet applicable criteria related to the particular use as well as generally applicable Land Development Code requirements.

F. The needs of the city for land areas for specific purposes to serve population and economic activities.

The subject property was annexed into the City with existing Alachua County PD zoning. The proposed City of Gainesville PD zoning will preserve the existing entitlements established as part of development with the property within the County. The school will continue to serve educational needs within the City of Gainesville.

G. Whether there have been substantial changes in the character or development of areas in or near an area under consideration for rezoning.

There have not been substantial changes in the character or development of areas under consideration for rezoning. The existing private school has been in operation since 1970 and there is no proposed change to the existing use.

H. The goals, objectives, and policies of the Comprehensive Plan.

The request is consistent with the goals, objectives, and policies of the Comprehensive Plan as outlined below and in Appendix A (attached).

Future Land Use Element

- GOAL 1 IMPROVE THE QUALITY OF LIFE AND ACHIEVE A SUPERIOR, SUSTAINABLE DEVELOPMENT PATTERN IN THE CITY BY CREATING AND MAINTAINING CHOICES IN HOUSING, OFFICES, RETAIL, AND WORKPLACES, AND ENSURING THAT A PERCENTAGE OF LAND USES ARE MIXED, AND WITHIN WALKING DISTANCE OF IMPORTANT DESTINATIONS.
- Policy 1.1.1 To the extent possible, all planning shall be in the form of complete and integrated communities containing housing, shops, workplaces, schools, parks and civic facilities essential to the daily life of the residents.
- Finding: The requested future land use designation will allow for an existing private school to remain on property that has been annexed into City boundaries.
- Objective 4.2 The City shall implement regulations that will protect low-intensity uses from the negative impacts of high-intensity uses and provide for the healthy coexistence and integration of various land uses.
- Policy 4.2.1 The City shall adopt land development regulations that provide protection for adjacent residential areas and low intensity uses from the impacts of high intensity uses by separating intense uses from low-intensity use by transitional uses and by performance measures. Performance measures shall address the buffering of adjacent uses by landscape, building type and site design. Regulation of building type shall insure compatibility of building scale, and overall building appearance in selected areas. Regulation of the site design shall address orientation. Such regulation shall also include arrangement of functions within a site, such as parking, loading, waste disposal, access points, outdoor uses and mechanical equipment; and the preservation of site characteristics such as topography, natural features and free canopy.

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Finding:

The proposed PD layout plan ensures continued compatibility between the existing educational use and surrounding single-family residential development. Exterior landscape buffers are required beyond minimum buffering requirements of the City's Land Development Code. Additionally, the PD contains outdoor lighting limitations in relation to outdoor sports and parking facilities. Providing for these additional requirements ensures that future impacts between uses are mitigated and ensures the healthy coexistence of various land uses.

I. The facts, testimony, and reports presented at public hearings.

The facts, testimony, and reports of this petition will be presented at both the City Plan Board meeting and the City Commission meeting. The public will have the opportunity to examine the petition and the Board and Commission will make a determination as to whether this petition meets the stated criteria in the Land Development Code and Comprehensive Plan.

In addition to the general review criteria for rezonings provided by this article, the city plan board and the city commission shall evaluate PD applications according to the following additional criteria:

A. Consistent with Comprehensive Plan. A PD application may only be approved if it is consistent with the Comprehensive Plan.

The PD is consistent with the Comprehensive Plan as outlined in item H above as well as Appendix A, attached.

B. Conformance to PD purpose. A PD application may only be approved if it is in conformance with the purpose of PDs as articulated in section 30-3.15.

The application recognizes the existing designation and prior development of the property with the Planned Development designation and allows for the continuation of the specific regulations established under the PD zoning designation in the County such as increased buffering requirements and height limitations that will ensure continued compatibility with surrounding uses.

C. Internal compatibility.

There are no uses proposed within the PD other than educational services. The existing private school has adequate pedestrian ways and circulation and the existing buildings are compatible in terms of architectural style.

