



Legislation Details (With Text)

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**Type:** Discussion Item      **Status:** Passed  
**File created:** 7/24/2013      **In control:** Legislative and Organizational Policy Committee  
**On agenda:** 10/15/2015      **Final action:** 10/15/2015  
**Title:** Overall Charter Review Process Referral (B)  
**Sponsors:**  
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**Code sections:**  
**Attachments:** 1. Draft Charter Review Process Overview.pdf, 2. Current Charter Laws.pdf, 3. 120125\_CHARTER LAWS\_20130729.pdf, 4. 120125A\_Charter overviewpowerpoint\_20131104.pdf, 5. 120125\_EO-HR Discussion\_20131104.pdf, 6. 120125A\_Charter Laws\_20150812.pdf, 7. 120125B\_Charter Overview Ppt\_20150812.pdf, 8. 120125A\_Charter Laws\_20151015.pdf, 9. 120125B\_Charter Overview\_20151015.pdf

Date	Ver.	Action By	Action	Result
10/15/2015	8	City Commission	Approved as Recommended	Pass
8/12/2015	7	Legislative and Organizational Policy Committee	No Action Taken	
7/17/2014	6	City Commission	Approved as Recommended	
11/4/2013	5	City Commission	Approved, as shown above - See Motion(s)	
9/24/2013	4	City Commission	Discussed	
7/29/2013	3	City Commission	Approved, as shown above	
4/18/2013	2	City Commission	Approved as Recommended	Pass
3/14/2013	1	Audit, Finance and Legislative Committee	Approved as Recommended, as Modified	
1/29/2013	1	Audit, Finance and Legislative Committee	Retained in Committee	
6/7/2012	0	City Commission	Referred	Pass

**Overall Charter Review Process Referral (B)**

On June 7, 2012, the City Commission discussed a referral returning from the Audit, Finance and Legislative Committee (AFLC), entitled City of Gainesville Elections - Expanded Examination of Several Issues. As part of that discussion, a motion was approved to refer an overall Charter review process to the AFLC for further discussion.

At the January 29, 2013 AFLC meeting, the Committee discussed the item and requested the City Auditor prepare a plan identifying the timing of a general process for the City Commission to review and discuss possible changes to the City Charter, with a goal for completion by the Spring 2013 election. Included as backup to this item is a draft process and a copy of the City's current Charter Laws.

At the March 14, 2013 AFLC meeting, Committee Chair Craig Lowe, Committee Member Lauren Poe and City

Commissioner Thomas Hawkins discussed the item and agreed the proposed City Commission meeting schedule presented should be used as a general timeline for the Charter review process. The Committee also recommended the Clerk of the Commission schedule necessary meetings and the City Attorney provide informational presentations at introductory Charter review meetings.

At the April 18, 2013 City Commission meeting, the City Commission approved as a general timeline the City Auditor's draft overview of the Charter review process, directed the Clerk of the Commission to schedule a series of special City Commission meetings and a minimum of 3 public forums to provide opportunities to review and discuss the City's Charter and evaluate possible changes and directed the City Attorney to provide presentations on the City's Charter for the City Commission and the public at the introductory special meetings and public forums.

On July 29, 2013, the City Commission received an overview of the City's Charter from the City Attorney's Office and asked for future presentations on the following issues:

1. Background information regarding the Hogtown Greenway Charter language (Legistar item #130209);
2. Background information regarding the proposed March 2013 Charter amendment on City elections (Legistar item #130251);
3. Information regarding 4/5th's vote requirements or any possible scrivener's errors in the Charter (Legistar item #130248);
4. Charter Officer roles and responsibilities established in the Charter (Legistar item #130227); and
5. Information on forms of municipal government (Legistar item #130250).

On August 20 and August 27, 2013, the City Commission received presentations from appropriate staff regarding each of the five issues (Legistar item #'s listed above) but took no action in anticipation of two public forums on the Charter Review Process scheduled for September 24 and November 4, 2013.

On September 24, 2013, the City Commission held its first public forum on this issue. and discussed multiple issues including charter officer responsibilities, City elections and 4/5th's vote requirements.

On November 4, 2013, the City Commission held its second public forum to discuss the issue. The City Commission directed staff to prepare draft ordinance to place before voters charter amendment to move city elections to coincide with regular elections for federal, state, and county officials; provide for a preceding primary election to avoid run-off; and propose a transition schedule to four year terms that would not extend or shorten any incumbent City Commissioner's term. The Commission also directed staff to prepare a draft ordinance to place before voters a charter amendment to require a 5/7ths vote by the City Commission to place a charter amendment on the ballot.

On July 17, 2014 , the City Attorney brought this item back to the City Commission to get further direction and clarification. While working on this referral, staff discovered some legal issues, practical difficulties, and possible unintended consequences. Because the drafting of a proposed charter amendment ordinance requires considerable staff effort and the expense of advertisement, further commission direction would be helpful at this point. The proposed charter amendments would make considerable changes to the City's elections. In addition to lengthening the terms of office and reducing elections from every year to every other year, the amendments-- by requiring a preceding primary election and a general election -would appear to institute partisan elections (as Florida is a closed primary state) and would allow the election to be decided by a mere plurality of votes cast in the general election.

Staff is not certain that the Commission intended to create partisan elections or a plurality voting system.

Holding a preceding primary election will winnow away the candidates who declare a party affiliation on the ballot, but it does not appear that it will avoid a runoff. Rather, the general election will serve as the runoff; however, since all candidates who seek to qualify without party affiliation or as a member of a party without opposition could proceed directly to the general election, the election is likely to be decided by a plurality, rather than majority, of votes cast. If the Commission intends this result, it would be more cost effective to simply hold one plurality election.

In researching these issues and looking for a municipal election model that Gainesville could follow, staff found no other municipalities in the State of Florida with partisan municipal elections. Staff's research was confirmed by an official from the State of Florida Division of Elections. In sum, the issues presented by this referral are complex, appear to result in unintended consequences, and may benefit from more discussion and direction before a charter amendment ordinance is drafted by the Office of the City Attorney.

The City Commission approved referring this matter to the Audit, Finance and Legislative Committee for further discussion and direction. The referral was later transferred to the newly formed Legislative and Organizational Policy Committee.

On August 12, 2015, the Legislative and Organizational Policy Committee discussed the item and those concerns identified by the City Attorney's office. Commissioner Warren attended the meeting and expressed an interest in moving elections to the fall to coincide with state elections.. Committee members discussed the benefits and drawbacks of combining City elections with the general elections in the fall. The committee members prefer a spring election with well-informed voters focusing on City issues.

None

The City Commission take no action; and remove this item from the Legislative and Organizational Policy Committee referral list.