D. External compatibility.

The existing educational use within the PD is compatible with surrounding single-family residential development and adequate buffers are maintained between the property and adjacent residences. The City's Land Development Code requires a Type A buffer between educational and single-family residential uses. Type A buffers are 9-ft minimum in width and must include 2 shade trees, 2 understory trees and 20 shrubs per 100 linear feet. In comparison, the Oak Hall PD provides buffers against the residential properties of 25-ft to 40-ft with 3-5 canopy trees, 4-7 understory trees, and 40-60 shrubs per 100 linear feet. In addition, 3 evergreen trees per 100 linear feet are required along the southern buffer. Along Tower Road the Oak Hall PD also provides a 10-ft wide street buffer that requires either 3 canopy trees, 2 canopy and 2 understory

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trees, or 4 understory trees per 100 linear feet. This is consistent with the City's street tree requirement, which requires shade trees to be planted every 30 to 50-ft on average, with a maximum separation of 60-ft. In addition to required landscape buffers the PD plan includes a maximum height provision of 45-ft which will continue to ensure compatibility with single-family residential development.

E. Intensity of development (in regards to residential development).

The PD does not contain residential units and the existing educational use is considered to be compatible with surrounding single-family residential development.

F. Usable open spaces, plazas and recreation areas.

The property contains usable open spaces and recreation areas for use by students and faculty. These spaces are not open to the public.

G. Environmental constraints.

There are no known environmental constraints on the property. It is not located within a Strategic Ecosystem and does not contain mapped wetlands or flood zones.

H. External transportation access.

Development at the property is existing and access is provided to the abutting major roadway, SW 75th Street, otherwise known as Tower Road.

I. Internal transportation access.

Private roads exist within the development to facilitate internal transportation. All facilities are accessible via internal roadways and pedestrian walkways.

J. Provision for the range of transportation choices.

Sufficient off-street parking for vehicles and bicycles is provided. Future parking areas will be required to be constructed in accordance with the City's Land Development Code to ensure that they are safe and maintainable and that they allow for sufficient privacy for adjoining uses.

CONCLUSION AND RECOMMENDATION

Staff has evaluated the rezoning according to the criteria outlined in the Land Development Code and recommends approval of Petition PB-20-02 ZON.

LIST OF APPENDICES:

Appendix A Comprehensive Plan Goals, Objectives and Policies

Appendix B Area Maps

Existing Zoning Map
Proposed Zoning Map

Appendix C PD Layout Plan

Appendix A

Comprehensive Plan Goals, Objectives and Policies

Appendix A

Future Land Use Element:

- Objective 4.1 The City shall establish land use designations that allow sufficient acreage for residential, commercial, mixed use, office, industrial, education, agricultural, recreation, conservation, public facility and institutional uses at appropriate locations to meet the needs of the proposed population and that allow flexibility for the City to consider unique, innovative, and carefully construed proposals that are in keeping with the surrounding character and environmental conditions of specific sites.
- Objective 4.4 Newly annexed lands shall retain land uses as designated by Alachua County until the Future Land Use Element of this Plan is amended.
- Policy 4.4.1 Land use amendments should be prepared for all annexed properties within one year of annexation.
- Policy 4.4.2 Alachua County LOS standards shall apply until newly annexed lands are given land use designations in this Plan.

Transportation Mobility Element:

- GOAL 10 IMPLEMENT A TRANSPORTATION MOBILITY PROGRAM THAT PROMOTES AND ENHANCES:
 - A. URBAN REDEVELOPMENT;
 - **B. INFILL DEVELOPMENT:**
 - C. A VARIETY OF TRANSPORTATION CHOICES AND OPPORTUNITIES INCLUDING AUTOMOTIVE, PEDESTRIAN, BICYCLE AND TRANSIT;
 - D. THE CITY'S ECONOMIC VIABILITY;
 - E. DESIRABLE URBAN DESIGN AND FORM;
 - F. A MIX OF RESIDENTIAL AND NON-RESIDENTIAL USES;
 - G. STREETSCAPING/LANDSCAPING OF ROADWAYS WITHIN THE CITY; AND
 - H. PEDESTRIAN AND BICYCLIST COMFORT, SAFETY AND CONVENIENCE.
- Policy 10.1.9 For any development or redevelopment within Zone D, the developer shall, at the developer's expense, meet the following transportation mobility criteria based on the development's (including all phases) trip generation and proportional impact on transportation mobility needs. The criteria chosen shall relate to the particular development site and the transportation mobility

conditions and priorities in the zone, adjacent zones, and/or citywide for criteria that benefit the overall transportation system. Based on cost estimates provided by the developer and verified by the City, the City shall have the discretion to count individual criteria as equivalent to two or more criteria for purposes of satisfying transportation mobility requirements. Provision of the required transportation mobility criteria shall be subject to final approval by the City during the development review process and shall be memorialized in a TMPA agreement between the City and the developer.

Net, New Average Daily Trip Generation	Number of Criteria That Shall Be Met
50 or less	At least 1.5
51 to 100	At least 4
101 to 400	At least 6
401 to 1,000	At least 10
1,001 to 5,000	At least 16
Greater than 5,000	At least 24 and meet either a. or b.: a. Located on an existing RTS transit route with minimum 15-minute frequencies in the a.m. and p.m. peak hours. b. Provide funding for a new RTS transit route with minimum 15-minute frequencies in the a.m. and p.m. peak hours or provide funding to improve RTS transit headways to minimum 15-minute frequencies in the a.m. and p.m. peak hours. Funding for new routes shall include capital and operating costs for a minimum of 5 years. Funding for existing route expansions or enhancements shall include capital and operating costs for a minimum of 3 years.

Zone D Criteria

- a. Roadway projects that will provide a more interconnected transportation network in the area and/or provide alternate routes to reduce congestion and pressure on arterials. All roadway projects shall include bicycle and pedestrian facilities. Projects may be located outside of Zone D if demonstrated to be a direct benefit to the transportation system in Zone D. Projects may include, but shall not be limited to, the following:
- 1. extension of SW 40th Boulevard to connect from its terminus south of Archer Road to SW 47th Avenue; and
- 2. extension of streets, deeding of land, or easements to create a more gridded network and provide connectivity.
- b. Deeding of land for right-of-way and/or construction of roadway extensions to City specifications. Prior to deeding land for right-of-way, the developer and the City must agree upon

the fair market value of the land for the purposes of meeting this criterion. The developer may submit an appraisal to the City to establish fair market value, subject to review and approval by the City.

- c. Design and/or construction studies/plans for projects such as planned roundabouts, road connections, sidewalk systems, and/or bike trails.
- d. Provision of matching funds for transit or other transportation mobility-related grants.
- e. Provision of Park and Ride facilities, built to RTS needs and specifications.
- f. Construction of bicycle and/or pedestrian facilities/trails to City specifications. This may include provision of bicycle parking at bus shelters or Transit Hubs (as shown on the Existing Transit Hubs & Transit Supportive Areas Map) or deeding of land for the addition and construction of bicycle lanes or trails. Prior to deeding land for right-of-way, the developer and the City must agree upon the fair market value of the land for the purposes of meeting this criterion. The developer may submit an appraisal to the City to establish fair market value, subject to review and approval by the City.
- g. Construction of public sidewalks where they do not currently exist or completion of sidewalk connectivity projects. Sidewalk construction required to meet Land Development Code requirements along property frontages shall not count as meeting TMPA criteria.
- h. Payments to RTS that either increase service frequency or add additional transit service, including Express Transit service and/or Bus Rapid Transit, where appropriate.
- i. Funding for the construction of new or expanded transit facilities.
- j. Construction of bus shelters built to City specifications.
- k. Bus shelter lighting using solar technology designed and constructed to City specifications.
- I. Construction of bus turn-out facilities to City specifications.
- m. Construction of access to transit stops and/or construction of transit boarding and alighting areas.
- n. Business operations shown to have limited or no peak-hour roadway impact.
- o. An innovative transportation-mobility-related modification submitted by the developer, where acceptable to and approved by the City.

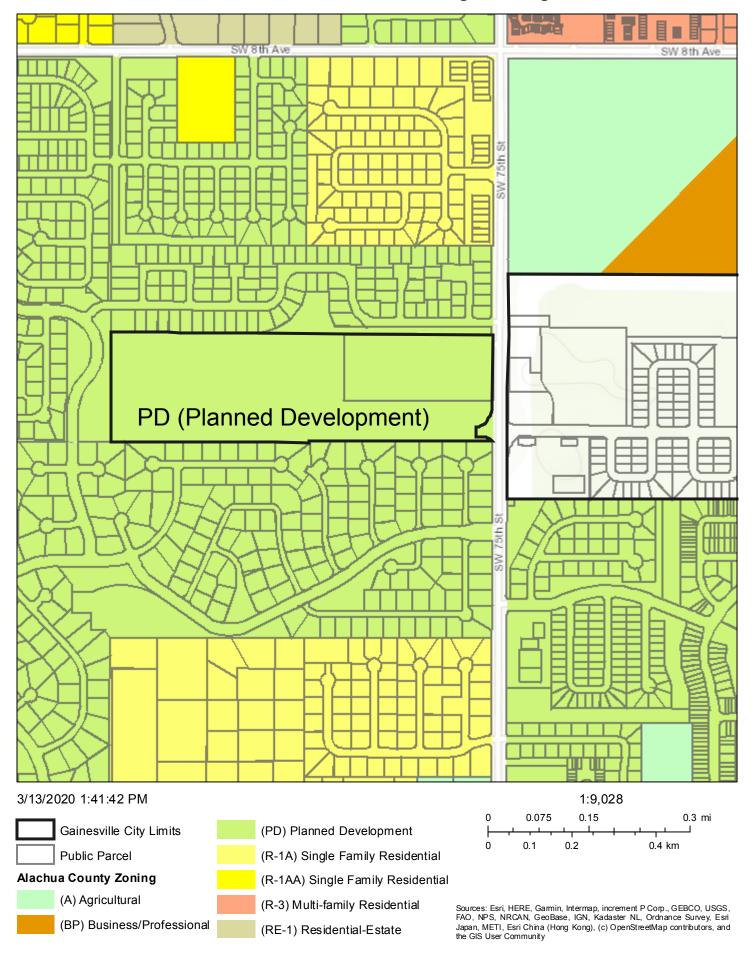
Policy 10.1.10 The City establishes the following priority for transportation mobility projects within Zone D and shall collaborate with the Metropolitan Transportation Planning Organization (MTPO) to add these items to the MTPO list of priorities. The City shall also pursue matching grants and other funding sources to complete these projects.

- a. Construction of a southerly extension of SW 40th Boulevard from its current end south of its intersection with Archer Road to the intersection of SW 47th Avenue. This roadway connection shall include bicycle and pedestrian facilities.
- b. Funding for the construction of new or expanded transit facilities.

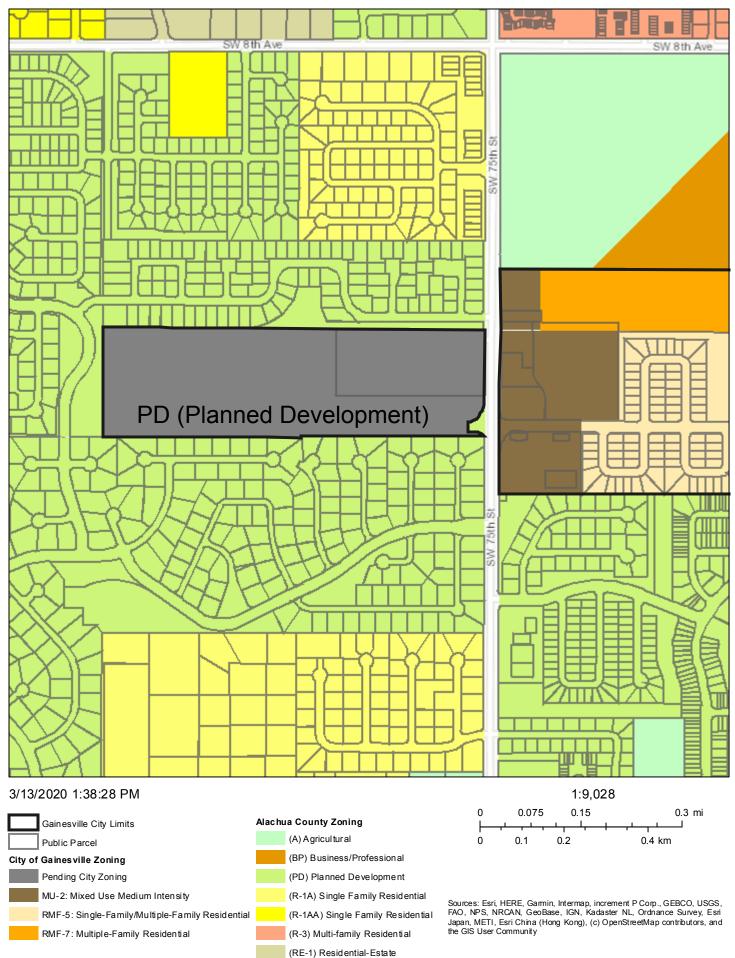
Appendix B

Existing Zoning Map
Proposed Zoning Map

Oak Hall School Existing Zoning



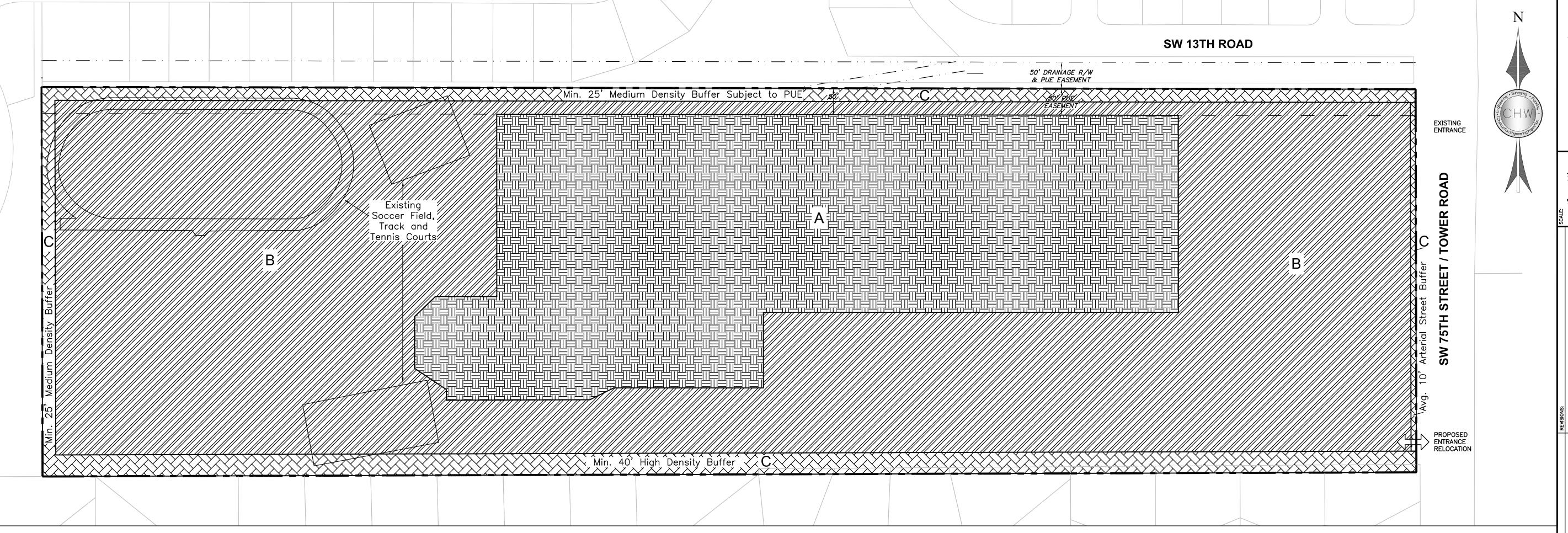
Oak Hall School Proposed Zoning



Appendix C

PD Layout Plan
PD Photometric Plan

OAK HALL SCHOOL PD Layout Plan



CONDITIONS per Petition PB-20-02 ZON

- Buildings, parking, and vehicular circulation shall be located no less than 40 feet from the north, west, and south property line, subject to encroachments of no more than ten feet for vehicular circulation within the southern setback. Along the east property line, buildings shall be set back at least 25 feet.
- 2. Maximum building height shall be 45 feet.
- The site shall provide the following buffers:
- a. North 25' wide Medium Density Buffer, subject to the existing PUE
- b. West 25' wide Medium Density Buffer
- c. South 40' wide High Density Buffer, including an eight foot high opaque fence, subject to encroachments of not more than 10' for vehicular circulation
- d. East 10' wide Arterial/Collector Street Buffer

Project boundary buffer minimum planting material per 100 linear feet:

- 10	Speci boundary builer	minimum pianting material pe	i 100 iiileai leet.					
		Medium Density Buffer I	High Density Buffer	Arterial/Coll	Arterial/Collector Street Buffer (3 options)			
				Option 1	Option 2	Option 3		
	Canopy Tree:	3	5	3	2			
	Understory Tree:	4	7		2	4*		
	Evergreen Tree:	0	3					
	Shrub.	40	60					

*Option permitted only if buffer is located under utility lines.

- Athletic facilities shall not be located within the buffers described above. The existing track, soccer field and tennis courts shown on the PD Layout Plan may remain in their current locations. At such time one of these existing facilities is demolished or relocated, it shall be relocated to outside the buffers.
- The existing soccer field, track, and tennis courts, which are located within 25 feet of the property lines, shall be permitted to remain in their current locations as shown on the PD Layout Plan and an equivalent buffer to those required above shall be determined by City staff. No new facilities, including buildings, parking areas, and/or athletic fields, shall be located in any buffer area.
- Transportation mitigation shall occur in accordance with the City of Gainesville's Transportation Mobility Program per City Comprehensive Plan, Transportation Mobility Element, Goal 10. Transportation Mobility Program Area (TMPA) fees will be assessed only on net new square footage, as identified on each Development Plan, which documents square footage to be both demolished and proposed.
- Outdoor lighting associated with existing or proposed sports or parking facilities shall not occur between 9:00pm and 7:00am, except during limited times for special events where lights shall be allowed until 11:00pm. Lighting for the existing field at the northwest corner of the site shall be consistent with the previously approved photometric plan attached.

GENERAL NOTES

- 1. The Land Use Area boundaries are approximate locations and may be adjusted during Development Plan approval.
- 2. Open Space and Stormwater Management Facilities can be located within any Land Use Area.
- 3. Vehicular parking and circulation can be located within Land Use Areas A and B.
- Temporary buildings required for the redevelopment of existing structures, academic or athletic, may be located within Land Use Areas A or B.

Land Use Areas



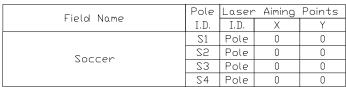
Area A: Academic Buildings

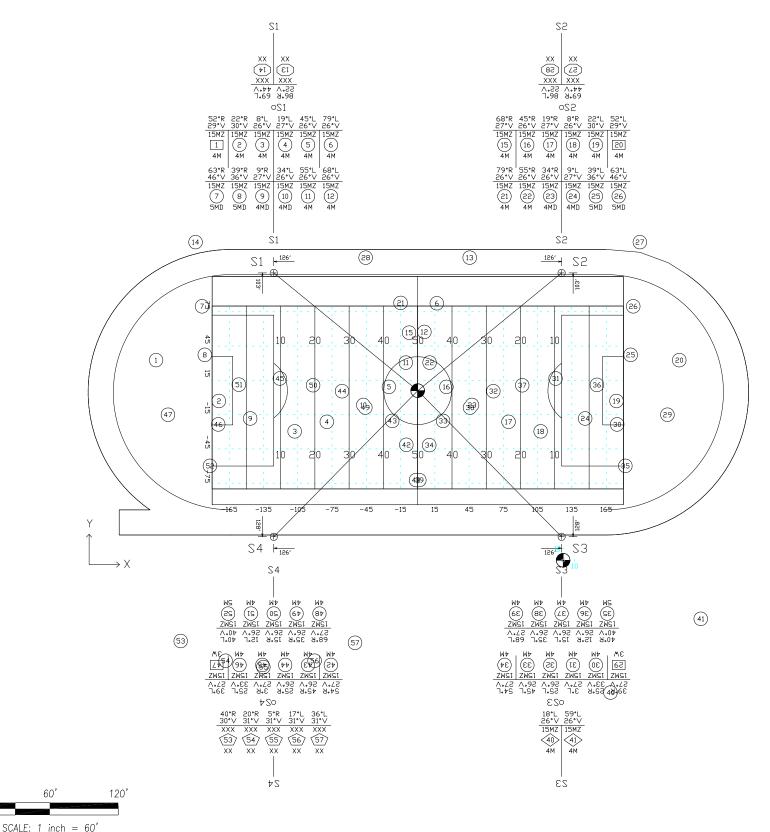


Area B: Athletic Fields and Buildings



Area C: Landscape Buffer





Wind Design Criteria: FBC STD 2007 110MPH Exposure NONE

			Light	ting	j E	Squipme	nt					
1	APPROXIMATE FOOTCANDLE SEE SCANS					LAMP TYPE: 1500W MZ LSG						
1	MAX. TO MIN. RATIO NOT TO EXCEED:	SEE SCAI	VS			FINISH: Galvani	zed					
-		POLE				LUMINAIRE	.S		ELECT LO			
J	POLE QUANTITY	POLE LOCATION	MOUNTING HEIGHT	POLE SIZE	ELEV.	. FIXTURE TYPE		URES POLE TOTAL	DLE CONSUMPTION TO CO			
	1	S1	70'	70D	0	LS-1500-14	14	14	21.84	21.84		
	1	S2	70'	70D	0	LS-1500-14	14	14	21.84	21.84		
	1	S3	70'	70D	0	LS-1500-13	13	13	20.28	20.28		
	1	S4	70'	70D	0	LS-1500-11	11	11	17.16	17.16		
	4					<u> </u>		52		81.12		

Overcurrent devices and conductors MUST be sized using the ballast Manufacturer's rated amperage draw per fixture (kVA). Using the kW rating can result in undersized calculations. Refer to Musco's Ballast Specification Chart (located below) for manufacturer's amperage draw.

This drawing is per scan number: 63801prod Dated: 22/SEP/11 Order number: 191527

BALLAST SPECIFICATIONS .90 Minimum Power Factor	VOLTAGE: 480v			3 PHASE				
SINGLE PHASE VOLTAGE (Also applicable to each single phase of a 3 phase system)	120	208	240	277	347	380	415	480
1500 WATT METAL HALIDE LAMP Operating line amperage per fixture, max. draw	N/A	8.6	7.5	6.5	5.1	4.7	4.2	3.7
1000 WATT METAL HALIDE LAMP Operating line amperage per fixture, max. draw	N/A	6.5	5.8	4.9	4.0	3.6	3.2	2.9

If you have questions pertaining this document, please contact JUSTIN VAN SOELEN, your project engineer. Phone: 800-825-6025 ext: 2946# DATE: 06/16/11

Align weld marks located at bottom

of pole sections @ 0°(FIELD SIDE)

This symbol represents the 0,0 point for locating poles. This field uses a 30' x 30' grid. FIELD ID: Soccer

The following poles utilize a back—to—back configuration F1, F2, F3, F4. F1 & F2 have back—to—back enclosures.

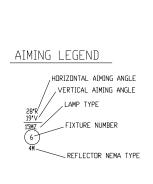
The CIRCLE shape on the bars represents the SO / FB circuit. The SQUARE shape on the bars represents the Track circuit. The DIAMOND shape on the bars represents the General Area circuit. The TRAPEZOID shape on the bars represents the Future Baseball circuit.

The following poles will be equipped with bolt-on crossarm mounting plates; F4

Spreader bars will require attachment between crossarms as shown in this aiming diagram

B = 31 inch spreader bar part number: LS-4870-1

Fixtures denoted as "XXX" are future fixtures to be added at a later date. The total kilowatts of 81.12 are for this phase only, the total kilowatts for all phases are 88.90.



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West 52577

PORATE OFFICION SERVICE SERVICE NO 1st Avenue No 1st Avenu

OFFICE:

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OB NUMBER: 67363801 Van Soeler l Van Soeler D Sheldon 1 = 6009/22/11 63801A1R

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